



Finance, Community & Services Committee Meeting

Monday 1 August 2022
6.30pm

Agenda

Compliance with social distancing requirements to limit the spread of COVID-19 virus at Council and Committee Meetings:

To limit the spread of the COVID-19 virus Woollahra Council will be holding Council and Committee meetings (i.e. Environmental Planning (EP), Finance, Community & Services (FC&S) and Strategic & Corporate (S&C), The Mayor, Councillors and staff will be participating in person however at this time, members of the public are invited to watch and/or listen to meetings live (via Council's website).

A link will be available on Council's website:

https://www.woollahra.nsw.gov.au/council/meetings_and_committees/committees/finance_community_and_services_committee_fcs/fc_and_s_agendas_and_minutes

To register to address the Committee, please email your name, phone number and Item number to records@woollahra.nsw.gov.au by 10.00am on the day of the meeting. Instructions on how to join the meeting will be forwarded to person who have pre-registered to make a submission/address the Committee, via email on the day of the meeting via email.

Late correspondence may be submitted for consideration by the Committee. All late correspondence must be received by 10.00am on the day before the meeting. Late correspondence is to be emailed to records@woollahra.nsw.gov.au

Minutes of the Finance, Community & Services Committee (FC&S) will be posted to Council's website once finalised.

If you are experiencing any issues please call Council's Governance department on (02) 9391 7001.

A audio recording of the meeting will be uploaded to Council's website following the meeting by 5.00pm on the next business day.

Outline of Meeting Protocol & Procedure:

- The Chairperson will call the Meeting to order and ask the Committee Members and/or Staff to present apologies and/or late correspondence.
- The Chairperson will commence the Order of Business as shown in the Index to the Agenda.
- At the beginning of each item the Chairperson will invite member(s) of the public who registered to speak to address the Committee.
- Members of the public who have registered to address the Committee, will be allowed four (4) minutes in which to address the Committee. One (1) warning bell will be rung at the conclusion of three (3) minutes and two (2) warning bells rung at the conclusion of four (4) minutes. Please direct comments to the issues at hand.
- If there are persons representing both sides of a matter (e.g. applicant/objector), the person(s) against the recommendation speak first.
- At the conclusion of the allocated four (4) minutes, the speaker will take no further part in the debate unless specifically called to do so by the Chairperson.
- If there is more than one (1) person wishing to address the Committee from the same side of the debate, the Chairperson will request that where possible a spokesperson be nominated to represent the parties.
- After considering any submissions the Committee will debate the matter (if necessary), and arrive at a recommendation
- (R items which proceed to Full Council) or a resolution (D items for which the Committee has delegated authority).

Disclaimer:

By using conferencing technology or by teleconference, listening and/or speaking at Council or Committee Meeting members of the public consent to their voice and personal information (including name and address) being recorded and publicly available on Council's website. Councillors, staff and members of the public are advised that meeting are being lived streamed, accessible via a link from Council's website.

By addressing and/or listening to a Council or Committee meeting, members of the public consent to their voice and personal information (including name and address) being recorded and publicly available on Council's website.

Accordingly, please ensure your address to Council is respectful and that you use appropriate language and refrain from making any defamatory statements or discriminatory comments. Woollahra Council does not accept any liability for statements, comments or actions taken by individuals during a Council or Committee meeting.

Any part of the meeting that is held in closed session will not be recorded.

People connecting to this meeting by conferencing technology or teleconference are reminded that under the *Local Government Act 1993*, the recording of meetings by a member of the public using any electronic recording device including a mobile phone or video camera is not permitted. Any person found recording without the permission of Council may be expelled from the meeting.

The audio recording of each meeting will be retained on Council's website for a minimum period of 6 months. After that period has passed, recordings of meetings may be disposed of in accordance with the *State Records Act 1998*.

For further information please visit www.woollahra.nsw.gov.au

Recommendation **only** to the Full Council ("R" Items):

- Such matters as are specified in Section 377 of the Local Government Act and within the ambit of the Committee considerations.
- The voting of money for expenditure on works, services and operations.
- Rates, Fees and Charges.
- Donations.
- Grants Program.
- Asset Rationalisation.
- Corporate Operations:
 - Statutory Reporting;
 - Adoption of Council's Community Strategic Plan, Delivery Program and Operational Plan;
 - Delegations; and
 - Policies.
- Voluntary Planning Agreements (VPAs).
- Leases required to be determined by Full Council by specific legislative requirements.
- Matters which involve broad strategic or policy initiatives within responsibilities of Committee.
- Matters delegated to the Council by the Roads and Maritime Services.
- Residential Parking Schemes - Provision and Policies.
- Matters requiring the expenditure of moneys and in respect of which no Council vote has been made.
- Matters not within the specified functions of the Committee,
- Matters reserved by individual Councillors in accordance with any Council policy on "safeguards" and substantive change.

Delegated Authority to be determined at Committee level ("D" Items):

- General financial and corporate management of the Council, except those specifically excluded by statute, by Council direction or delegated specifically to another Committee.
- Note: This is not to limit the discretions of nominated staff members exercising Delegated Authorities granted by the Council.
- Statutory reviews of Council's Delivery Program and Operational Plan.
- Finance Regulations, including:
 - Authorisation of expenditures within budgetary provisions where not delegated;
 - Quarterly review of Budget Review Statements;
 - Quarterly and other reports on Works and Services provision; and
 - Writing off of rates, fees and charges because of non-rateability, bad debts, and impracticality of collection.
- Traffic Management (Traffic Committee Recommendations).
- Waste Minimisation.
- To require such investigations, reports or actions as considered necessary in respect of matters contained within the Business Agendas (and as may be limited by specific Council resolution).
- Confirmation of the Minutes of its Meetings.
- Statutory reviews of Council's Delivery Program and Operational Plan.
- Any other matter falling within the responsibility of the Finance, Community & Services Committee and not restricted by the Local Government Act or required to be a Recommendation to Full Council as listed above.
- Auditing.
- Property Management.
- Asset Management.
- Works and Services - Monitoring and Implementations.
- Legal Matters and Legal Register.
- Parks and Reserves Management.
- Infrastructure Management, Design and Investigation.
- Community Services and Programs.
- Cultural Programs.
- Library Services.
- Health.
- Licensing.
- Liquor Licences.
- Regulatory.
- Fire Protection Orders.
- Residential Parking Schemes (surveillance and administration).

Finance, Community & Services Committee Membership:
Quorum: The quorum for Committee meeting is 4 Councillors

7 Councillors

Woollahra Municipal Council

Notice of Meeting

28 July 2022

To: Her Worship the Mayor, Councillor Susan Wynne ex-officio
Councillors Toni Zeltzer (Chair)
Sarah Swan (Deputy Chair)
Peter Cavanagh
Luise Elsing
Nicola Grieve
Mark Silcocks
Merrill Witt

Dear Councillors,

Finance, Community & Services Committee – 1 August 2022

In accordance with the provisions of the Local Government Act 1993, I request your attendance at Council's **Finance, Community & Services Committee** meeting to be held in the **Council Chambers, 536 New South Head Road, Double Bay, on Monday 1 August 2022 at 6.30pm.**

Members of the public may:

- register to address the meeting (via Zoom) by emailing your name, phone number and the item number to records@woollahra.nsw.gov.au by **10.00am on the day of the meeting**
- submit late correspondence for consideration by Councillors by emailing records@woollahra.nsw.gov.au by **10.00am on the day of the meeting.**

Members of public are invited to watch and listen to the meeting live via Council's website:

https://www.woollahra.nsw.gov.au/council/meetings_and_committees/committees/finance_community_and_services_committee_fcs/fc_and_s_agendas_and_minutes

A audio recording of the meeting will be uploaded to Council's website following the meeting by 5.00pm on the next business day. The safety of our community, Councillors and our staff is Council's number one priority and we thank you for your patience and understanding at this time.

If you have any difficulties accessing the meeting please contact (02) 9391 7001.

Regards,

Craig Swift-McNair
General Manager

Finance, Community & Services Committee Meeting Agenda

Item	Subject	Page
1.	Opening	
2.	Acknowledgement of Country (Gadigal People and Birrabirrigal People)	
3.	Leave of Absence and Apologies	
4.	Late Correspondence	
5.	Declarations of Interest	
Items to be Decided by this Committee using its Delegated Authority		
D1	Confirmation of Minutes of Meeting held on 4 July 2022 - 22/136377	7
D2	Woollahra Local Traffic Committee Minutes - 5 July 2022 - 22/133398	21
D3	Bi-Annual Woollahra Gallery at Redleaf report - 22/96101	31
Items to be Submitted to the Council for Decision with Recommendations from this Committee		
R1	Progress of the Youth Recreation Area at Rushcutters Bay Park. - 22/139167	39
R2	Monthly Financial Report - June 2022 Investments Held as at 31 July 2022 - 22/134902	257
R3	Capital Works Program Status Report - June 2022 including 2021/22 Budget Revotes & Rollovers - 22/132444	269

Item No: D1 Delegated to Committee
Subject: **CONFIRMATION OF MINUTES OF MEETING HELD ON 4 JULY 2022**
Author: Sue O'Connor, Governance Officer
File No: 22/136377
Purpose of the Report: The Minutes of the Finance, Community & Services Committee of 4 July 2022 were previously circulated. In accordance with the guidelines for Committees' operations it is now necessary that those Minutes be formally taken as read and confirmed.
Alignment to Delivery Program: Strategy 11.1: Facilitate community led decision-making that is open, honest and ethical and benefits the broad community.

Recommendation:

THAT the Minutes of the Finance, Community & Services Committee Meeting of 4 July 2022 be taken as read and confirmed.

Executive Summary:

This report presents the Finance, Community & Services Committee Minutes of 4 July 2022 for confirmation by the Committee

The minutes are presented as **Attachment 1**.

Options:

Nil.

Community Engagement and / or Internal Consultation:

Nil.

Policy Implications:

Nil.

Financial Implications:

Nil.


Resourcing Implications:

Nil.

Conclusion:

The minutes are presented for confirmation by the Committee.

Attachments

1. Unconfirmed Minutes Finance, Community & Services Committee - 4 July 2022 [↓](#) 



Finance, Community & Services Committee Meeting

Monday 4 July 2022
6.30pm

Minutes



Finance, Community & Services Minutes

Monday 4 July 2022

Table of Contents

Item	Subject	Pages
D1	Confirmation of Minutes of Meeting held on 6 June 2022.....	4
D2	Woollahra Local Traffic Committee Minutes - 7 June 2022	4
Y1	Cranbrook Lane, Bellevue Hill - No Parking Restrictions	5
Y2	Vaucluse Road, Vaucluse - Extension to No Stopping Restrictions	6
Y3	Cove Street, Watsons Bay - Mobility Parking Zone.....	6
Y4	Halls Lane, Woollahra - Stop Control Intersection Treatment	7
Y5	Cranbrook Road, Bellevue Hill - Motor Bike Only Parking Restriction.....	7
R1	Monthly Financial Report - May 2022 Investments Held as at 30 June 2022	8
R2	Development of the Grants Program Policy	9
R3	Draft Reflect Reconciliation Action Plan	10
R4	Vaucluse Road, Vaucluse - Extension to No Stopping Restrictions	11

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Finance, Community & Services

Minutes of the Meeting held on 4 July 2022 at 6.30pm.

Present: Councillors: Toni Zeltzer (Chair)
Sarah Swan (via Zoom from 6.43pm)
Luise Elsing
Nicola Grieve
Mark Silcocks
Merrill Witt

Staff Craig Swift-McNair (General Manager)
Caitlin Bailey (Traffic & Transport Engineer) (via zoom)
Patricia Occelli (Director – Community & Customer Experience)
Sue Meekin (Director – Corporate Performance)
Paul Ryan (Chief Financial Officer) (via Zoom)

Also in Attendance: Nil

Unconfirmed

1. Opening

The Chair declared the Finance, Community & Services Committee of 4 July 2022 open and welcomed Councillors, staff and members of the public who are watching and listening to this evenings meeting.

2. Acknowledgement of Country (Gadigal People and Birrabirrigal People)

The Chair read the following Acknowledgement of Country:

I would like to acknowledge that we are here today on the land of the Gadigal and Birrabirrigal people, the traditional custodians of the land. On behalf of Woollahra Council, I acknowledge Aboriginal or Torres Strait Islander people attending today and I pay my respects to Elders past, present and emerging.

3. Acknowledgement of the Sovereign of the Day (Queen Elizabeth II)

The Chair read the following Acknowledgement of the Sovereign of the Day (Queen Elizabeth II):

I also acknowledge Queen Elizabeth II.

4. Leave of Absence and Apologies

An apology was received and accepted from Councillor Peter Cavanagh and The Mayor Councillor Susan Wynne.

5. Late Correspondence

Late correspondence was submitted to the committee in relation to item R1.

6. Declarations of Interest

Nil

Items to be Decided by this Committee using its Delegated Authority

Item No: D1 Delegated to Committee
Subject: **CONFIRMATION OF MINUTES OF MEETING HELD ON 6 JUNE 2022**
Author: Sue O'Connor, Governance Officer
File No: 22/124555
Purpose of the Report: The Minutes of the Finance, Community & Services Committee of 6 June 2022 were previously circulated. In accordance with the guidelines for Committees' operations it is now necessary that those Minutes be formally taken as read and confirmed.
Alignment to Delivery Program: Strategy 11.1: Facilitate community led decision-making that is open, honest and ethical and benefits the broad community.

(Elsing/Grieve)

Resolved:

THAT the Minutes of the Finance, Community & Services Committee Meeting of 6 June 2022 be taken as read and confirmed.

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Witt
Councillor Zeltzer

Nil

5/0

Item No: D2 Delegated to Committee
Subject: **WOOLLAHRA LOCAL TRAFFIC COMMITTEE MINUTES - 7 JUNE 2022**
Author: Emilio Andari, Manager Engineering Services
Approver: Tom O'Hanlon, Director - Infrastructure & Sustainability
File No: 22/112357
Purpose of the Report: For the Committee to consider the recommendations of the Woollahra Local Traffic Committee
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

(Elsing/Grieve)

Resolved:

- A. THAT the Recommendations Y1, Y3 to Y5 contained in the minutes of the Woollahra Local Traffic Committee held on Tuesday 7 June 2022 be adopted.
- B. THAT the Recommendation for Item Y2 (Vaucluse Road, Vaucluse - Extension to No Stopping Restrictions) be referred to full Council on 25 July 2022.

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Witt
Councillor Zeltzer

Nil

5/0

Item No: Y1
Subject: CRANBROOK LANE, BELLEVUE HILL - NO PARKING RESTRICTIONS
Author: Ever Fang, Traffic & Transport Engineer
Approvers: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Emilio Andari, Manager Engineering Services
File No: 22/93621
Purpose of the Report: To respond to a resident's request to improve access and traffic safety
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

(Elsing/Silcocks)

Resolved:

THAT 'No Parking' restrictions on western side of Cranbrook Lane, Bellevue Hill, be installed for a length of 76 metres, as shown in Attachment 1, to formalise the existing arrangement, maintain access along the laneway and improve traffic safety in the area.

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Witt
Councillor Zeltzer

Nil

5/0

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Item No: Y2
Subject: **VAUCLUSE ROAD, VAUCLUSE - EXTENSION TO NO STOPPING RESTRICTIONS**
Author: Ever Fang, Traffic & Transport Engineer
Approvers: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Emilio Andari, Manager Engineering Services
File No: 22/93640
Purpose of the Report: To respond to requests from local residents.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.
Note: In accordance with Council's meeting procedures and policy this matter is referred to full Council due to a Substantive change of the Committee's recommendation.
(See Item R4).

Item No: Y3
Subject: **COVE STREET, WATSONS BAY - MOBILITY PARKING ZONE**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/104439
Purpose of the Report: To respond to a request from a resident.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

(Elsing/Grieve)

Resolved:

THAT:

- A. A 5 metre 'Mobility Parking' space be installed on the western side of Cove Street, Watsons Bay, in the first available car space north of its intersection with Pacific Street, as shown in Attachment 1; and
- B. The applicant be advised of Council's Procedure and conditions for 'Mobility Parking' zones, including the requirement to renew these zones annually.

Note: *In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.*

For the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Against the Motion

Nil

6/0

Page 6

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Item No: Y4
Subject: **HALLS LANE, WOOLLAHRA - STOP CONTROL INTERSECTION TREATMENT**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/104440
Purpose of the Report: Request by local residents to improve road safety.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

(Elsing/Grieve)

Resolved:

THAT the installation of a 'STOP' control treatment for Halls Lane, Woollahra, at its intersections with Smith Street and Queen Street, be approved, in order to improve traffic conditions and road safety at the intersection, as shown in Attachment 1.

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.

For the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Against the Motion

Nil

6/0

Item No: Y5
Subject: **CRANBROOK ROAD, BELLEVUE HILL - MOTOR BIKE ONLY PARKING RESTRICTION**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/104452
Purpose of the Report: Request from local resident for motorbike parking.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

(Silcocks/Grieve)

Resolved:

THAT 'Motor Bike Only' parking restrictions be installed for a length of 2.5 metres on the western side of Cranbrook Road, Bellevue Hill, between the existing driveways as shown in Attachment 1, in order to improve access to property Nos. 3 & 5 Cranbrook Road, Bellevue Hill.

Page 7

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Nil

6/0

**Items to be Submitted to the Council for Decision with
Recommendations from this Committee**

Item No: R1 Recommendation to Council
Subject: **MONTHLY FINANCIAL REPORT - MAY 2022
INVESTMENTS HELD AS AT 30 JUNE 2022**
Author: Toby Andreassen, Financial Accountant
Approvers: Paul Ryan, Chief Financial Officer
Sue Meekin, Director Corporate Performance
File No: 22/109919
Purpose of the Report: To present the monthly financial report for May 2022 and to present a list of investments held as at 30 June 2022.
Alignment to Delivery Program: Strategy 1.1: Provide and facilitate a range of community projects, programs and events.

Note: Late correspondence was tabled by Paul Ryan, Council's Chief Financial Officer.

(Elsing/Grieve)

Recommendation:

THAT the Committee:

- A. Receive and note the Monthly Financial Report – May 2022.
- B. Note that Council's 12-month weighted average return for May 2022 on its direct investment portfolio of 0.81% exceeds the benchmark 90 day AusBond Bank Bill Index of 0.09%.
- C. Note that the interest income for the eleven months to 31 May of \$411k is trending ahead of our revised March forecast for the same period of \$357k.
- D. Receive and note the list of Council's investments held as at 30 June 2022

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Nil

6/0

Page 8

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Item No: R2 Recommendation to Council
Subject: **DEVELOPMENT OF THE GRANTS PROGRAM POLICY**
Author: Alanna Duggan, Community Development Officer
Approvers: Vicki Munro, Manager Community & Culture
Patricia Occelli, Director Community & Customer Experience
File No: 22/116529
Purpose of the Report: To review submissions received following public exhibition of Council's draft Grants Policy and Guidelines
Alignment to Delivery Program: Strategy 2.1: Foster and build community partnerships and networks.

Note: The Committee added Part C and Part E to the Recommendation.

(Elsing/Grieve)

Recommendation:

THAT Council:

- A. Notes the submissions received in relation to the Draft Grants Policy and Guidelines in response to public exhibition.
- B. Having considered the submissions received, adopt the amended draft Grants Policy as Attachment 1 and Draft Grants Guidelines as Attachment 2 for implementation from 1 July 2022.
- C. Request the General Manager investigate, as soon as practicable, ways to increase the Environmental Grants annual budget from \$25,000, either from Council's general budget and/or the existing overall grants budget of \$225,500.
- D. Request the General Manager ensure that a copy of the adopted Grants Policy and Guidelines, along with relevant information relating to Council's 2022/ 2023 grant round, be placed on Council's website.
- E. Request the General Manager undertake a review of the adopted Grants Policy and Guidelines after 12 months from the implementation date and report back to Council on the outcomes of the Review including the impact of:
 - a) 'in kind' expenses being included in the grant application
 - b) "other" grants made through Councillor Notice of Motion process
 - c) "events" grants;and details of the total amount available for all grants.

Note: *In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.*

For the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Against the Motion

Nil

6/0

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Item No: R3 Recommendation to Council
Subject: **DRAFT REFLECT RECONCILIATION ACTION PLAN**
Author: Vicki Munro, Manager Community & Culture
Approver: Patricia Occelli, Director Community & Customer Experience
File No: 22/72190
Purpose of the Report: To recommend that the Draft Reflect Reconciliation Action Plan be placed on public exhibition for a period of 28 days.
Alignment to Delivery Program: Strategy 2.1: Foster and build community partnerships and networks.

(Elsing/Grieve)

Recommendation:

THAT Council:

- A. Endorse the Draft Reflect Reconciliation Action Plan as Attachment 2 for the purpose of public exhibition for a period of 28 days.
- B. Consider submissions received and, where appropriate, incorporate changes into the final Reflect Reconciliation Action Plan, which will be further considered by Council at a future meeting, following public exhibition.

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter.

For the Motion

Against the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Swan
Councillor Witt
Councillor Zeltzer

Nil

6/0

Woollahra Municipal Council
Finance, Community & Services Committee Minutes

4 July 2022

Item No: R4 Recommendation to Council
Subject: **VAUCLUSE ROAD, VAUCLUSE - EXTENSION TO NO STOPPING RESTRICTIONS**
Author: Ever Fang, Traffic & Transport Engineer
Approvers: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Emilio Andari, Manager Engineering Services
File No: 22/93640
Purpose of the Report: To respond to requests from local residents.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

Note: In accordance with Council's meeting procedures and policy this matter is referred to full Council due to a Substantive change of the Committee's recommendation.

(Silcocks/Grieve)

Recommendation:

THAT Council take no action in relation to the extension of the existing 'No Stopping' restrictions on the bend of Vaucluse Road, Vaucluse, in front of property No. 20A Vaucluse Road, Vaucluse.

Note: In accordance with Council's Code of Meeting Practice a Division of votes is recorded on this matter

For the Motion

Councillor Elsing
Councillor Grieve
Councillor Silcocks
Councillor Zeltzer

Against the Motion

Councillor Swan
Councillor Witt

4/2

There being no further business the meeting concluded at 7.42 pm.

We certify that the pages numbered 1 to 11 inclusive are the Minutes of the Finance, Community & Services Committee Meeting held on 4 July 2022 and confirmed by the Finance, Community & Services Committee on 1 August 2022 as correct.

Chairperson

Secretary of Committee

Item No: D2 Delegated to Committee
Subject: **WOOLLAHRA LOCAL TRAFFIC COMMITTEE MINUTES - 5 JULY 2022**

Author: Emilio Andari, Manager Engineering Services
Approver: Tom O'Hanlon, Director - Infrastructure & Sustainability
File No: 22/133398
Purpose of the Report: For the Committee to consider the recommendations of the Woollahra Local Traffic Committee
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe active transport options.

Recommendation:

THAT the Recommendations Y1-Y5 contained in the minutes of the Woollahra Local Traffic Committee held on Tuesday 5 July 2022 be adopted.

Executive Summary:

This report presents the Woollahra Local Traffic Committee Minutes – 5 July 2022 for consideration by the Committee.

The minutes are presented as **Attachment 1**.

Options:

Nil.

Community Engagement and / or Internal Consultation:

Nil.

Policy Implications:

Nil.

Financial Implications:

Nil.

Resourcing Implications:

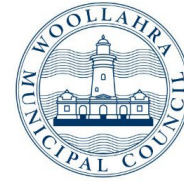
Nil.

Conclusion:

The minutes are presented for consideration by the Committee.

Attachments

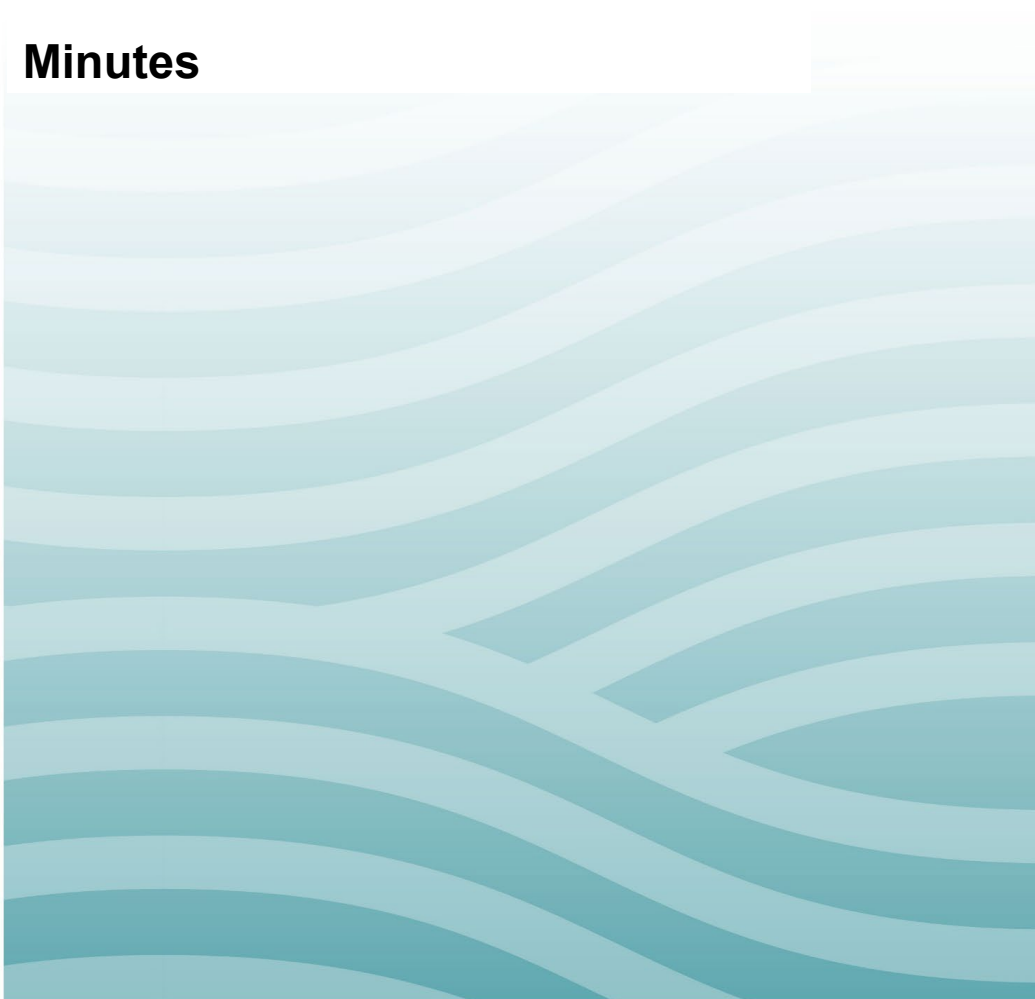
1. Woollahra Local Traffic Committee Minutes - 5 July 2022 [↓](#) 



Woollahra Local Traffic Committee Meeting

Tuesday 5 July 2022
10.00am

Minutes



Woollahra Local Traffic Committee Minutes

Tuesday 5 July 2022

Table of Contents

Item	Subject	Pages
1.	Opening	
2.	Acknowledgement of Country (Gadigal People and Birrabirrigal People)	
3.	Leave of Absence and Apologies	
4.	Confirmation of Minutes of Meeting held on 7 June 2022	
5.	Matters arising from Minutes of Previous Meeting	
6.	Woollahra Local Traffic Committee recommendations not adopted or amended by Woollahra Council Finance, Community & Services Committee	
7.	Extraordinary Meetings	
8.	Late Correspondence	
Items to be Recommended to the Finance, Community and Services Committee by the Woollahra Local Traffic Committee for Consideration		
Y1	Norfolk Lane, Paddington - No Parking Restrictions	4
Y2	Weeroona Avenue, Woollahra - Give Way Control Intersection Treatment and Statutory No Stopping Restrictions	4
Y3	Birriga Road, Bellevue Hill - No Parking Electric Vehicles Excepted Only While Charging Restriction	5
Y4	Old South Head Road, Vaucluse - No Parking Electric Vehicles Excepted Only While Charging Restriction	5
Y5	Birriga Road, Bellevue Hill - Mobility Parking Zone	6
Items for Discussion by Committee Members		
Z1	Transport for NSW Funded Project Status	6
11.	General Business	

Woollahra Local Traffic Committee Minutes

The meeting of the Woollahra Local Traffic Committee was held in the Mansfield Room, 536 New South Head Road, Double Bay, on 5 July 2022 at 10.00am.

Attendance

Committee Members:

Present:	Emilio Andari Jennifer Zin	(Woollahra Municipal Council) (Chair) (Gabrielle Upton MP Representative)
Staff:	Caitlin Bailey Ever Fang Jonas Manalang	(Woollahra Municipal Council) (Woollahra Municipal Council) (Woollahra Municipal Council)

1. Opening

The Manager Engineering Services declared the Woollahra Local Traffic Committee of 5 July 2022 open and welcomed Committee Members.

2. Acknowledgement of Country (Gadigal People and Birrabirrigal People)

The Manager Engineering Services read the following Acknowledgement of Country:

I would like to acknowledge that we are here today on the land of the Gadigal and Birrabirrigal people, the traditional custodians of the land. On behalf of Woollahra Council, I acknowledge Aboriginal or Torres Strait Islander people attending today and I pay my respects to Elders past, present and emerging.

3. Leave of Absence and Apologies

Apologies:	Ram Sritharan Alex Greenwich MP Bushara Gidies Sgt Luke Barrett Sen Const. Alex Birchansky	(Transport for NSW) (Member for Sydney) (Transdev–John Holland) (Eastern Suburbs Police) (Eastern Suburbs Police)
-------------------	--	---

4. Confirmation of Minutes

Minutes of Previous Meeting

The minutes of Meeting No. 6/22 held in Mansfield Room, Double Bay, and via teleconference on Tuesday 7 June 2022 confirmed by Jennifer Zin.

5. Matters arising from Minutes of Previous Meeting

Nil

6. Woollahra Local Traffic Committee recommendations not adopted or amended by Woollahra Council Finance, Community & Services Committee

Nil

7. Extraordinary Meetings

Nil

8. Late Correspondences

- Alex Greenwich MP did not attend the meeting. A copy of his comments has been distributed to the other committee members via email.
- Transport for NSW (TfNSW) did not attend the meeting. A copy of the comments received from TfNSW has been distributed to the other committee members via email.
- Eastern Suburbs Police did not attend the meeting. A copy of the comments received from Eastern Suburbs Police has been distributed to the other committee members via email.

Woollahra Municipal Council
Woollahra Local Traffic Committee Minutes

5 July 2022

**Items to be Recommended to the Finance, Community and Services Committee by
the Woollahra Local Traffic Committee for Consideration**

Item No: Y1
Subject: **NORFOLK LANE, PADDINGTON - NO PARKING RESTRICTIONS**
Author: Ever Fang, Traffic & Transport Engineer
Approvers: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Emilio Andari, Manager Engineering Services
File No: 22/123343
Purpose of the Report: To respond to a request from the local community
Alignment to Delivery Program: Strategy 6.4: Reduce traffic congestion, noise and speeding.

Recommendation:

THAT 'No Parking' restrictions be installed on western side of Norfolk Lane, Paddington, for a distance of six (6) metres in length, as shown in Attachment 1, in order to maintain access and improve road safety.

Committee Vote: Unanimous Support

Item No: Y2
Subject: **WEEROONA AVENUE, WOOLLAHRA - GIVE WAY CONTROL INTERSECTION TREATMENT AND STATUTORY NO STOPPING RESTRICTIONS**
Author: Ever Fang, Traffic & Transport Engineer
Approvers: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Emilio Andari, Manager Engineering Services
File No: 22/123344
Purpose of the Report: To respond to a request from the local community
Alignment to Delivery Program: Strategy 6.4: Reduce traffic congestion, noise and speeding.

Recommendation:

THAT statutory 10 metre 'No Stopping' restrictions and 'Give Way' control treatment with associated signs and line markings be installed at the intersection of Weeroona Avenue and Wallaroy Road, Woollahra, as shown in Attachment 1, in order to deter illegal parking and improve traffic safety at this location.

Committee Vote: Unanimous Support

Woollahra Municipal Council
Woollahra Local Traffic Committee Minutes

5 July 2022

Item No: Y3
Subject: **BIRRIGA ROAD, BELLEVUE HILL - NO PARKING ELECTRIC VEHICLES EXCEPTED ONLY WHILE CHARGING RESTRICTION**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/123637
Purpose of the Report: To provide electric vehicle charging stations to the local community.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

Recommendation:

THAT approval be granted for the installation of two (2) 90 degree angle 'No Parking Electric Vehicles Excepted Only While Charging' parking spaces on the southern side of Birriga Road, Bellevue Hill, adjacent to property No. 25 Birriga Road, as shown in Attachment 1.

Committee Vote: Unanimous Support

Item No: Y4
Subject: **OLD SOUTH HEAD ROAD, VAUCLUSE - NO PARKING ELECTRIC VEHICLES EXCEPTED ONLY WHILE CHARGING RESTRICTION**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/123988
Purpose of the Report: To provide electric vehicle charging stations to the local community.
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

Recommendation:

THAT approval be granted for the installation of one (1) 90 degree angle 'No Parking Electric Vehicles Excepted Only While Charging' parking spaces on the eastern side of Old South Head Road, Vaucluse, adjacent to property No. 773 Old South Head Road, as shown in Attachment 1.

Committee Vote: Unanimous Support

Woollahra Municipal Council
Woollahra Local Traffic Committee Minutes

5 July 2022

Item No: Y5
Subject: **BIRRIGA ROAD, BELLEVUE HILL - MOBILITY PARKING ZONE**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/124034
Purpose of the Report: To respond to a request from a resident.
Alignment to Delivery Program: Strategy 6.2: Improve the management of public parking on-street and off-street.

Recommendation:

THAT:

- A. A 5 metre 'Mobility Parking' space be installed on the northern side of Birriga Road, Bellevue Hill, immediately adjacent to the property no.46 Birriga Road, Bellevue Hill, as shown in Attachment 1; and
- B. The applicant be advised of Council's Procedure and conditions for 'Mobility Parking' zones, including the requirement to renew these zones annually.

Committee Vote: Unanimous Support

Items for Discussion by Committee Members

Item No: Z1
Subject: **TRANSPORT FOR NSW FUNDED PROJECT STATUS**
Author: Caitlin Bailey, Acting Team Leader - Traffic & Transport
Approver: Emilio Andari, Manager Engineering Services
File No: 22/124031
Purpose of the Report: Monthly Update on Transport for NSW Funded Projects
Alignment to Delivery Program: Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.

Recommendation:

THAT the information be received and noted.

Committee Vote: Unanimous Support

Page 6

Woollahra Municipal Council
Woollahra Local Traffic Committee Minutes

5 July 2022

11. General Business

Nil

There being no further business the meeting concluded at 10:17am.

We certify that the pages numbered 1 to 7 inclusive are the Minutes of the Woollahra Local Traffic Committee Meeting held on 5 July 2022.

Chairperson

Secretary of Committee

Item No: D3 Delegated to Committee
Subject: **BI-ANNUAL WOOLLAHRA GALLERY AT REDLEAF REPORT**

Author: Sebastian Goldspink, Art Gallery Coordinator
Approvers: Vicki Munro, Manager Community & Culture
Patricia Ocelli, Director Community & Customer Experience

File No: 22/96101
Purpose of the Report: To provide an bi-annual update report on the Woollahra Gallery at Redleaf
Alignment to Delivery Program: Strategy 3.4: Initiate, support and promote accessible arts, artists and cultural development.

Recommendation:

THAT the report be received and noted.

Executive Summary:

The Woollahra Gallery at Redleaf opened on Wednesday 3 November 2022 with the celebration of the 20th Anniversary of the Woollahra Small Sculpture Prize. In the 9 months following the opening, the Gallery has seen buoyant visitation and showcased exhibitions across the four rooms of the Gallery as well as hosted numerous public programs and workshops. The Gallery and Cultural Hub have adapted opening night and operating procedures to be Covid-19 safe, in line with NSW Health Guidelines.

The Cultural Hub spaces have been activated with programs and regular hirers.

The Woollahra Gallery at Redleaf's Mission is articulated as '*An inspiring space where artists can exhibit and sell their work and connect with the community. A Gallery where everyone is welcome and can engage with the arts*'. The Gallery program has been designed to directly reflect these aspirations.

Discussion:

The purpose of this report is to provide an overview of the initial 9 months of the Woollahra Gallery at Redleaf. To demonstrate the impact it has had through its programming as well as how it has been embraced by the public.

Exhibition Program

Since opening the Woollahra Gallery at Redleaf, has hosted 34 exhibitions showcasing the work of 145 artists. The exhibitions were chosen through a competitive Expression of Interest program (66 applications received) and through direct collaboration with other organisations including INALA Disability Services and the National Indigenous Art Fair.

Recently a secondary Expression of Interest process was undertaken to determine the 2022/23 exhibition program. 35 exhibitions have been selected from 93 applications. The Assessment Panel consisted of Gallery and cultural development staff alongside an external assessor.

Upcoming exhibitions

Solo Exhibitions

Rae Begley
Jacqueline Rose
Karen Barbouttis

Catherine Hickson
Belinda Piggott
Ian Thomas
Michael Simms
Carl Milton
Tanya Chaitow
Alexander James
David Solomons
Bruce Sloarch
Cyndi Rogoff
Tym Yee
Sue Hanckel
Sarah Edmonson
Alice Palmer
Melanie Waugh
Nuha Saad
Rhonda Pryor
Tony Amos
Dagmar Ackerman
Julie Nicholson
Nettie Sumner
Jingwei Bu

Group exhibitions curated by

Armando Chant
Leah Purcell
Ruark Lewis
The Tree Veneration Society
Naomi Ullman

Woollahra Gallery at Redleaf will also be collaborating with World Pride to stage an exhibition of LGBTQIA+ artists in conjunction with the festival. This will be held in the Gallery from the 8th of February until the 5th of March 2023.

Woollahra Small Sculpture Prize

The administration of the Prize has been transferred to the Art Gallery Director Sebastian Goldspink from 4 July, 2022 following staff restructures. The Woollahra Small Sculpture Prize will be held from 12th of October until the 20th of November, 2022. The Woollahra Small Sculpture Prize Committee is now chaired by Cr Shapiro. This year the prize received 680 entrants. Judges are currently being confirmed and sponsors sought.

Artist Talks and Online Artist Videos

Artist Talks were undertaken each exhibition round providing an opportunity for artists to have a public program outcome for their exhibition. These Artist Talks regularly occurred on the first Saturday of each exhibition round and they were filmed, and have been disseminated on the Gallery's website.



Many of the gallery's initial exhibitions have directly related to Council's key *Social* and *Environmental* focus areas.

Social

A cornerstone of Gallery operations as outlined in the *Social and Cultural Plan 2018 – 2030* is a focus on fostering a *Creative and Vibrant Community* through connection and inclusion with a view to create community wellbeing.

Since opening, the Gallery has partnered with two key organisations INALA Disability Services and the National Indigenous Art Fair to realise two large scale group exhibitions. The Inala group exhibition *Steadfast*, held 25th of May to 12th of June, 2022 welcomed over 20 artists living and working in the LGA with physical, mental and emotional disability. The exhibition was a chance for these artists to exhibit their work in a professional setting and to sell work. The exhibition attracted numerous disability groups who attended and reaffirmed our support for all people in our community.



Mayor Wynne opens the INALA Group exhibition *Steadfast* *Heart in Art* Exhibition

In conjunction with NAIDOC Week the Gallery partnered with the National Indigenous Art Fair to realise an exhibition with 10 remote Aboriginal Art Centres from Western Australia, Northern Territory and South Australia. In conjunction with the exhibition, the Gallery showcased the Council produced 'Welcome to Country' video filmed at Redleaf with a Welcome by Uncle Lloyd Walker from the La Perouse Aboriginal Land Council. Art Gallery Director Sebastian Goldspink facilitated a professional development workshop for remote art centre workers and undertook a special staff NAIDOC Week tour of the exhibition.

The Gallery celebrated Seniors' Week by offering a free talk for seniors that was attended by over 40 senior members of our community.

Environment

Numerous artists produced work with environmental concerns and with direct reference to the environment in the LGA. Local artist Eva Beltran staged a solo exhibition entitled *a Tribute to Cooper Park* which featured a suite of paintings the artist had made of the iconic park's rich vegetation.

Rae Begley's exhibition in August 2022 looks at the devastating impact of the bushfires on the environment. Next year the Gallery will partner with the Tree Veneration Society to realise a large scale exhibition with a focus on celebrating the natural environment of Blackburn Gardens. Artist Peter Sharp also drew inspiration from Blackburn Gardens for his solo exhibition this year which saw him actively drawing the Gardens in charcoal throughout the run of his exhibition.



Eva Beltran a Tribute to Cooper Park



Artist Peter Sharp Blackburn Gardens

Additional activities and engagement

Community Engagement

The Woollahra Gallery at Redleaf aims to provide free and accessible exhibitions and events to all members of our community whilst concurrently directly supporting artists in the LGA.

Local Artist Eva Beltran contacted the Gallery to give thanks for the support she received during her exhibition process.

I wanted to send a note of appreciation to you and the whole team at the Woollahra Gallery at Redleaf for a fantastic experience during my recent exhibition "Conversations, a tribute to Cooper Park".

I am super impressed with the professionalism and human touch of everybody involved in the gallery and, as a local resident, I feel very proud to have such a cultural hub in Double Bay.

The Gallery is currently researching best practice delivery of regular 'Quiet Periods' in the Gallery for visitors with autism and or dementia. This strategy has been listed in the *Disability Inclusion Action Plan 2022*.

The Gallery Volunteer program continues to operate with approximately 20 volunteer guides. The vast majority of volunteers reside in the LGA and many of them are seniors who enjoy the opportunity to connect with visitors and share their passion for art. Their service to the Gallery was celebrated during National Volunteer Week.

School Engagement

School engagement with the Gallery has been heavily impacted by Covid -19. Growth of school visits is a key target area for the next 12 months as schools begin to return to regular excursions. The Gallery has seen repeat visits from Cranbrook groups given their geographic proximity.

Just wish to say thank you accommodating Year 12 Visual Arts students last week. Your walking tour of the small sculpture prize was fantastic and pitched magnificently at their level. The students really enjoyed this opportunity to explore the new gallery space right on their door step.

Julian Wrigley Cranbrook School Art Teacher

Social Media and E-News

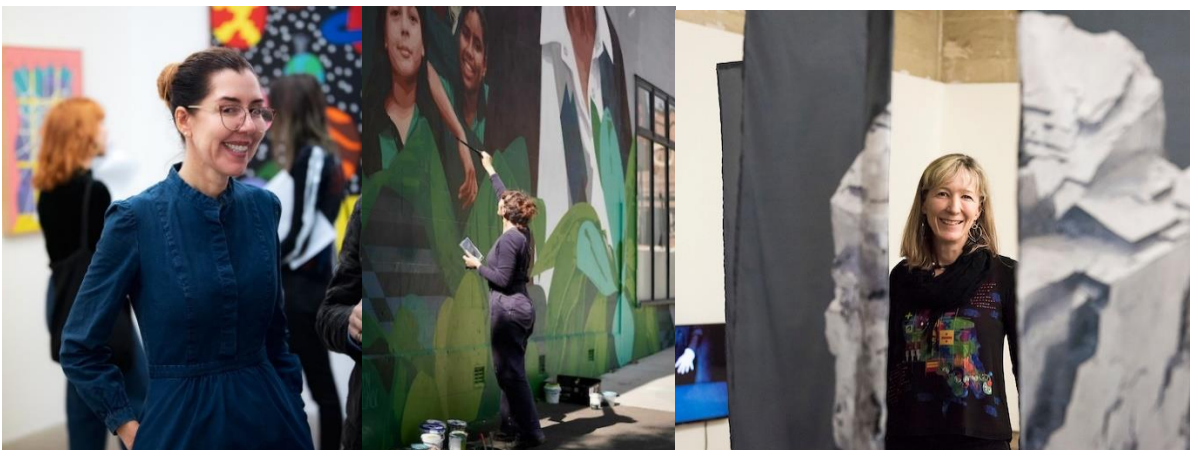
The Gallery has initiated a monthly e-newsletter to keep our subscribers up to date with the Gallery exhibition program. The Gallery's Instagram profile has risen to 3,700 followers making it the most subscribed Instagram platform for Council. The Gallery also has a Facebook presence.

Council Staff Inductions

Gallery Tours have now been made a core part of all new staff inductions at Council and are used to re-iterate Council's commitment to community, art and culture.

Artist in Residence

The Artist in Residence program in the Cultural Hub has seen three artists undertake 3 month long residencies with discernible community outcomes. These have included a program by artist Penelope Cain where residents could bring their houseplants into the Cultural Hub to hang out with other plants, a photographic portraiture project by Michelle Chanique which documented the unique characters of Double Bay and a community mural project currently being developed by artist Sharon Billinge.



Artist in Residence participants

Key Performance Measures

Visitation

The Woollahra Gallery at Redleaf is open Wednesday through to Friday from 10am-6pm, Saturday and Sunday from 10am-5pm. Since opening the Gallery has received 8,365 visitors representing an average monthly visitation of 929 visitors and a daily average of 46 visitors per day.

Based on a 12 month projection, the Gallery is on track to record 11,960 visitors in its first operating year. Initial estimates for Gallery Visitation was 6,000 visitors per year. This represents a 99% increase to initial Visitation targets that had been based on estimates of similar community galleries.

Sales

Since November 2021, 106 individual artworks have been sold through the Gallery. As of 30 June 2022, the Gallery has sold works to a total of \$224,305 representing commission income of \$56,076. The Commission income is based on 25% of the sales. The total commission amount of \$56,076 represents a 445% increase on original projected income budget.

This income excludes the revenue generated from the 2022 Woollahra Small Sculpture Prize which generated additional commission revenue of \$11,576. The Woollahra Small Sculpture Prize applies a commission rate of 40% to items sold.

In total Gallery exhibition sales have resulted in:

\$253,245 in total sales

\$67,652 in commission income.

\$185,593 in sales revenue for artists

Gallery Hire

Gallery Hire income includes income derived from hire of the Gallery rooms to artists for their 3 weekly exhibition program and venue hire of the Gallery space. Projections were re-forecast given the delay in opening by 4 months of the financial year.

Original Budget	\$57,200
Revised Forecast	\$24,000
Actual Revenue – Financial Year 21/22	\$21,423

Gallery Hire Revenue

Currently the Gallery has held one external event to launch a fashion range Sant Elia which garnered **\$1,650** in revenue. This event was held in April 2022.



Sant Elia fashion event at Woollahra Gallery at Redleaf

Cultural Hub Venue Hire

The Cultural Hub has been activated with a small number of regular hirers including a Senior Women’s fitness class and Art classes for Children. Council has also supported two monthly cultural initiatives *Poetica Petit*, which showcases local poets and *En Plein Air* - a Plein air painting workshop with artist Joanna Cole.

Council staff will continue to promote this Community venue and encourage increased usage. A review of current DA conditions is being made to see any further opportunities for increased use.

Original Budget	\$10,800
Revised Forecast	\$3,100
Actual Revenue – Financial Year 21/22	\$4,346



Poetica Petite Event at the Cultural Hub

Options:

Nil

Policy Implications:

Gallery operations are mandated by the *Exhibition Policy 2021*.

Financial Implications:

In terms of total income targets budgeted for the Gallery and Cultural Hub against forecasts, these targets were met in excess of **\$34,295**

INCOME	FORECAST	ACTUAL
Sales Commission	\$21,000	\$56,626
Gallery Hire Income	\$24,000	\$21,423
Cultural Hub Hire Income	\$3,100	\$4,346
TOTAL	\$48,100	\$82,395

Following adoption of the Donations and Sponsorship Policy on the 23rd of May 2022, an investigation is currently underway on the capacity for the Woollahra Gallery at Redleaf to attract donations through our current DGR entity Woollahra Public Art Gallery.

Resourcing Implications:

Nil

Conclusion:

Woollahra Gallery at Redleaf looks forward to continued growth in sales and visitation through a dynamic and diverse program that champions local artists and maintains a national reach. The Gallery seeks to build school's audiences, inclusive programs and to continue to develop into a crucial cultural hub for the area.

Attachments

Nil

Item No:	R1 Recommendation to Council
Subject:	PROGRESS OF THE YOUTH RECREATION AREA AT RUSHCUTTERS BAY PARK.
Authors:	Paul Fraser, Manager Open Space & Trees Roger Faulkner, Team Leader - Open Space & Recreation Planning Kristy Wellfare, Senior Strategic Heritage Officer
Approver:	Tom O'Hanlon, Director - Infrastructure & Sustainability
File No:	22/139167
Purpose of the Report:	To further progress the proposed Rushcutters Bay Park Youth Recreation Area within the State Heritage Listed site.
Alignment to Delivery Program:	Strategy 5.2: Provide and maintain safe, clean, serviceable public infrastructure including roads, footpaths, bicycle facilities, parks, open spaces, stormwater drains and seawalls.

Recommendation:

THAT Council:

- A. Notes the further progress of the Youth Recreation Area at Rushcutters Bay Park, which includes the preparation of a Conservation Management Strategy for the State Heritage Listed site and a Heritage Impact Statement for the project.
- B. Note the minor changes of the design to the Youth Recreation Area recommended by GML Heritage that address heritage impact on the site.
- C. Proceed to submit an application for approval under Section 60 of the Heritage Act 1977 (Heritage Act) to undertake the project.
- D. Continue with the preparation of the Review of Environmental Factors under Part 5 of the Environmental Planning and Assessment Act 1979 which would include an Aboriginal Heritage Impact Assessment, if Heritage approval is granted.

Executive Summary:

In October 2018, Council resolved to proceed with the Youth Recreation Area at Rushcutters Bay Park.

As part of the planning requirements to proceed with the development, staff engaged a consultant to prepare a Review of Environmental Factors (REF) under Part 5 of the *Environmental Planning and Assessment Act 1979* (EP&A Act).

As the detailed design and REF was progressing an Interim Heritage Order was placed over the site covering Rushcutters Bay Park, Yarranabbe Park, Sir David Martin Reserve and Plantation Reserve. This occurred in January 2019 and subsequently in June 2020 the park was listed on the State Heritage Register (SHR).

Consultation with Heritage NSW was regular, both throughout the listing process and afterwards, regarding the ongoing management of this item. As part of this staff identified the Council's intention to proceed with the project and sought advice on how to best approach the issue of heritage impact on the park. The advice received from Heritage NSW, was that if the Council intended to proceed with the development, a Conservation Management Strategy (CMS) for the site would need to be prepared along with a Heritage Impact Statement (HIS) for the project.

Council engaged GML Heritage, who are widely recognised as experts in Heritage consulting, to prepare both of the above mentioned documents.

This report outlines the progress of the project to date, which has included the preparation of a CMS and HIS and the process to be followed to further progress the project. It recommends that Council notes the progress to date and the minor design changes which derive from the HIS and further recommends that Council proceed to lodge an application under Section 60 of the Heritage Act for construction of the Youth Recreation Area.

Discussion:

The full Council resolution in October 2018 to proceed with the Youth Recreation Area at Rushcutters Bay Park was;

- A. *THAT Council endorse the Youth Recreation Area at Rushcutters Bay Park concept plan as exhibited, allowing for amendments arising during the detailed design process.*
- B. *THAT Council undertake a Review of Environmental Factors (REF) under Part 5 of the Environmental Planning and Assessment Act 1979 for review by the Director – Planning & Development.*
- C. *THAT subject to approval of the REF, Council proceed with detailed design, tendering and construction.*
- D. *THAT the detailed design of the Youth Recreation Area (YRA) consider the following suggestions from the community consultation:*
 - *Slight amendment to the design of the basketball practice area to provide safe movement around the goal post.*
 - *Review of elements impacting the flow of the area for skate and scooter riders to allow more participation and control of movement.*
 - *Ensure Disability Discrimination Act (DDA) compliant access around the new facility.*
 - *All necessary signage is included as part of the facility including dog regulation and safety messages.*
- E. *THAT Council's Team Leader of Tree Management provide input to the detailed design and construction phases to ensure that existing trees are adequately protected and provide regular progress reports to Council.*
- F. *THAT Council work with Police and other agencies to promote programs to encourage youth to use the facility and monitor any potential anti-social behaviour.*
- G. *THAT Council includes appropriate signage detailing a 'code of conduct'/conditions of use for the YRA, including but not limited to the following:*
 1. *observing park operating hours (from 7am to dusk);*
 2. *children 12 years and younger to be supervised by an adult;*
 3. *possession or consumption of alcohol and drugs prohibited;*
 4. *aggressive, abusive or violent behaviour is unacceptable;*
 5. *appropriate warnings (including that skaters must use areas suitable to their skill level, use of protective clothing (helmets etc)); and*
 6. *providing contact details for Council rangers (including an after-hours mobile number).*
- H. *THAT Council develops and adopts a maintenance program, including but not limited to the following:*
 1. *daily inspection to identify potential hazards (including damage to the equipment or any structures and to the integrity of all surfaces); and*

2. *removal of offensive graffiti within 48 hours and removal of general graffiti within 7 days.*
1. *THAT Council prepares a communications/education program prior to the opening of the YRA. The program will inform the community (via the same methods of community engagement utilised in the community consultation phase) about:*
 1. *the 'code of conduct'/conditions of use;*
 2. *the maintenance program; and*
 3. *other safety and risk management measures.*

During conversations with Heritage NSW, they recommended the following process to assess the potential heritage impacts of the proposed development:

1. Preparation of a Conservation Management Strategy (CMS) for Rushcutters Bay Park, Yarranabbe Park, Sir David Martin Reserve and Plantation Reserve.
2. Preparation of a Heritage Impact Statement (HIS) for the Youth Recreation Area project.
3. Submission of an application for approval under Section 60 of the *Heritage Act 1977* (Heritage Act) to undertake the project.

Conservation Management Strategy (CMS) - Attachment 1

The CMS covers the whole of the site area included in the State Heritage Register that falls within the Woollahra local government area and includes Rushcutters Bay Park, Yarranabbe Park, Sir David Martin Reserve and Plantation Reserve.



Fig.1 – The four parks that make up the State Heritage Listing.

A CMS is a heritage management document that provides the framework for ongoing care and management of a property, including informing decisions about its future use and development. It provides conservation policies tailored to the sites against which to assess the heritage impact of any proposals for change. It should be used when planning any works, both temporary and permanent.

This CMS is an overarching document which follows the structure for such reports provided by Heritage NSW. The structure of the report is as follows:

Part 1 – Introduction:

- Heritage Context
- Methodology

Part 2 – Investigation and Assessment

- Historical Overview
- Archaeology
- Heritage Significance Assessment

Part 3 – Conservation Policy and Management

- Conservation Approach
- Owner Considerations
- Managing Change
- Interpretation and Recording
- Public Safety

Part 4 – Planning Framework and Statutory Requirements

The CMS sets out the heritage values of the State Heritage listed park that we are seeking to preserve. That information guides and informs any proposed changes or developments to incorporate and respect those heritage values.

Heritage Impact Statement (HIS) - Attachment 2

In keeping with the recommended management policies in the CMS, a HIS relates to a particular development proposal in the context of the significant values of the site and provides background on the design evolution process.

The HIS is a standalone document for Council to accompany a Section 60 application to the Heritage Council for the Youth Recreation Area at Rushcutters Bay Park. In developing the HIS, Council's heritage consultants considered and responded to the CMS policies and objectives that address the ongoing management of the heritage significance of the site.

The HIS has been prepared using the CMS to:

- Ensure conservation of the key heritage values within and outside of the proposed development
- Identify existing heritage items in the vicinity of the proposed development
- Assess potential impacts of the proposed development on those heritage items
- Guide design elements to sympathetically respect and preserve the heritage area
- Inform the consideration of heritage matters in the REF for the Youth Recreation Area.

Under the Heritage Act, approval must be sought for non-exempt works to State Heritage items in the form of a Section 60 application. As the Youth Recreation Area is not exempt development under the standard exemptions or site-specific exemptions gazetted, approval must be sought. Applications for approval under the Heritage Act must be accompanied by a HIS which provides assessment of the proposal's impacts on the heritage item, including alternative options that have been considered in the development of the final proposal.

During the preparation of the HIS, the Consultant recommended some minor design modifications. These aim to mitigate the visual impacts of the hard landscaping and provide some screening of the new facility which include:

- Provide curved detail at the intersection of the two new pathways with the existing pathways, and match existing path finishes to ensure consistent park language / character in the park;
- Remove additional landscape features that 'marked' the entry, such as signage and seating that accentuate the presence of the Youth Recreation Area;
- Screen the proposed facility with select low-level landscaping, but not to the extent that the planting dominates the park's open character; and
- Avoid additional park lighting as the pole infrastructure and light spill would have a detrimental visual impact on the character of the park.



Fig.2 - 3D view of the proposed Youth Facility from the southwestern corner entry to the park from New South Head Road.

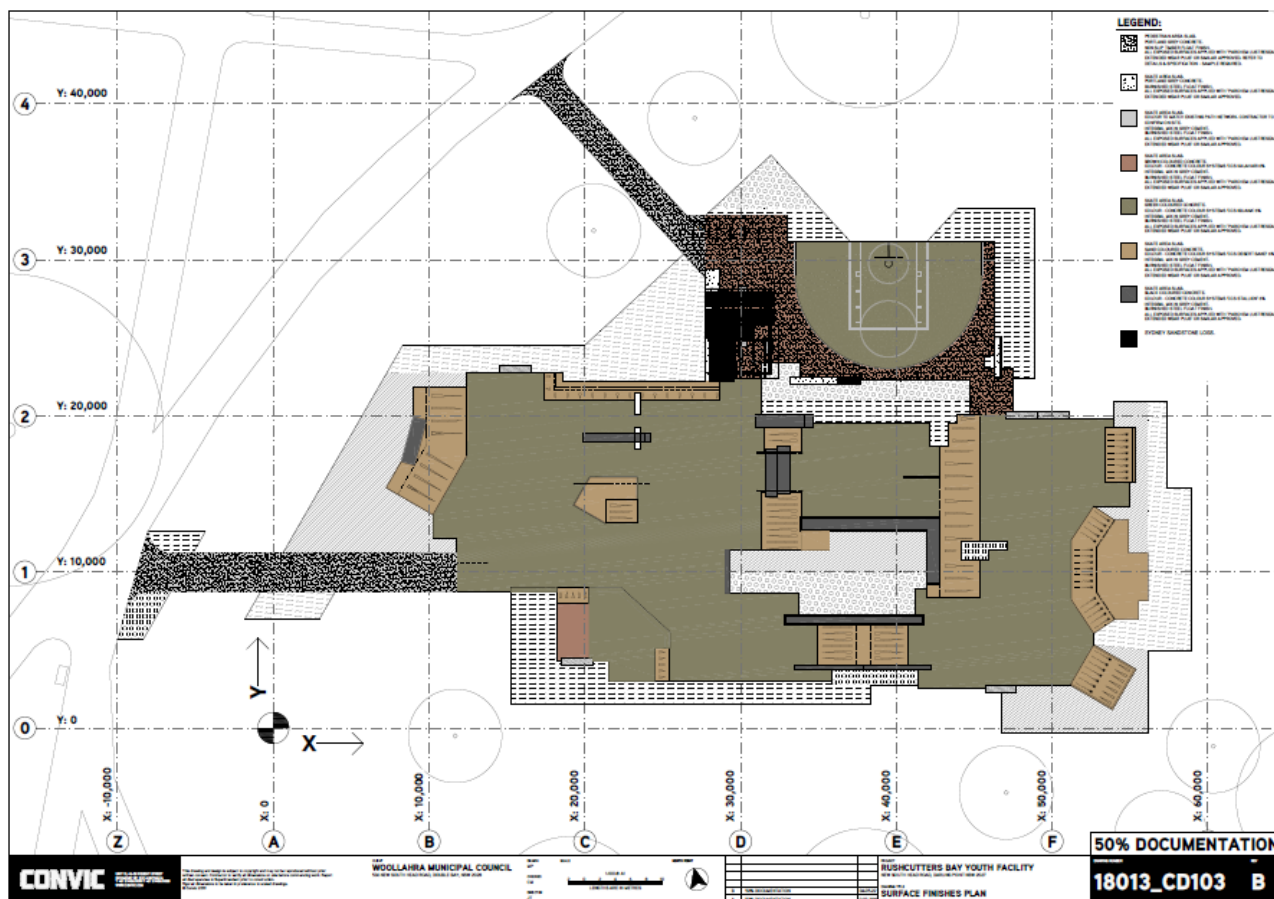


Fig.3 - 2022 site plan showing proposed finishes.

The consultant also recommended reduction of the footprint of the Youth Recreation Area and suggested the removal of the shelter and basketball area. A reduced footprint was not agreed upon as Council had already reduced the size of the facility from the initial concept designs to the proposal which was adopted in 2018. Any further reduction in the facility would materially reduce recreational opportunities for users of the facility. The final scheme seeks to balance the recreational needs of the community with the ongoing management of the heritage values of the site.

As part of the assessment the Consultants provided further opportunities to mitigate the impacts of the proposal, which will be included in further detailed design and during the construction phase, these being:

- the interpretation of the original shoreline into the design of the facility; and
- historical archaeological monitoring to be undertaken during excavation for the proposed facility.

In addition to these mitigation measures, it was noted by the consultants that the Woollahra Aboriginal Heritage Study 2021 requires that an Aboriginal Heritage Impact Assessment (AHIA) is prepared for any excavation carried out in an area of Aboriginal Heritage Sensitivity. As such, an AHIA will be prepared to inform the assessment of Aboriginal cultural heritage matters in the REF prior to finalisation.

The conclusions of the HIS (pg. 59), were as follows;

- *The proposed Youth Facility is relatively small in the context of the larger park—it comprises less than 3% of the total 54,080m² of Rushcutters Bay Park managed by the Woollahra Municipal Council.*

- *Designed as a junior facility, with small-scale skate features, basketball zone and shade / shelter structure, the proposed Youth Facility does not involve deep excavation.*
- *The proposed Youth Facility will have an adverse visual impact on the significance of Rushcutters Bay Park, but this will be limited to the southeastern corner. Views sheds and sight lines from access points (across the canal bridge, from the southeast entry off New South Head Road and along primary pathways) will be affected within an approximately 100m radius of the facility.*
- *No trees of moderate, high or exceptional significance will be impacted. Soft landscaping of the proposal is limited to select screening of the Youth Facility to mitigate any visual impacts—it has been designed so as not to detract from the open character of the park or to dominate it.*
- *The proposed Youth Facility will operate from 7am to dusk and not require lighting, which would be visually intrusive.*
- *The proposed Youth Facility is located over the original (now buried) foreshore line and the original foreshore deposits are identified as an area of Aboriginal archaeological sensitivity. However, the depth of excavation for the proposed Youth Facility (300mm–600mm) is not expected to reach these deposits.*
- *The proposal will have a localised impact on locally significant historical archaeological remains, including the reclamation fills and any structures or objects buried within it. The proposal is not anticipated to have an impact on the original buried foreshore deposits that have historical archaeological potential and is an area of Aboriginal heritage sensitivity. Impacts to the reclamation fills and maritime structures or objects would be managed through archaeological mitigation, Mitigation measures are outlined in Section 10.2.*

Heritage NSW Works Application Section 60

The major works (or standard) Section 60 approval pathway applies for activities and works that have (or would have the potential to have) a moderate or greater impact on the heritage significance of a State Heritage Register item.

This approval pathway is for activities and works:

- to an item listed on the NSW State Heritage Register or subject to an Interim Heritage Order
- that have, or would have the potential to have, a moderate or greater impact on the heritage significance of the item, in the opinion of the Heritage Council (or its delegate)
- that are not listed as an exemption under the *Heritage Act 1977*
- that will exceed an estimated cost of \$150,000
- that accord with any relevant guidelines.

The application is lodged with Heritage NSW for assessment with the supporting documentation and the prescribed fee. Heritage NSW will identify whether the application requires advertising in accordance with Section 61(1) of the Heritage Act. Public notice is generally made for applications that would “materially affect the significance of that item as an item of the environmental heritage”. Given the nature of the proposal involving a new insertion into the park, it is anticipated that the Section 60 application will be advertised for public comment.

The application will be considered having regard to the matters for consideration in the Heritage Act and may be dealt with under delegation by an authorised officer, or referred to either the Heritage Council Approvals Committee (HCAC) or a meeting of the full Heritage Council (HC) for determination. Notice of determination will be forwarded to Woollahra Council as the applicant and this will be included in the REF document for the project, along with any applicable conditions.

The statutory deemed refusal timeframe for determination of Heritage Act applications that include advertising is 60 days in accordance with Section 65(1) of the Heritage Act. However, it is noted that if the application is referred to the HCAC or HC, additional time should be factored into anticipated turnaround times due to the monthly meeting schedule.

Review of Environmental Factors (REF)

Should the project receive approval from Heritage NSW, for this project to proceed, Council is required to undertake a Review of Environmental Factors (REF) under Part 5: Subdivision 2: Section 5.5(1) of the *Environmental Planning and Assessment Act 1979*. Council engaged independent consultants CityPlan Services Pty Ltd to prepare the REF prior to the Interim Heritage Order on the site. The REF must “examine and take into account to the fullest extent possible all matters affecting or likely to affect the environment by reason of that activity”. Approval (or otherwise) of the REF will rest with Council’s Director, Planning and Place.

The final approved REF (including supporting documentation) must be published on Council’s website or via the NSW Planning Portal in accordance with Clause 171(4) of the *Environmental Planning and Assessment Regulation (2021)*.

Community Engagement and / or Internal Consultation:

The CMS and HIS have been prepared by independent heritage experts in accordance with best practice conservation principles and respond to the heritage significance of the site. There is no statutory requirement for heritage management documents, such as a CMS or HIS, to be placed on public exhibition prior to their inclusion as part of an application for approval under the Heritage Act. As these are asset management and informing documents, prepared by independent consultants, Council would not seek amendments to the documents via a public exhibition process.

It is noted that should the Section 60 application be advertised by Heritage NSW, the community will have the opportunity to comment on the application and its consistency with the CMS. This advertisement would be shared via Council’s Your Say website, and this would link through to the Heritage NSW exhibition material. All community members who have been involved in previous consultations on this project would be notified.

Policy Implications:

The draft Plan of Management for parks listed in the State Heritage Listing site have been updated to reflect the State Heritage Listing. The Youth Recreation Area is expressly identified in the Rushcutters Bay Park section of the draft Crown Land Generic Plans of Management. The document also identifies the process of progressing the project.

These documents are awaiting the Department of Planning and Environment (DPIE) approval for Council to commence the exhibition process.

DPIE have advised they are satisfied that the project can progress to the Section 60 application assessment.

Financial Implications:

The current planning documents that have been produced are covered under the current Capital Works Budget. All other documents and assessments required will also be covered under this budget source.

Resourcing Implications:

NIL.



Conclusion:

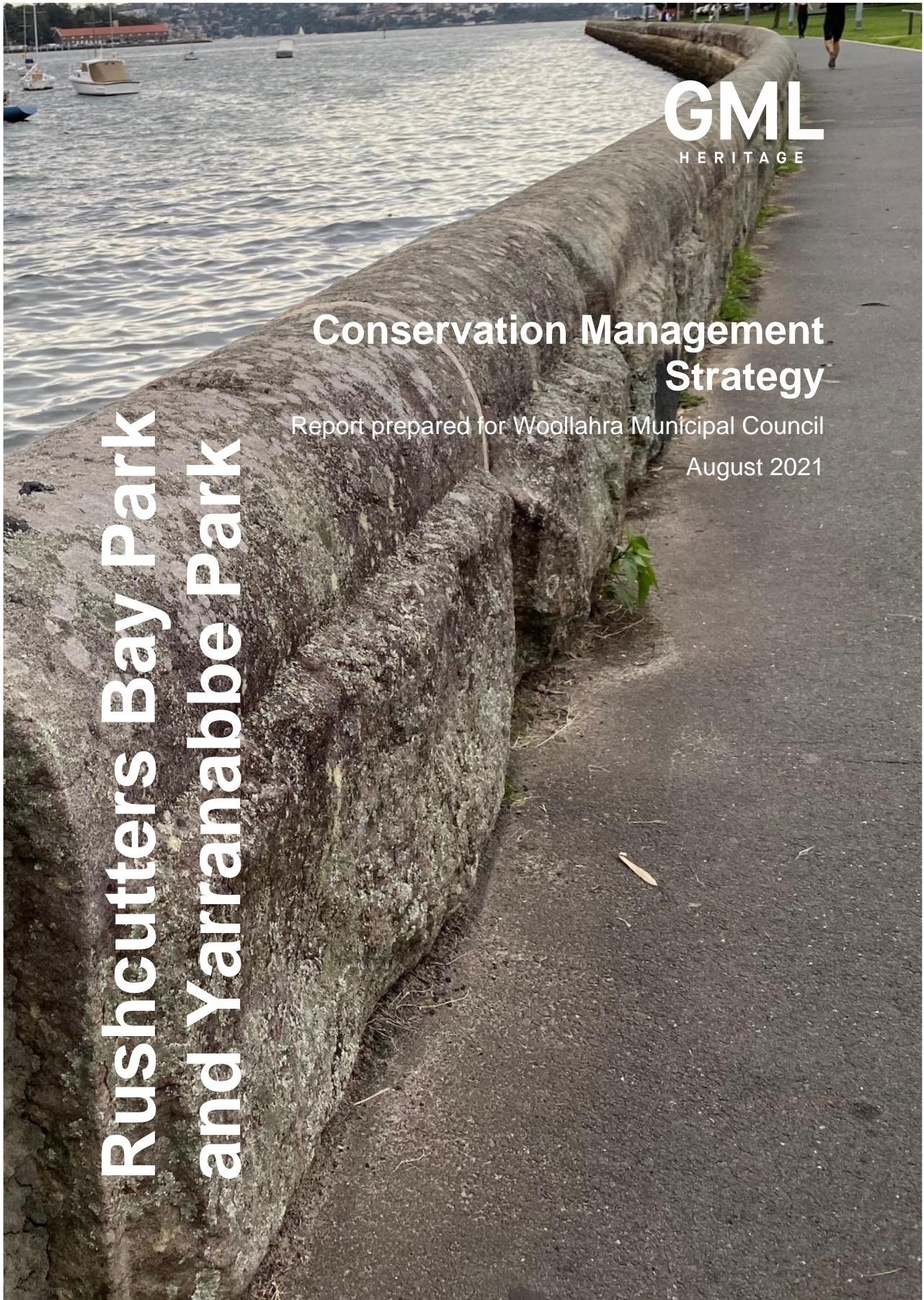
It is recommended that Council notes the further progress of the Youth Recreation Area at Rushcutters Bay Park, which included the preparation of a Conservation Management Strategy for the State Heritage Listed site and a Heritage Impact Statement for the project.

Some minor changes to the design of the Youth Recreation Area have been recommended and implemented with an aim to mitigate the visual impacts of the hard landscaping and provide some screening of the facility. In addition to these mitigation amendments, an Aboriginal Heritage Impact Assessment will be prepared to inform the assessment of Aboriginal cultural heritage matters in the REF report for the project prior to finalisation.

Noting the content and changes recommended in the HIS, it is recommended to proceed with the lodgement of the Section 60 application with Heritage NSW for assessment with the supporting documentation.

Attachments

1. Conservation Management Strategy - Rushcutters Bay Park, Sir David Martin Reserve, Plantation Reserve and Yarranabbe Park [↓](#) 
2. Heritage Impact Statement for the Rushcutters Bay Park Youth Recreation Area
3. The Proposal Architectural Documentation referenced in Heritage impact statement for the Rushcutters Bay Park Youth Recreation Area [↓](#) 



**Rushcutters Bay Park
and Yarranabbe Park**

**Conservation Management
Strategy**

Report prepared for Woollahra Municipal Council
August 2021

GML
HERITAGE

Acknowledgement of Country

At GML we acknowledge that we work and live on the land of the First Australians. We know that this land was never ceded, and we respect the rights and interests of Australia's first people in land, culture, and heritage. We acknowledge their Elders past and present and support the concepts of voice, treaty, and truth in the Uluru Statement from the Heart.

Report Register

The following report register documents the development and issue of the report entitled Rushcutters Bay Park and Yarranabbe Park—Conservation Management Strategy, undertaken by GML Heritage Pty Ltd in accordance with its quality management system.

Job Number	Issue Number	Notes/Description	Issue Date
21-0024	1	Draft Report	22 April 2021
21-0024	2	Final Report	2 August 2021

Quality Assurance

GML Heritage Pty Ltd operates under a quality management system which has been certified as complying with the Australian/New Zealand Standard for quality management systems AS/NZS ISO 9001:2016.

The report has been reviewed and approved for issue in accordance with the GML quality assurance policy and procedures.

Copyright

Historical sources and reference material used in the preparation of this report are acknowledged and referenced at the end of each section and/or in figure captions. Reasonable effort has been made to identify, contact, acknowledge and obtain permission to use material from the relevant copyright owners.

Unless otherwise specified or agreed, copyright in this report vests in GML Heritage Pty Ltd ('GML') and in the owners of any pre-existing historic source or reference material.

Moral Rights

GML asserts its Moral Rights in this work, unless otherwise acknowledged, in accordance with Part IX of the (Commonwealth) *Copyright Act 1968*. GML's moral rights include the attribution of authorship, the right not to have the work falsely attributed and the right to integrity of authorship.

Right to Use

GML grants to the client for this project (and the client's successors in title) an irrevocable royalty-free right to reproduce or use the material from this report, except where such use infringes the copyright and/or Moral Rights of GML or third parties.



Contents

1	Introduction.....	1
1.1	Study Area.....	1
1.2	Heritage Context	5
1.2.1	<i>Heritage Listings in the Vicinity</i>	5
1.3	Key Objectives	7
1.4	Methodology.....	7
1.4.1	<i>Relevant Documentation</i>	8
1.4.2	<i>Limitations</i>	9
1.4.3	<i>Terminology</i>	9
1.5	Authorship	10
1.6	Acknowledgements	10
1.7	Endnotes	10
2	Strategy Part 1—Investigation and Assessment	11
2.1	Historical Overview	11
2.1.1	<i>Aboriginal Country: the Early Colonial Period and Ongoing Connections</i>	11
2.1.2	<i>Initial Settlement</i>	12
2.1.3	<i>Residential Development</i>	13
2.1.4	<i>Reclamation and Reservation for a Public Park</i>	15
2.1.5	<i>Rushcutters Bay Park</i>	17
2.1.6	<i>New Beach Road/Beach Road</i>	22
2.1.7	<i>The Rushcutters Bay Baths</i>	22
2.1.8	<i>Yarranabbe Park (Formerly Beach Road Reserve)</i>	23
2.1.9	<i>Plantation Reserve</i>	26
2.1.10	<i>Sydney Naval Depot and HMAS Rushcutter</i>	26
2.1.11	<i>Sir David Martin Reserve</i>	27
2.1.12	<i>Timeline</i>	28
2.2	Physical Evidence—Description and Analysis.....	29
2.2.1	<i>Study Area Context</i>	29
2.2.2	<i>Rushcutters Bay Park</i>	30
2.2.3	<i>Sir David Martin Reserve</i>	39
2.2.4	<i>Plantation Reserve</i>	41
2.2.5	<i>Yarranabbe Park</i>	41
2.2.6	<i>Views</i>	48
2.3	Historical Archaeology	53
2.3.1	<i>Historical Archaeological Potential</i>	53
2.3.2	<i>Assessment of Archaeological Significance</i>	63
2.4	Aboriginal Cultural Heritage	65
2.5	Comparative Analysis	66



2.6	Heritage Significance Assessment	67
2.6.1	<i>Assessment against Criteria</i>	67
2.7	Heritage Significance	71
2.7.1	<i>Statement of Significance</i>	71
2.7.2	<i>Grading of Significance</i>	72
2.8	Endnotes	84
3	Strategy Part 2—Conservation Policy and Management	85
3.1	Conservation Approach	86
3.1.1	<i>The Burra Charter Principles</i>	86
3.1.2	<i>Conservation Principles for the Parks</i>	87
3.2	Owner Considerations	88
3.2.1	<i>Adoption and Other Key Documents</i>	88
3.2.2	<i>Council Requirements</i>	88
3.3	Conservation	89
3.3.1	<i>The Burra Charter</i>	89
3.3.2	<i>Cultural Significance</i>	89
3.3.3	<i>The Landscape and Key Elements</i>	90
3.3.4	<i>Rushcutters Bay Park (East)</i>	93
3.3.5	<i>Yarranabbe Park</i>	94
3.3.6	<i>Sir David Martin Reserve</i>	94
3.3.7	<i>Plantation Reserve</i>	95
3.3.8	<i>Maintenance</i>	96
3.3.9	<i>Use and Public Access</i>	96
3.4	<i>Managing Change</i>	97
3.4.1	<i>The Burra Charter</i>	97
3.4.2	<i>Cultural Significance</i>	97
3.4.3	<i>The Landscape and Key Elements</i>	97
3.4.4	<i>New Development</i>	100
3.4.5	<i>Views</i>	101
3.4.6	<i>Development Consent and Other Approvals</i>	102
3.5	Aboriginal Cultural Heritage	103
3.6	Historical Archaeological Management	104
3.7	Gaps in Knowledge	105
3.8	Expertise	106
3.9	Risk Management and Sustainability	106
3.9.1	<i>Public Safety</i>	106
3.9.2	<i>Risk Preparedness and Climate Change</i>	106
3.10	Endnotes	107
4	Planning Framework and Statutory Requirements.....	108
4.1	Statutory Requirements Framework	108
4.1.1	<i>Environmental Planning and Assessment Act 1979 (NSW)</i>	108
4.1.2	<i>National Parks and Wildlife Act 1974 (NSW)</i>	108
4.1.3	<i>Woollahra Local Environmental Plan 2014 and Development Consent</i>	109
4.1.4	<i>Heritage Act 1977 (NSW)</i>	109

Rushcutters Bay Park and Yarranabbe Park—Conservation Management Strategy, August 2021



4.1.5	<i>Standard Exemptions</i>	110
4.1.6	<i>Site-Specific Exemptions</i>	112
4.1.7	<i>Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005</i>	112

Appendices 115

Appendix A

Standard Exemptions under Section 57 (1) of the Heritage Act (Revised 2020)

Appendix B

Site-Specific Exemptions



Rushcutters Bay Park and Yarranabbe Park—Conservation Management Strategy, August 2021



1 Introduction

Woollahra Municipal Council has commissioned GML Heritage Pty Ltd (GML) to prepare a conservation management strategy (CMS) for Rushcutters Bay Park and Yarranabbe Park in order to ensure their ongoing conservation. The objective is to guide the future management of the heritage values of the parks while ensuring these places continue to meet the recreational needs of the community.

A CMS provides the framework for ongoing care and management of a property, including decisions about its future use and development. Rushcutters Bay Park and Yarranabbe Park (the parks; the study area) have recently been subject to proposals for change, which have prompted the need for detailed policies regarding the conservation of their heritage values.

This CMS has been prepared on the recommendation of Heritage NSW to guide the conservation management of Rushcutters Bay Park and Yarranabbe Park prior to the preparation of a more detailed conservation management plan (CMP) for the parks. Because of the division in management/ownership of Rushcutters Bay Park between Woollahra Municipal Council and City of Sydney, coordination is required in the preparation of a site-wide conservation management plan. This CMS has been prepared to guide Woollahra Municipal Council (Council) in the conservation management of the parks in the interim.

1.1 Study Area

Rushcutters Bay Park and Yarranabbe Park occupy the majority of the Rushcutters Bay foreshore to Darling Point in the middle of Sydney Harbour and are located approximately 2 kilometres east of Sydney's CBD. Refer to Figure 1.1.

Rushcutters Bay Park and Yarranabbe Park are the main components of the study area for this CMS. Within the Rushcutters Bay Park and Yarranabbe Park study area are four distinct areas, which are referenced as follows in this CMS (as outlined on Figure 1.2):

- Rushcutters Bay Park;
- Yarranabbe Park;
- Sir David Martin Reserve—an area of Crown land located between Rushcutters Bay Park and Yarranabbe Park; and
- Plantation Reserve—a narrow strip of land which connects Rushcutters Bay Park to Sir David Martin Reserve.

A large stormwater drain roughly divides Rushcutters Bay Park into two sections, corresponding to two different local government areas (LGAs). The western portion of Rushcutters Bay Park is within the City of Sydney LGA, while the eastern portion is within the Woollahra LGA. This report covers only the eastern portion and excludes the area of land under the control of the City of Sydney. Refer to Figure 1.3 for the division in management of the study area and Figure 1.4 for a breakdown of the four elements that make up the study area.

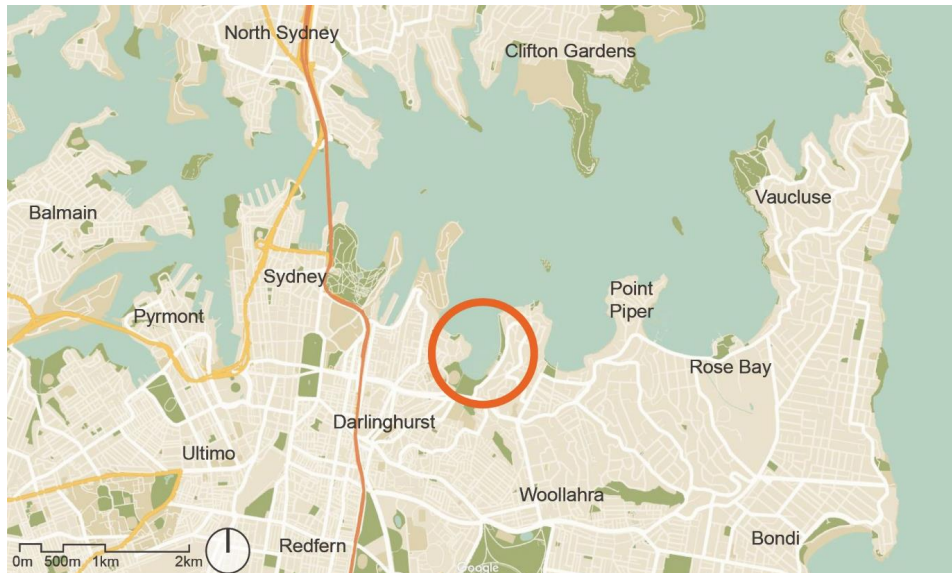


Figure 1.1 Rushcutters Bay Park and Yarranabbe Park in the context of Sydney. (Source: Google Maps with GML overlay, 2021)

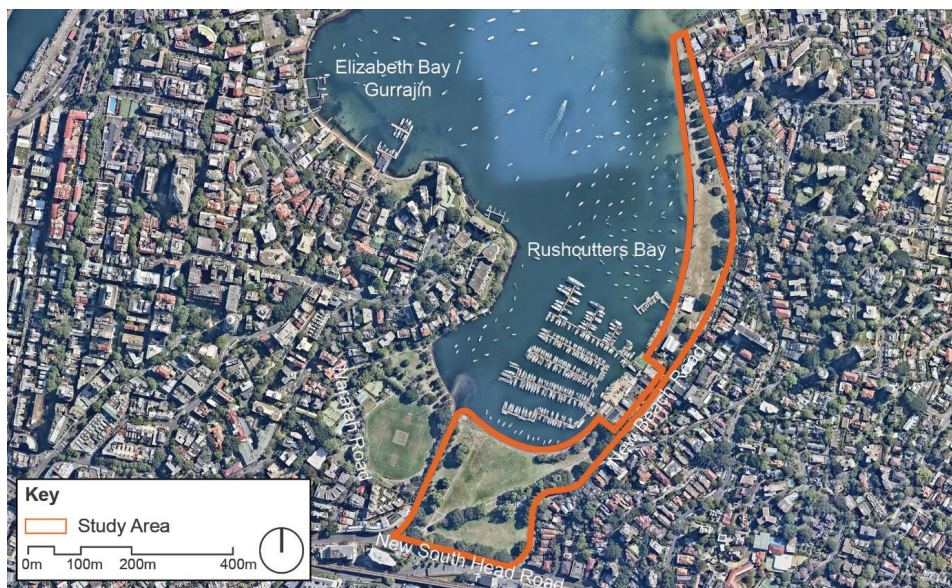


Figure 1.2 The local context of Rushcutters Bay Park and Yarranabbe Park. (Source: Nearmap with GML overlay, 2021)



Figure 1.3 A breakdown of the full extent of the state heritage listed boundary of Rushcutters Bay Park and Yarranabbe Park, showing the division in management between Woollahra Municipal Council and City of Sydney. (Source: GML on a Nearmap baseplan, 2021)



Figure 1.4 The four elements that make up the Rushcutters Bay Park and Yarranabbe Park study area. (Source: Nearmap with GML overlay, 2021)



1.2 Heritage Context

Rushcutters Bay Park and Yarranabbe Park are listed as heritage items on several heritage registers. Several components within the study area are also listed as separate items. The heritage listings within the study area are shown in Table 1.1 below.

Table 1.1 Heritage Listings for Rushcutters Bay Park and Yarranabbe Park.

Name	Location	Significance	Listing	Item No.
Rushcutters Bay and Yarranabbe Parks	New Beach Road and 2A New South Head Road	State	NSW State Heritage Register	02041
Yarranabbe Park Seawall and Rushcutters Bay Seawall	New Beach Road and 2A New South Head Road	Local	<i>Woollahra Local Environmental Plan 2014</i> (Woollahra LEP 2014)	670
Sir David Martin Reserve including former HMAS Rushcutter, comprising the Sayonara slipway, ramps, sea wall, parade ground, drill hall and extension, sail loft, cottage and garden, R.A.N.S.A. boatshed and slipway, flagpole, memorial, plantation reserve, all building interiors and grounds	1C New Beach Road, Darling Point	Local	Woollahra LEP 2014	170
HMAS Rushcutter Slipway	1C New Beach Road, Darling Point	Local	Woollahra LEP 2014	171

1.2.1 Heritage Listings in the Vicinity

The study area is located near several other heritage items in the City of Sydney and Woollahra LGAs. This includes items within the City of Sydney LGA which are located in the western portion of Rushcutters Bay Park. These and other nearby heritage items are listed in Table 1.2 and shown in Figure 1.5 below.

Table 1.2 Heritage Listings for Places in the Vicinity of Rushcutters Bay Park and Yarranabbe Park.

Name	Location	Significance	Listing	Item No.
Rushcutters Bay Park and pumping station including grandstand, Rey [sic.] Bartley Oval and picket fence, seawall and landscaping	Waratah Street, Rushcutters Bay	State	<i>Sydney Local Environmental Plan 2012</i> (Sydney LEP 2012)	I1403
Sewage Pumping Station 18	Rushcutters Bay Park (west), Rushcutters Bay	State	NSW State Heritage Register	01339



Name	Location	Significance	Listing	Item No.
Rushcutters Bay Stormwater Channel No. 84	Rushcutters Bay Park, Rushcutters Bay/Darlinghurst	s170	Sydney Water s170 Heritage Register	003313
Bus Stop Shelter	Intersection of New Beach Road and Yarranabbe Road, Darling Point	Local	Woollahra LEP 2014	178
Residential flat building and interiors, front garden and retaining wall (<i>multiple listings</i>)	27–28 New Beach Road; 29–30 New Beach Road; 31–32 New Beach Road; 33–34 New Beach Road; 35–36 New Beach Road	Local	Woollahra LEP 2014	(<i>multiple listings</i>) 172, 173, 174, 175, 176
Residential flat building and interiors	37–38 New Beach Road	Local	Woollahra LEP 2014	177
Elizabeth Bay/Rushcutters Bay Heritage Conservation Area	Elizabeth Bay and Rushcutters Bay	Local	Sydney LEP 2012	C20



Figure 1.5 Heritage context of the Rushcutters Bay Park and Yarranabbe Park. (Source: NSW ePlanning Spatial Viewer, 2021)



1.3 Key Objectives

This CMS aims to guide future planning for and management of the parks. It provides conservation policies tailored to Rushcutters Bay Park and Yarranabbe Park against which to assess the heritage impact of any proposals for change. It should be used when planning any works, both temporary and permanent.

1.4 Methodology

This CMS is an overarching document which follows the structure for such reports provided by Heritage NSW. The structure of the report is as follows:

- **Part 1—Introduction:**
 - Heritage Context.
 - Methodology.
- **Part 2 (Strategy Part 1)—Investigation and Assessment:**
 - Historical Overview.
 - Archaeology.
 - Heritage Significance Assessment.
- **Part 3 (Strategy Part 2)—Conservation Policy and Management:**
 - Conservation Approach.
 - Owner Considerations.
 - Managing Change.
 - Interpretation and Recording.
 - Public Safety.
- **Part 4—Planning Framework and Statutory Requirements.**

This report has been prepared in accordance with the methodology outlined on Heritage NSW's website for CMS reports.¹ Heritage NSW guidelines indicated that a CMS is an alternative to a conservation management plan (CMP) that may be used as an interim conservation and management document for State Heritage Register items pending the preparation of a standard CMP. It is a shorter version of a CMP that will provide a broad overview of conservation approaches and targeted management guidance.

This report has also been prepared in accordance with the following documents and best practice guidelines:

- *NSW Heritage Manual* (NSW Heritage Office 1996);
- 'Assessing Significance for Historical Archaeological Sites and Relics' (NSW Heritage Branch 2009); and



- the relevant principles and guidelines of the Australia ICOMOS Burra Charter, 2013 (the Burra Charter).²

This CMS is consistent with the principles of *The Conservation Plan*, prepared by James Semple Kerr for the National Trust (2000).

1.4.1 Relevant Documentation

The following background material was provided by Council for the preparation of this CMS.

Table 1.3 Previous Reports Relevant to the Rushcutters Bay Park and Yarranabbe Park CMS.

Publication Details
Heritage Reports
<i>Woollahra Crown Lands Aboriginal Heritage Project, Part 3: Site Specific summaries Draft</i> , report prepared for Woollahra Municipal Council, 2020.
<i>Olympic Yachting Venue Site, Rushcutters Bay: Archaeological and Heritage Assessment</i> , report prepared for the Olympic Co-Ordination Authority, Godden Mackay Heritage Consultants 1997.
<i>Sir David Martin Reserve: Conservation Management Plan, Volume 1 & 2</i> , report prepared for Woollahra Municipal Council, Design 5 Architects 2005.
<i>Rushcutters Bay Park Conservation Management Plan</i> , report prepared for the City of Sydney Council, McPhee Architects 2001.
Plans of Management
<i>Rushcutters Bay Maritime Reserve Plan of Management</i> , report prepared for Rushcutters Bay Maritime Reserve Trust, Coulston & Brian McDonald and Associates 1997.
<i>Rushcutters Bay Park, Yarranabbe Park and Reserve for plantation and access, Draft Plan of Management</i> , report prepared for Woollahra Municipal Council Mandis Roberts Consultants 1998.
<i>Rushcutters Bay Park Masterplan Report</i> , report prepared for Woollahra Municipal Council, Knox & Partners Landscape Architects 2004.
<i>Rushcutters Bay Park, Yarranabbe Park, and Plantation Reserve Plan of Management</i> , report prepared for Woollahra Municipal Council, Parkland Environmental Planners 2005.
<i>Sir David Martin Reserve Plan of Management</i> , Woollahra Municipal Council, Woollahra Municipal Council 2004.
<i>Yarranabbe Park, Darling Point Plan of Management</i> , report prepared for Woollahra Municipal Council, Sturt Associates 2012.
Policies, Plans and Other Documents relating to Trees
<i>Council Resolution 226.G, Yarranabbe Park Trees Pruning</i> , Woollahra Municipal Council, Woollahra Municipal Council 2009.
<i>Register of Significant Trees</i> , report prepared for Woollahra Municipal Council, Landarc Landscape Architects 1992.
<i>Street Tree Master Plan</i> , Woollahra Municipal Council, Woollahra Municipal Council 2014.
<i>Tree Management Policy</i> , City of Sydney Council, City of Sydney Council 2013.
<i>Woollahra Tree Management Policy</i> , Woollahra Municipal Council, Technical Services/Open Space & Trees 2011.
Other Policies and Strategies
<i>Playground Policy</i> , Woollahra Municipal Council, Technical Services/Open Space & Trees 2002.



Publication Details

Woollahra Recreational Needs Assessment and Strategy, report prepared for Woollahra Municipal Council, Stratcorp Consulting 2006.

1.4.2 Limitations

This CMS is subject to the following limitations:

- This report only considers and provides conservation management policies for the area of Rushcutters Bay Park within the Woollahra LGA. The portion of Rushcutters Bay Park within the boundaries of the City of Sydney is not considered in this report.
- This report defers to Design 5's 2005 CMP for the management of the buildings within Sir David Martin Reserve (Design 5 CMP, 2005). No new conservation measures for these buildings are proposed, though some policies for the landscape of this area are provided in this CMS.
- The site description and analysis were prepared following inspection of the parks and grounds. Buildings within Sir David Martin Reserve were only viewed from the exterior, and no intervention into building fabric was made. Visual observation primarily informed this analysis.
- Rushcutters Bay Park and Yarranabbe Park were listed on the State Heritage Register in June 2020. Only limited new historical research has been undertaken. No new significance assessment has been undertaken for this report, as the assessment is recent and conditions at the parks have not changed in the intervening time.
- No formal public consultation process has been undertaken to assess community associations with the parks or their social significance.
- The assessment of historical archaeology has included a preliminary desk-based assessment of maritime archaeological remains. No physical archaeological investigations have been undertaken as part of this CMS.
- The assessment of Aboriginal heritage is based on previous documentation provided by Council; no additional research has been undertaken as part of this CMS. An assessment of Aboriginal cultural heritage values associated with the parks has not been conducted as part of this CMS.

1.4.3 Terminology

This report follows the Burra Charter in its use of the following terms and definitions:

- **Place** means site, area, building or other work, group of buildings or other works together with associated contents and surroundings. Cultural significance means aesthetic, historic, scientific or social value for past, present or future generations.
- **Conservation** means all the processes of looking after a place so as to retain its **cultural significance**. It includes **maintenance** and may according to circumstance include **preservation, restoration, reconstruction and adaptation** and will be commonly a combination of more than one of these.
- **Fabric** means all the physical material of the place.



- **Maintenance** means the continuous protective care of the **fabric**, contents and setting of a place, and is to be distinguished from repair. Repair involves **restoration** or **reconstruction** and it should be treated accordingly.
- **Preservation** means maintaining the **fabric** of a place in its existing state and retarding deterioration.
- **Restoration** means returning the existing **fabric** of a place to a known earlier state by removing accretions or by reassembling existing components without the introduction of new material.
- **Reconstruction** means returning a place as nearly as possible to a known earlier state and is distinguished by the introduction of materials (new or old) into the **fabric**. This is not to be confused with either re-creation or conjectural reconstruction which are outside the scope of this Charter.
- **Adaptation** means modifying a place to suit proposed compatible uses.
- **Compatible use** means a use which involves no change to the **culturally significant fabric**, changes which are substantially reversible, or changes which require minimum impact.

1.5 Authorship

This report has been prepared by Catherine Macarthur (GML Associate), Patrick Atkinson (GML Heritage Consultant), Sophie Jennings (GML Senior Heritage Consultant, Archaeologist). Léonie Masson (GML Senior Heritage Consultant, Historian) provided the historical overview. GML Special Adviser Ari Anderson provided historical information and landscape analysis.

1.6 Acknowledgements

GML gratefully acknowledges the assistance of Paul Fraser, Caitlin Moffat, Megan Holdsworth, Kristy Wellfare and Roger Faulkner of Woollahra Municipal Council, who provided valuable assistance over the course of the project.

1.7 Endnotes

- ¹ Heritage NSW, 'Conservation management plans', Department of Premier and Cabinet, viewed 17 March 2021 <<https://www.heritage.nsw.gov.au/protecting-our-heritage/conservation-management-plans/>>.
- ² Australia ICOMOS Inc, *The Burra Charter: the Australia ICOMOS Charter for Places of Cultural Significance 2013*, Australia ICOMOS Inc, Burwood, VIC.



2 Strategy Part 1—Investigation and Assessment

2.1 Historical Overview

The following summary history places the development of Rushcutters Bay Park and Yarranabbe Park within the context of the natural and cultural setting, including Aboriginal connections to the area in the late-nineteenth and early twentieth century. This history is primarily drawn from information provided from the State Heritage Register listing sheet for the parks and supplemented with research by Ari Anderson.

2.1.1 Aboriginal Country: the Early Colonial Period and Ongoing Connections

Aboriginal occupation of Sydney can be traced through the archaeological records to at least 22,000 years ago, with some estimates extending towards 35,000 years.¹ The Sydney region supported the Eora nation, made up of more than 30 separate clans woven together by intermarriage across the region. They had a nuanced understanding of the land and followed a complex land management system that sustained them and their Country. The land was part of a network of creation (Dreaming) and ceremonial sites, intertwined with the natural landscape and extending across the Sydney region. Most clans took their names from their Country, like the Gadigal along the harbour's southern shore, or the Wangal from Wanne, the lower reaches of Parramatta River, or the Kamaygal from Kamay, Botany Bay. Others, like the Cammeraygal from the harbour's northern shore, may have been named for their role in ceremony and law, and the skills of their clever men or karadji. Among the 30-plus Sydney clans, it was these four groups in particular who bore the initial brunt of the arrival of Europeans and whose men and women moved amongst the colonists. They were also the people most frequently referred to in descriptions of Aboriginal people within European accounts of the immediate period after contact.

Sydney's Aboriginal people were the first people dispossessed by Europeans after their arrival in Sydney Cove in 1788. This dispossession underpins the foundation and growth of the city.² In 1789, the smallpox epidemic devastated the Aboriginal population and disrupted clan boundaries in Sydney. However, the Aboriginal people did not simply all vanish or die. As historian Grace Karskens has written: 'Sydney has an Aboriginal history, not located safely in the distant past, but unbroken, and still throbbing insistently today.'³

In 1883, the establishment of the Aborigines Protection Board in NSW signalled the beginning of successive waves of intervention into Aboriginal lives. Nonetheless Aboriginal people continued to live in Sydney and were joined by other Aboriginal people from across NSW to live, work and forge new lives in urban communities. Dr Paul Irish writes about an Aboriginal settlement at Rushcutters Bay in the 1890s which consisted of several gunyahs (dwellings) made of slabs of wood leaning against a fence and covered with iron, sheets and other materials, around a central campfire. At this time there were a few permanent residents of the settlement who survived by fishing, shellfishing, and selling boomerangs and shell ornaments in the city. This accords with the childhood memories of Elizabeth Phillips who, aged 93 in 1903, recalled there were a large number of Aboriginal people camped on Darling Point who caught fish and traded some of their catch with the local European residents.



To the Cadigal, Darling Point was 'Yarranabbe' (variously spelt Yaranabe, Yarrandabbi, Yarranabbi and Eurambi). It was reportedly named after a Burramatagal man, Yeranibe Goruey, who was married to Benelong's sister Worogan.⁴

The Cadigal people called Rushcutters Bay 'Kogerah'. The area was occupied by the Cadigal for at least 6000 years. It was a place where Aboriginal people and Europeans gathered rushes, used respectively for light-weight spears for fishing and thatching settler huts. According to Dr Paul Irish, settlers were cutting rushes in this bay within weeks of the arrival of Europeans in Australia in 1788. He further records several different Aboriginal settlements, at different times, occupying land either side of the Rushcutters Creek (through the present Rushcutters Bay Park) and on higher grounds either side of the bay.

2.1.2 Initial Settlement

Initially Rushcutters Bay was known as Blackburn Cove after David Blackburn, a Master of the First Fleet. Yet Rushcutters Bay received its name soon after the European landing because the tidal edges of the bay were covered in reeds; convicts were dispatched there in order to cut the rushes, which were needed in the fledgling settlement for thatching huts. The valley which carried Rushcutters Creek was also referred to as Lacrozia Valley during the early nineteenth century.

Prior to European settlement, Rushcutters Bay was dominated at its head by a swamp and creek, which spread inland to the southward for half a mile and received the drainage of the ridges on which the suburbs of Edgecliff and Paddington now sit. It has been reported that the area provided good fishing and was frequented by a variety of fauna.

Figure 2.1 shows the names of the original grantees and also outlines the extent of the old swamp and creek at the head of the bay prior to reclamation, which began in the late 1870s.

One of these grantees was Thomas West, who was promised around 40 acres of land by Governor Macquarie in 1812 on the western side of the creek which ran into Rushcutters Bay. West was a millwright by trade and as soon as the land was granted, West set to work immediately to erect a water mill, using the creek to power the waterwheel. West built a house and planted a garden and orchard near the mill, located on the west side of Rushcutters Creek, a little north of the present-day Liverpool Street.

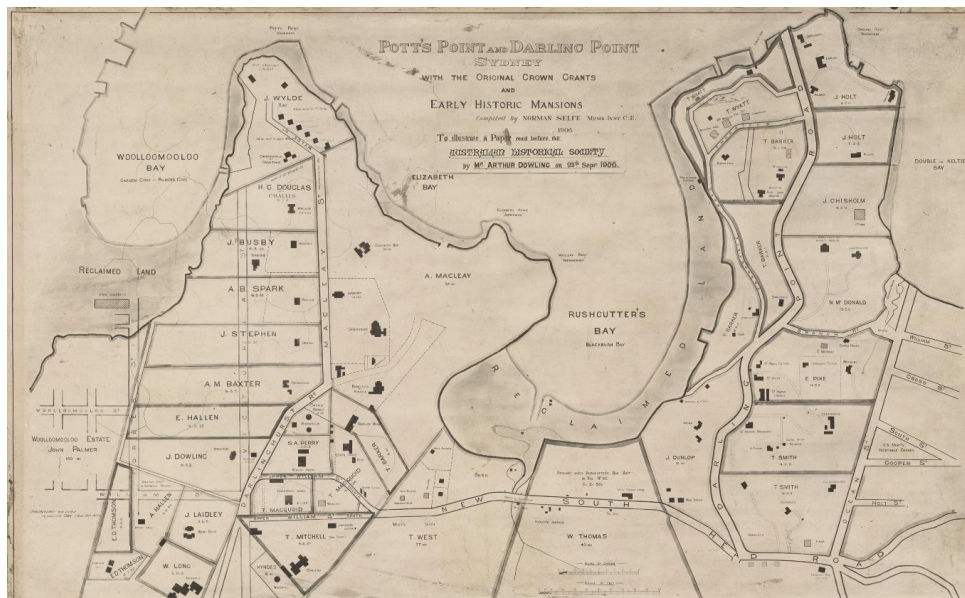


Figure 2.1 Pott's [sic.] Point and Darling Point, Sydney, with the original Crown grants and early historical mansions marked. Plan prepared by Norman Selfe in 1906. (Source: State Library of New South Wales)

The valley that West lived in was described as wild, rugged and thickly timbered. West worked the mill for a number of years and then used his land for dairying. The original mill is said to have been demolished in the 1870s. Rushcutters Creek at the bay end was little more than a reedy marsh spreading out into three channels, and was subject to the ebb and flow of the tide. Near where the present New South Head Road crossed the stream in West's early days, there was a foot track where people crossed the water on stepping stones and rocky ridges.

The swamp at the head of the bay had previously been bypassed by the builders of the Old South Head Road. However, in 1839, when the stone arch bridge was constructed, the New South Head Road was gradually extended along the shore to the east.

2.1.3 Residential Development

After the construction of the bridge, Rushcutters Bay became more accessible, as did Darling Point (renamed by Governor Darling in honour of his wife; its initial name was Yarrandabbi or Yarranabbe). In 1833, land at Mrs Darling's Point was subdivided by the Surveyor General in a series of 'Villa Allotments' and the area became an 'elite' residential district, in which several colonial mansions were built. Large residences were constructed along Darling Point, including on the western slopes of the peninsula, facing Rushcutters Bay.



Figure 2.2 Plan of Mrs Darling's Point divided into villa allotments for sale, 15 June 1833. (Source: State Library of New South Wales, a4692001h.jpg)

With increasing settlement and development on Darling Point and Potts Point in the mid-1800s came greater consideration of the foreshore areas which surround those promontories. Rushcutters Bay was considered by many as a plague-ridden swamp and eye-sore at low tide.

From the 1840s a carriage drive was proposed along the western foreshore of Darling Point to provide access to allotments in various subdivisions on the peninsula such as Glenhurst Estate. Figure 2.3 shows the locations of the bathing place and jetty, and the proposed public wharf and circular drive, in 1858. Note the head of the bay is annotated 'space proposed to be filled up'. The carriage drive proposal did not eventuate.

A public wharf was constructed where the Government Road (now Yarranabbe Road) meets the bay and remained in this location following later reclamation works and creation of the reserve.

Following incorporation of the Sydney Council in 1842, Rushcutters Creek was designated as the eastern municipal boundary. Now formed into a stormwater channel, it remains the local government boundary today.

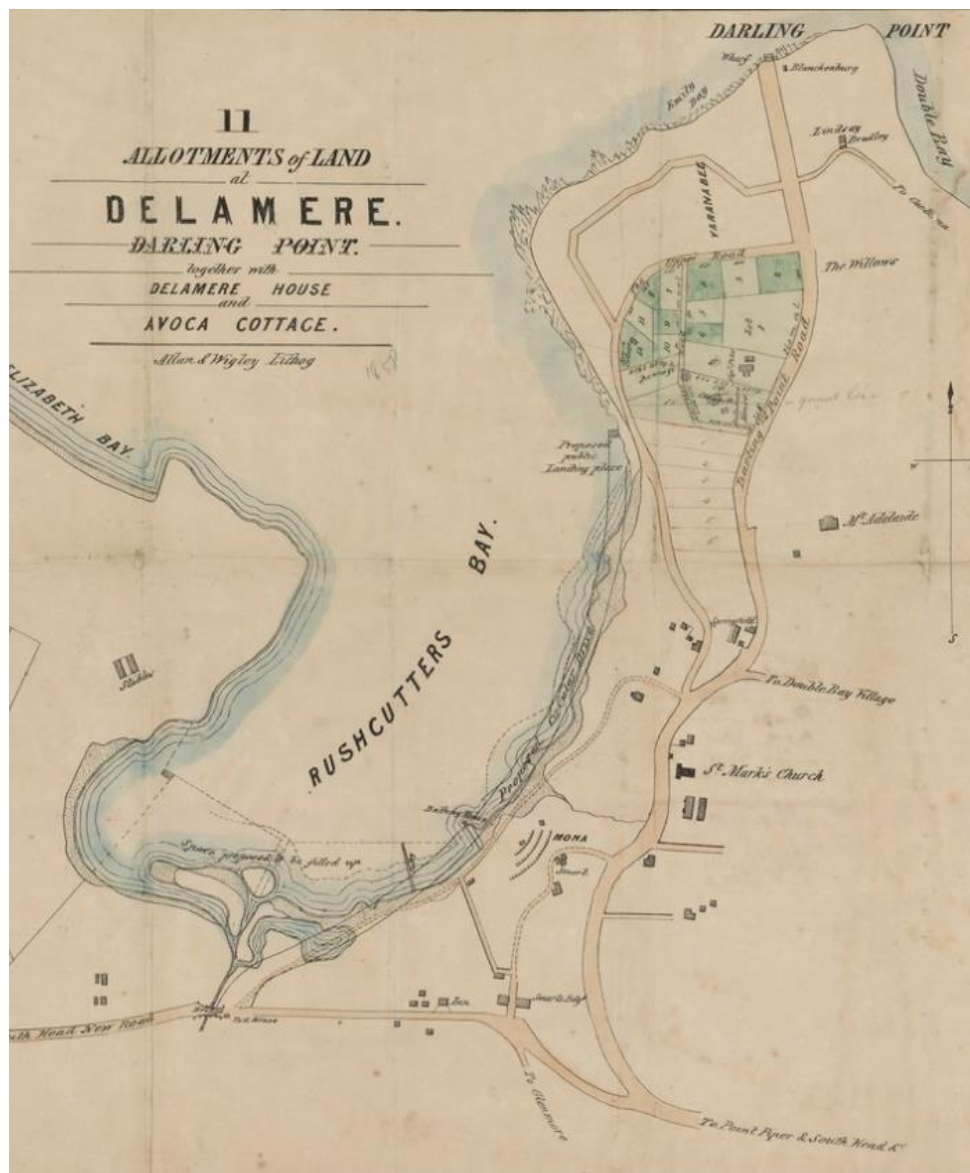


Figure 2.3 Detail from '11 Allotments of Land at Delamere, Darling Point together with Delamere House and Avoca Cottage', 1858. (Source: State Library of New South Wales, c016060001h.jpg)

2.1.4 Reclamation and Reservation for a Public Park

In 1875, 500 residents of Rushcutters Bay signed a petition urging the Minister for Lands to reclaim the marsh and the head of the bay for a public reserve. Three years later the *Rushcutters Bay Act* 1878 (NSW) was passed by Parliament authorising reclamation of the bay and dedicating six acres for



public recreation. Work commenced in October 1881 comprising reclamation of a large area of marsh, channelling the creek and construction of a ballast dyke seawall. The reclamation works were completed in 1883 for the large sum of £20,000.



Figure 2.4 Rushcutters Creek looking towards Darling Point, c1874. (Source: National Library of Australia, PIC/12254/980 LOC Album 1136)

Construction immediately commenced on extending the original stone dyke wall to the north of Rushcutters Bay Park through what is now known as Yarranabbe Park. The seawall was completed by 1885, but did not extend to the tip of Darling Point as privately built seawalls were present at the base of the properties along this section of the foreshore.

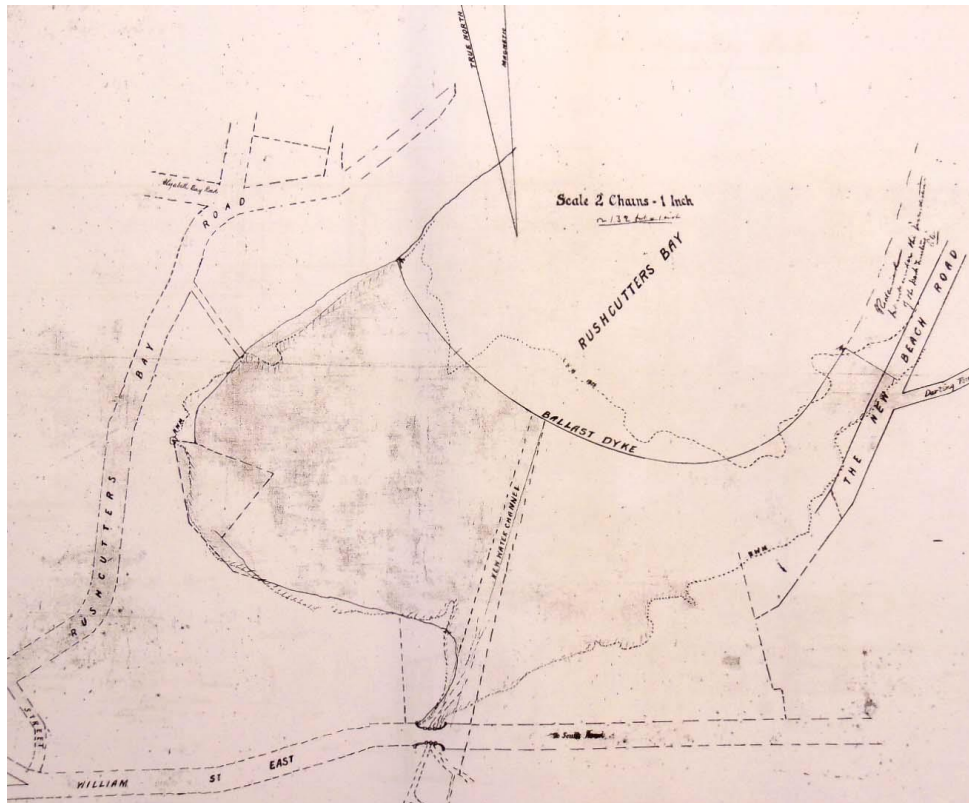


Figure 2.5 Undated plan showing the proposed alignment of the first ballast dyke at the head of the bay, c1880s. (Source: State Archives & Records, Map No. 727 HR 250/3)

2.1.5 Rushcutters Bay Park

Rushcutters Bay Park was dedicated in November 1885. The total area of the reserve was 24 acres 2 roods, of which 13 acres lay east of the stormwater drain. Sir John George Long Innes, Robert Butcher, Richard Holdsworth, Edward Bennett, Thomas Rove, John Gilchrist, Hon George Alfred Lloyd, Hon John Henry Want, Thomas Strettell Clibborn and John Williams were appointed trustees of the park at this date. One of their first acts was to call for competitive designs in May 1886. The park was designed by the winner of the design competition, Frederick Augustus (FA) Franklin.

On 26 August 1887 the trustees of Rushcutters Bay Park requested additional funds for its formation as the parkland itself still required finishing and planting. The Minister of Mines informed the trustees that as £1500 pounds had already been granted for the creation of the park only an additional £200 would be granted. The same year the trustees invited tenders for depasturing cows or sheep in the park. They also invited applications from secretaries of football clubs to use the ground at Rushcutters Bay Park, possibly the site of the present Reg Bartley Oval.

Some plantings must have been carried out in the park by December 1889 as at this time the trustees complained about 'depreations...in the various plantations and flower beds' by unnamed youth. Further improvement works were undertaken in the park in the 1890s, including making a cricket



ground, erecting a pavilion to the oval and building a caretaker's cottage, all west of the stormwater channel. There are also references to concrete cricket wickets and practice wickets which may have been located in the eastern portion of the park.

During the 1890s there were several deputations to the Minister for Public Works calling for an extension of the reserve by resuming a strip of land on the eastern edge of Rushcutters Bay. Plans were drawn up in about 1895 for a new seawall to replace the dyke wall. The new seawall was constructed in chiselled and staggered sandstone blockwork.⁵ The existing Rushcutters Bay Seawall was partly built in conjunction with the completion of the Rushcutters Bay Stormwater Channel No. 84, which was constructed between 1882 and 1898. The trustees invited applications in 1901 from persons interested in leasing the eastern portion of the park for football etc. It is likely that east of the stormwater channel the land was still being partly used for depasturing cattle, sheep or horses and there was at least one concrete cricket pitch.

Photographic evidence shows that the canopy specimens lining the New South Head Road frontage were mature specimens by 1907 and were probably planted in the 1880s. The 1903–04 view below shows trees protected by tree guards planted at regular intervals along the seawall and embankment above the sewer outlet.



Figure 2.6 Panorama of Rushcutters Bay showing the park in the foreground and the boatshed and New Beach Reserve in the background, 1903–04. (Source: State Library of New South Wales, c11401_00_c(1).jpg)

In 1908 City of Sydney and Woollahra Municipal councils met with the Minister for Lands in an attempt to have Rushcutters Bay Park vested in the two councils according to their respective boundaries. The Minister queried Woollahra's capacity to take on responsibility for the park within its boundaries, given that 'the revenue producing part' of the park was within the City of Sydney Council's boundaries. He was concerned that Woollahra Municipal Council would get little or no revenue if the plan was approved. Woollahra Municipal Council indicated it would be able to maintain the portion of Rushcutters Bay Park within its boundary without recourse to government subsidies if the State Government handed over the land along the eastern side of the bay and allowed it to retain the revenue from the permissive occupancies within this area.⁶



By this date the park was wholly fenced (an ornate paling design), with several gates located at various points for pedestrian access. The eastern portion within the Woollahra LGA contained an embankment above the sewer leading to an outlet in the seawall, a footpath parallel to the waterfront, a footpath traversing the park diagonally from New Beach Road in a north-westerly direction and three pitches.

In December 1910 the State Government passed the *Victoria Park and Rushcutters Bay Parks Act 1910*, No. 34. The Rushcutters Bay Park Trust was formerly dissolved, and the parklands vested in the two councils. During the second reading of the bill, representatives of Woollahra Municipal Council argued that a fair proportion of the money was not spent on their side. Of the £7737 granted to the trustees since the establishment of the park in 1885, only £355 worth of permanent improvements had been made in the eastern portion of the parkland.⁷

A letter to the *Evening News* in January 1912 criticised Council regarding the state of Rushcutters Bay Park:

there is a park with a magnificent water frontage, used as a stand for cattle and broken down horses. The people around about dare not allow their children to play in the park...and there is more manure than grass in the park.

By the early 1900s there were tree plantings behind the seawall, which extended at regular intervals around the whole foreshore as shown in Figure 2.7.



Figure 2.7 View from Darling Point looking southwest across Rushcutters Bay Park, c1900–1910. Tree plantings are visible along the seawall. Boatsheds stand in the foreground prior to the formation of New Beach Road to the north along the western foreshore of Darling Point. (Source: State Library of New South Wales, PXE 711/74)



Figure 2.8 View east across Rushcutters Bay showing the oval and some plantings throughout the park, c1900–1910. Boatsheds and development are visible at a distance along the foreshore comprising the present-day Yarranabbe Park. (Source: State Library of New South Wales, a116074h)

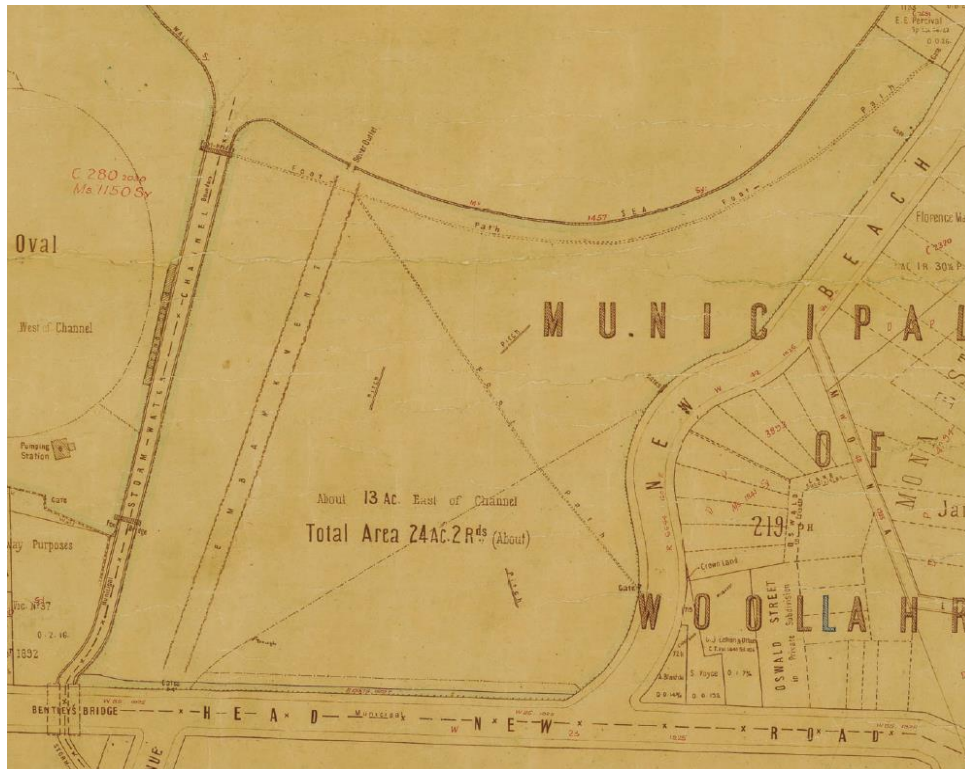


Figure 2.9 Detail from Rushcutters Bay Park, c1909. This plan shows the present seawall replacing the dyke wall. (Source: NSW Land Registry Services, Crown Plan 3197-3000)



Figure 2.10 Part of 'Panorama of Darling Point and Rushcutters Bay, New South Wales, 1', c1917–1946, by EB Studios. The seawall and structures in the eastern portion of Rushcutters Bay Park are shown, including the kiosk (cottage), cricket pitches and fences, and the mature tree plantings lining the diagonal pathway through the park. (Source: National Library of Australia, PIC P865/82/1 LOC Nitrate store)

Two cricket wickets were located in the northern lawn sector of the Woollahra Municipal Council-managed part of the park in the mid-1940s. The markings of a rugby and/or soccer field can also be



seen in the southern lawn sector of the Woollahra Municipal Council-managed part of the park—immediately downslope from New South Head Road in the 1943 aerial survey.

Some of the later improvements to Rushcutters Bay Park include the construction of a dressing shed and kiosk (Rushcutters Bay Park Kiosk) in 1957 and repairs to same in 1980. Throughout the 1920s and onwards Council periodically invited applications for the lease of the playing areas in the park for the winter and summer sports seasons. For instance, in March 1923 the Council invited applications from football clubs to hire the two grounds in Rushcutters Bay Park for the winter season. The park reverted to cricket use in summer, and there were ‘three wickets’ offered for hire in Rushcutters Bay Park. The footpath between the southern bridge over the stormwater canal and the diagonal path through the park did not exist in the mid-1940s. In 1943 there was a pathway on the alignment of the present vehicular access drive into the park from New Beach Road.

The Sun reported in September 1934 that Council had decided to make a playground at the northern end of Rushcutters Bay Park comprising three swings, a seesaw and a set of parallel bars.⁸ Between 1943 and 1955, a circular feature, most likely a children’s playground, was built south of the current kiosk site upon the lawns of the current football field. It was removed by 1965.

2.1.6 New Beach Road/Beach Road

During construction of the new seawall out from the alignment of the original dyke wall, 10 small new allotments were established north of the extent of the original Rushcutters Bay Park in conjunction with the formation of New Beach Road. By 1899 six boat sheds and associated slipways and jetties were constructed on these lots, requiring openings to be made in the existing seawall after or during its construction to preserve harbour access for the tenants of these allotments.

New Beach Road was dedicated by November 1902. This new roadway, stretching from New South Head Road to Yarranabbe Road, was listed for the first time in the Sands Directory in 1904. It records the names of several boat builders and proprietors as well as the naval station.

According to the Sands Directory in 1920, over 50 properties were listed along the eastern side of Beach Road. The roadway still did not extend north of Yarranabbe Road. The road is called either New Beach Road or Beach Road. The roadway was originally 66 feet wide (20.11 metres).

The Hills figs (*Ficus microcarpa hillii*) that line New Beach Road were immature specimens by the mid-1940s, so they were most likely planted during the 1920s or early 1930s.

2.1.7 The Rushcutters Bay Baths

In the late nineteenth century, there was an upsurge in swimming and diving in the area. A public jetty had been built in nearby Double Bay in 1869, and in following decades there was pressure from residents to construct baths there also. The Double Bay location proved to be unsuitable, however, and by 1902 baths had been erected at Rushcutters Bay.

The Rushcutters Bay harbour baths were built off set from the newly completed seawall at what is now Yarranabbe Park. By 1904, the bathing facility was known as Farmer’s Baths and a separate women’s bathing enclosure had been completed. The Sydney Harbour Trust let the baths to private lessees.

The baths operated until the 1970s when they were declared ‘unsightly’. Council ordered their demolition in 1974 after bathing in the harbour had declined for a number of reasons, the strongest being the water quality, and also traffic congestion in New Beach Road.



Figure 2.11 Aerial view north over Rushcutters Bay with the park in the foreground. New Beach Reserve (now Yarranabbe Park) and public baths are visible along the eastern foreshores of the bay towards the head of Darling Point. Aerial photograph by Adastral Airways, c1930s. (Source: Royal Australian Historical Society via Flickr <<https://www.flickr.com/photos/royalaustrianhistoricalsociety/albums/72157640448188933/>>)

2.1.8 Yarranabbe Park (Formerly Beach Road Reserve)

In 1889 the water frontage area (now part of Yarranabbe Park) was designated as a public landing place and a slip provided for public use. Several maps of the 1890s show the eastern foreshore of Rushcutters Bay labelled as a 'public landing place'.

From 1917 Council considered landscape design schemes for the northern end of Beach Road Reserve. Various concept plans were prepared for the park. Although these schemes were never realised in their totality, aerial photographs from the late 1940s suggest that some circular display beds were laid out in the park possibly in the 1930s.



Figure 2.12 Aerial view over Darling Point showing New Beach Reserve (now Yarranabbe Park) in 1920. This image shows the seawall and harbour baths, but predates the planting of Hills figs on New Beach Road. (Source: NSW State Records & Archives, Series 15343)



Figure 2.13 Part of 'Panorama of Darling Point and Rushcutters Bay, New South Wales', 2, c1917–1946, by EB Studios. The baths are visible in the foreground, right, next to New Beach Reserve (now Yarranabbe Park) edged by the seawall. (Source: National Library of Australia, ID number PIC P865/82/2 LOC Nitrate store)



Figure 2.14 Portion of 'Panorama of Darling Point and Rushcutters Bay, New South Wales', 3, c1917–1946, by EB Studios showing the naval depot (blue marker), public baths (orange marker), and New Beach Reserve (now Yarranabbe Park) devoid of plantings. (Source: National Library of Australia, PIC P865/82/3 LOC Nitrate store)

Council considered various improvement works in Beach Road Reserve in the early 1930s, including general clean-up, filling, grading, painting of fences, and a possible tree planting design.⁹ The Council had not yet determined the best use of the park. The head gardener reported to Council on 10 March 1930 that Beach Road Reserve was to be planted with *Washingtonia* (*Washingtonia robusta*) palms interspersed with Port Jackson or Hills figs. The following year, the Council Engineer presented a report to the Council on 23 March 1931 discussing the cost of a new post and rail fence. Also noted was the use of unemployed Christmas relief labourers to level the park.

In 1934 dressing sheds from Woollahra Oval were relocated to Beach Road Reserve following a request in April from the NSW Women's Hockey Association; the precise location of the sheds is unclear.

Plans were submitted in 1935–36 'for the upgrade of the section of Beach Road Reserve north of the baths with formal garden of trees, shrubs, rose gardens, turf, paths, seats, drinking fountains'. Council also considered a recommendation that the unmade section of Beach Road (north of Yarranabbe Road) be constructed. A 1937 plan held by Council shows some improvements including the planting of figs along New Beach Road, hockey fields, tennis courts and dressing sheds.

During World War II the southern section of Yarranabbe Park was occupied by the Navy under emergency war-time powers.

Yarranabbe Park was gazetted as a reserve for public recreation on 23 October 1953. Woollahra Municipal Council was appointed trustee for the parkland on 20 November 1959.

In the 1960s the naval structures were removed from the southern end of the reserve. The public baths were demolished in the mid-1970s (Section 2.1.7). In December 1971 the Geographical Names Board proposed to rename the reserve 'Yarranabbe Park'. The name was approved one month later.

There have been few substantial changes to Yarranabbe Park since that time. Various upgrades to the park in recent years have included the provision of and changes to the centrally located children's playground and the extension and improvement of the public footway along the seawall to the northern tip of the park.

Yarranabbe Park, Rushcutters Bay Park and Sir David Martin Reserve were together used as the Olympic Sailing Shore Base during the Sydney 2000 Olympic and Paralympic Games (Olympics and Paralympics). Yarranabbe Park was used for carparking and for the siting of various support



structures. At least four temporary jetties were constructed through the seawall for that event, roughly off the centre of the park.

In 2001 a new public jetty for water taxis and a new pathway along the seawall were constructed at Yarranabbe Park.

2.1.9 Plantation Reserve

In mid-1911, it was proposed that a row of palms be planted on the 15-foot-wide strip of land between the boat sheds and what was then just known as Beach Road. The Director of the Botanic Gardens was asked to undertake the plantings. The Minister for Lands approved of that land being formally reserved for plantation on 31 January 1912. The reserve is, however, marked on the 1909 Crown plan (Figure 2.9) sandwiched between New Beach Road and the 10 alienated allotments on the eastern foreshore of Rushcutters Bay. 'Plantation Reserve' appears to have been intended as a link between the two foreshore parks. The palms are visible along this strip of land in aerial photographs from 1930. Comparison of the 1955 and 1965 aerial photographs indicates the palms were removed by 1965 to make way for carparking.



Figure 2.15 Detail from 'Panorama of Darling Point and Rushcutters Bay', c1917–1946, by EB Studios. The palms within Plantation Reserve are visible behind the boatsheds on New Beach Road. (Source: National Library of Australia, PIC P865/82/3 LOC Nitrate store)

2.1.10 Sydney Naval Depot and HMAS Rushcutter

By 1902 the NSW Volunteer Naval Brigade occupied land on the southern edge of Yarranabbe Park. The site, measuring 2 acres and 3 roods, was gazetted for use as a naval recreation ground on 3 August 1904. With the formation of the Royal Australian Navy (RAN) in 1911, the site became known as the Sydney Naval Depot.¹⁰

The following year the Commonwealth Government applied to the State Government to acquire land north of the naval depot for naval purposes. This request was refused; however, the State Government gave approval for the area to be used as a 'parade ground'.¹¹

In 1940 the site was commissioned as HMAS Rushcutter. It housed the Anti-Submarine School, the Radar and Gunnery Instruction School and served as a base for the mosquito fleet (Harbour Defence Motor Launches, the Fairmiles and the Naval Auxiliary Patrol Boats). The radar school was relocated to HMAS Watson in 1943, though the technical functions of radar operation remained at HMAS Rushcutter. At the end of World War II, the site became a training facility for the RAN Experimental Labs and Research Labs.

Approximately half of the public space of Yarranabbe Park was occupied by the Navy as its parade ground. In the 1940s, this space was largely built upon, with quarters, a wardroom and a depth charge training area.¹²

In the early 1950s, Council opposed Navy plans to renew its leasehold of the naval drill ground at the southern end of the present Yarranabbe Park comprising 1.5 acres. The Navy was waiting for



buildings to be erected at South Head prior to vacating the site. The subject land has been under occupation by the Navy since June 1931.¹³ The Minister of Lands offered the Commonwealth Government (in this case the Navy) a permissive occupancy of the area for one year from 1 June 1953, subject to the latter removing all structures in that area during that time.

HMAS Rushcutter was decommissioned in 1960.



Figure 2.16 Detail from 'Panorama of Darling Point and Rushcutters Bay', c1917–1946, by EB Studios. The Drill Hall and Boatshed of the Sydney Naval Depot/HMAS Rushcutter. (Source: National Library of Australia, PIC P865/82/3 LOC Nitrate store)

2.1.11 Sir David Martin Reserve

In 1979 HMAS Rushcutter was transferred to the State Government for public recreation. The Rushcutters Bay Maritime Reserve Trust was appointed to manage the site in 1987. The reserve was renamed Sir David Martin Reserve in 1991, honouring the former NSW Governor and Rear-Admiral. The 1995 Management Plan included recommendations for the preservation of the historical naval buildings and the erection of a plaque commemorating HMAS Rushcutter.

In preparation for the use of Sir David Martin Reserve, Rushcutters Bay Park and Yarranabbe Park as the Sailing Shore Base for the Olympics and Paralympics in 2000, a range of works took place. Under the supervision of Scott Carver, Architects, the existing shore-based buildings were reconstructed and refurbished, and various structures were erected. These included a new 120-berth marina, a hardstand area, temporary structures for housing workshops and accommodating other essential behind-the-scenes amenities such as logistics support and competition management. A new permanent public jetty for water taxis was also built. Four temporary boat launching ramps were constructed through the seawall during that period, roughly off the centre of the park.

Since 2001 the four naval depot buildings, the Drill Hall and its extension, a sail loft and the 1890s Cottage (former Officer's Residence) have been managed by Council and leased to community groups.

The memorial to HMAS Rushcutter, the RAN Experimental Laboratories (RANEL) and the RAN Research Laboratories (RANRL) (HMAS Rushcutter/RANEL/RANRL Memorial) was unveiled in the reserve on 1 March 2009.



2.1.12 Timeline

Table 2.1 **Timeline of the Development of Rushcutters Bay Park and Yarranabbe Park.**

Date	Event
Pre-1788	The southern shore of Sydney Harbour was occupied for upwards of 35,000–40,000 years by the Cadigal people. The Cadigal called Rushcutters Bay 'Kogerah'.
1788	The First Fleet arrived in Sydney Harbour.
1789	The Aboriginal population was dispossessed by Europeans and devastated by the smallpox epidemic.
1812	Thomas West was granted 40 acres at the head of Rushcutters Bay and erected a water mill to grind flour.
1830	New South Head Road was constructed.
1833	Mrs Darling's Point was subdivided.
1839	Stone arch bridge was constructed over Rushcutters Creek.
1842	Sydney Council was incorporated. Rushcutters Creek was designated as the eastern municipal boundary.
1860	The borough of Woollahra was proclaimed.
1875	Petition requesting reclamation of Rushcutters Bay after complaints about its foul state.
c1877	Silt dumping commenced at Rushcutters Bay.
1878	<i>Rushcutters Bay Act</i> was passed, and six acres were set aside as 'a park or place of public recreation'.
1879	Stone was provided to Rushcutters Bay in preparation for constructing the dyke seawall.
1881–1883	Reclamation of the head of Rushcutters Bay and construction of the first phase of the dyke seawall.
1882–1898	Rushcutters Bay Stormwater Channel No. 84 was built.
1883–1885	Extension of the stone seawall north of Rushcutters Bay Park as far as Yarranabbe Road (not to the tip of Darling Point).
November 1885	Rushcutters Bay Park was formally gazetted and trustees appointed.
1886	Rushcutters Bay Park design competition was won by FA Franklin.
1885–1894	Three boat houses and skids were constructed along the eastern shore of Rushcutters Bay.
1895–1899	Plans were drawn up for development of a new seawall (the present seawall) and constructed around Rushcutters Bay north to the tip of Darling Point. The New Beach Reserve (now Yarranabbe Park) area was formed at this date.
1902	The NSW Volunteer Naval Brigade Depot was established on the eastern shore of Rushcutters Bay along New Beach Road. The Rushcutters Bay Baths were established.
1908	City of Sydney and Woollahra Municipal Councils deputation to Minister for Lands requesting dissolution of Rushcutters Bay Park Trust and vesting lands in the two councils according to their respective boundaries.
1910	<i>Victoria and Rushcutters Bay Parks Act 1910</i> , No. 34, was passed. Rushcutters Bay Park Trust was dissolved. Rushcutters Bay Park was vested in City of Sydney and Woollahra Municipal Councils.



Date	Event
	The RAN asked permission to remove part of the seawall for jetty access.
1911	The RAN took over the NSW Volunteer Naval Brigade Depot site.
1912	Plantation Reserve was gazetted.
1930s	Hills figs and Washingtonia palms were planted along the edge of New Beach Reserve.
1939	Council accepted the tender of the NSW Women's Hockey Association to use the area at Rushcutters Bay Park.
1940	HMAS Rushcutter was commissioned.
1953	New Beach Reserve was gazetted as a reserve for public recreation.
1957	The kiosk and public toilet building was constructed (modified in the 1980s).
1959	Council was appointed trustee for New Beach Reserve.
1960s	HMAS Rushcutter was decommissioned.
January 1972	Geographical Names Board of New South Wales renamed New Beach Reserve 'Yarranabbe Park'.
1974	Demolition of Rushcutters Bay Baths.
1979	HMAS Rushcutter was transferred to NSW Government for public recreation.
1980s	Break front seawall modification and concrete hard stand added (approximate date).
1987	Rushcutters Bay Maritime Reserve Trust was appointed to manage the RAN depot.
1991	The former RAN depot was renamed Sir David Martin Reserve.
2000	Rushcutters Bay Park, Sir David Martin Reserve and Yarranabbe Park were converted to the Sydney Olympic and Paralympic Games Sailing Shore Base. Four temporary jetties were built through sections of the seawall during that period, roughly in the centre of the park, and were later removed.
2001	A new public jetty for water taxis and pathway along the Yarranabbe Park seawall were built. The Drill Hall, sail loft and the Cottage (the former Officer's Residence) on the former RAN site were transferred to the management of Council and leased to community groups.
1 March 2009	Unveiling of the HMAS Rushcutter/RANEL/RANRL Memorial in Sir David Martin Reserve.

2.2 Physical Evidence—Description and Analysis

Rushcutters Bay Park and Yarranabbe Park were inspected by Patrick Atkinson, Catherine Macarthur, Sophie Jennings and specialist landscape adviser Ari Anderson on 24 March and 9 April 2021.

All photographs in this section of the report have been taken by GML, unless noted otherwise.

2.2.1 Study Area Context

Rushcutters Bay Park and Yarranabbe Park are situated on an area of reclaimed land surrounding Rushcutters Bay. The parks are in a natural valley which leads down from Paddington in the south, formed by the ridges of the peninsulas on either side. Rushcutters Bay Creek runs from the high ground from the south through the park, now contained by the Sydney Water stormwater drain channel.



The area around the parks is mainly residential, comprised of multistorey semi-detached housing and apartment blocks. Directly to the west of the parks is the Potts Point peninsula, which contains a RAN facility at Garden Island and the suburbs of Potts Point, Kings Cross and Elizabeth Bay. To the south of the parks is New South Head Road (a key arterial road for the Eastern Suburbs), the Eastern Suburbs Railway Viaduct, and the Weigall Sportsground of the Sydney Grammar School. To the east is the Darling Point peninsula, which contains the suburbs of Darling Point and Edgecliff. North of the parks is Sydney Harbour.

Between Rushcutters Bay Park and Yarranabbe Park is the Cruising Yacht Club of Australia (CYCA) and d'Albora Marinas, which sit just south of Sir David Martin Reserve. See Figure 1.4 for a breakdown of the parks.

2.2.2 Rushcutters Bay Park

Rushcutters Bay Park is an approximately 6.4 hectare public park situated directly north of New South Head Road at the end of Rushcutters Bay. The park is divided into east and west sections by a stormwater channel which runs roughly through the centre of the park. This also happens to demarcate the boundary between the City of Sydney and Woollahra Municipal Council.

Rushcutters Bay Park (West) falls within the City of Sydney LGA and is outside the scope of this report. This area of Rushcutters Bay Park contains the Reg Bartley Oval, its grandstand, a heritage listed sewage pumping station, and tennis courts. Informal open space on this side is limited to near the water in the north of the park. The park is separated from the water by the sandstone seawall, which is contiguous along the length of Rushcutters Bay Park (West)'s boundary with the water except at its westernmost point, where steps down into the harbour have been provided.

The eastern portion of Rushcutters Bay Park (which is within the study area) predominantly consists of large open lawns, which are used for formal and informal sports and for general community active and passive recreation. Rushcutters Bay Park (East) is broadly divided into three zones due to the pattern of original cultural plantings in the park from the late nineteenth century, which framed the area and provided shelter along key pedestrian pathways (asphalt).

The three zones are:

- a rectangular zone abutting New South Head Road (mostly used for rugby and soccer);
- a large triangular zone between the park's kiosk and the bay (mostly used for ...); and
- a long strip of lawn along the eastern side of the stormwater channel (passive recreation).

Near the eastern fringe of the park is the kiosk and playground, which are heavily used and highly visible from New Beach Road.

Rushcutters Bay Park (East) has three principal pedestrian pathways:

- the path that extends diagonally across the park from the southwest to the northeast (past the kiosk);
- a path extending to the bay from New South Head Road (parallel to the stormwater channel); and
- the 'promenade' abutting the seawall.



The first two of these pathways are original/early, though they were partially realigned in the early 2000s. Most pathways in the park are asphalt and have been widened over time.

Trees planted from the late nineteenth century until the 1920s make up most of the vegetation in the eastern portion of Rushcutters Bay Park. This includes the prevailing Moreton Bay figs (*Ficus macrophylla*), Port Jackson figs (*Ficus rubiginosa*) and London plane trees (*Platanus x acerifolia*). Several mature Phoenix palms are also located on the lawn slopes below New South Head Road. Mature Hills figs planted in the 1930s demarcate the eastern boundary of the park along New Beach Road, and were planted concurrently with the same species abutting Yarranabbe Park. Later twentieth-century plantings in the park include the short alignment of paperbarks near the park's northeastern corner and assorted species to the immediate east of the stormwater channel, including hoop pines (*Araucaria cunninghamii*), casuarinas, paperbarks and Cook Island pines (*Araucaria columnaris*). In recent decades garden beds have been formed around the playground on the park's boundary with New Beach Road.

Built elements within the park include the kiosk building dating from 1957 and the later playground towards the centre of the park, concrete stairs into the park from New South Head Road, the 1890s contiguous sandstone seawall on the north, and modern and mid-twentieth century bridges to the west. There is also a hardstand concrete area in the park's northwest which dates from the 1980s, and related breakfront modification to the seawall.

A breakdown of the soft and hard landscape elements of Yarranabbe Park is provided in the sections below.

Soft Landscape Elements

Table 2.2 Soft Landscape Elements—Rushcutters Bay Park.

Group	Soft Landscape Element
R1	Early Moreton Bay figs and palms
R2	Early London plane trees and Port Jackson figs
R3	c1930s Hill figs
R4	Late twentieth-century paperbarks
R5	Mature eastern tree row (mixed)
R6	Stormwater channel trees (modern)
R7	Miscellaneous trees (modern)
R8	Sports fields
R9	Playground planted gardens

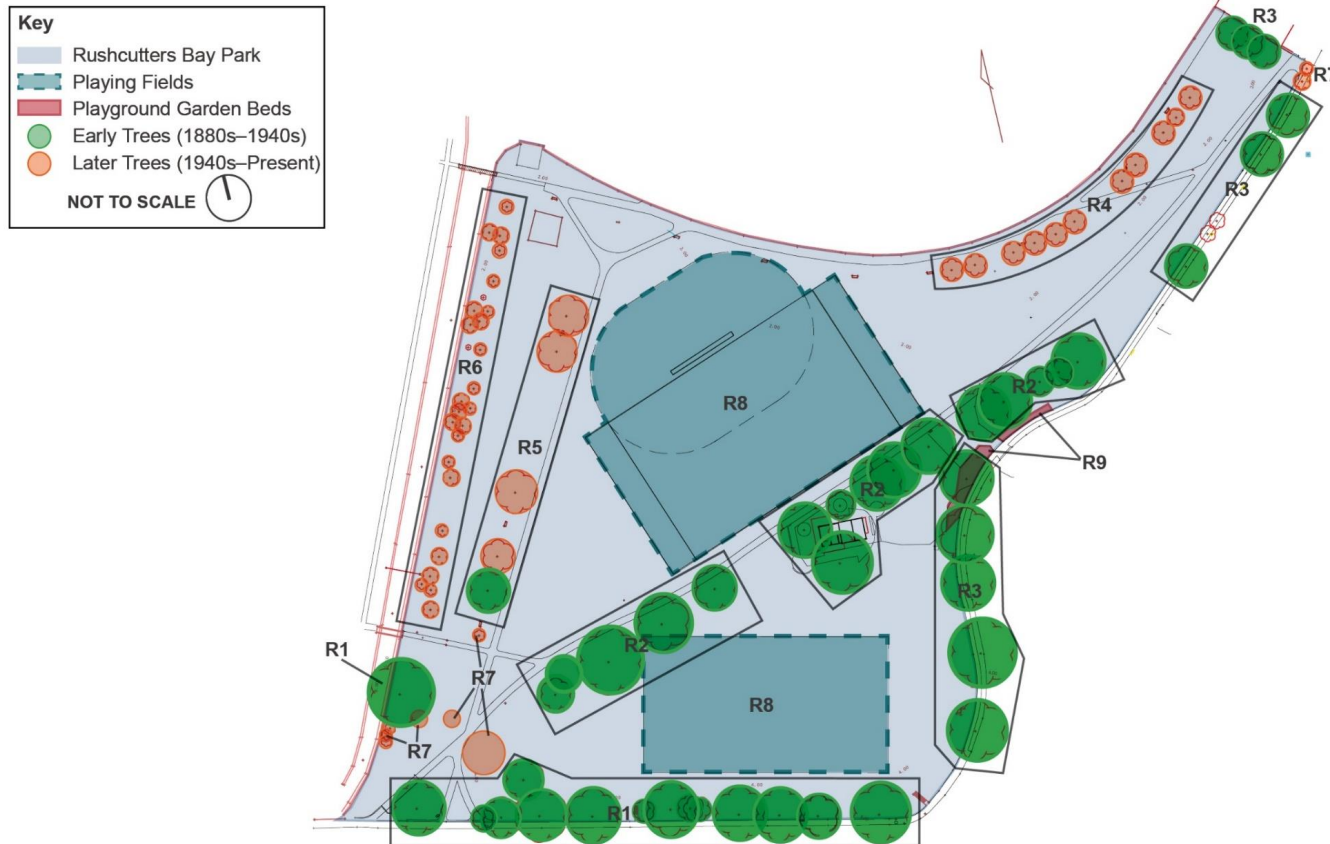


Figure 2.17 A breakdown of the soft landscape elements of Rushcutters Bay Park. (Source: GML, 2021)



Hard Landscape Elements

Entries marked with an asterisk (*) are found throughout the park and are not marked on the figures.

Table 2.3 **Hard Landscape Elements—Rushcutters Bay Park.**

No.	Hard Landscape Elements
RA	Seawall
RB	Pathways (asphalt)
RC	Cricket pitch
RD	Bridge (c1940s)
RE	Bridges (modern)
RF	Remnant tram / bus stop
RG	Kiosk courtyard
RH	Playground
RI	Hardstand concrete area
RJ	Fitness station
RK	Mid-twentieth century concrete stairs
RL	Stormwater drain fence
RM	Electricity substation
RN	Sewer vents (early)*
RO	Light poles (modern, various)*
RP	Benches (modern)*
B1	Rushcutters Bay Park Kiosk

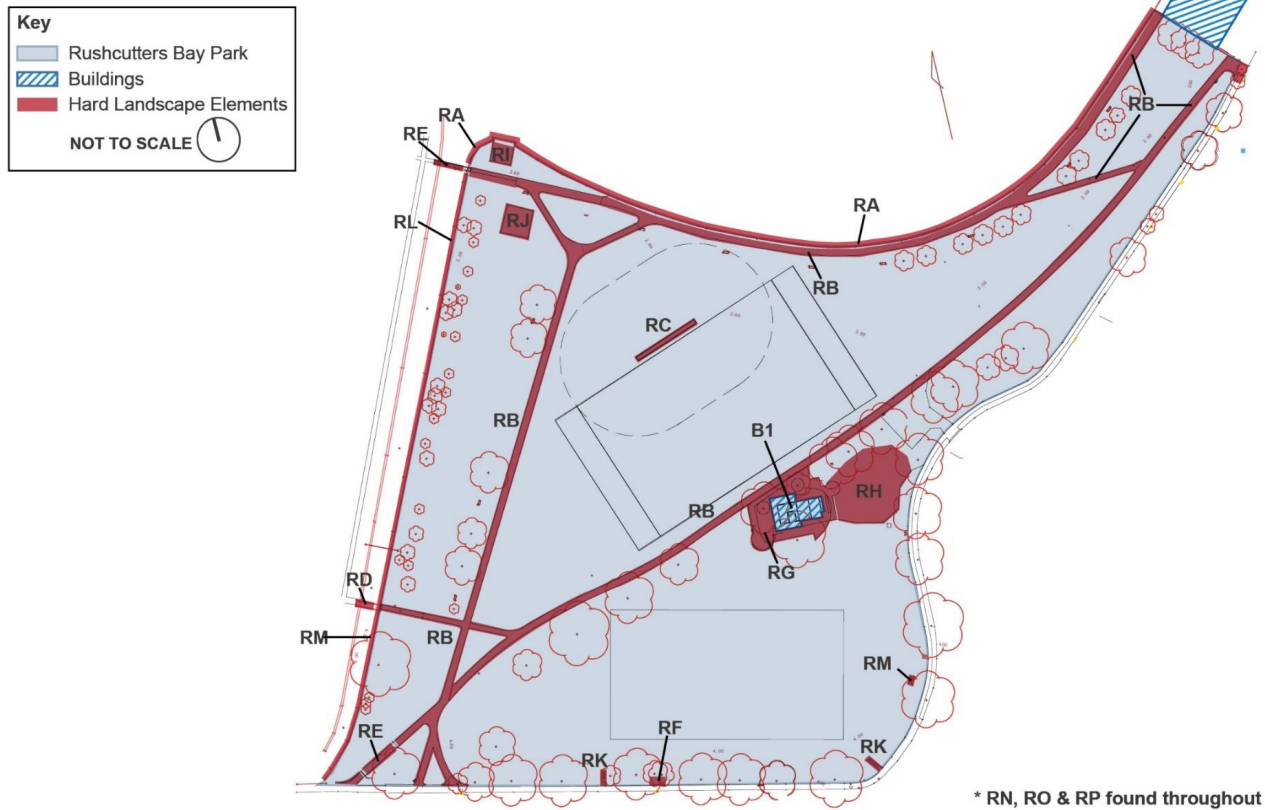


Figure 2.18 A breakdown of the hard landscape elements of Rushcutters Bay Park. (Source: GML, 2021)



Figure 2.19 View of the southern edge of Rushcutters Bay Park from the New South Head Road footpath.



Figure 2.20 View into Rushcutters Bay Park from the southwest.



Figure 2.21 View of the southern playing field in Rushcutters Bay Park from the central axial pathway. (Source: Ari Anderson, 2021)



Figure 2.22 View to the western edge of the Woollahra side of Rushcutters Bay Park. (Source: Ari Anderson, 2021)



Figure 2.23 The stormwater channel in Rushcutters Bay Park.



Figure 2.24 An early-mid twentieth-century footbridge over the stormwater channel in the south of the park. (Source: Ari Anderson, 2021)



Figure 2.25 Modern plantings of various tree species in the western edge of Rushcutters Bay Park.



Figure 2.26 View from the western edge to the open space in the centre of Rushcutters Bay Park.



Figure 2.27 The fitness station in the northwest of the park.



Figure 2.28 The northeast edge of the Woollahra side of Rushcutters Bay Park, showing the stormwater channel outlet in the park.



Figure 2.29 An area of hardstand concrete with a modified area of the seawall, below which is a separate outlet.



Figure 2.30 The seawall in Rushcutters Bay Park. (Source: Ari Anderson, 2021)



Figure 2.31 Looking south along the western axial pathway of Rushcutters Bay Park (West). (Source: Ari Anderson, 2021)



Figure 2.32 View to the open space of the park from the southeast corner, near the intersection of New South Head Road and New Beach Road. (Source: Ari Anderson, 2021)



Figure 2.33 The c1890s tree group along Rushcutters Bay Park's boundary with New South Head Road. (Source: Ari Anderson, 2021)



Figure 2.34 Mid twentieth-century stair access to the park from New South Head Road. The Eastern Suburbs Railway Viaduct is visible in the background. (Source: Ari Anderson, 2021)



Figure 2.35 Mid twentieth-century concrete stair access in the southeast of the park. (Source: Ari Anderson, 2021)



Figure 2.36 Sandstone footing remnants of a tram stop along New South Head Road. (Source: Ari Anderson, 2021)



Figure 2.37 The row of c1920s Hills figs along New Beach Road in the south of the park. (Source: Ari Anderson, 2021)

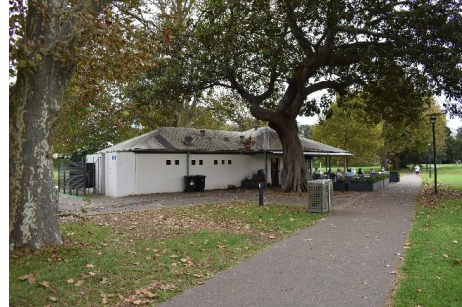


Figure 2.38 The Rushcutters Bay Park Kiosk building. (Source: GML, 2021)



Figure 2.39 The fenced playground near the kiosk in the centre of the park. (Source: Ari Anderson, 2021)



Figure 2.40 The formal planted garden surrounding the playground. (Source: Ari Anderson, 2021)



Figure 2.41 c1930s Hills figs along New Beach Road in the northeast corner of Rushcutters Bay Park. (Source: GML, 2021)



Figure 2.42 Looking southwest along the central pathway to the centre of Rushcutters Bay Park. (Source: Ari Anderson, 2021)



Figure 2.43 Looking south from the seawall, showing the central open space of the park. (Source: GML, 2021)



Figure 2.44 The seawall promenade in the park's northeast, showing the row of c1980s paperbarks. (Source: GML, 2021)

2.2.3 Sir David Martin Reserve

Sir David Martin Reserve is an area of Crown land located between Rushcutters Bay Park and Yarranabbe Park to the north of the CYCA and d'Albora Marinas. This reserve was formerly part of HMAS Rushcutter, a naval base which was decommissioned in 1960 and transferred to the NSW Government for public recreational use.

Sir David Martin Reserve contains a number of buildings/structures associated with its former use as a naval facility. This includes the Drill Hall and associated structures, the Cottage (former Officer's Residence), Parade Ground, Sayonara Slipway, and the RAN Sailing Association (RANSA) boatshed. Sir David Martin Reserve also contains a memorial unveiled in 2009 for HMAS Rushcutter and the RANEL and RANRL which operated on site.

For a detailed description of the buildings and their conservation management, refer to the Design 5 CMP, 2005.

The seawall along the western edge of the part of the park has a number of cut sections, some of which appear to be for a purpose no longer in use.



Figure 2.45 The Sayonara Slipway on the southern edge of Sir David Martin Reserve. (Source: Ari Anderson, 2021)



Figure 2.46 The former HMAS Rushcutter Drill Hall. (Source: Ari Anderson, 2021)



Figure 2.47 View of Sir David Martin Reserve from New Beach Road, showing the Cottage (former Officer's Residence). (Source: Ari Anderson, 2021)



Figure 2.48 The former HMAS Rushcutter Drill Hall. (Source: Ari Anderson, 2021)



Figure 2.49 The RANSA boatshed in Sir David Martin Reserve. (Source: Ari Anderson, 2021)



Figure 2.50 The seawall and gap for the RANSA slipway. (Source: Ari Anderson, 2021)



Figure 2.51 A plaque commemorating the 2000 Olympic Games, partly held at the parks. (Source: Ari Anderson, 2021)



Figure 2.52 Looking south into Sir David Martin Reserve from near Yarranabbe Park, showing the mature camphor laurels (*Cinnamomum camphora*) in the gardens of the Cottage. (Source: Ari Anderson, 2021)



2.2.4 Plantation Reserve

Plantation Reserve is a narrow strip of land beside the CYCA and d'Albora Marinas which connects Rushcutters Bay Park to Sir David Martin Reserve. Plantation Reserve consists of a concrete footpath, hedge and palm plantings, and a row of carparking spots.

Historically the reserve was a palm-lined verge which sat between Rushcutters Bay Park and Yarranabbe Park. Although included in the State Heritage Register (SHR) listing of the parks, its name is something of a misnomer; it refers to the prominent line of Canary Island palms (or similar) that were since removed for vehicular parking between 1955 and 1965. Plantation Reserve today has very little relation to its previous state and is difficult to interpret as part of the parks. The few mature trees in the narrow verges of the existing footpath do not appear to be elements of the original planting scheme for this zone.

Plantation Reserve currently provides footpath connection between the two parks and parking for the marinas. As a result of the volume of pedestrian movement both between Yarranabbe Park and Rushcutters Bay Park and to and from the yachting facilities, this zone is a noticeable pinch-point in activity around the bay.

The CYCA and Marina areas are on the sites of a series of boat sheds dating from 1899. The CYCA was established in this area in 1946 and the current club house was built in 2018. Key dates for the Marina dates have not been identified. The extent and nature of the original / early seawall along this frontage has not been investigated this report.



Figure 2.53 Plantation Reserve as viewed from the south. (Source: GML, 2021)



Figure 2.54 The CYCA building beside the footpath of Plantation Reserve. (Source: GML, 2021)

2.2.5 Yarranabbe Park

Yarranabbe Park, formerly New Beach Reserve, is an approximately 2.6 hectare park situated along New Beach Road directly north of Sir David Martin Reserve. Yarranabbe Park is predominantly open grassed space, with public recreation facilities located towards its centre. The park is bounded by a sandstone seawall on its west and north as it faces the harbour. To the south is the RANSA building of Sir David Martin Reserve. Along its eastern boundary with New Beach Road are a row of Hills figs, three Washingtonia palms, and timber bollard fencing. The Hills figs were planted in the 1920s/1930s, while the palms are remnants from earlier garden planting schemes in the park.

Public facilities at Yarranabbe Park include a public jetty, a fenced playground, and a small fitness station. A promenade runs the length of the park beside the seawall, cutting past the RANSA building



to New South Head Road in the south of the park. A public footpath runs along New Beach Road from the south to near the playground, where it abruptly ends and is replaced by street parking to the edge of the park. Benches are also located throughout. Pedestrian access into the park is unrestricted, with the lawns of the reserve directly abutting the New Beach Road footpath or carriageway (as is the case at the northern end of the road). This junction is demarcated by a vehicle-blocking line of timber log bollards.

Apart from the row of c1930s Hills figs, Yarranabbe Park is also planted with young eucalypts along the seawall promenade. It also supports several mature Washingtonia palms abutting New Beach Road. An area of planted garden beds surrounds the playground to provide some privacy and shade, though these are incongruous with the original scheme of the park.

The row of c1930s Hills figs in the north of Yarranabbe Park are technically located within the road reserve of New Beach Road, outside of the park’s boundary. However, for all practical purposes the trees are located within the park, forming its physical boundary with New Beach Road. These trees are pruned to a height of 15.4m to preserve views for the houses and apartments on the ridge above as part of an arrangement between residents and Council. This pruning regime gives the trees an unusual sculpted form.

Other notable features are a sculpture created by Professor Zhang Yangen in the south of the park and a group of Sydney Water sewage infrastructure structures located on an easement towards the north of the park.

The sandstone seawall of Yarranabbe Park is unbroken for the length of the park except where the public jetty is located. The wall is generally in good condition, though it is heavily weathered along the north boundary as that area is more exposed to the elements. Evidence of patch repairs where stone had to be replaced or previous penetrations were filled remain along the length of the wall.

A breakdown of the soft and hard landscape elements of Yarranabbe Park is provided in the sections below.

Soft Landscape Elements

Table 2.4 Soft Landscape Elements— Yarranabbe Park.

Y1	Row of c1930s Hills figs and Washingtonia palms
Y2	c1930s Hills figs and Port Jackson figs
Y3	Camphor laurels
Y4	Playground garden beds
Y5	Modern eucalypts
Y6	Modern frangipanis
Y7	Miscellaneous trees (modern)
Y8	Former Parade Ground

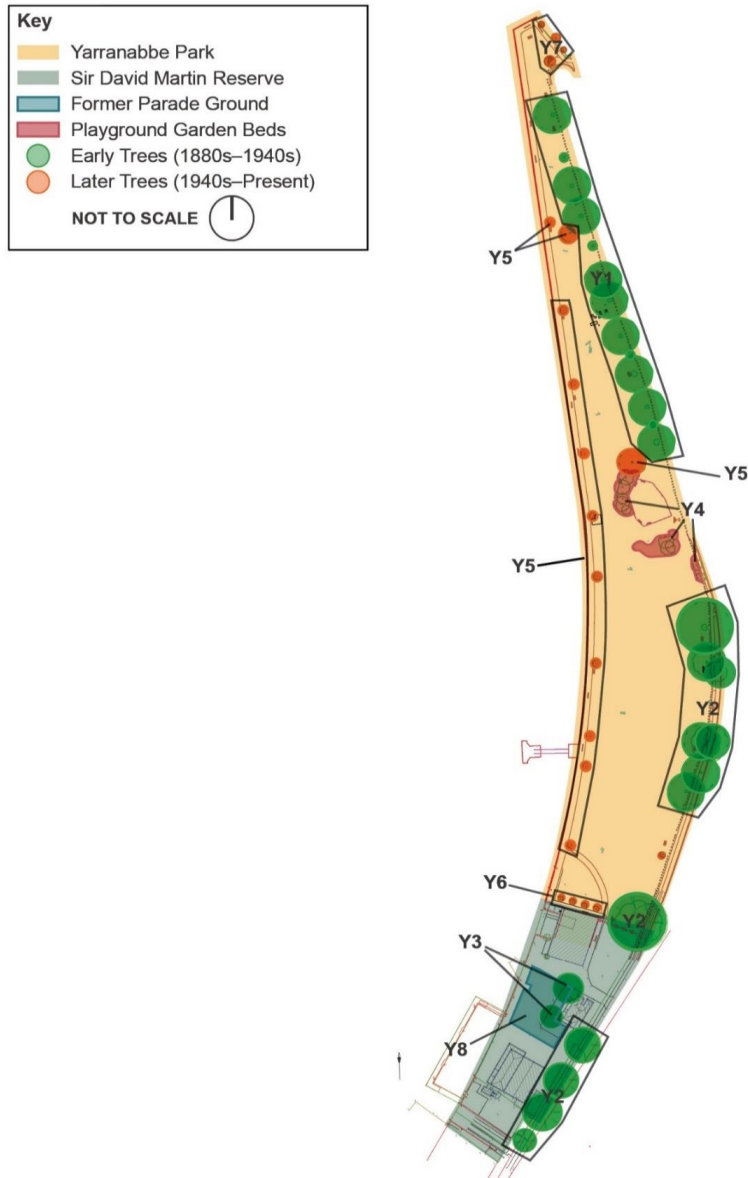


Figure 2.55 A breakdown of Yarranabbe Park soft landscape elements. (Source: GML, 2021)



Hard Landscape Elements

Entries marked with an asterisk (*) are found throughout the park and are not marked on the figures.

Table 2.5 Hard Landscape Elements—Yarranabbe Park.

YA	Seawall
YB	Seawall promenade
YC	Public jetty
YD	Playground
YE	Fitness station
YF	Sculpture
YG	Sewage infrastructure
YH	Timber post bollard
YI	Concrete footpath
YJ	Asphalt parking
YK	Sayonara Slipway
YL	Public marina & jetty
YM	HMAS Rushcutter/RANEL/RANRL Memorial
YN	Sewer vents (early)*
YO	Light poles (modern, various)*
YP	Benches (modern)*
B2	Drill Hall
B3	Cottage
B4	RANSA Boatshed

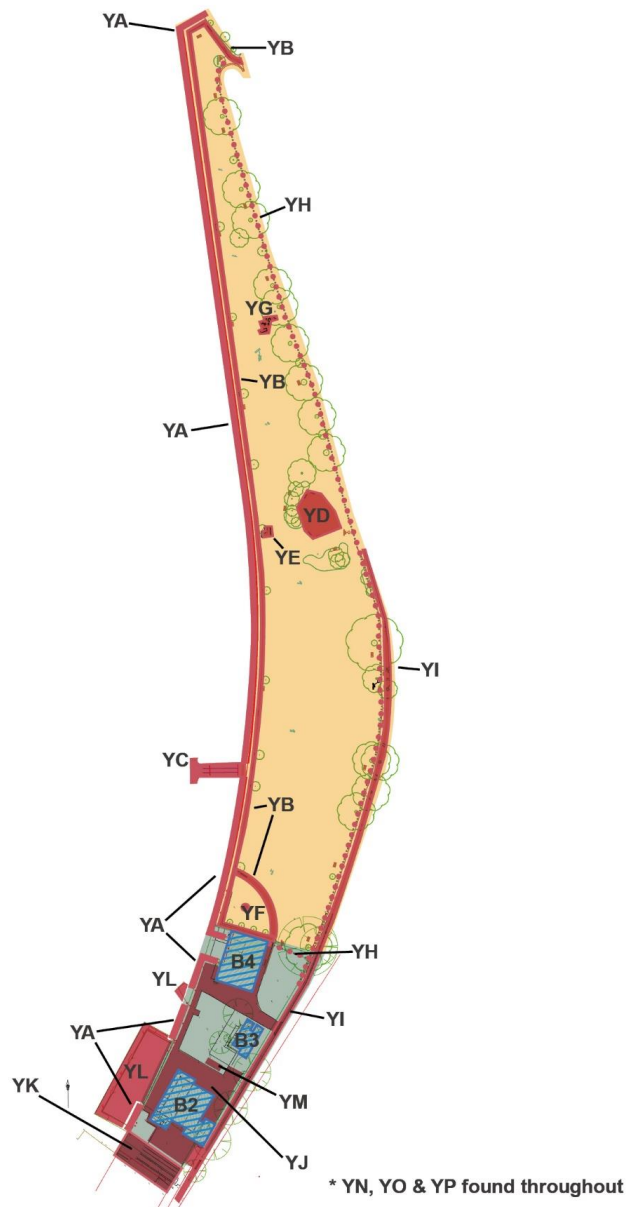
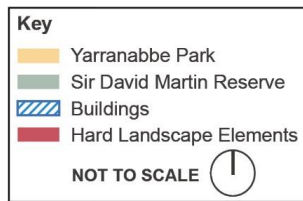


Figure 2.56 A breakdown of Yarranabbe Park hard landscape elements. (Source: GML, 2021)



Figure 2.57 Looking north into Yarranabbe Park from the south. (Source: Ari Anderson, 2021)



Figure 2.58 The boundary between Yarranabbe Park and Sir David Martin Reserve, showing the plantings and sculpture. (Source: Ari Anderson, 2021)



Figure 2.59 The public jetty in Yarranabbe Park. (Source: GML, 2021)



Figure 2.60 The Yarranabbe Park seawall as viewed from the public jetty. (Source: Ari Anderson, 2021)



Figure 2.61 View of the playground and its surrounding plantings. (Source: Ari Anderson, 2021)



Figure 2.62 The fitness station in Yarranabbe Park. (Source: Ari Anderson, 2021)



Figure 2.63 The intrusive Sydney Water sewage infrastructure in the park. (Source: GML, 2021)



Figure 2.64 Looking south towards Rushcutters Bay Park from the north of Yarranabbe Park. (Source: Ari Anderson, 2021)



Figure 2.65 The weathered stone wall in the north of Yarranabbe Park. (Source: GML, 2021)



Figure 2.66 The stone repair to the seawall in the north of Yarranabbe Park. (Source: Ari Anderson, 2021)



Figure 2.67 The timber bollard edging of the park. (Source: GML, 2021)



Figure 2.68 The row of c1930s Hills figs and palms in the north of Yarranabbe Park. (Source: GML, 2021)



Figure 2.69 One of the remnant Washingtonia palms in the north of Yarranabbe Park. (Source: GML, 2021)



Figure 2.70 An early cast-iron sewer vent in the north of Yarranabbe Park, one of many found throughout the study area. (Source: GML, 2021)

2.2.6 Views

As the general ground level of Rushcutters Bay Park lies some metres below the level of New South Head Road, an amphitheatrical effect is available in views north toward the bay from that arterial road corridor. The extent of this effect is increased by the availability of serial views for pedestrians and drivers on New South Head Road, under the enormous canopies of the park's southern bank of trees.

Unimpeded views through the park and to the waters of the bay are available from much of the park's southern and eastern boundary and from the line of the stormwater channel, looking east.

Yarranabbe Park's prominent harbourside location makes it a feature of views to Darling Point from Potts Point and the North Shore. The park provides a 'footing' to the peninsula in these views, which are available from the south, west and north. Views available from Yarranabbe Park include up to the Paddington and Potts Point ridges, Garden Island, Taronga Zoo, and most notably to the Harbour Bridge.

Views across the bay between Rushcutters Bay Park and Yarranabbe Park which were possible in the nineteenth and early twentieth centuries are no longer available due to the density of boats moored at the jetties in the bay. The mature tree canopies in Rushcutters Bay Park and Yarranabbe Park can, however, be seen from within both parks.

Yarranabbe Park is unique in terms of its visual experience from the harbour. As it is not located at the head of the bay, watercraft are afforded serial views as they move into the bay. The aesthetic value of elements that frame the park like the seawall and line of Hills figs are high, as they demarcate the extent of the park in this serial viewing experience.

The siting of a park along the side of a Sydney Harbour peninsula is comparatively rare, as most parks in the harbour are situated at the head of the bay. Yarranabbe Park and Rushcutters Bay Park form a distinct parkland boundary in the bay, emphasised by the contiguous areas of seawall. This also



means that Yarranabbe Park and its features are prominent in views from other public spaces to the west, like Beare Park and McElhone Reserve.

View within Yarranabbe Park are open and extend through to Sir David Martin Reserve. Garden plantings associated with the playground obscure views from north to south in Yarranabbe Park and Sir David Martine Reserve that were previously available.

Table 2.6 Views—Rushcutters Bay Park and Yarranabbe Park.

View	Description
View 1	Serial views to Rushcutters Bay from New South Head Road through Rushcutters Bay Park.
View 2	Open internal views of Rushcutters Bay Park from the east.
View 3	Historical views across the stormwater channel into the opposing side of Rushcutters Bay Park, from the north.
View 4	Axial view along the diagonal pathway in Rushcutters Bay Park.
View 5	Constricted view along the Plantation Reserve footpath.
View 6	Serial views to Rushcutters Bay from New Beach Road through Yarranabbe Park.
View 7	Open internal views of Yarranabbe Park along the seawall promenade.
View 8	Serial views to Yarranabbe Park from the water.
View 9	View to the northern edge of Yarranabbe Park from Beare Park, Potts Point.
View 10	Constricted view from Arthur McElhone Reserve in front of Elizabeth Bay House.
View 11	Visual catchment of the harbour to and from Yarranabbe Park, including to Potts Point, Garden Island, the Harbour Bridge and the North Shore.
View 12	Visual catchment of the harbour to and from Rushcutters Bay Park, restricted by marina berths.



Figure 2.71 View 1—an example of one of the serial views into Rushcutters Bay Park from New South Head Road, looking east. (Source: GML, 2021)



Figure 2.72 View 2—open internal views within Rushcutters Bay Park, looking northeast. (Source: GML, 2021)



Figure 2.73 View 2—another example of the open views within Rushcutters Bay Park, looking east. (Source: GML, 2021)



Figure 2.74 View 3—view across the stormwater channel to the opposite side of Rushcutters Bay Park, looking southwest. (Source: GML, 2021)



Figure 2.75 View 3—view across the stormwater channel to the opposite side of Rushcutters Bay Park, looking southeast. (Source: GML, 2021)



Figure 2.76 View 4—axial view down the diagonal pathway in Rushcutters Bay Park, looking southwest. (Source: Ari Anderson, 2021)



Figure 2.77 View 5—the constricted view down Plantation Reserve, due to the narrowness of the footpath, looking northeast. (Source: GML, 2021)



Figure 2.78 View 6—an example of one of the serial views to Rushcutters Bay and the harbour from Yarranabbe Park, looking north. (Source: GML, 2021)



Figure 2.79 View 7—an example of the open internal views north and south in Yarranabbe Park, looking northeast. (Source: GML, 2021)



Figure 2.80 View 8—an example of one of the serial views of Yarranabbe Park from the water, taken from the public jetty, looking northeast. (Source: Ari Anderson, 2021)



Figure 2.81 View 9—the northern edge of Yarranabbe Park as viewed from Beare Park in Elizabeth Bay, looking east. (Source: GML, 2021)



Figure 2.82 View 10—view from Arthur McElhone Reserve, partially constricted by vegetation. (Source: GML, 2021)



Figure 2.83 A breakdown of key views to, from and within the study area. (Source: GML on a Nearmap baseplan, 2021)



2.3 Historical Archaeology

The study area has the potential to contain historical archaeological remains associated with a variety of historical activities. This section provides an overview of areas of historical archaeological potential within the study area. It also provides a preliminary significance assessment of the potential historical archaeological remains.

This section includes a preliminary assessment of maritime archaeological remains that has focused on structures identified through historical research, such as jetties, harbour baths and maritime infrastructure preserved within reclaimed land. Further consideration of maritime archaeology may be required to fully understand the study area's historical archaeological resource.

2.3.1 Historical Archaeological Potential

Archaeological potential refers to the likelihood that a site may contain physical evidence related to an earlier phase of occupation, activity or development. It is an assessment made by interpreting the results of historical analysis and the extent of previous physical disturbance at the site to determine the likelihood that historical archaeological remains have survived. Archaeological potential is assessed as low, moderate or high, and is defined as follows:

- Low—it is unlikely that archaeological evidence associated with a historical phase or feature survives.
- Moderate—it is possible that some archaeological evidence associated with a historical phase or feature survives. If archaeological remains survive, they may have been subject to some disturbance.
- High—it is likely that archaeological evidence associated with a historical phase or feature survives intact.

The entire study area is assessed as having high archaeological potential, comprising the reclamation fills used to create the parks along with the features buried within and below. In addition, seven areas within the study area have been identified as having potential to contain historical archaeological features and structures identified through the site history and analysis of key historical maps and plans. These areas are discussed in the following section and shown on Figure 2.84.

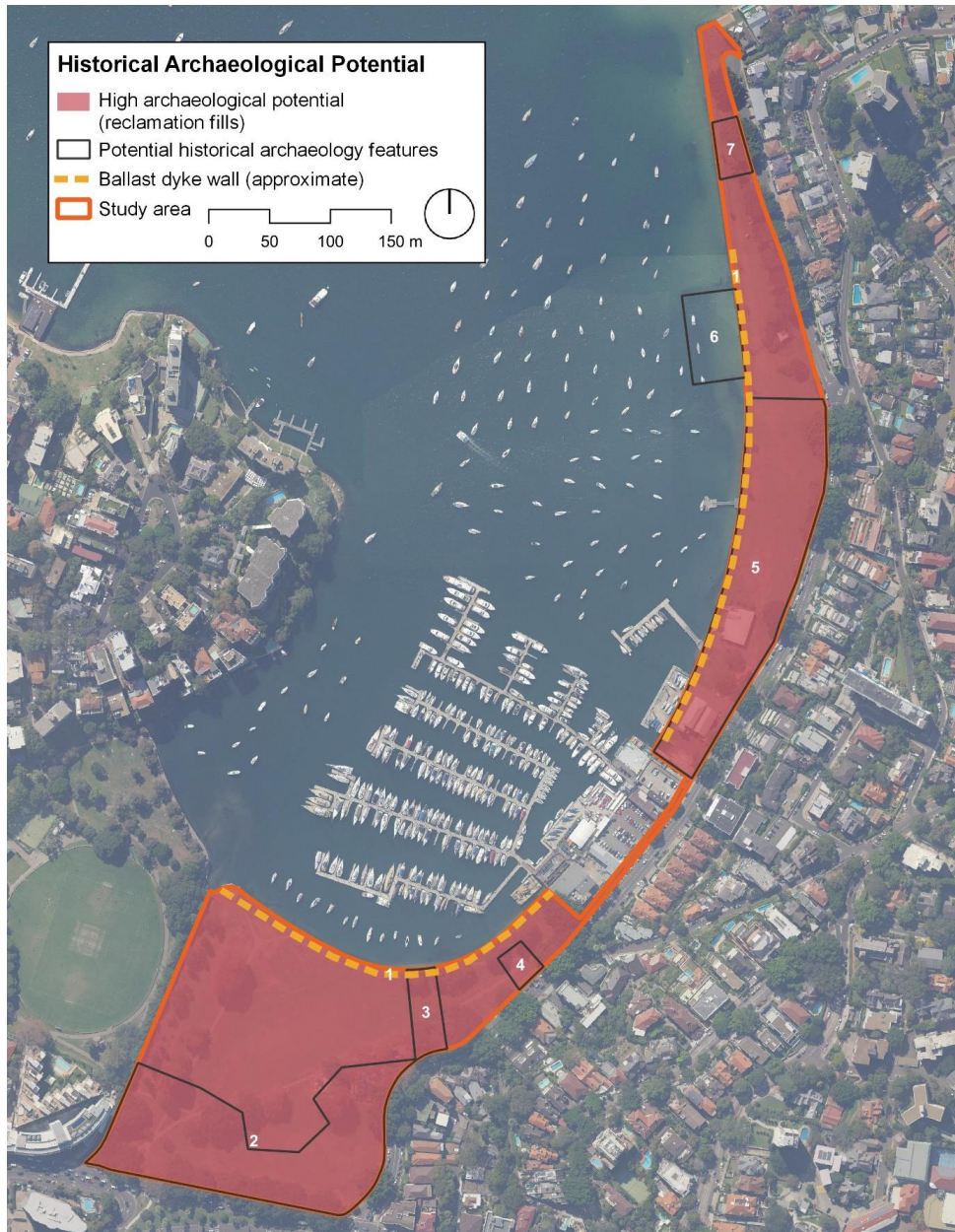


Figure 2.84 Historical archaeology zones and features within the study area. Note the entire study area has historical archaeological potential.



Land Reclamation—Rushcutters Bay Park and Yarranabbe Park

The study area has been created almost entirely through the process of reclaiming land around the bay. The process of reclamation can result in a landscape that is built up over time where former landscapes and structures are buried, rather than demolished or removed. At Rushcutters Bay this would include the former foreshore, swamp and creek at the head of the bay, early European occupation and use that may survive on the surface of this landscape, as well as redundant maritime infrastructure such as jetties or boats within the fill. The entire park has high potential for historical archaeological remains to be present within and below the reclamation fills.

Rushcutters Bay Park and Yarranabbe Park together also represent one of the largest areas of reclaimed foreshore in Sydney and may have served as an example for the design and implementation of similar schemes across Sydney and NSW. The reclamation fills may provide information on the type of materials used and their source. These fills may also contribute further information on attitudes towards the natural environment in the late nineteenth century, particularly issues around pollution, and the creation of public spaces as a means of disguising or ‘resolving’ these problems.

Area 1—Ballast Dyke Seawall

The first seawall erected within the study area was a ballast dyke seawall built in the early 1880s from sandstone blocks (Figure 2.85). This was replaced shortly after by the vertical sandstone seawall that remains extant around the parks. In places the vertical seawall was built out from the ballast dyke wall, remains of which may survive within the park’s reclamation fills. The alignment of the ballast seawall is not known, but an approximate location is shown on Figure 2.83.



Figure 2.85 The study area’s ballast dyke seawall, c1890s. (Source: State Library of Victoria, H39359/45)

Area 2—1800s (Pre-reclamation) Foreshore

The southern portion of Rushcutters Bay Park contains a section of the natural foreshore, swamp and tidal flats, and the original creek alignment (prior to being canalised) buried below the reclaimed land (Figure 2.86). This area also has potential to contain evidence of pre-1880s use of the original foreshore and creek. This could include activities associated with convict labour and rush cutting, landscape management such as the stepping stones shown on Figure 2.86, or market gardening by Chinese farmers. The area also has potential to preserve paleoenvironmental data, such as pollen fossils, that could be used to infer information about past environmental conditions around the bay. This could include information on vegetation and the influences of both Aboriginal and European land management practices.



Figure 2.86 Detail from a c1833–1837 plan showing the marsh lands and sandbank at the mouth of the creek that fed into Rushcutters Bay. (Source: 'Mrs Darling's Point to South Head Road: property map', State Library of New South Wales, Ref. Z/M2 811.1811/1837/1)

Areas 3 and 4—Timber Jetty and Bathing House

An 1856 plan of the study area (Figure 2.87) shows a jetty and bathing house extending into the bay from the original foreshore line. Remains of these structures may be preserved within the reclamation fills imported to construct the park. Archaeological remains would likely comprise timber piles and decking, and possibly remains of the bathing house structure (Figure 2.88). Artefacts deposited through loss or deliberate discard may also be present within the foreshore deposits in the immediate vicinity of these structures. There is a moderate potential for archaeological remains of these structures to be preserved within or below the reclamation fills.

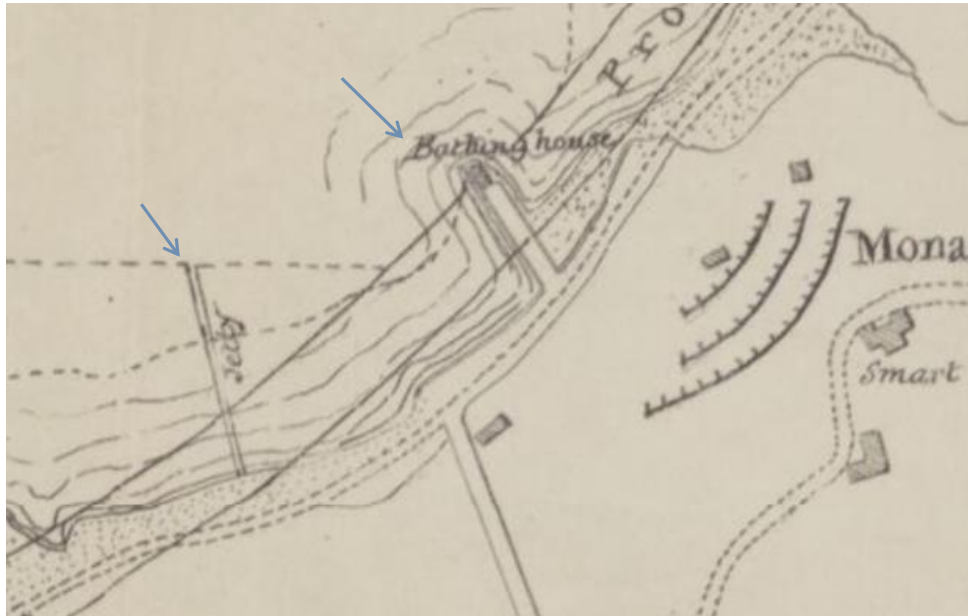


Figure 2.87 Detail from 1856 plan showing the jetty (left) and bathing house (centre) along the foreshore of Rushcutters Bay. (Source: National Library of Australia, MAP F 591)



Figure 2.88 Rushcutters Bay prior to reclamation showing the timber jetties. The timber structures seen at the end may be a modification of the mobile bathing box (a small wooden hut on wheels) that allowed for privacy while swimming. (Source: State Library of Victoria, H24923)



Area 5—Sydney Naval Depot and HMAS Rushcutter

The site of the Sydney Naval Depot was occupied from the 1890s by the NSW Volunteer Naval Brigade, later becoming HMAS Rushcutter (Figure 2.89) for the RAN until most of the facility was demolished in the 1950s and 1960s. This area has potential to contain archaeological remains of former buildings associated with the development of the naval facilities. Archaeological remains could include brick, stone or timber building footings, and associated artefact deposits. There is a high potential for archaeological remains associated with the naval facilities in this area.



Figure 2.89 1943 aerial photograph of HMAS Rushcutter showing the northern half of the facility. The RANSA building remains extant with the study area. (Source: NSW Spatial Exchange with GML overlay)

Area 6—Rushcutters Bay Harbour Baths

Also known as Farmer’s Baths, the harbour baths were one of several established around Sydney Harbour in the early twentieth century in response to an increased popularity in sea bathing and a fear of shark attacks. The harbour baths at Rushcutters Bay were the first built in the Woollahra LGA. Photographs of the baths show that it comprised a timber structure extending out from the seawall



(Figure 2.90). While the baths were demolished in 1973/74, remains of the structure (likely timber piles) can be seen in current aerial photographs (Figure 2.91).



Figure 2.90 Undated photograph of the Rushcutters Bay sea baths, facing southwest. (Source: State Library of New South Wales, file number FL1840383)



Figure 2.91 Current aerial photograph of Yarranabbe Park, next to the intersection of New Beach Road and Yarranabbe Road, showing the outline of the former sea baths to the west of the seawall (arrow). (Source: NSW Spatial Exchange with GML overlay)

Area 7—Private Jetties

A group of jetties is shown on a plan from 1884 at the northern end of Yarranabbe Park (Figure 2.92). These were associated with the private houses built around Darling Point. There is moderate potential for archaeological remains of these structures to survive within the reclamation fills.



Figure 2.92 Detail from the Metropolitan Detail Series, Sheet 11, showing jetties at the northern end of Yarranabbe Park associated with private properties on Yarranabbe Road (formerly Thornton Road). The foreshore is indicated by the black dashed line. (Source: State Library of New South Wales, Z/M Ser 4 811.17/1)

A summary of archaeological potential, including the types of archaeological remains that may survive, within the study area is presented in Table 2.7.

Table 2.7 Summary of Archaeological Potential.

Zone	Possible Archaeological Remains	Potential
Entire study area	<ul style="list-style-type: none"> Reclamation fills. Maritime-related objects (boats, jetties) within the fill. Remains of the original foreshore, swamp and creek buried beneath the reclamation. 	High
Area 1	<ul style="list-style-type: none"> Ballast dyke seawall—large sandstone blocks in linear arrangement. 	High
Area 2	<ul style="list-style-type: none"> Convict-era resource extraction (ie rush cutting). Chinese market gardening. Paleoenvironmental data (ie fossil pollens). 	Low Low High
Area 3	<ul style="list-style-type: none"> 1850s timber jetty—timber piles or the complete structure. 	Moderate
Area 4	<ul style="list-style-type: none"> Bathing house—timber piles, complete structure. 	Moderate
Area 5	Sydney Naval Depot, HMAS Rushcutter: <ul style="list-style-type: none"> concrete, stone, brick or timber building footings; Parade Ground surfaces (concrete or gravel?); and artefact deposits. 	High



Zone	Possible Archaeological Remains	Potential
Area 6	Rushcutters Bay Harbour Baths: <ul style="list-style-type: none"> timber piles and other structural remains. 	High
Area 7	Private jetties: <ul style="list-style-type: none"> timber piles or complete structures. 	Moderate

2.3.2 Assessment of Archaeological Significance

Archaeological significance refers to the heritage significance of known or potential archaeological remains. In NSW, archaeological remains are managed in accordance with their assessed levels of significance in line with *Assessing Significance for Historical Archaeological Sites and 'Relics'*, published by the NSW Heritage Branch (now Heritage NSW) in 2009.

This significance assessment specifically considers the historical archaeological resource of the study area and is presented in Table 2.8 below.

Table 2.8 Archaeological Significance Assessment.

Criterion	Response
<i>(a) an item is important in the course, or pattern, of NSW's cultural or natural history (or the local area)</i>	The potential archaeological remains would be of historical significance as part of the development of Rushcutters Bay. Remains of the jetties, bathing structures and harbour baths are associated with the development of water-based leisure activities, the continuing use of the bay for sailing and the importance of Sydney Harbour in the city's history. The archaeological remains of the Sydney Naval Depot and HMAS Rushcutter are historically significant as one of the earliest naval sites in Sydney and as part of the development of the RAN. The potential archaeological remains would meet this criterion at a state level.
<i>(b) an item has a strong or special association with the life or works of a person, or group of persons, of importance in NSW's cultural or natural history (or the local area)</i>	The potential archaeological remains of the Sydney Naval Depot and HMAS Rushcutter are associated with the development of the NSW Volunteer Naval Brigade and the RAN. The potential archaeological remains would meet this criterion at a local level.
<i>(c) an item is important in demonstrating aesthetic characteristics and/or a high degree of creative or technical achievement in NSW (or the local area)</i>	Potential archaeological remains of the ballast dyke wall and reclamation fills are associated with the development of large-scale reclamation schemes that took place around Sydney Harbour in the later nineteenth century. These remains could demonstrate a degree of technical achievement associated with the first phase of the creation of the park. The potential archaeological remains would meet the threshold for local significance under this criterion but could reach the threshold for state significance depending on the nature of the archaeological remains.
<i>(d) an item has strong or special association with a particular community or cultural group in NSW (or the local area) for social, cultural or spiritual reasons</i>	Potential archaeological remains of the harbour baths may be of significance to Sydney residents as a place of swimming and leisure. Potential archaeological remains associated with the development of sailing (ie jetties) may be of interest to the boating community. Potential archaeological remains associated with the RAN site may be of interest to former personnel who worked at the base, and the wider naval community.



Criterion	Response
	<p>The potential archaeological remains could meet the threshold for local significance under this criterion, although further consultation with the local community would need to be undertaken to determine this.</p>
<p><i>(e) an item has potential to yield information that will contribute to an understanding of NSW's cultural or natural history (or the cultural or natural history of the local area)</i></p>	<p>Remains of the original foreshore may contribute information on past environmental conditions including the impact of early European settlement on the local environment. Evidence of convict-era activities along the foreshore may supplement our understanding of raw material supply, such as rush cutting, in the development of Sydney. If present, potential paleoenvironmental remains and archaeological evidence of convict activities would be of state significance.</p> <p>The timber jetties and bathing structures may yield information on the development of leisure activities in the mid-late nineteenth century through an understanding of their design. These structures and associated deposits may also yield information about the nature of public and private development around the Rushcutters Bay foreshore. Potential archaeological remains of the timber jetties and bathing structures would meet the threshold for local significance under this criterion.</p> <p>Reclamation fills have potential to contribute information on attitudes to waste, the environment, and the development of public space in the late nineteenth century. The choice of materials and the use of the ballast dyke wall can inform our understanding of the construction of the park. The creation of a large space through a single reclamation 'event' could be compared with the work undertaken at Darling Harbour and Barangaroo where reclamation was undertaken piecemeal by multiple individuals over an extended period of time. The potential archaeological remains would meet the threshold for local significance under this criterion.</p> <p>The site of the Sydney Naval Depot / HMAS Rushcutter may yield information about the development of the naval site and its transition from a volunteer organisation to a government institution. The potential archaeological remains would meet the threshold for local significance under this criterion. Further research and comparative analysis would be needed to determine whether the archaeological remains would meet the threshold for state significance.</p> <p>While remains of the harbour baths are fragmentary, their presence and visibility in the shallow harbour waters can be used as part of interpretation that contributes to an understanding of the place's history. Archaeological remains of the harbour baths would be of local significance under this criterion.</p>
<p><i>(f) an item possesses uncommon, rare or endangered aspects of NSW's cultural or natural history (or the cultural or natural history of the local area)</i></p>	<p>The potential archaeological remains are not considered to be uncommon or rare in the context of Sydney's history. Potential archaeological remains would not meet the threshold for significance under this criterion.</p>
<p><i>(g) an item is important in demonstrating the principal characteristics of a class of NSW's cultural or natural places; or cultural or natural environments (or the local area's)</i></p>	<p>The creation of Rushcutters Bay and Yarranabbe Park may have served as an example for other parks created through maritime reclamation. Archaeological remains of the reclamation fills and ballast dyke wall may demonstrate an approach to infilling of maritime foreshore areas that was replicated by other projects. Further research would be needed to determine whether the archaeological remains meet the threshold for state significance under this criterion.</p>



Statement of Historical Archaeological Significance

The potential archaeological resource of the study area of Rushcutters Bay Park, Plantation Reserve, Sir David Martin Reserve and Yarranabbe Park is variously of local and state significance for its historical, associative, technical, social, scientific (research) and representative values.

The potential archaeological remains are of historical significance as part of the study area's development as a place of leisure, including its long association with boating in Sydney Harbour. The potential archaeological remains of HMAS Rushcutter are associated with the development of the Royal Australian Navy and could be of significance to the naval community, including current and former employees and service personnel. Potential archaeological remains of the ballast dyke wall and reclamation fills may have technical and research value and may contribute to our understanding of large scale reclamation projects in the late nineteenth century. These remains could also contribute information on attitudes towards waste and the development of public spaces. Paleoenvironmental remains may yield information on past environmental conditions around the bay and the impact of European settlement. Evidence relating to convict activities may yield information on the economic role of the area in the establishment and development of the Sydney colony.

2.4 Aboriginal Cultural Heritage

Council commissioned an assessment of Aboriginal cultural heritage values and associated places across the entire council area.¹ An extract from the report provided to GML included information on the Aboriginal history, heritage and cultural significance of the study area. The identification of areas of Aboriginal heritage within the study area have been taken from this report; no additional research has been completed for this CMS.

One area of Aboriginal heritage sensitivity has been identified, namely the southern part of Rushcutters Bay Park (Figure 2.93). This area comprises remains of the original foreshore and mouth of the former creek that fed into the bay, now the Rushcutters Bay Stormwater Channel, that has been buried by land reclamation in the late nineteenth century.² This area has the potential to contain archaeological remains associated with Aboriginal occupation and/or use of this area. The remainder of the study area comprised reclaimed foreshore and tidal mudflats with low potential to contain Aboriginal archaeological remains. The entire park may continue to hold social and cultural values for Aboriginal people; further research would be required to understand these values.



Figure 2.93 Plan showing the area of Aboriginal cultural heritage sensitivity at the southern end of Rushcutters Bay Park (highlighted orange). Crown lands are highlighted green. (Source: Woollahra Municipal Council, n.d.)

2.5 Comparative Analysis

Following the NSW gazettal of the *Public Parks Act* in 1854, proclamations of Crown land for public recreation occurred steadily, with a dramatic spike in the mid to late 1880s. Land reclamation for the purposes of creating a park was common in harbourside areas during this time, which generally had little available land. Land reclamation was also an effective means of garbage disposal in built-up areas, as rubbish formed a large part of the fill used to reclaim land.

Public health and amenity concerns were also a key factor, as the natural swamps and marshes which existed in places such as Rushcutters Bay, Birchgrove, and Blackwattle Creek (now Wentworth Park) were considered hazardous, smelly, and unsightly, especially as most were used for sewage disposal directly into the harbour.

Many parks dating from the same period as Rushcutters Bay Park were established against the backdrop of residential subdivision of former estates and/or public health concerns in rapidly growing population centres. Wentworth Park, Camperdown Park and Birchgrove Oval are all contemporaneous with Rushcutters Bay Park, and laid out with a similar palette of active recreation and 'beautification' elements, including multi-use sports ovals, tennis courts, pavilions and landmark specimen plantings.



2.6 Heritage Significance Assessment

An assessment of heritage significance is conducted to establish why a place is important. The Burra Charter defines cultural significance as 'aesthetic, historic, scientific, social or spiritual value for the past, present or future generations.' Significance is embodied in the physical fabric of the place, its setting and relationship to other items, the recorded associations with the place, and the response the place evokes in the community or in individuals to whom it is important.

This section sets out an assessment of the heritage significance of Rushcutters Bay Park and Yarranabbe Park in accordance with the standard criteria identified in the NSW Heritage Office guidelines, the *NSW Heritage Manual* and 'Assessing Heritage Significance'. The evaluation includes consideration of the original and subsequent layering of fabric, uses, associations and meanings of the place, as well as its relationship to both the immediate and wider setting.

2.6.1 Assessment against Criteria

The following assessment against criteria is taken from the State Heritage Inventory (SHI) listing of 'Rushcutters Bay Park and Yarranabbe Park'.

²⁰ Rushcutters Bay Park and Yarranabbe Park were listed on the SHR in June 2020 and the assessment found on the SHI is still accurate.

Criterion A (Historical Significance)

An item is important in the course, or pattern, of NSW's cultural or natural history (or the cultural or natural history of the local area).

The form of Rushcutters Bay park, an expansive flat open space stretching in a broad arc around the formerly natural bay, contained by a unifying seawall with formal recreation on the west, and informal on the east, either side of the channelised creek, demonstrates the reshaping of this creek valley by an ambitious reclamation project beginning in the late 1870s. Rushcutters Bay Park and Yarranabbe Park are historically significant as prime and early examples of reservation of land for public recreation by councils in the late 19th century as a result of an intense period of social protest aimed at preserving land from encroachment and providing for open space. Works here post-dated Farm and Sydney Coves, but well-preceded the 1908 Foreshore Resumption Scheme, under which most Crown-owned foreshore in Woollahra Local Government Area was acquired for public use (such as Nielsen Park and the Hermitage Foreshore (SHR)). They also preceded the most active period of harbour and coastal reclamation projects, from 1922–55.

Both parks have historic significance marking the second wave of municipal park creation, part of 95 public parks created between 1863 and 1902 in Sydney, and of 50 created in the four-year lead up to 1888's centenary of the English colony. They reflect the influence of James Jones, Overseer for the Domains who laid out Victoria Park then Wentworth Park, incorporating sports ovals, greens and paths with lines or avenues of trees into the design, was innovative and reflected practice in England and France in the 1870s.

This large open space, adjacent to the most densely populated areas of Sydney in the 19th and early 20th centuries, may be of state significance for its role in the history of harbourside leisure. For over 150 years, the park has supported formal and informal sports, and leisure activities including cricket, boating, harbour bathing, picnics and walking, croquet, and tennis, and accommodated large numbers of spectators to the boxing events at the formerly adjacent Sydney Stadium, and for the start of the annual Sydney to Hobart yacht race and Olympic sailing events.



Prior to transformation by reclamation, this place was a nurturing valley known as Kogerah to Cadigal Eora people, with camps at nearby Barcom Glen and on public land at Rushcutters Bay. The valley may be of state historic significance as part of an important network of inner Sydney living places for local Aboriginal people into the late 19th century, with strong connections to the Government Boatsheds at Circular Quay and to La Perouse. Residents caught fish, gathered shellfish, sold shell-encrusted ornaments and wooden implements in Sydney to get other things they needed. Ceremonies continued to take place at Rushcutters Bay until at least the 1870s. Known local characters included Jack Harris and William Warrell, both of whom died in 1863. The first recorded settler complaint about Aboriginal people was in Rushcutters Bay in 1895, trying to move Aboriginal people on. It failed. Darling Point Governess Harriet Baker was part of persuading Aboriginal residents of the bay to move to La Perouse in the 1890s, perhaps in response to further complaints, with the help of the Police and (from 1881) the Aborigines Protection Board, under its first director, George Thornton. Well into the 20th century, La Perouse Aboriginal people retained knowledge of former settlements at Rushcutters Bay and cross-cultural relationships between them. This resource-rich valley also supported early land grants to settlers including the Ridley family, who leased land to Chinese and other market gardeners from the 1830s–1900s, making Rushcutters Bay the main source of vegetables for the colonial settlement.

Criterion B (Historical Association)

An item has strong or special association with the life or works of a person, or group of persons, of importance in the cultural or natural history of NSW (or the cultural or natural history of the local area).

Rushcutters Bay and Yarranabbe Parks have rich historic associations which are of state significance which could be interpreted to today's users.

Yarranabbe Park's Sir David Martin Reserve has historic associations with the NSW Volunteer Naval Brigade from the 1890s until 1907 and, after formation of the Royal Australian Navy (RAN) in 1911, named HMAS Rushcutter, it was the Sydney Naval Depot location for reserve training until 1968.

The NSW Naval Brigade, which usually numbered 350 men, trained in the Drill Hall, and rested here before embarkation as the contingent under commander, Captain Hixson to China to fight in the imperial engagement known as the 'Boxer Rebellion', a primarily naval involvement foreshadowing the role of Australian troops during World War 1. The Reserve has associations from the 1930s as the Navy's anti-submarine school. A great number of officers and operators who fought in the battle of the Atlantic against German U-boats from 1939–45 were trained here. Naval research facility uses continue in the remaining buildings and site. RANSA boat shed remains one of the site's key built features, along with the Drill Hall, its extension, the Sail Loft and Cottage. The park is likely to have special association with former members of the RAN and families, stationed here during World War 2 and association with the RAN as an organisation.

Rushcutters Bay and Yarranabbe Parks may be of state significance through a strong association with significant events. An internationally significant event was hosted at the adjacent Sydney Stadium, located adjacent to Rushcutters Bay Park in an area now underneath the aerial Bondi Junction train line: a local entrepreneur hosted the first opportunity for an African-American athlete to contest the title of World Heavyweight Boxing Champion. Less than six months after construction of the stadium, Hugh Donald Macintosh issued an invitation, with considerable financial incentive attached for the World Heavyweight Boxing Champion, Canadian Tommy Byrnes to take up a challenge issued by World Coloured Heavyweight Champion, American Jack Johnson, in a hitherto segregated sport. Johnson was awarded victory after fourteen rounds in front of a crowd of 20,000 people. This was a major equal rights victory and with boxing remaining a significant sport for Aboriginal athletes, more research is required to establish the impact of this event on the course of Aboriginal leadership, activism and athletics in NSW.



Rushcutters Bay and Yarranabbe Parks are associated with two annual national events: The New Year's Eve Fireworks displays and as the start of the Sydney to Hobart Yacht – this race has started at the adjacent Cruising Yacht Club each year since its start, in 1945.

Criterion C (Aesthetic Significance)

An item is important in demonstrating aesthetic characteristics and/or a high degree of creative or technical achievement in NSW (or the local area).

Rushcutters Bay Park has historic and aesthetic significance as a large-scaled inner-harbour foreshore informally-landscaped park, providing dramatic views to and from the harbour and surrounds. With adjoining Yarranabbe Park, it forms part of a series of linked parks providing valuable open space for Darling Point, Woollahra, Potts Point, Elizabeth Bay and Rushcutters Bay, with some of Australia's densest population.

Both parks have technical significance for the grand scale and technological value of their engineering, land reclamation & sea-wall building. part of [sic.] a major public works program involving reclamation of a large area of marsh, channelling the creek and constructing a ballast dyke seawall. Parts of the existing sea wall were built over the top of the original ballast dyke wall and may reveal further information about its construction.

Rushcutters Bay Park and Yarranabbe Parks' unifying retaining sea wall has aesthetic significance as a landmark element along the foreshore which complements the natural beauty of Rushcutters Bay. It and its associated footpath and park provide the public an opportunity to approach, experience and enjoy sweeping views of inner Sydney Harbour.

Rows of huge Moreton Bay figs form a mature and magnificent southern boundary to this bayside common and a distinctive entry into the Municipality of Woollahra along New South Head Road. A central line of plane trees and another of Hill's and Port Jackson figs along New Beach Road, which forms both parks' eastern edge – contributes to the significant aesthetic values and green-belt values of both parks.

The architectural form of Rushcutters Bay Park west's Grandstand demonstrates the aesthetic characteristics of this type of building and retains what appears original joinery on its eastern side.

Criterion D (Social Significance)

An item has strong or special association with a particular community or cultural group in NSW (or the local area) for social, cultural or spiritual reasons.

Both parks have potential social significance at state level reflected in the 1878 Act of state legislation that led to their creation, which was thanks to a long period of public lobbying of government.

Rushcutters Bay Park has potential social significance at state level as the site of key major public events, such as spill-over from the adjacent former Sydney Stadium over New South Head Road since 1908, the 1919 Peace Day celebrations and the adjacent Cruising Yacht Club of Australia, where the Sydney–Hobart yacht race has started each year since 1945. Both parks have been in continuous multi-purpose public use since the mid-1870s. Both remain a key gathering place for major national events such as viewing New Year's Eve fireworks displays.

Both parks and the intervening Sir David Martin Reserve were used as the Olympic Sailing Shore Base for the Sydney 2000 Olympic and Paralympic Games. Yarranabbe Park is likely held in high regard by a broad cross-section of the sailing community, especially those involved in the Sydney to Hobart races and Sydney Olympic sailing events. Olympic Legacy items are located adjacent to the Sir David Martin



Reserve, including the hard stand area, two cranes and marina. Within the reserve, such items include renovations to the Drill Hall, its extension, the Cottage and the Sail Loft.

Rushcutters Bay Park's social value is reinforced by memorials such as the plaque on the Reg Barley Oval grandstand commemorating completion of the harbour reclamation and park creation works and an 1897 fountain commemorating Queen Victoria's diamond jubilee.

Criterion E (Research Potential)

An item has potential to yield information that will contribute to an understanding of NSW's cultural or natural history (or the cultural or natural history of the local area).

Rushcutters Bay Park and Yarranabbe Park may have historic and technical significance as part of a major public works program involving reclamation of the large area of marsh, channelling the creek and constructing a ballast dyke seawall. The current sandstone seawall built in the late nineteenth century forms a significant part of the development and expansion of area of both parks and the rest of the foreshore over the years.

Both parks have research potential to inform our knowledge over contact and possible conflict in the early colonial period and 19th century cultural interactions in inner Sydney. Both parks have research potential to inform our knowledge of early and ongoing Aboriginal resistance to colonisation, lobbying for equal rights and for better living conditions. The role of visiting World Coloured Champion heavyweight boxer, African-American Jack Johnson in 1908, his winning fight in the Stadium in front of 20,000 people, his meetings with Sydney Aboriginal activists and advocates are other research topics the parks can contribute towards.

Rushcutters Bay Park east and Yarranabbe Park's open spaces may retain important archaeological remnants of early colonial rush-cutting skills and implements.

Yarranabbe Park is likely to have archaeological potential for traces of the former Royal Australian Navy buildings in its southern end, abutting the Sir David Martin Reserve. It is also likely to contain remnants of the former substantial Farmer's Baths harbour pool.

Criterion F (Rarity)

An item possesses uncommon, rare or endangered aspects of NSW's cultural or natural history (or the cultural or natural history of the local area).

Both parks are rare as large scaled 19th century inner-suburban parks close to our oldest city and as one of the last remaining major areas of open space in inner eastern suburbs. There are few other parks in NSW of such grand scale and engineering scope with large open spaces, still relatively intact and not compromised by major infill or other incursions.

The Grandstand is believed to be a rare surviving example of a late 19th century grandstand associated with a suburban park. The former air raid shelter, although adapted for reuse, is likely to be a rare purpose-designed air raid shelter within the City of Sydney.

Criterion G (Representativeness)

An item is important in demonstrating the principal characteristics of a class of NSW's (or a class of the local area's):

- cultural or natural places; or
- cultural or natural environments.



Both parks demonstrate the importance placed by the community and Councils on inalienable and accessible public lands in Sydney from the early to mid-19th century and are amongst the largest harbour reclamation schemes for public recreation undertaken in the history of NSW.

The reclamation scheme from which both parks were created was possibly an archetype in design and detailing for similar and later maritime infill projects in other locations throughout the Sydney basin and across NSW.

Both parks are representative of the second wave of municipal park creation, part of 95 public parks created between 1863 and 1902 in Sydney and 50 created in the four-year lead up to 1888's centenary of the English colony. They reflect the influence of James Jones, Overseer for the Domains who laid out Victoria Park then Wentworth Park, incorporating sports ovals, greens and paths with lines or avenues of trees into the design, was innovative and reflected practice in England and France in the 1870s.

Rushcutters Bay Park is representative of late 19th century parks in its layout, structures and landscaped areas, for passive and active recreation. Yarranabbe Park is representative of late 19th century parks but with a simpler layout for passive and active recreation.

Rushcutters Bay Park and Yarranabbe Park sea wall is representative of sea walls constructed during the late 19th century.

Rushcutters Bay Stormwater canal is representative of purpose-built 1890s canals in Sydney.

2.7 Heritage Significance

2.7.1 Statement of Significance

The following Statement of Significance is taken from the SHI Sheet for Rushcutters Bay Park and Yarranabbe Park.²¹

Rushcutters Bay Park and Yarranabbe Park are state significant examples of the reservation of land for public recreation by councils in response to community lobbying. Both demonstrate the importance placed on inalienable and accessible public lands in Sydney from the mid to late-19th century and are amongst the largest harbour reclamation schemes for public recreation undertaken in the history of NSW. This broad expanse of open foreshore land, punctuated with rows of huge Moreton Bay figs form a magnificent southern boundary to this bay-side common, located beside the most densely populated area of Sydney, a place of respite from city life, and an opportunity to enjoy sweeping views of inner Sydney Harbour.

Both parks have historic significance marking the second wave of municipal park creation, part of 95 public parks created between 1863 and 1902 in Sydney, and of 50 created in the four-year lead up to 1888's centenary of the English colony. They reflect the influence of James Jones, Overseer for the Domains who laid out Victoria Park then Wentworth Park, incorporating sports ovals, greens and paths with lines or avenues of trees into the design, which was innovative and reflected practice in England and France in the 1870s. Rushcutters Bay Park was designed by engineer Frederick Augustus (F.A.) Franklin, who also designed Sydney's Centennial Park. Both parks retain their structure and layout, edged by the distinctive late nineteenth-century sandstone seawall, divided in two by the storm-water canal, which formalised a natural water course in the late nineteenth century, and framed by mature Hills and Moreton Bay Figs.

Both parks have played a central role in the evolving landscape of leisure, sports and sports spectating in this densely-populated quarter of the city over the past 150 years and have strong, state significant associations with several sporting events, including the start of the Sydney to Hobart Yacht Race since



1945 and the international boxing events hosted at the adjacent Sydney Stadium from 1908. The western half of Rushcutters Bay Park is dominated by the Grandstand and Reg Bartley Oval, which has provided an important recreational facility since 1894, and is a rare surviving example of a grandstand associated with a suburban park.

Rushcutters Bay Park and Yarranabbe Park have research potential to inform our knowledge over Aboriginal-settler contact and possible conflict in the early colonial period and 19th century cultural interactions in inner Sydney, shifting camps and settlement, interactions with colonists and increasing suburbanisation. Both have research potential on early and ongoing Aboriginal resistance to colonialization, lobbying for equal rights and for better living conditions. The role of visiting World Champion heavyweight boxer, African-American Jack Johnson in 1908, his winning fight in the adjacent Sydney Stadium in front of 20,000 people, his meetings with Sydney Aboriginal activists and advocates and influence is but one topic. Rushcutters Bay Park east may retain important archaeological remnants of early colonial rush-cutting skills and implements.

Yarranabbe Park has a strong association with the Navy, from its early international engagements in the Boer War and Boxers Rebellion in China, formed as the NSW Volunteer Naval Brigade, and across the Great War and WW2, with HMAS Rushcutter stationed in the portion of the park now known as Sir David Martin Reserve from its formation in 1911. Training, resting and embarkation took place from this base, where several of the key naval buildings still stand and house continuing naval uses

2.7.2 Grading of Significance

Different components of a place may make a different relative contribution to its heritage value. Loss of integrity of components of the place may also diminish significance. Specifying the relative contribution of an item or its components to the overall significance of the place provides a useful framework for making decisions about the conservation of and/or changes to the place. Table 2.9 sets out terms used to describe the grades of significance for different components of the place, as per the Heritage NSW guideline 'Assessing Heritage Significance'. An additional category of 'None' has been included for elements which do not relate to the study area's heritage values, but do not detract from its significance.

Overall Rushcutters Bay Park and Yarranabbe Park have a high level of significance to the local area. All component of the parks and the relevant building fabric contribute to this assessment.

Table 2.1 Significance Gradings and Justification.

Grading	Justification
Exceptional (E)	Rare or outstanding element directly contributing to an item's local and/or state significance.
High (H)	High degree of original fabric. Demonstrates a key element of the item's significance. Alterations do not detract from significance.
Moderate (M)	The element makes an important contribution to the significance/heritage value of the listing as a whole. Without this element the significance of the listing may be diminished. Altered or modified elements that do not detract from significance.
Little (L)	The element makes a contribution to the significance/heritage values of the listing as a whole. Without this element the significance of the listing may not be diminished, provided mitigation measures are implemented. Alterations detract from significance.



Grading	Justification
None (N)	The element has no importance to the listing and does not detract from the overall significance.
Intrusive (I)	The element detracts, or has the potential to detract, from the significance of the listing.

Rushcutters Bay Park

Table 2.10 Gradings of Significance of Elements Within Rushcutters Bay Park.

Element	Comment	Grading of Significance
Rushcutters Bay Park (East)	The park as a whole (within the SHR listed parks' boundary)	Exceptional
R1	Early Moreton Bay figs and palms	Exceptional
R2	Early London plane trees and Port Jackson figs	Exceptional
R3	c1930s Hills figs	High
R4	Late twentieth-century paperbarks	Little
R5	Mature eastern tree row (mixed)	Moderate
R6	Stormwater channel trees (modern)	None
R7	Miscellaneous trees (modern)	None
R8	Sports fields	Use: High Fabric: None
R9	Playground planted gardens	Intrusive
RA	Seawall	Exceptional
RB	Pathways	High (Modified alignment: Moderate)
RC	Cricket pitch	High (Fabric: None)
RD	Bridge (c1940s)	Moderate
RE	Bridges (modern)	Location: High Fabric: None
RF	Remnant tram/bus stop	Little
RG	Kiosk courtyard	None
RH	Playground	None
RI	Hardstand concrete area	None (Note that further research is required to determine the purpose of the hardstand concrete area and breakfront of wall.)
RJ	Fitness station	None
RK	Mid-twentieth century concrete stairs	Moderate



Element	Comment	Grading of Significance
RL	Stormwater drain fence	None
RM	Electricity substation	Intrusive
RN	Sewer vents (early)	High
RO	Light poles (modern, various)	None
RP	Benches (modern)	None
B1	Rushcutters Bay Park Kiosk	Little (Note that further research is required to determine if the existing building contains any remnants of earlier buildings in this location.)

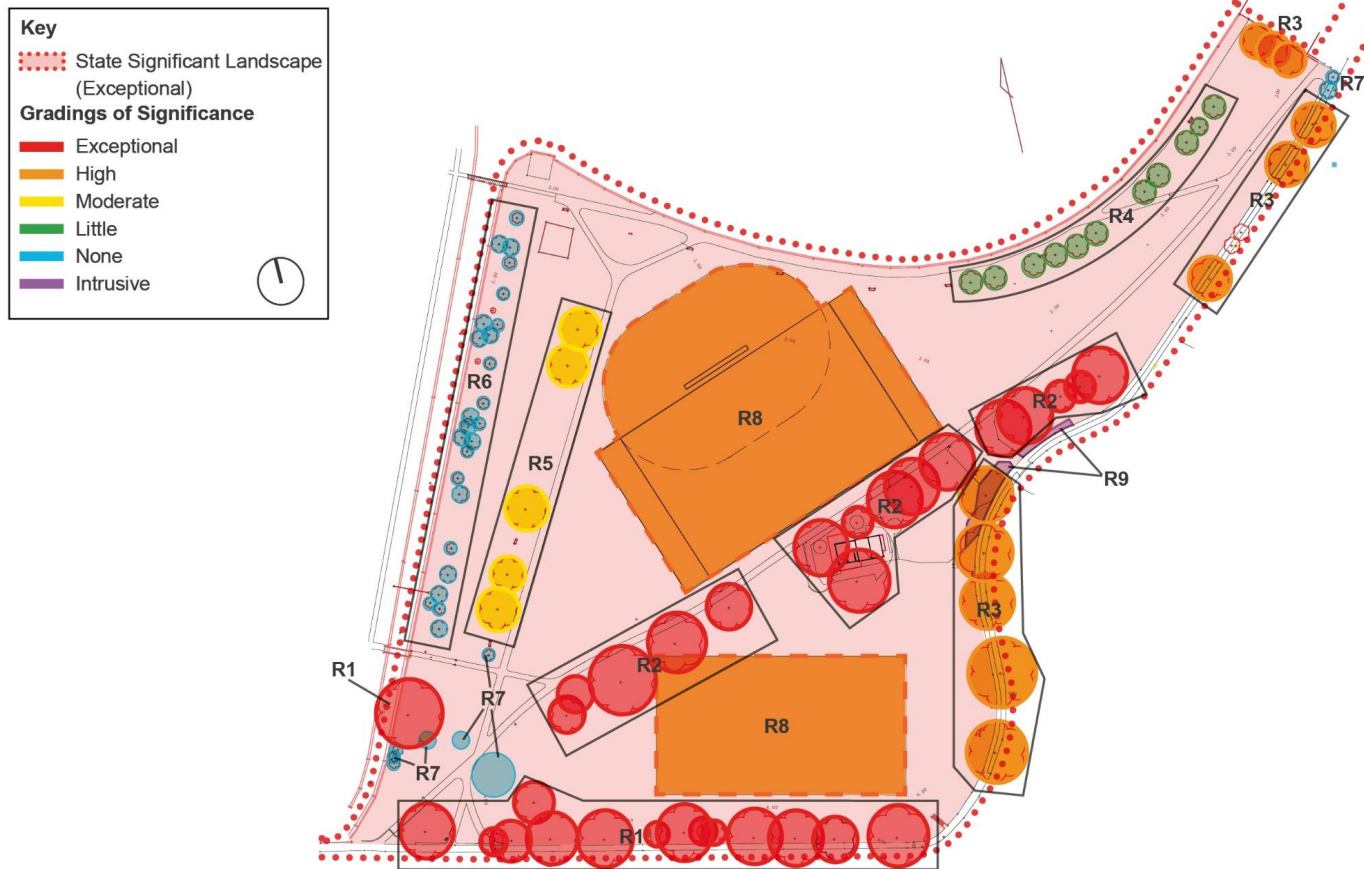


Figure 2.94 Gradings of significance of Rushcutters Bay Park—soft landscape elements. (Source: GML, 2021)

Rushcutters Bay Park and Yarranabbe Park—Conservation Management Strategy, August 2021

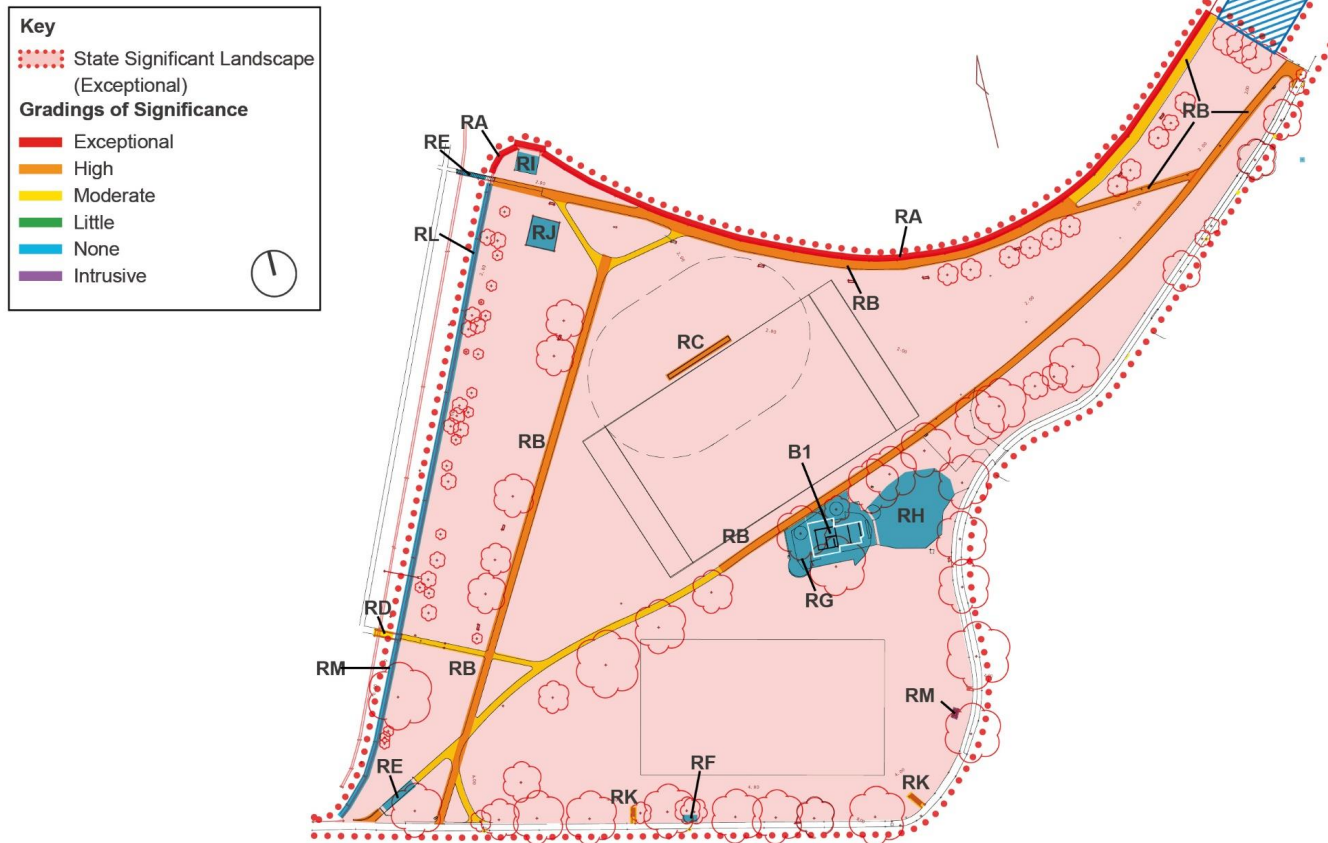


Figure 2.95 Gradings of significance of Rushcutters Bay Park—hard landscape elements. (Source: GML, 2021)



Sir David Martin Reserve

The gradings for the Sir David Martin Reserve are taken from the Design 5 CMP, 2005. Refer to that CMP for a detailed analysis of the reserve's significance. The 2005 CMP uses gradings of high, medium, little and intrusive significance, which is reflected in this table.

Elements added to the reserve since 2005 are included in italics and have been graded according to their significance.

Table 2.11 Gradings of Significance of Elements Within Sir David Martin Reserve.

Element	Comment	Grading of Significance
B2	Drill Hall (and Sail Loft)	High
B3	Cottage	High
B4	RANSA Boatshed	High
Y3	Camphor laurels	High
Y8	Former Parade Ground	High
YJ	Asphalt parking (part of former parade ground)	High/Moderate
YK	Sayonara Slipway	High
YL	Public Marina and Jetty	Little
YM	<i>HMAS Rushcutter/RANEL/RANRL Memorial</i>	Little
—	Site of former Anti-Submarine School	Moderate
—	Site of Former Sayonara Boatshed	Moderate

Plantation Reserve

Table 2.12 Gradings of Significance of Elements Within Plantation Reserve.

Element	Comment	Grading of Significance
—	Footpath	None
—	Verge plantings, including trees (modern)	None
—	Carparking	Intrusive

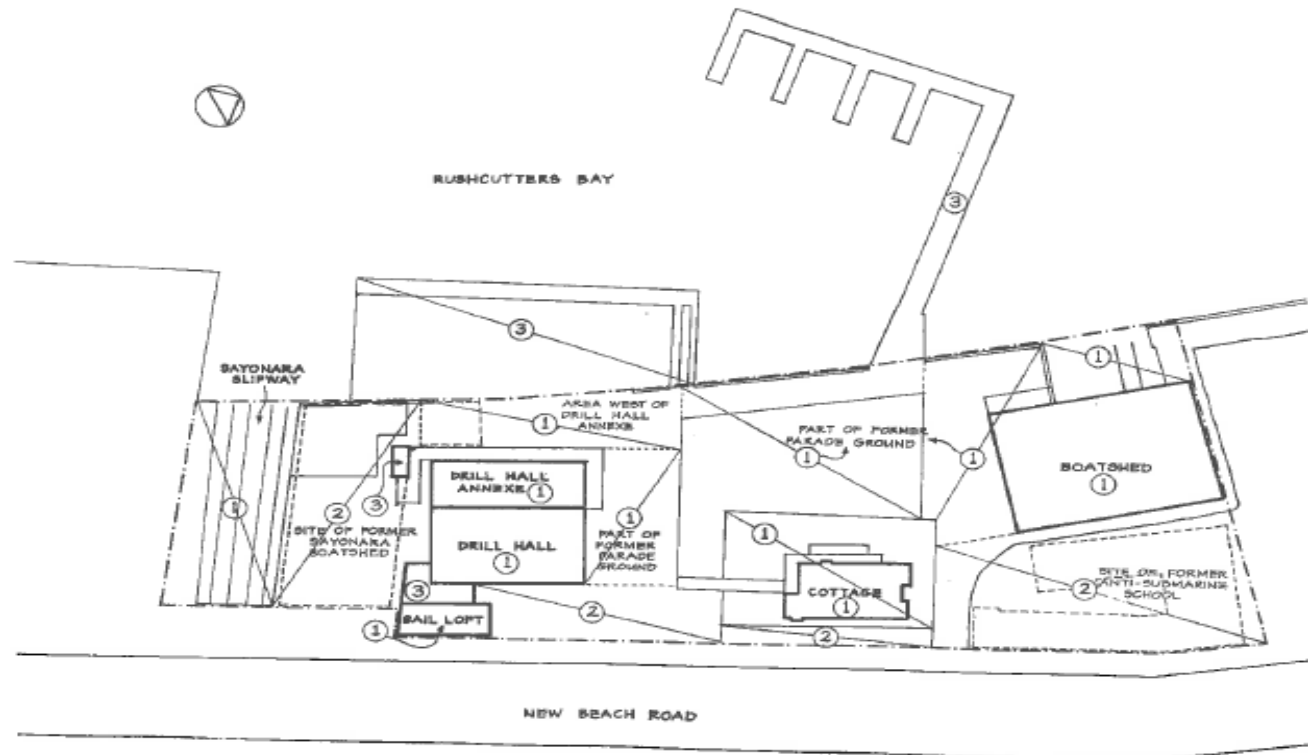


FIGURE 3.1: Sir David Martin Reserve site plan showing significance gradings of structures and spaces

Gradings are defined in Section 3.7.

1 = high significance, 2 = moderate significance, 3 = minor significance, 4 = intrusive

Figure 2.96 Site plan showing significance gradings of structures and spaces. (Source: Sir David Martin Reserve: Conservation Management Plan, 2005 CMP, p 89)



Yarranabbe Park

Table 2.13 Gradings of Significance of Elements within Yarranabbe Park.

Element	Comment	Grading of Significance
Yarranabbe Park	The park as a whole (within the SHR listed parks' boundary)	Exceptional
Y1	Row of c1930s Hills figs and Washingtonia palms	High
Y2	c1930s Hills figs and Port Jackson figs	High
Y3*	Camphor laurels*	<i>Refer to above</i>
Y4	Playground garden beds	Intrusive
Y5	Modern eucalypts	Little
Y6	Modern frangipanis	None
Y7	Miscellaneous trees (modern)	None
Y8*	Former Parade Ground*	<i>Refer to above</i>
YA	Seawall	Exceptional
YB	Seawall promenade	Little
YC	Public jetty	None
YD	Playground	None
YE	Fitness station	None
YF	Sculpture	None
YG	Sewage infrastructure	Intrusive
YH	Timber post bollard	None
YI	Concrete footpath	None
YJ*	Asphalt parking*	<i>Refer to above</i>
YK*	Sayonara Slipway*	<i>Refer to above</i>
YL*	Public Marina and Jetty*	<i>Refer to above</i>
YM*	HMAS Rushcutter/RANEL/RANRL Memorial*	<i>Refer to above</i>
YN	Sewer vents (early)	High
YO	Light poles (modern, various)	None
YP	Benches (modern)	None

Elements marked with an asterisk (*) are located within Sir David Martin Reserve. Refer above for summary of their heritage significance.

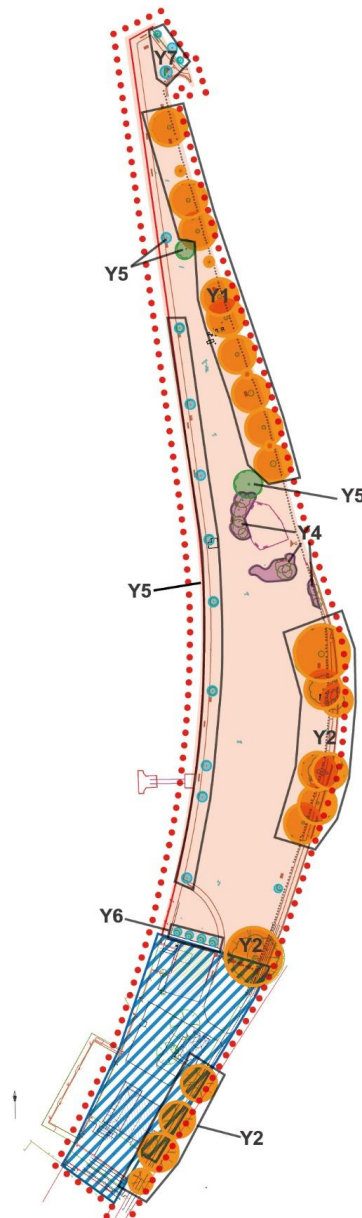
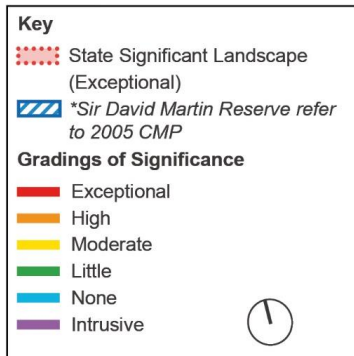


Figure 2.97 Gradings of significance of Yarranabbe Park—soft landscape elements. (Source: GML, 2021)

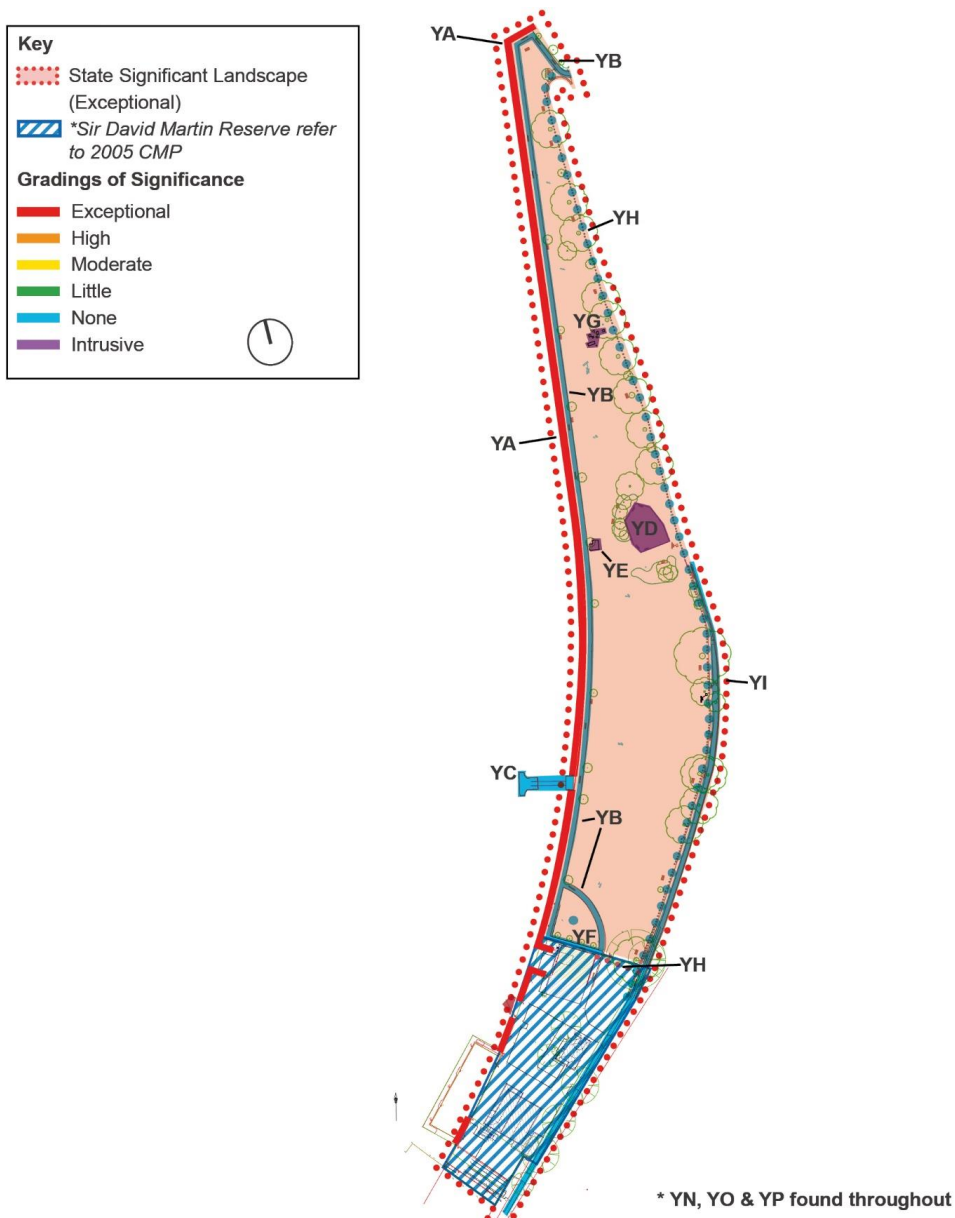


Figure 2.98 Gradings of significance of Yarranabbe Park—hard landscape elements. (Source: GML, 2021)



Views

Table 2.14 Significance of Views Within, From and To the Parks.

View	Comment	Grading of Significance
View 1	Serial views to Rushcutters Bay from New South Head Road through Rushcutters Bay Park.	Exceptional
View 2	Open internal views of Rushcutters Bay Park from the east.	High
View 3	Historical views across the stormwater channel into the opposing side of Rushcutters Bay Park, from the north.	High
View 4	Axial view along the diagonal pathway in Rushcutters Bay Park.	High
View 5	Constricted view along the Plantation Reserve footpath.	Little
View 6	Serial views to Rushcutters Bay from New Beach Road through Yarranabbe Park.	Exceptional
View 7	Open internal views of Yarranabbe Park along the seawall promenade.	Exceptional
View 8	Serial views to Yarranabbe Park from the water.	High
View 9	View to the northern edge of Yarranabbe Park from Beare Park, Potts Point.	Moderate
View 10	Constricted view from Arthur McElhone Reserve in front of Elizabeth Bay House.	Moderate
View 11	Visual catchment of the harbour to and from Yarranabbe Park, including to Potts Point, Garden Island, the Harbour Bridge and the North Shore.	Exceptional
View 12	Visual catchment of the harbour to and from Rushcutters Bay Park, restricted by marina berths.	Moderate

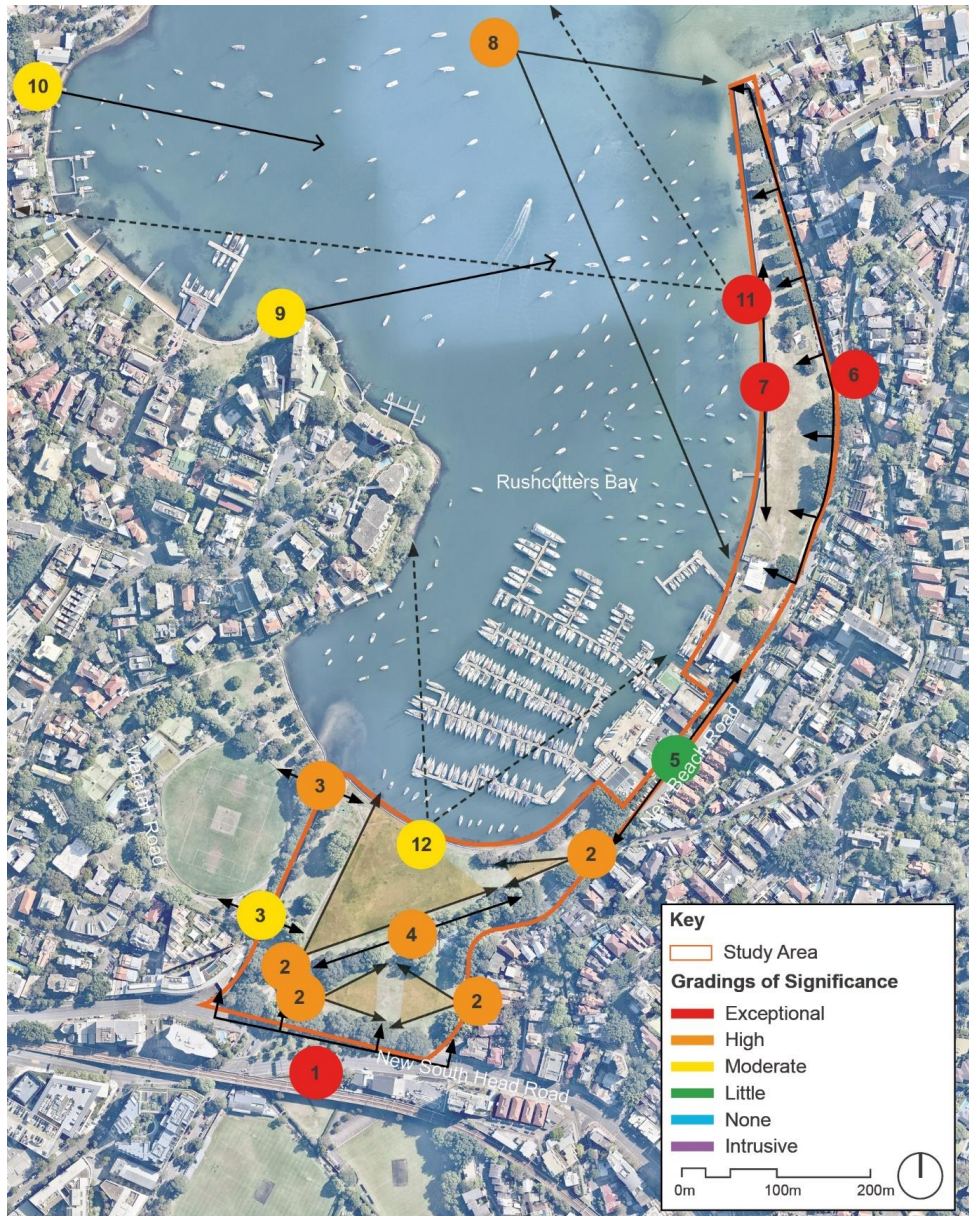


Figure 2.99 Grading of significance—views. (Source: GML on a Nearmap baseplan, 2021)



2.8 Endnotes

- ¹ An extract (Part 3) from the report titled 'Woollahra Crown Lands Aboriginal Heritage Project', dated 1 December 2020, was provided by Woollahra Council for the purpose of preparing this report.
- ² n.d. Woollahra Crown Lands Aboriginal Heritage Project, Part 3, p 20.
- ³ Heritage NSW, 'Rushcutters Bay Park and Yarranabbe Park', State Heritage Inventory, viewed 17 March 2021 <<https://apps.environment.nsw.gov.au/dpcheritageapp/ViewHeritageItemDetails.aspx?ID=5067067>>.
- ⁴ Heritage NSW, 'Rushcutters Bay Park and Yarranabbe Park', State Heritage Inventory, viewed 17 March 2021 <<https://apps.environment.nsw.gov.au/dpcheritageapp/ViewHeritageItemDetails.aspx?ID=5067067>>.



3 Strategy Part 2—Conservation Policy and Management

This section contains conservation policies which are to be applied to Rushcutters Bay Park and Yarranabbe Park and all elements within the study area. The aim of the policies is to assist Council with the conservation and management of the parks, as well as to manage change in ways that are compatible with their significance.

The policies seek to:

- retain the cultural significance of the parks, including their significant character, elements and fabric, and relationship to their wider setting;
- provide recommendations for the conservation (including adaptation) of areas, elements and fabric of the parks; and
- identify where and how adaptation and new works can be carried out to ensure compatibility with the significance of the parks and provide for the conservation and long-term security of their significant features.

These policies have been prepared to align with the methodology outlined on Heritage NSW's website for CMS reports—specifically part two, which lists 12 general questions to be answered, listed below.¹

1. *General Statement of Conservation Approach*
2. *Owner's or steward's requirements*
3. *What are the items/fabric that must be conserved?*
4. *What are the items/fabric that can be altered?*
5. *What are the exemptions from the Heritage Act?*
6. *What to do with archaeological material?*
7. *What are the gaps in existing knowledge about the item?*
8. *Who should receive copies of this document?*
9. *If the item is to be open to the public, what are the risks to public safety and how can they be mitigated?*
10. *What are the item's conservation needs and interpretation requirements?*
11. *Are there any confidential matters to be included in an appendix?*
12. *Review*

The policies found in this report are broken into sections which correspond to the structure outlined above, with modifications where appropriate for clarity. A summary of all the conservation policies is listed in Table 3.1.



Table 3.1 Summary of Conservation Policies.

Policy Category	CMS Report Section
1—Conservation Approach	3.1.1 The Burra Charter Principles 3.1.2 Conservation Principles for the Parks
2—Owner Considerations	3.2.1 Adoption and Other Key Documents 3.2.2 Council Requirements
3—Conservation	3.3.1 The Burra Charter 3.3.2 Cultural Significance 3.3.3 The Landscape and Key Elements 3.3.4 Rushcutters Bay Park (East) 3.3.5 Yarranabbe Park 3.3.6 Sir David Martin Reserve 3.3.7 Plantation Reserve 3.3.8 Maintenance 3.3.9 Use and Public Access
4—Managing Change	3.4.1 The Burra Charter 3.4.2 Cultural Significance 3.4.3 The Landscape and Key Elements 3.4.4 New Development 3.4.5 Views 3.4.6 Development Consent and Other Approvals
5—Aboriginal Cultural Heritage	3.5 Aboriginal Cultural Heritage
6—Historical Archaeological Management	3.6 Historical Archaeological Management
7—Gaps in Knowledge	3.7 Gaps in Knowledge
8—Expertise	3.8 Expertise
9—Risk Management and Sustainability	3.9.1 Public Safety 3.9.2 Risk Preparedness and Climate Change

3.1 Conservation Approach

The significance and heritage values of Rushcutters Bay Park and Yarranabbe Park should be central to the management of the parks. Best-practice heritage standards for the management, conservation and interpretation of heritage values must always be applied to ensure the maintenance and conservation of the place into the future.

3.1.1 The Burra Charter Principles

In Australia, the Burra Charter² and its Practice Notes form the main reference document that provides guidance for the conservation and management of places of cultural heritage significance.



The Burra Charter

The Burra Charter Conservation Principles

Policy 1.1—The ongoing conservation and development of the place should be carried out in accordance with the principles of the Burra Charter.

The main principles of the Burra Charter include the following.

- **A cautious approach to change**—do as much as necessary but as little as possible.
- **Repair rather than replace**—repair elements wherever possible. Replace components only where irreparable.
- **Use skills and disciplines** which can contribute to the care and study of a place.
- **Traditional techniques and materials** are preferred for the conservation of significant fabric.
- **Distinguish between old and new**—new components should be easily distinguishable as new when compared to original components. They should be sympathetic to the original in size, form and material, but should not attempt to create a patina or weathered effect.
- **Respect the ageing process**—original building components suffering deterioration that does not impact their **stability** should be retained in their existing condition and location, unless this could contribute to further deterioration of that component or the building.
- **All aspects of cultural significance** should be considered without unwarranted emphasis on any one value at the expense of others.
- **All factors affecting the future** of a place, such as the owner's needs, resources, external constraints, and its physical condition, should be considered.
- **Understand cultural significance** when developing policy for managing a place.

3.1.2 Conservation Principles for the Parks

The principles that follow inform the underlying framework to the policy.

Conservation Principles

Key Conservation Principles for Rushcutters Bay Park and Yarranabbe Park.

Policy 1.2—Heritage principles of this CMS should guide the ongoing management of the parks.

The following key heritage principles have been developed for the parks:

- The principles of the Burra Charter should apply to all decisions that have the potential to impact the heritage significance of Rushcutters Bay Park and Yarranabbe Park.
- Rushcutters Bay Park and Yarranabbe Park are culturally significant places to the local area of Woollahra and to the broader NSW community.
- The heritage values of Rushcutters Bay Park and Yarranabbe Park should be retained for, and transmitted to, current and future generations.
- Decisions involving change should be informed by significance and additional research where required.
- Significant elements from different periods contribute to the cumulative heritage values of the parks and any future decision-making related to fabric or use should be underpinned by conservation of the values.
- The history and significance of Rushcutters Bay Park and Yarranabbe Park should be made known and accessible to managers, users and visitors through interpretation that increases engagement and understanding of the place and its elements.
- Conservation of the parks should focus on authenticity and integrity.
- Rushcutters Bay Park and Yarranabbe Park should be retained as public assets, used and valued by the community for a wide range of reasons, including their historical, aesthetic and social values.
- All actions at the parks should comply with applicable legislation and regulations.



3.2 Owner Considerations

3.2.1 Adoption and Other Key Documents

This CMS addresses Rushcutters Bay Park and the portion of Yarranabbe Park that is managed by Council. The CMS should be distributed internally within Council for use by relevant departments/sections for the ongoing management of the parks and to potentially guide future development within the parks.

Council should include this CMS with other existing park management documents to enable a coordinated approach to managing Rushcutters Bay Park and Yarranabbe Park.

Adoption, Distribution and Other Key Documents

Adoption and Endorsement

Policy 2.1—The conservation policies of this CMS should be adopted and endorsed by Council.

Conservation policies should guide the future conservation, management and development of the Rushcutters Bay Park and Yarranabbe Park, which are of state heritage significance.

Distribution

Policy 2.2—This CMS should be distributed within Council and Heritage NSW.

Distribution is recommended as follows:

- Woollahra Municipal Council Library;
- Woollahra Municipal Council—Open Space and Trees;
- Woollahra Municipal Council—Open Space and Recreation Planning; and
- Heritage NSW.

Key Documents and Ongoing Management

Policy 2.3—Ensure a coordinated approach to integrate this CMS with other park management documents.

Council should include this CMS with other existing park management documents to enable a coordinated approach to managing Rushcutters Bay Park and Yarranabbe Park, and to guide decisions affecting the parks' heritage significance.

Key relevant documents for the management of the parks are:

Woollahra Municipal Council

- *Rushcutters Bay Park, Yarranabbe Park and Plantation Reserve Plan of Management*, 2005;
- *Sir David Martin Reserve Plan of Management*, 2004;
- *Sir David Martin Reserve: Conservation Management Plan*, 2005 (the Design 5 CMP, 2005); and
- *Woollahra Tree Management Policy*, 2011;

City of Sydney Council

- *Rushcutters Bay Park Conservation Management Plan*, 2000; and
- *Tree Management Policy*, City of Sydney, 2013.

3.2.2 Council Requirements

Council proposes the introduction of two new park facilities for the community:

- the Youth Recreation Facility;



- the Yarranabbe Sea Wall project; and
- sporting floodlights.

While this CMS does not directly review these proposals, the policies are intended to provide overarching heritage guidance that will guide the design and planning of future park upgrades and new facilities, as well as the assessment of their potential impacts.

Owner Requirements

New Park Facilities

Policy 2.4—Proposed new park upgrades and facilities should be reviewed against the CMS.

Proposed new park upgrades and facilities should be reviewed against the significance assessment and gradings, and policies of this CMS.

3.3 Conservation

The treatment of all site attributes and components (including areas, elements and fabric) should be directly related to the nature and degree of their significance, with priority given to the conservation of attributes and components of highest significance.

Major aspects of significance (including areas, elements and fabric) should be given priority and protection in the conservation, adaptation and development of the parks.

3.3.1 The Burra Charter

The Burra Charter

Best Conservation Practice

Policy 3.1—Conserve the parks in accordance with the Burra Charter.

The ongoing conservation of the parks should be carried out in accordance with the principles and processes of the Burra Charter. Relevant conservation principles and processes include:

- All conservation works at Rushcutters Bay Park and Yarranabbe Park should be preceded by understanding its cultural significance.
- Conservation is an integral part of good management of places of cultural significance.
- Conservation is based on a respect for the existing fabric, use, associations and meanings. It requires a cautious approach of changing as much as necessary but as little as possible.

3.3.2 Cultural Significance

The significance of the parks should guide the conservation of their significant areas, elements and fabric as well as key visual and physical relationships. In this context 'conservation' includes all the activities ascribed to it in the Burra Charter, including maintenance, restoration, reconstruction and adaptation.



Significance

Conservation in Accordance with Significance

Policy 3.2—Significance assessments of this CMS should guide conservation works at Rushcutters Bay Park and Yarranabbe Park.

The statement of significance and assessments of the significance of individual elements set out in this CMS should guide all planning and implementation of conservation works at Rushcutters Bay Park and Yarranabbe Park. The following table sets out in general terms the appropriate treatment of elements and spaces related to their level of significance.

Table 3.1 Appropriate Treatment of Elements According to Significance (adapted from the *NSW Heritage Manual*).

Level of Significance	Appropriate Treatment
Exceptional	Rare or outstanding element directly contributing to a place's local and state significance. Alterations to fabric of exceptional significance would result in an adverse heritage impact. Maintenance, preservation, restoration and reconstruction of this element is critical. Adaptation and/or interpretation may occur where significant layout, elements and/or fabric are altered or missing. Take action to arrest any deterioration as a priority.
High	High degree of original fabric. Demonstrates a key element of the place's significance. Alterations to fabric of high significance would result in an adverse heritage impact. As for above, with greater allowance for adaptation where this is in accordance with overall significance, intactness/integrity and use.
Moderate	Generally, altered or modified elements. Adaptation or alteration can be suitable subject to rigorous review of heritage impact. Retention and conservation are recommended. Adaptation and/or alteration may be possible where this is not to the detriment of the significance of the place generally.
Little	As for moderate, with fewer constraints on removal. Review the contribution the fabric makes to the significance of the place. If its removal is assessed to improve the significance of the place overall, or has no adverse heritage impact, it can be removed.
None	The element has no importance to the listing and does not detract from the overall significance of the place. Can be freely modified or removed.
Intrusive	The element detracts, or has the potential to detract, from the significance of the listing. Remove/modify the element to reduce adverse impacts.

3.3.3 The Landscape and Key Elements

The parks' main landscape areas and key elements should generally be conserved; however, the parks should be able to be adapted for a range of community uses. The following policies provide guidance for conservation of the key elements of the parks.



Landscape and Key Elements

State Heritage Register Area

Policy 3.3—Conserve Rushcutters Bay Park and Yarranabbe Park as defined by the SHR listing.

The entire Rushcutters Bay Park and Yarranabbe Park area, including Sir David Martin Reserve, within the SHR listed boundary is of exceptional significance and should be conserved.

The existing boundaries and proportions of the parks are fundamental to the state heritage listing of the park group. Future design planning should not alter the park boundary.

This policy applies to the western Rushcutters Bay Park managed by the City of Sydney as well as the areas managed by Woollahra Municipal Council.

Key Elements

Policy 3.4—Conserve the parks' significant main landscape areas and key elements.

Conservation of the parks includes retaining the parks' key heritage character and elements. Modification of key elements may be allowed for where these do not impact the parks' heritage significance. These include:

- general layout including open space and original pathways;
- seawall;
- significant trees;
- other elements.

Park Layout and Pathways (Original)

Policy 3.5—Conserve the original park layout by retaining the general alignment of original pathways.

The pathways are typically in their original alignment (or close to it). Original pathway alignments are of high significance, but the concrete or bitumen paving fabric is not of significance. Most pathways have been widened, which does not alter the significance of their alignments.

The historically significant existing configuration of pedestrian access through the parks should be retained in future design planning.

Seawall

Policy 3.6—Conserve and maintain the seawall.

The seawall is an integral part of the major nineteenth-century public works land reclamations in Rushcutters Bay Park and Yarranabbe Park along the harbour edge. The seawall should be conserved in line with the following outline conservation approach:

- Conserve the form and key features of the seawall, and ensure they are maintained on an ongoing basis.
- Avoid new cut sections into the wall.
- Evidence of historical structures associated with the seawall should be conserved (and further researched if change is proposed).
- Improve the integrity of the seawall, including reconstruction (infill) of redundant wall openings.

A conservation program for the seawall is recommended to plan for catch-up and ongoing maintenance.

Trees

Policy 3.7—Preserve trees and plantings of high to exceptional significance.

Trees and plantings of high to exceptional significance are generally from an early phase of planting in the parks and should be preserved. They are identified in this CMS as follows:

R1—early Moreton Bay figs and palms;

R2—early London plane trees and Port Jackson figs;



Landscape and Key Elements

- R3—c1930s Hills figs;
- Y1—row of c1930s Hills figs and Washingtonia palms;
- Y2—c1930s Hills figs and Port Jackson figs; and
- Y3—camphor laurels.

Policy 3.8—Retain and manage trees and plantings of little to moderate significance in accordance with best-practice arboricultural advice.

Trees and plantings of little to moderate significance typically date from a later period. They may depart from the historical planting schemes of the parks and are not important to preserve from a heritage perspective. These elements do, however, have some aesthetic value and provide general amenity value to park users.

Some plantings appear more ad hoc than others. These trees are identified in this CMS as follows:

- R4—late twentieth-century paperbarks;
- R5—mature eastern tree row (mixed); and
- Y5—modern eucalypts.

Maturing infill specimens which have general amenity value should be retained and managed in accordance with best-practice arboricultural advice.

Policy 3.9—Trees and plantings of low / no significance or without amenity value may be retained or removed.

Trees and plantings of no significance are a departure from the historical planting scheme and have little to no aesthetic value, though they may contribute to the parks' amenity. These trees appear to have been ad hoc plantings and are identified in this CMS as follows:

- R6—stormwater channel trees (modern);
- R7—miscellaneous trees (modern);
- (Plantation Reserve)—verge plantings, including trees (modern);
- Y6—modern frangipanis; and
- Y7—miscellaneous trees (modern).

Other Elements

Policy 3.10—Retain and conserve park elements of moderate to exceptional significance.

Park elements which have heritage significance and should be conserved include:

- cast-iron sewer vents are of high significance and should be conserved as evidence of public infrastructure in the landscape.

Park elements are which are modern and of little or no heritage significance but should be kept include:

- Signage and interpretation of value to interpret the park to the community.
- HMAS Rushcutter/RANEL/RANRL memorial should be retained, as it has some value to the community.

Policy 3.11—There is no requirement to conserve elements of little or no heritage significance.

There is no requirement to conserve park elements which are generally modern and have little or no heritage significance. Park elements of no heritage significance include:

- modern playgrounds and fitness stations;
 - urban park furniture (bins / lights / seats);
 - signage and interpretation generally; and
 - monuments and sculptures generally.
-



3.3.4 Rushcutters Bay Park (East)

Rushcutters Bay Park (East), with its two main open grassed areas, playing fields, pathways, seawall and various historical and more recent trees, is of exceptional significance overall. It should be conserved and its key features retained.

Rushcutters Bay Park (East)

Open Grassed Areas / Playing Fields

Policy 3.12—Retain and conserve the open grassed areas / sports fields within the park.

The open grassed areas of Rushcutters Bay Park (East) are used for organised sporting activities and formal and informal recreation. These areas have been used for sporting activities for much of the park's existence, are of historical and social significance, and should be retained in future park planning.

Western Edge

Policy 3.13—Retain and conserve the parkland at the western edge of the park (along the stormwater canal).

The western edge of Rushcutters Bay Park (East) is a narrow grassed area that runs along the stormwater canal. It contains one exceptionally significant tree and a row of moderately significant trees, which should be retained and conserved. The stormwater canal battered sandstone wall is not managed by Woollahra Municipal Council.

Banked Southern Edge to New South Head Road

Policy 3.14—Retain and conserve the parkland at the banked southern edge of the park to New South Head Road.

The banked southern edge of Rushcutters Bay Park provides an amphitheatrical effect which contributes to the significance of the serial views from New South Head Road into the park (View 1). The banked area of the park should be retained.

Seawall and Concrete Hardstand Area

Policy 3.15—Conserve the seawall in Rushcutters Bay Park (East).

The Rushcutters Bay Park (East) section of the seawall is significant and retains its continuous form along the majority of its curved length despite various past changes and repairs. This is the most intact section of the seawall.

This section of the seawall has a break in its form to accommodate a concrete paved area near the stormwater canal which appears to have occurred in the 1980s re-using original seawall stones. Its purpose and significance have not been identified at the time of writing this report. Further research is recommended to inform upgrades at this location.

Refer to Policy 3.6 for an outline conservation approach.

Kiosk and Public Toilet (and Playground)

Policy 3.16—Conserve significant aspects of the kiosk building (further research required).

Further research into the kiosk building is recommended to understand what aspects, if any, of the present structure have significance and require conservation.

The present structure dates from 1957 and was renovated in the 1980s. It may have replaced an earlier kiosk structure, remnants of which may still exist in this location. The kiosk and public toilet building has been assessed to be of little significance, which is likely to apply to the majority of the visible structure, but further research is required to confirm this.



3.3.5 Yarranabbe Park

Yarranabbe Park, with its long, narrow grassed area, pathways, seawall and various historical and more recent trees, is of exceptional significance overall. It should be conserved and its key heritage features retained.

Yarranabbe Park

Open Grassed Areas

Policy 3.17—Retain and conserve the open grassed areas within the park.

The open grassed areas of Yarranabbe Park are used for formal and informal recreation. These uses, and the openness of the areas, should be retained.

Northern Section

Policy 3.18—Retain and conserve the northern section of Yarranabbe Park.

This narrow northern section of Yarranabbe Park is a narrow promontory of land defined by the seawall and the road edge / plantings along New Beach Road.

Central and Southern Section

Policy 3.19—Conserve the central and southern section of Yarranabbe Park.

The central section of Yarranabbe Park is the widest section of the park. While the seawall edge, open space and significant plantings should be conserved, there is scope to improve this section of the park through conservation actions, which may include removal or upgrade of the playground and associated plantings.

Seawall

Policy 3.20—Conserve the seawall in Yarranabbe Park.

The Yarranabbe Park section of the seawall is significant and retains its continuous form along the majority of its length despite various past changes and repairs.

This section of the wall has undergone greater change than the Rushcutters Bay curve, particularly in the vicinity of the Sir David Martin Reserve. Conservation actions should be pursued with the aim of regaining the wall's integrity, including reconstruction (infill) of redundant wall openings.

Refer to Policy 3.6 for an outline conservation approach.

3.3.6 Sir David Martin Reserve

Sir David Martin Reserve, with its various historic naval and maritime buildings, pathways, seawall and historical trees, is of exceptional significance overall. It should be conserved and its key heritage features retained.

Sir David Martin Reserve

Existing Conservation Management Plan

Policy 3.21—Refer to the policies of the Design 5 CMP, 2005.

The conservation and management of elements within Sir David Martin Reserve, within Yarranabbe Park, should be guided by the policies of the Design 5 CMP, 2005.



Sir David Martin Reserve

Conservation of Sir David Martin Reserve

Policy 3.22—Conserve the Sir David Martin Reserve.

The Sir David Martin Reserve, within Yarranabbe Park, is of exceptional (high) significance and should be conserved by retaining its key heritage features. Key elements of the reserve and their significance included in the 2005 CMP are shown at Figures 2.97 and 2.98 of this report, and include the:

- Boat Shed (1901);
- Cottage (or Officer's Residence) (c1900);
- Drill Hall and attached Lecture Rooms (1891);
- former Parade Ground;
- Sail Loft;
- Sayonara Slipway and Boat Yard; and
- jetty and hardstand area.

Various demolished structures relating to the Sir David Martin Reserve are also referred to in the 2005 CMP.

Seawall

Policy 3.23—Conserve the Sir David Martin Reserve section of the seawall.

The Sir David Martin Reserve section of the seawall is significant but demonstrates the most change by cut sections and various past changes and repairs.

Conservation actions should be pursued with the aim of regaining the wall's integrity including reconstruction (infill) of redundant wall openings.

Refer to Policy 3.6 for an outline conservation approach.

3.3.7 Plantation Reserve

Plantation Reserve, as a narrow section of park connecting Rushcutters Bay Park and Yarranabbe Park, has been compromised by incremental changes, including encroaching carparking, garden beds and modern plantings. Plantation Reserve should, however, be retained and conserved.

Plantation Reserve

Conservation of Plantation Reserve

Policy 3.24—Conserve and retain Plantation Reserve.

The reserve should be conserved despite compromise by incremental changes in order to retain what little heritage significance remains.

Policy 3.25—Investigate opportunities to enhance Plantation Reserve.

The potential for improvement of the extent of the park and restoration of the previous planting scheme should be investigated and undertaken based on historical evidence.



3.3.8

3.3.8 Maintenance

Cyclical maintenance of significant structures (including buildings) should be undertaken as part of day-to-day site management.

Maintenance

Maintenance Plan

Policy 3.26—Develop a maintenance plan for Rushcutters Bay Park and Yarranabbe Park.

This plan should include a description of tasks, when or how often they should occur, how they should be done, who is responsible for them and whether specialist expertise is required.

This plan would include catch-up maintenance where required.

3.3.9 Use and Public Access

Use and Public Access

Use and Public Access

Policy 3.27—Maintain the use of Rushcutters Bay Park and Yarranabbe Park as public parks and reserves.

Maintain and enhance public accessibility to and within the parks. Future development or use should not compromise public access to the parks.

Policy 3.28—Maintain and manage the parks' significant active and passive recreational uses in accordance with the Plan of Management.

Significant uses that should be conserved include:

- organised sporting activities—in the north and south fields of Rushcutters Bay Park;
- formal and informal activities—throughout the parks;
- pedestrian use—main pathways through Rushcutters Bay Park, pathways along the seawall, bridge connections to Rushcutters Bay Park (West) and Plantation Reserve; and
- community use—throughout the parks.

Policy 3.29—Allow for temporary uses which do not adversely impact heritage significance.

In evaluating potential temporary uses for Rushcutters Bay Park and Yarranabbe Park, an assessment should be made to ensure that the parks' significance and character is not compromised.



3.4 Managing Change

Ongoing change in Rushcutters Bay Park and Yarranabbe Park may involve upgrades to the existing park pathways, urban furniture, kiosk building and play/exercise areas, or the provision of new park facilities. It may also involve tree management, removal, and replacement.

The potential heritage impacts of new development, including facilities and infrastructure, should be assessed by independent and appropriately skilled heritage personnel. Adverse impact on the heritage values of the park should be avoided.

Factors affecting the future of a place, such as its physical condition and the owner's requirements, should be considered when planning for and managing change.

The following policies provide high-level guidance for managing change, taking into account the heritage significance of Rushcutters Bay Park and Yarranabbe Park.

3.4.1 The Burra Charter

The Burra Charter

Best Conservation Practice

Policy 4.1—Manage change in accordance with the Burra Charter.

The ongoing management of change at the parks should be carried out in accordance with principles and processes of the Burra Charter. Relevant conservation principles and processes include:

- New work such as additions or other changes to the place may be acceptable where it respects and does not distort or obscure the cultural significance of the place, or detract from its interpretation and appreciation.
- If changes to significant fabric are unavoidable, the approach should be to minimise intervention: do as much as necessary and as little as possible.
- New work should be readily identifiable as such, but must respect and have minimal impact on the cultural significance of the place.

3.4.2 Cultural Significance

Significance

Managing Change in Accordance with Significance

Policy 4.2—Significance assessments of this CMS should guide proposed new works at the parks.

The statement of significance and assessments of the significance of individual elements set out in this CMS should guide all planning and implementation of new works at Rushcutters Bay Park and Yarranabbe Park. Refer to Table 3.2 above for appropriate treatment of elements according to significance.

3.4.3 The Landscape and Key Elements

The following policies provide detail on what change is appropriate for the key elements of the parks. Each policy is followed by discussion of how change may impact that particular element as well as how that element may be changed with little or no adverse heritage impact to the parks, where appropriate.



The parks' main landscape areas and key elements should generally be conserved; however, the parks should be able to be adapted for a range of community uses.

Landscape and Key Elements

Open Grassed Areas / Playing Fields

Policy 4.3—Avoid changes which compromise the open character of grassed areas / playing fields.

- Upgrades to the playing fields should not compromise the openness of grassed areas. Substantial upgrades must be sensitively designed and integrated into the landscape and will require consultation with appropriately skilled heritage personnel.
- Adjustments to the layout and position of the sports fields in Rushcutters Bay Park to meet future requirements are acceptable provided the open grassed landscape character is maintained.
- Open grassed areas and playing fields should continue to be predominantly grass. Synthetic field/ground coverings are inappropriate and should not be used, except for small features such as the cricket wicket.

Pathway Upgrades

Policy 4.4—Pathway upgrades should retain original alignments.

The pathways are typically in their original alignment (or close to it). Original pathway alignments are of high significance, but the concrete or bitumen paving fabric is not of significance. Most pathways have been widened, which does not alter the significance of their alignments.

- Pathways should not be further widened.
- Pathway fabric can generally be upgraded as required in standard park finishes.
- There is greater scope to modify more recent and less significant pathways.

Seawall

Policy 4.5—Avoid or minimise change to the seawall.

The seawall is an integral part of the major nineteenth-century public works land reclamations in Rushcutters Bay and should generally not be further altered. Past ad hoc incursions into the seawall have had a negative impact on the interpretability and aesthetic composition of the seawall and its fundamental role in the parks' original form.

Guidance for proposed development associated with the seawall:

- Existing cut sections of the wall should be utilised/re-used in preference to establishing new cut sections to limit cumulative impact on the wall's integrity and significance.
- Previous cut sections of the seawall, since infilled / repaired, could potentially be re-opened subject to consideration of cumulative impacts of changes to the wall.
- Where the making of new cut sections cannot be avoided, the section of stone removed should be stored to allow for future reinstatement or repairs.

Refer to Policy 3.9 for an outline conservation approach.

The Kiosk and Public Toilet

Policy 4.6—The kiosk and public toilet may be upgraded pending investigation into whether original fabric may remain.

The kiosk and public toilet building in Rushcutters Bay Park dates from 1957 and was renovated in the 1980s. It may have replaced an earlier kiosk structure, remnants of which may still exist in this location. The kiosk and public toilet building has been assessed to be of little significance, which is likely to apply to the majority of the visible structure, but further research is required to confirm this.

Further research into the kiosk building is recommended prior to upgrade of this building.

A heritage impact statement should be prepared to accompany any proposal to significantly alter the kiosk.



Landscape and Key Elements

Trees

Policy 4.7—Trees and plantings of little to no significance without amenity value may be removed or retained as required.

More significant trees may only be removed as part of a planned senescence/replacement planting strategy, elaborated below.

Policy 4.8—Normal tree pruning activities as part of park maintenance is acceptable.

Normal tree pruning activities as part of park maintenance is acceptable provided the pruning is not excessive and does not compromise the aesthetic and amenity value of the trees.

Existing pruning arrangements in Yarranabbe Park may be retained, though no pruning in addition to current arrangements should occur.

Policy 4.9—Avoid ad hoc planting of new trees.

New plantings should be undertaken in accordance with a landscape masterplan for the whole study area.

Policy 4.10—A senescence planting strategy should be prepared to ensure continuity of significant planting groups and maintenance of the tree canopy.

The strategy should be prepared in association with a landscape masterplan for the whole study area.

This strategy should seek to retain the historical planting layout and plant palette precedents for new or replacement species suggested. Generally, if significant trees become senescent and fail, they should be replaced by the same species, to ensure the distinctive, historical character of the parks is retained.

Other Elements

Policy 4.11—The playgrounds and fitness stations may be upgraded or removed.

These facilities are new elements in the park and are assessed as having no heritage significance.

They may be upgraded, renewed or removed as required, subject to assessment for additional heritage impact, including cumulative impact (ie minimising park clutter from these items), visual impact and archaeological considerations.

Policy 4.12—The park furniture may be upgraded or removed.

These features are assessed as having no heritage significance.

They may be removed or upgraded, renewed or removed as required, subject to assessment for additional heritage impact, including cumulative impact, visual impact and archaeological considerations.

A coordinated approach to the provision of these items is recommended.

Policy 4.13—Park signage and interpretation may be updated or removed.

Signage is generally assessed as having little to no heritage significance. Some commemorative signs may have greater heritage value.

Signs may be removed or upgraded, renewed or removed as required, subject to assessment for additional heritage impact, including cumulative impact

An interpretation and wayfinding signage plan should be developed to guide and coordinate new signage and interpretation. A coordinated palette of materials for future fixtures in the parks, like lighting and seating, should be developed as part of a landscape masterplan. These should ensure that elements that are not in conflict spatially or stylistically with the heritage significance of the place.

Coordination with the City of Sydney is recommended for new interpretation and signage.

Policy 4.14— Monuments and sculptures in the parks may be upgraded or removed.

Monuments and sculptures in the parks are assessed to be of little to no heritage significance and may be removed or relocated as required, subject to assessment for additional heritage impact.



Landscape and Key Elements

Community consultation is recommended.

The memorial to HMAS Rushcutter/RANEL/RANRL should be retained.

3.4.4 New Development

New development in the parks should be carefully considered. It should not impact the form and interpretability of the broad expanse of open foreshore land around the bay. The overall form, context and setting have heritage significance. There is limited scope for substantial new development in the parks.

Refer to Section 4.2 for Council's open space planning strategies.

New Development

Recognise Significance

Policy 4.15—Any new development should retain the state significance of Rushcutters Bay Park and Yarranabbe Park and their significant elements.

Planning New Development

Policy 4.16—Planning new development in the parks should consider the significance assessments and other policies of this CMS and Council's open space planning strategies.

The following sections of this CMS are highlighted for reference:

- Sections 2.3, 2.6 and 2.7—the significance assessment of the parks and their key elements;
- Section 3.3 and Section 3.4.3—policies on conservation and managing change of key elements of the park; and
- Section 4—Planning Framework and Statutory Requirements.

Policy 4.17—New development in the park should be sensitively located and designed.

Future design of new structures, facilities and landscape/planting works in the parks should be carefully considered and managed so that new elements do not dominate the park or its setting. Significant trees should be retained.

New Structures, Facilities and Landscape Works

Policy 4.18—New development in the park should be sensitively located and designed.

Future design of new structures, facilities and landscape/planting works in the parks should be carefully considered and managed so that new elements do not dominate the park or its setting. Significant trees should be retained.

Policy 4.19—Avoid cumulative impact through ad hoc development and incremental change.

Ad hoc development of new facilities, structures and landscape/planting works should not be undertaken without reference to this CMS (and the landscape masterplan when it is developed). Avoid incremental changes, whether small or large in scale, that threaten the significance and values of the parks.



Policy 4.20—New development in the park should avoid obstruction of the parks’ visual and physical connections.

Future design of new structures, facilities and landscape/planting works in the parks should be carefully considered and managed. Careful attention should be paid to the various views to, from and through the parks, to ensure that the entire stretch of public land around the bay can be interpreted in the future as an expansive public recreation ground established through phases of large-scale reclamation work.

Council Park Management Documents

Policy 4.21—New development should be guided by Council strategies/policies and heritage requirements.

Implementation of the strategies and policies found within these documents should be compatible with the heritage significance of the study area and should not result in undue heritage impacts. Careful planning and consideration must be taken to ensure that any conflicts between the goals of these documents and the conservation of the study area’s heritage significance are appropriately managed at an early stage.

Precedence should be given to solutions which will not result in heritage impacts.

The following strategic planning documents apply to the study area:

- *Rushcutters Bay Park Masterplan Report*, Knox & Partners Landscape Architects 2004;
- *Rushcutters Bay Park, Yarranabbe Park, and Plantation Reserve Plan of Management*, Parkland Environmental Planners 2005;
- *Sir David Martin Reserve Plan of Management*, Woollahra Municipal Council 2004;
- *Yarranabbe Park, Darling Point Plan of Management*, Sturt Associates 2012;
- *Woollahra Tree Management Policy*, Technical Services/Open Space & Trees, Woollahra Municipal Council 2011;
- *Street Tree Master Plan*, Woollahra Municipal Council 2014;
- *Woollahra Recreational Needs Assessment and Strategy*, Stratcorp Consulting 2006; and
- *Playground Policy*, Technical Services/Open Space & Trees, Woollahra Municipal Council 2002.

Documenting Change

Policy 4.22—Records should be prepared of new development undertaken in the parks.

For any future works, ensure that Council collates, maintains and archives all drawings, schedules of work, photographs and associated professional reports.

Before any major development occurs at the parks, an archival recording should be undertaken and catalogued in accordance with Heritage NSW guidelines.

3.4.5 Views

Views

Minimise Impact to Significant Views

Policy 4.23—Avoid or minimise impacts on significant views to, from and within the parks.

Adverse impacts on views of exceptional significance in Rushcutters Bay Park and Yarranabbe Park should be avoided.

Significant views are identified in Section 2.7.2 and include:

- views and vistas within the parks, along the main pathways, along the seawall and of open grassed areas; and
- views from public places, including from the water, other harbour parks, and on approach from New South Head Road.



3.4.6 Development Consent and Other Approvals

Refer to Section 4.0, Planning Framework and Statutory Requirements, of this report for more detail.

Development Consent and Other Approvals

Obtain Consent / Approval

Policy 4.24—Obtain the necessary development consent from Council and/or approvals from the NSW Heritage Council for change or new development in Rushcutters Bay Park and Yarranabbe Park.

- Seek Council's consent for proposals including new development, alteration, demolition and excavation with the parks.
- Seek the necessary assessments and permits if works are proposed in areas of Aboriginal cultural heritage sensitivity: an Aboriginal Heritage Impact Permit (AHIP) under Section 90 of the *National Parks and Wildlife Act 1974* (NSW).
- Seek the necessary approvals (if standard or special exemptions do not apply):
 - Section 60 (New Development, Managing Change and Excavation), NSW Heritage Council; and
 - Section 141 (Excavation), NSW Heritage Council.

These requirements are outlined in more detail below in Planning Framework and Statutory Requirements'.

Consistency with Woollahra Municipal Council Planning Documents

Policy 4.25—Change and new development should be consistent with Council's park management framework.

Change and new development should be consistent with the stated goals and policies of the parks' Plans of Management and Council's Recreation Strategy and Playspace Strategies, except where this would contradict the heritage conservation policies outlined in this section of the CMS.

Any new development should be carefully considered to minimise and mitigate potential heritage impacts.

NSW Heritage Act (1977) Exemptions

Policy 4.26—Identify if standard exemptions apply.

Further information on standard exemptions is included at Section 4.1.5 of this report. The types of work that can be carried out under standard exemptions include:

- removal, repairs and replacement of non-significant signs; and
- excavation for services.

Use of standard exemptions would be self-assessed by Council.

Appendix A includes the full standard exemptions document.

Policy 4.27—Identify if site-specific exemptions apply.

Further information on site-specific exemptions is included at Section 4.1.6 of this report. The types of work that can be carried out under standard exemptions include:

- maintenance and repair of the seawall; and
- alteration of roads, pathways, retaining walls and fences.

Appendix B includes the full site-specific exemptions.



3.5 Aboriginal Cultural Heritage

Aboriginal archaeological objects and sites are protected under the provisions of the *National Parks and Wildlife Act 1974* (NSW) (NPW Act). The southern part of Rushcutters Bay Park has been identified as an area of Aboriginal cultural sensitivity.

Aboriginal Cultural Heritage

Areas of Aboriginal Cultural Sensitivity

Policy 5.1—Areas of Aboriginal cultural sensitivity should be avoided by any future works.

Refer to Section 2.3 above in this CMS for more detail and a plan showing the area of Aboriginal cultural heritage sensitivity.

Consultation with Aboriginal Stakeholders

Policy 5.2—Consult with relevant Aboriginal stakeholders when investigating areas of potential Aboriginal cultural heritage value.

Aboriginal people are the primary determinants of their own heritage. Any future investigations into the potential Aboriginal cultural heritage values that may exist within the parks should include consultation with relevant Aboriginal stakeholders with the goal of protecting and conserving known and potential Aboriginal sites. This consultation should follow the guidelines presented in *Aboriginal Cultural Heritage Consultation Requirements for Proponents 2010*.

Statutory Obligations Relating to Aboriginal Cultural Heritage

Policy 5.3—Prepare an Aboriginal heritage assessment for works (an AHIP may be required).

If future works, including ground-disturbing activities, are proposed in areas of Aboriginal cultural heritage sensitivity an Aboriginal heritage assessment should be prepared. Works in this area may require an Aboriginal Heritage Impact Permit (AHIP) under Section 90 of the NPW Act.

- Outside the area of Aboriginal cultural heritage sensitivity, any future works can proceed subject to caution. An unexpected finds procedure should be developed for future works.
- All contractors and subcontractors should be made aware of their obligations in relation to the Aboriginal heritage and archaeological remains.
- Should any Aboriginal objects be identified during work, then these works must cease and the advice of Heritage NSW and a qualified Aboriginal archaeologist must be sought. Should any identified objects be subject to harm, an AHIP would need to be sought.

Interpretation

Policy 5.4—Relevant Aboriginal stakeholders should be consulted and assist in the development of content for any future interpretation.

Recognition of the Aboriginal history of the parks, and any associated cultural values, should be built into future interpretation and planning.



3.6 Historical Archaeological Management

The entire study area has been assessed as having potential for both local and state significant historical archaeological remains. Potential archaeological remains include structural remains and deposits associated with maritime use of the bay, reclamation fills used to create the parks, and uses of the parks for leisure, such as the sea baths, and by the RAN. The historical archaeological potential of the parks must be considered during any future works.

Historical Archaeological Management

Avoid Archaeological Features

Policy 6.1—Future works involving any ground disturbance should avoid the location of known and potential historical archaeological features.

Refer to Section 2.2 above in this CMS for more detail and a plan showing the area of historical archaeological potential.

Statutory Obligations relating to Historical Archaeological Areas

Policy 6.2—Prepare an archaeological assessment for ground disturbance in areas of known or potential historical archaeological interest.

If future works involving ground disturbance are proposed in an area of known or potential historical archaeological features, an archaeological assessment should be prepared to assess the nature of the proposed impacts.

- Where impacts to historical archaeological remains cannot be avoided, an archaeological research design (ARD) should be prepared to provide a methodology and research aims for a program of archaeological investigation.
- Approval under a Section 57 exemption or Section 60 permit will be required prior to the commencement of work.
- Ground-disturbing works may be undertaken in accordance with the Standard Exemption 8 (Excavation) under Section 57 (2) of the *Heritage Act* (NSW) (Heritage Act) if the works will not impact historical archaeological remains.
- All contractors and subcontractors should be made aware of their obligations in relation to the potential historical archaeological remains.

Unexpected Finds Protocol

Policy 6.3—Follow the unexpected finds protocol for excavation work in the parks (cease work).

If unexpected or state significant archaeological remains not identified by this assessment are discovered during excavation at the parks, all works in this area should cease and Heritage NSW must be notified in accordance with Section 146 of the Heritage Act.

Interpretation

Policy 6.4—Incorporated the findings of historical archaeological investigations into future interpretation of the park.



3.7 Gaps in Knowledge

This CMS is largely based on existing research for the parks. Gaps in knowledge will exist and may require further research such as prior to planning specific works to various elements of the parks.

Gaps in Knowledge

Social and Oral Research

Policy 7.1—Undertake research of social history of the local area, including oral histories, to inform future management of the parks.

As the opportunity arises, Council should engage suitably qualified professionals to undertake additional social and oral research, to gain a better understanding of the social history and significance of Rushcutters Bay Park and Yarranabbe Park to the local community. These stories could inform future park use, management of fabric and interpretation strategies.

Existing Elements

Policy 7.2—Undertake additional historical research and significance assessment of existing park elements as required.

Council should engage suitably qualified professionals to undertake additional historical research and significance assessment to gain a better understanding of the following structures, particularly when managing proposals for change:

- the kiosk and public toilet building (Rushcutters Bay Park);
- the concrete pad and wall extension (Rushcutters Bay Park);
- the seawall (both parks); and
- various plantings.

Former Elements

Policy 7.3—Undertake additional historical research and significance assessment of former park elements as required.

Council should engage suitably qualified professionals to undertake additional historical research and significance assessment to gain a better understanding of the following former elements in relation to potential change:

- historical timber jetty (Rushcutters Bay Park);
- Olympic jetty structures (Yarranabbe Park); and
- harbour pools (Yarranabbe Park).

Landscape Masterplan

Policy 7.4—Prepare a landscape masterplan for Rushcutters Bay Park and Yarranabbe Park.

A landscape masterplan, ideally including the City of Sydney managed portion of Rushcutters Bay Park, should be prepared.

This masterplan should respond to the recognised state heritage significance of the parks and the heritage significance of their contributory fabric as assessed within this CMS.

Interpretation Plan and Signage

Policy 7.5—Develop an interpretation plan for Rushcutters Bay Park and Yarranabbe Park.

A coordinated approach to the provision of signage and interpretation as a joint initiative between Woollahra Municipal Council and City of Sydney is recommended. A wayfinding plan should also be developed to coordinate signage.



3.8 Expertise

Expertise

Appropriate Expertise

Policy 8.1—Use appropriately skilled heritage professionals and contractors.

Appropriately skilled heritage personnel should be involved in documentation, supervision and implementation of conservation and maintenance and for change and new development that has the potential to affect the heritage significance of the parks.

Appropriately skilled tradespeople, materials conservators and arborists should be involved.

3.9 Risk Management and Sustainability

Risk management and sustainability involves balancing environmental, cultural, social, and economic demands to deliver intergenerational equity—meeting the needs of current generations without compromising the needs of future generations.

3.9.1 Public Safety

The parks are open to the public. No public safety risks were noted at the time of writing this report. Public safety is managed separately by Council.

3.9.2 Risk Preparedness and Climate Change

A strategic approach to identifying and eliminating, isolating and mitigating risks should be implemented at Rushcutters Bay Park and Yarranabbe Park. Potential risks that may damage the built features and their heritage values include fire, water ingress (and associated issues), earthquake and potentially rising sea levels through climate change.

Implement appropriate monitoring, reporting and mitigation measures to manage and reduce potential adverse impacts from known risk factors. This may include cyclical maintenance programs, structural engineering assessment of built elements vulnerable to seismic impact, and liaison with the relevant authorities on climate change.

Risk Management and Sustainability

Risk Preparedness

Policy 9.1—Protect the heritage values of Rushcutters Bay Park and Yarranabbe Park through an appropriate level of risk preparedness and pre-emptive disaster planning.

Climate Change

Policy 9.2—Mitigate the predicted effects of climate change on the significant fabric of the parks.

Assess how predicted changes in the climate may affect the parks' significant elements in the medium and long term, especially significant trees.

Develop management practices which respond to and mitigate the predicted effects of climate change on the significant fabric of the parks. This includes, but is not limited to, drought response, heat management, and response to damaging weather events.



Risk Management and Sustainability

Sustainable Management

Policy 9.3—The heritage values of Rushcutters Bay Park and Yarranabbe Park should be sustainably managed to meet the needs of present and future generations.

3.10 Endnotes

- ¹ Heritage NSW, 'Conservation management plans', Department of Premier and Cabinet, viewed 17 March 2021 <<https://www.heritage.nsw.gov.au/protecting-our-heritage/conservation-management-plans/>>.
- ² Australia ICOMOS Inc, *The Burra Charter: the Australia ICOMOS Charter for Places of Cultural Significance 2013*, Australia ICOMOS Inc, Burwood, VIC, viewed 8 November 2016 <<http://australia.icomos.org/publications/charters/>>.



4 Planning Framework and Statutory Requirements

4.1 Statutory Requirements Framework

A range of state and local statutory requirements apply to heritage items and potential archaeological resources (both Aboriginal and historical). Development controls applicable to the parks are contained in the following instruments, policies, plans and approvals:

- *Environmental Planning and Assessment Act 1979* (NSW) (EPA Act);
- *National Parks and Wildlife Act 1974* (NSW) (NPW Act);
- Woollahra LEP 2014;
- *Woollahra Development Control Plan 2015* (Woollahra DCP);
- *Heritage Act 1977* (NSW) (Heritage Act); and
- *Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005* (SREP).

4.1.1 Environmental Planning and Assessment Act 1979 (NSW)

The EPA Act requires consent authorities to consider a range of matters for proposed change and development. This includes the provisions of environmental planning instruments, such as the Woollahra LEP 2014. These environmental planning instruments may make provision for or with respect to heritage items, archaeological sites and Aboriginal places of significance.

Table 4.1 Requirements of the EPA Act.

Statutory Requirements—EPA Act

Guideline: Proposals for developing the parks should be prepared in line with current planning controls and with regard to retaining and conserving the heritage item, its context, and adjacent heritage items.

4.1.2 National Parks and Wildlife Act 1974 (NSW)

All Aboriginal Objects and places receive statutory protection under the NPW Act. Section 5(1) of the NPW Act defines an Aboriginal Object as:

any deposit, object or material evidence (not being a handcraft made for sale) relating to the Aboriginal habitation of the area that comprises New South Wales, being habitation before or concurrent with (or both) the occupation of that area by persons of non-Aboriginal extraction, and includes Aboriginal remains.

If Aboriginal Objects are found, Heritage NSW must be informed in line with the requirements of Section 89(A) of the NPW Act.

Under the Act, applicants must seek approval prior to disturbance of sites with potential to contain Aboriginal Objects or cultural material. Harming Aboriginal Objects and harming or desecrating Aboriginal places is also a liability offence under the Act. 'Harm' includes 'to destroy, deface, damage or move an Aboriginal Object or declared Aboriginal place'.



4.1.3 Woollahra Local Environmental Plan 2014 and Development Consent

The Woollahra LEP 2014 applies to the parks. Rushcutters Bay Park, Yarranabbe Park, Sir David Martin Reserve including former HMAS Rushcutter, and the HMAS Rushcutter Slipway are listed as local heritage items in the Heritage Schedule of the Woollahra LEP 2014. Neighbouring sites are also listed as heritage items, as shown in Figure 1.5 and Table 1.2. The parks are not located in a heritage conservation area.

Under the heritage provisions of the Woollahra LEP 2014, Council cannot grant consent to a development application involving alteration to a heritage item, an Aboriginal Object or features within a heritage conservation area (building, work, relic or tree) without considering how the development would affect the heritage significance of the item or the area. This also applies to change in the vicinity of a heritage item. This includes structural change to a built heritage item's interior, and disturbance or excavation of an archaeological site or Aboriginal place of heritage significance.

Table 4.2 Requirements of the Woollahra LEP 2014.

Statutory Requirements—Woollahra LEP 2014

Guideline: Future change and management of the parks should consider all statutory obligations arising from the parks' inclusion as a heritage item on the Woollahra LEP 2014.

A development application is required for most change to the parks unless it meets the requirements of the exemptions listed in Clause 5.10 (3).

The following may be required to support a development application:

- heritage conservation management plan or strategy;
- heritage impact statement;
- historical archaeological assessment; and
- Aboriginal due diligence report.

Development consent may not be required if the proposed work meets the requirements of section 5.10(3), is of a minor nature or maintenance work, and would not have an adverse impact on heritage significance.

4.1.4 Heritage Act 1977 (NSW)

The Heritage Act imposes statutory requirements on properties listed on the SHR in regard to change and excavation. Rushcutters Bay Park and Yarranabbe Park are listed on the SHR (refer to Section 1.2 and Table 1.1).

The Heritage Act defines a heritage item as 'a place, building work, relic, moveable object or precinct'. The SHR, established under the Heritage Act, is a list of identified heritage items of significance to the state of NSW.

Change

Under Section 57 (1) of the Act a person must not carry out a range of works, including alteration, demolition, excavation, new development, change to trees, or display notices, to places listed on the SHR without Heritage Council of NSW approval.

Excavation

Under Section 139 of the Act a person must not disturb or excavate any land knowing or having reasonable cause to suspect that the disturbance or excavation will or is likely to result in a relic being



discovered, exposed, moved, damaged or destroyed unless carried out in accordance with an Excavation Permit.

Table 4.3 Requirements of the Heritage Act.

Statutory Requirements—Heritage Act

Guideline: Future change and management of the parks should consider all statutory obligations arising from the parks' inclusion as a heritage item on the SHR. The following applications may be required:

- Section 60 (Managing Change and Excavation); and
- Section 141 (Excavation).

Approval of the Heritage Council of NSW may not be required if the proposed work meets the requirements of the standard and site-specific exemptions. (Refer to Sections 4.1.5 and 4.1.6 and Appendices A and B.)

4.1.5 Standard Exemptions

Standard exemptions under Section 57 (1) of the Heritage Act for works requiring Heritage Council of NSW approval may apply to works which are **minor in nature and will have a minimal impact** on the significance of the place. Refer to Appendix A.

Effective 1 December 2020, the Special Minister of State has granted new exemptions from subsection 57(1) of the Heritage Act. Standard exemptions **do not permit the removal of any significant fabric**. Significant fabric means all the physical material of the place/item, including elements, fixtures, landscape features, contents, relics and objects which contribute to the item's heritage significance. Standard exemptions also do not permit the removal of relics or Aboriginal objects. Refer to Attachment B for the full standard exemptions under Section 57 (1) of the Heritage Act.

Table 4.4 Standard Exemptions under the Heritage Act.

Standard Exemptions

Guideline: Proposed works in the parks should be reviewed against the Heritage NSW standard exemptions to determine if the works can be done without Heritage Council of NSW approval.

- Works must be minor in nature and have a minimal impact on the significance of the place.
- General conditions** for use of the standard exemptions should be met, which include the following:
- Advice of suitably qualified and experienced professionals should be sought.
 - Work should be carried out by people with the appropriate knowledge, skills and experience.
 - Removal of any significant fabric is not permitted.

The **self-assessment process** and responsibilities for use of the standard exemptions should be met to ensure that:

- the proposed works fall within the standard exemptions;
- the proposed works meet all relevant standards and have all necessary approvals; and
- records are kept of advice received and work undertaken.

Standard Exemption Overview

The following types of activities can be carried out under the standard exemptions.

Table 4.5 Examples of Activities under the Standard Exemptions.

Standard Exemption	Examples of Work that May Be Carried Out Under the Standard Exemptions
1: Maintenance and cleaning	Maintenance and cleaning, including graffiti removal.



Standard Exemption	Examples of Work that May Be Carried Out Under the Standard Exemptions
2: Repairs to non-significant fabric 3: Alteration to non-significant fabric	Non-significant fabric is graded little, none or intrusive in this CMS. This would include works to: <ul style="list-style-type: none"> pathways and park furniture; and the Rushcutters Bay Park Kiosk (B1).
4: Alteration to interiors of non-significant buildings	Non-significant fabric is graded little, none or intrusive in this CMS. This would include works to the interiors of the Rushcutters Bay Park Kiosk (B1).
5: Repair or replacement of non-significant services (mechanical, electrical and plumbing)	Services are not likely to be of significance, but have not been assessed for significance in this CMS. Note: The historic sewer vents in Yarranabbe Park are of high significance.
6: Non-significant telecommunications infrastructure	Not applicable.
7: Fire safety detection and alarm systems	Upgrade or new works.
8: Excavation	Applies to a limited scope of excavation works for services.
9: Painting	Applies to currently painted non-significant surfaces only.
10: Restoration of fabric that forms part of the significance of the item (significant fabric)	Applies to 'restoration' works as defined by the Burra Charter.
11: Subdivision of non-significant buildings	Not applicable.
12: Temporary structures	Involves time constraints and applies to structures of a temporary nature, such as an event structure.
13: Vegetation	Applies to weeding, new planting and pruning, removal of compromised non-significant plants (some limitations).
14: Burial sites and cemeteries	Not applicable.
15: Signs	Removal, repairs and replacement of non-significant signs or new and changed wayfinding signage and interpretation.
16: Filming	Activities must be temporary, reversible and must have no physical impact to significant fabric, landscape elements and/or archaeological relics.
17: Temporary relocation of movable heritage items	Not applicable.
18: Compliance with minimum standards and orders	Typically applies to basic maintenance and works required to protect a structure from damage.
19: Safety and security	Typically applies to emergency stabilisation and erection of temporary fences.
20: Emergency situations and lifesaving	Typically applies to managing emergency threats and protecting life.

The full standard exemptions should be referred to for further detail of specific works that can be carried out. **Work carried out under these exemptions should be managed to be consistent with this CMS.**



4.1.6 Site-Specific Exemptions

Site-specific exemptions allow work without the need for development approval. Site-specific exemptions have been in place since June 2020 when the SHR listing was applied to the parks. As an overview, the following types of activities can be carried out under the site-specific exemptions. These are included in full Appendix B.

Table 4.6 Site-Specific Exemptions and Examples of Relevant Activities in the Study Area.

Site-Specific Exemptions
1: Standard exemptions
2: General maintenance and repair
3: Maintenance of services and utilities
4: Maintenance and repair of the seawall
5: Implementation of relevant plans of management and masterplans
6: Alteration of roads, pathways, retaining walls and fences
7: Management of lawns, sports fields, garden beds, hard landscaping and living collections
8: Management of interpretive, information and directional signage
9: Erection of new signage
10: Management of artworks, statues and monuments, pools and fountains
11: Management of temporary events and infrastructure
12: Furniture and fixtures
13: Maintenance and upgrades to existing non-significant elements
14: Treatment of non-culturally significant vegetation
15: Emergency management and response activities
16: Conservation works and activities
17: Maintenance of existing non-significant infrastructure by or on behalf of Sydney Water Corporation on Sydney Water Corporation assets

The full site-specific exemptions should be referred to for further detail of specific works that can be carried out. **Work carried out under these exemptions should be managed to be consistent with this CMS.**

4.1.7 Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005

The SREP applies to the study area as it is located within the Foreshores and Waterways Area Map. It includes provisions to be considered by consent authorities before granting development consent and by public authorities before carrying out activities. However, the parks are not included in the schedule or shown on the heritage map as SREP heritage items.

Part 5 of the SREP contains heritage provisions for development in the vicinity of SREP heritage items. Clause 59 requires the consent authority (Woollahra Municipal Council) to assess the impact of any proposed development on the heritage significance of the SREP heritage item. It also requires the consent authority to consider commissioning a heritage impact statement prior to approving any proposed development in order to assess its impact on the heritage significance, visual curtilage and setting of the SREP heritage item. The neighbouring properties, the HMAS Rushcutter slipways, are



included in the SREP heritage schedule. This includes both the Sayonara Slipway and the slipway associated with the RANSA boatshed.





Appendices

Appendix A

Standard Exemptions under Section 57 (1) of the Heritage Act (Revised 2020)

Appendix B

Site-Specific Exemptions



Appendix A

Standard Exemptions under Section 57 (1) of the *Heritage Act 1977* (Revised 2020)

Appendix B

Site-Specific Exemptions

The following site-specific exemptions (Nos 2–17 inclusive) apply to the City of Sydney Council and Woollahra Municipal Council as land managers only for their respective portions of Rushcutters Bay Park and Woollahra Municipal Council for Yarranabbe Park, including Sir David Martin Reserve and Plantation Reserve.

2. General maintenance and repair:

- i. Suppression of fire.
- ii. Tree surgery where considered necessary for the health of a tree.
- iii. Pruning of trees considered a danger to the public or staff.
- iv. Removal of trees considered a danger to the public or staff provided a concurrent proposal for a replacement species is submitted and provided the relevant Council is satisfied that the proposal is consistent with:
 - (Woollahra) *Rushcutters Bay Park, Yarranabbe Park and Plantation Reserve Plan of Management, 2005*;
 - *Sir David Martin Reserve Plan of Management, 2004*;
 - *Sir David Martin Reserve: Conservation Management Plan, 2005* (the Design 5 CMP, 2005);
 - (Woollahra) *Woollahra Tree Management Policy, 2011*;
 - (City of Sydney) *Rushcutters Bay Park Conservation Management Plan, 2000*; and
 - (City of Sydney) *Tree Management Policy, 2013*.
- v. Replacement trees to be the same or a similar species in the same or a nearby location consistent with the relevant plans of management and tree management policies.
- vi. Temporary barricading around trees considered a danger to the public or staff.
- vii. Repair of damage caused by compaction or erosion and implementation of erosion or compaction control measures.
- viii. Minor maintenance and minor repair of any building, structure, furniture, fixture, monument, retaining wall, pool, fountain or work within the park where the relevant Council is satisfied that the works are in accord with the relevant plans of management and will not materially affect the heritage significance of the area in which they are to be undertaken.
- ix. Maintenance and repair of existing roads, paths, retaining walls, fences and gates and planter bed edging or kerbing.

- x. Routine horticultural maintenance, including lawn mowing, cultivation and pruning (including view pruning in accordance with the relevant Council resolutions).
3. Maintenance of services and utilities:
- i. Maintenance and repair of services and public utilities including communications, gas, electricity, lighting, water supply, waste disposal, sewerage, irrigation and drainage.
 - ii. Upgrade of services and public utilities where the activity will not materially affect the heritage significance of the parks as a whole, or the heritage significance of the area in which they are to be undertaken.
 - iii. Extension of irrigation system as necessary to areas currently without this infrastructure.
4. Maintenance and repair of the seawall:
All maintenance and repair of the seawall using sympathetic materials and methods.
5. Implementation of relevant plans of management and masterplans:
- i. Removal of existing trees and planting of new trees where necessary to implement the relevant plans of management and masterplans.
 - ii. Removal, construction or alteration of garden beds, hard landscaping and plantings to implement the relevant plans of management and masterplans.
 - iii. Council of the City of Sydney works in accordance with:
 - *Rushcutters Bay Park Plan of Management, 2000*; and
 - (Sydney) Tree Management Policy, 2013.
 - iv. Woollahra Municipal Council works in accordance with:
 - (Woollahra) *Rushcutters Bay Park, Yarranabbe Park and Plantation Reserve Plan of Management, 2005*;
 - the *Yarranabbe Park, Darling Point Plan of Management, 2012*;
 - *Sir David Martin Reserve Plan of Management, 2004*;
 - *Sir David Martin Reserve: Conservation Management Plan, 2005* (the Design 5 CMP, 2005);
 - (Woollahra) *Woollahra Tree Management Policy, 2011*;

and with development consent exempt from development consent from the relevant Council, as required.
6. Alteration of roads, pathways, retaining walls and fences.
- i. Minor alteration to roadways, pathways, retaining walls and fences where the works are in accord with the relevant plans of management and will not materially affect the

heritage significance of the parks as a whole, or the heritage significance of the building or area in which they are to be undertaken.

7. Management of lawns, sports fields, garden beds, hard landscaping and living collections:
 - i. Removal and replacement of existing plantings and removal, construction or alteration of garden beds, hard landscaping and plantings to implement the relevant plans of management, masterplans and tree management policies where the relevant Council is satisfied that the activity will not materially affect the heritage significance of the relevant parks as a whole, or the heritage significance of the area in which they are to be undertaken.
 - ii. Routine horticultural curation, including development and management of displays of annuals and perennials.
 - iii. Alteration of sports fields and other facilities for organised sport and recreation within the areas currently used for such activities to meet changing needs and demands.
8. Management of interpretive, information and directional signage:
 - i. Installation, removal and alteration of information and directional signage and labels where the relevant Council is satisfied that the proposal is consistent with the relevant plans of management and masterplans.
 - ii. Maintenance and repair of existing interpretive signage.
9. Erection of new signage:

Erection of new signage associated with the parks' use and management and/or interpretation in accordance with a signage strategy within a future conservation management plan endorsed by the Heritage Council of NSW.
10. Management of artworks, statues and monuments, pools and fountains:
 - i. Minor maintenance and minor repair of any artwork, monument, pool, fountain or work within the parks where the relevant Council is satisfied that the works will not materially affect the heritage significance of the area in which they are to be undertaken.
11. Management of temporary events and infrastructure:
 - i. Temporary (not more than thirty days) installation of artworks, statues and monuments for temporary exhibitions or events where the relevant Council is satisfied that the proposal is consistent with the relevant plans of management and masterplans.
 - ii. Temporary use of a section of park, temporary road closures and the installation of temporary fencing, facilities, exhibitions, artworks, crowd control barriers, lighting, sound and public address equipment, parking facilities and signage for a period not exceeding thirty days, where the relevant Council is satisfied that the proposal is consistent with the relevant plans of management and masterplans and is satisfied

that the activity will not materially affect the heritage significance of the parks as a whole or the heritage significance of the area affected.

- iii. Temporary (not more than thirty days) infrastructure associated with events, functions and filming where the infrastructure does not involve any impacts on fabric or spaces identified as being of exceptional, high or moderate significance in a future conservation management plan endorsed by the Heritage Council of NSW and does not involve ground disturbance below a depth of 300mm.

12. Furniture and fixtures:

- i. Installation, relocation, removal and maintenance of park furniture and fixtures where the relevant Council is satisfied that the proposal is consistent with the relevant plans of management and masterplans and will not materially affect the heritage significance of the parks as a whole, or the heritage significance of the building or area in which they are to be undertaken.

13. Maintenance and upgrades to existing non-significant elements:

The alteration of non-significant elements including the construction or installation of new fabric or services or the renovation or removal of non-significant elements which the relevant Council is satisfied will not adversely impact the heritage significance of the item. Non-significant elements include: playground and outdoor exercise equipment, pathway surfaces, kiosks and amenities buildings.

14. Treatment of non-culturally significant vegetation:

Manual, mechanical and chemical treatment of non-culturally significant vegetation which does not involve ground disturbance below a depth of 100mm.

15. Emergency management and response activities:

Any emergency management and response activities which may require immediate and urgent action.

16. Conservation works and activities:

All conservation works and activities clearly identified in the maintenance schedules or schedule of works for the site outlined in any future conservation management plan endorsed by the Heritage Council of NSW.

17. Maintenance of existing non-significant infrastructure by or on behalf of Sydney Water Corporation on Sydney Water Corporation assets:

All maintenance of existing non-significant infrastructure including energy-saving works, sustainable technologies (solar power, water tanks etc); electrical supply infrastructure; water and sewerage pipelines; pump stations and pits (including Sydney Water Sewerage Pumping Station SP0049, Sydney Water Sewerage Pumping Station SP0114 and the Rushcutters Bay Stormwater Canal); fences; erosion control and soil conservation works; roads, fire and other trails and tracks including sub-grade, pavement and drainage works; workshop compound; where these works do not involve any impacts on fabric or spaces identified as being of exceptional, high or moderate significance in the 2013 Conservation Management Plan (or a future Conservation Management Plan endorsed by the Heritage Council of NSW) and do not involve ground disturbance below a depth of 100mm.



Rushcutters Bay Park Youth Facility



Heritage Impact Statement
Report prepared for Woollahra Municipal
Council
July 2022

Acknowledgement of Country

At GML we acknowledge that we work and live on the land of the First Australians. We know that this land was never ceded, and we respect the rights and interests of Australia's first people in land, culture, and heritage. We acknowledge their Elders past and present and support the concepts of voice, treaty, and truth in the Uluru Statement from the Heart.

Report Register

The following report register documents the development and issue of the report entitled Rushcutters Bay Park Youth Facility—Heritage Impact Statement, undertaken by GML Heritage Pty Ltd in accordance with its quality management system.

Job Number	Issue Number	Notes/Description	Issue Date
21-0024A	1	Draft Report	1 February 2022
21-0024A	2	Final Report	1 July 2022

Quality Assurance

GML Heritage Pty Ltd operates under a quality management system which has been certified as complying with the Australian/New Zealand Standard for quality management systems AS/NZS ISO 9001:2016.

The report has been reviewed and approved for issue in accordance with the GML quality assurance policy and procedures.

Copyright

Historical sources and reference material used in the preparation of this report are acknowledged and referenced at the end of each section and/or in figure captions. Reasonable effort has been made to identify, contact, acknowledge and obtain permission to use material from the relevant copyright owners.

Unless otherwise specified or agreed, copyright in this report vests in GML Heritage Pty Ltd ('GML') and in the owners of any pre-existing historical source or reference material.

Moral Rights

GML asserts its moral rights in this work, unless otherwise acknowledged, in accordance with Part IX of the *Copyright Act 1968* (Cwlth). GML's moral rights include the attribution of authorship, the right not to have the work falsely attributed and the right to integrity of authorship.

Right to Use

GML grants to the client for this project (and the client's successors in title) an irrevocable royalty-free right to reproduce or use the material from this report, except where such use infringes the copyright and/or Moral Rights of GML or third parties.

SYDNEY OFFICE Level 6 372 Elizabeth Street SURRY HILLS NSW Australia 2010 | T +61 2 9319 4811
CANBERRA OFFICE 2A Mugga Way RED HILL ACT Australia 2603 | T +61 2 6273 7540
MELBOURNE OFFICE 17 Drummond Street CARLTON VIC Australia 3053 | T +61 3 9380 6933
www.gml.com.au | @gmlheritage | www.contextpl.com.au | [@contextheritage](https://www.instagram.com/contextheritage)
GML Heritage Pty Ltd ABN 60 001 179 362 | GML Heritage Victoria Pty Ltd trading as Context ABN 31 620 754 761



Contents

1	Introduction	1
1.1	Background	1
1.2	Proposed Development Overview	1
1.3	Rushcutters Bay Park	2
1.3.1	<i>Location and Description</i>	2
1.4	Heritage Listings	2
1.4.1	<i>Rushcutters Bay Park and Yarranabbe Park</i>	2
1.4.2	<i>Heritage Significance</i>	3
1.4.3	<i>Heritage items in the vicinity</i>	5
1.5	Methodology	6
1.6	Relevant Heritage Documentation	6
1.7	Limitations	7
1.8	Authorship and Acknowledgements	7
1.9	Endnotes	7
2	Statutory Context	8
2.1	Introduction	8
2.2	Heritage Act 1977	8
2.2.1	<i>State Heritage Register</i>	8
2.2.2	<i>Archaeology</i>	8
2.3	National Parks and Wildlife Act 1974 (NSW)	9
2.4	Environmental Planning and Assessment Act 1979	9
2.4.1	<i>Woollahra Local Environmental Plan 2014</i>	9
2.4.2	<i>Woollahra Development Control Plan 2015</i>	10
2.4.3	<i>State Environmental Planning Policy (Biodiversity and Conservation) 2021</i>	10
2.5	Crown Lands Act 1989	11
3	Historical Overview	13
3.1	Timeline	13
3.2	Selected Historical Images	14
4	Site Analysis	18
4.1	Site Description	18
4.2	Photographs	19
4.2.1	<i>Setting</i>	19
5	Heritage Significance	21
5.1	Statement of Significance	21
5.2	Gradings of Significance	22
5.3	Endnotes	26
6	Historical and Aboriginal Archaeological Potential	27
6.1	Historical Archaeology	27



6.1.1	<i>Historical Archaeological Potential</i>	28
6.2	Aboriginal Cultural Heritage	28
6.3	Endnotes	29
7	The Proposal	30
7.1	The Proposal	30
7.2	Architectural Drawings	33
7.3	Proposal Background	34
7.4	Concept Development	35
7.5	Heritage Review and Advice	35
7.6	Alternatives Considered	37
7.6.1	<i>First concept design</i>	37
7.6.2	<i>Alternative Locations in Rushcutters Bay Park</i>	39
7.6.3	<i>Second Concept Design</i>	41
8	Views and Vistas	43
8.1	Woollahra Development Control Plan 2015— Views and Vistas	43
8.2	Park Views	44
9	Heritage Impact Assessment	46
9.1	NSW Heritage Manual Guidelines	46
9.1.1	<i>Summary Statement of Heritage Impacts</i>	46
9.1.2	<i>New Development Adjacent to a Heritage Item</i>	47
9.1.3	<i>New services</i>	48
9.1.4	<i>New Landscape Works and Features (Including Carparks and Fences)</i>	49
9.2	Conservation Management Strategy Policies	51
9.3	Woollahra Aboriginal Heritage Study	53
9.4	Compliance with Heritage Provisions of the Planning Instruments	53
9.4.1	<i>Woollahra Local Environmental Plan 2014—Heritage Provisions</i>	53
9.4.2	<i>Woollahra Development Control Plan 2015</i>	54
9.4.3	<i>State Environmental Planning Policy (Biodiversity and Conservation) 2021—Heritage Provisions</i>	56
9.5	Views Impact Assessment	56
9.6	Summary Statement of Heritage Impact	57
9.6.1	<i>Archaeological Impacts</i>	58
10	Conclusions and Recommendations	59
10.1	Conclusions	59
10.2	Recommendations / Mitigation measures	59
11	Appendices	61
	Appendix A	
	<i>3D images, Comparison (Existing vs Proposed)</i>	
	Appendix B	
	<i>The Proposal Architectural Documentation</i>	



1 Introduction

1.1 Background

GML Heritage Pty Ltd (GML) has been engaged by Woollahra Municipal Council (Woollahra Council) to provide heritage advice and prepare a Heritage Impact Statement (HIS) for the proposed Youth Facility (the proposal), a combined skatepark and basketball court, proposed for the eastern side of Rushcutters Bay Park near its south-western entry at New South Head Road.

From 2015 to 2018 Woollahra Council made plans to provide a Youth Facility at Rushcutters Bay Park, however, an Interim Heritage Order (IHO) was made under the NSW Heritage Act for the park in response to community opposition to the Youth Facility and the project was put on hold.

Rushcutters Bay Park is part of the State Heritage Register (SHR) listed heritage item 'Rushcutters Bay Park and Yarranabbe Park' (#02041) (gazetted in 2020 following the IHO), which also includes Yarranabbe Park, Sir David Martin Reserve and Plantation Reserve.

GML completed a Conservation Management Strategy for Rushcutters Bay Park and Yarranabbe Park in August 2021 for Woollahra Council (2021 CMS). The 2021 CMS guides the heritage management of the larger site and is used to guide future management of the parks heritage values, including proposed new development in the parks. It includes a history of the parks, gradings of significance for different park components, and conservation policies addressing the parks as a whole as well as individual site elements.

Following preparation of the 2021 CMS, Woollahra Council determined to proceed with the Youth Facility project. This HIS report has been prepared as a standalone document for Woollahra Council to accompany a Section 60 application (S60) to the Heritage Council and the Review of Environmental Factors (REF) for the Youth Facility. The HIS incorporates relevant parts of the heritage significance assessment and conservation policies contained in the CMS and assesses the potential impacts of the proposed development on the SHR listed park as well as on heritage items in the vicinity. More detailed information on the parks can be found in the CMS.

1.2 Proposed Development Overview

Woollahra Council proposes a Youth Facility in the southwest corner of Rushcutters Bay Park, close to the southwestern park entry at New South Head Road. Council considers this to be an easily accessible area from the park's pedestrian pathways and is at one end of the one of the original open lawn areas of the park. It sits beside the grassed embankment that runs along the park's the southern boundary, which is bordered by groups of exceptionally significant late-nineteenth and early twentieth-century trees and is within an area of Aboriginal archaeological sensitivity and the original shoreline.

The proposed Youth Facility comprises a skatepark, basketball practice area, seating areas, shade shelter and associated landscaping. It appears to be a large facility, though its skate features are of low height and landscaped garden beds are proposed to mitigate any visual impacts.



1.3 Rushcutters Bay Park

1.3.1 Location and Description

Rushcutters Bay Park occupies the head of the Rushcutters Bay foreshore in the middle of Sydney Harbour and is approximately 2 kilometres east of Sydney's CBD (refer to Figure 1.1).

It is divided in two by a large stormwater drain, which separates its eastern and western sides. The stormwater drain is also the boundary between the City of Sydney local government area (LGA) and the Woollahra Council LGA. The eastern side of Rushcutters Bay Park is within the Woollahra LGA, while the western side is within the City of Sydney LGA.

The proposal is located in the eastern side of Rushcutters Bay Park (Refer to Figure 1.2).

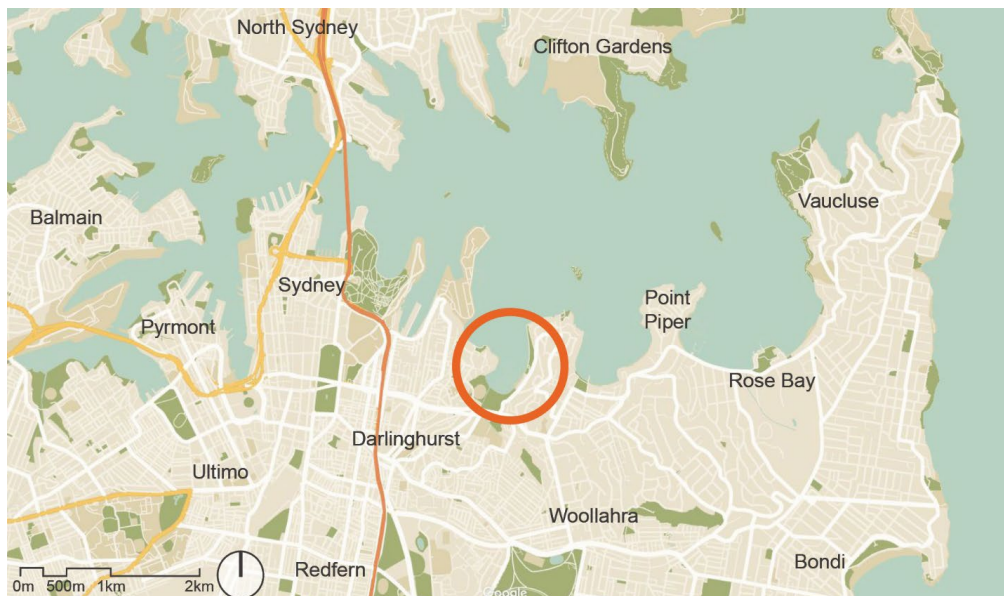


Figure 1.1 Rushcutters Bay Park in the context of Sydney. (Source: © Google Maps with GML overlay, 2021)

1.4 Heritage Listings

1.4.1 Rushcutters Bay Park and Yarranabbe Park

Rushcutters Bay Park is listed on the State Heritage Register (SHR). Its seawall is also listed on Schedule 5 of the *Woollahra Local Environmental Plan 2014* (WLEP 2014). Details of these listings are provided in the table below:



Table 1.1 Rushcutters Bay Park Listing on the SHR and the WLEP 2014.

Item Name	Address	Significance	Listing	Item ID
Rushcutters Bay and Yarranabbe Parks	New Beach Road and 2A New South Head Road	State	NSW State Heritage Register	02041
Yarranabbe Park Seawall and Rushcutters Bay Seawall	New Beach Road and 2A New South Head Road	Local	WLEP 2014	670

Rushcutters Bay Park is part of a larger SHR listing which includes much of the land around the Rushcutters Bay Foreshore to Darling Point. The listing is comprises four distinct areas:

- Rushcutters Bay Park;
- Yarranabbe Park;
- Sir David Martin Reserve—an area of Crown land located between Rushcutters Bay Park and Yarranabbe Park; and
- Plantation Reserve—a narrow strip of land which connects Rushcutters Bay Park to Sir David Martin Reserve.

Refer to Figure 1.2 for a breakdown of the park areas.

1.4.2 Heritage Significance

The following statements are summarised from the NSW State Heritage Register (SHR) listing.

- *(The parks) reflect the influence of James Jones, Overseer for the Domains who laid out Victoria Park then Wentworth Park, incorporating sports ovals, greens and paths with lines or avenues of trees into the design, was innovative and reflected practice in England and France in the 1870s. (Historical significance)*
- *Rushcutters Bay Park has historic and aesthetic significance as a large-scaled inner-harbour foreshore informally-landscaped park, providing dramatic views to and from the harbour and surrounds. (Aesthetic significance)*
- *Rows of huge Moreton Bay figs form a mature and magnificent southern boundary to this bayside common and a distinctive entry into the Municipality of Woollahra along New South Head Road. (Aesthetic significance)*
- *There are few other parks in NSW of such grand scale and engineering scope with large open spaces, still relatively intact and not compromised by major infill or other incursions. (Rarity)*

Detailed information on the significance of the parks is included at Section 5 Heritage Significance of this report.



Figure 1.2 Sites which comprise the State Heritage Listing of Rushcutters Bay Park and Yarranabbe Park. The area outlined in blue is the the western side of Rushcutters Bay Park located within the City of Sydney LGA. The location of the proposed Youth Facility is circled in red. (Source: © Nearmap with a GML overlay 2021)



1.4.3 Heritage items in the vicinity

There are many heritage items listed in the WLEP 2014 in the vicinity of Rushcutters Bay Park, as shown on the below map (Figure 1.3) and table. Sites within the City of Sydney LGA are listed on the *Sydney Local Environmental Plan 2012 (SLEP)* and are also noted below.

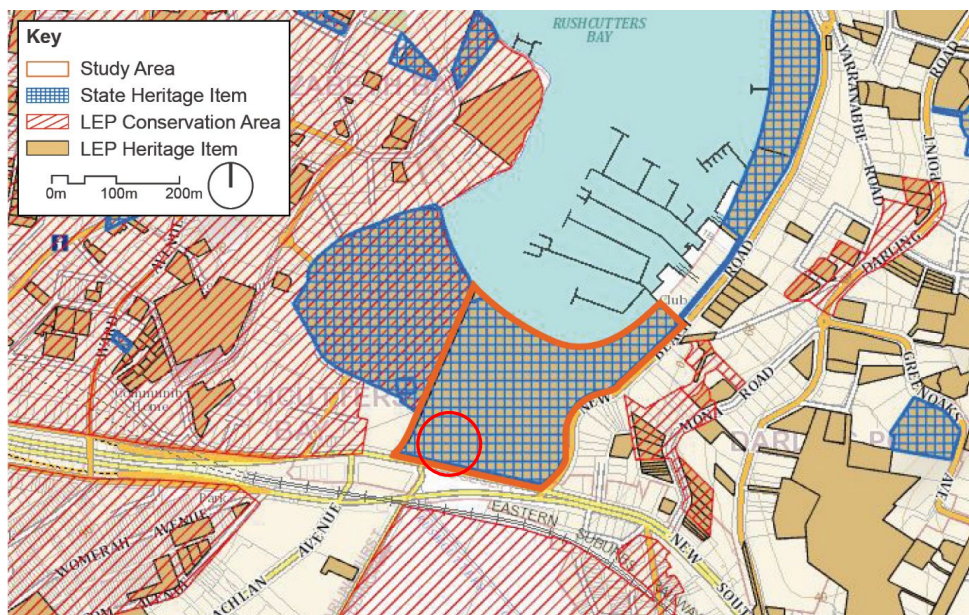


Figure 1.3 Rushcutters Bay Park and surrounding heritage items and conservation areas. The location of the proposed Youth Facility is circled in red. (Source: © NSW ePlanning Spatial Viewer with GML overlay, 2021)

Table 1.2 Heritage Items and Conservation Areas in the Vicinity of the Rushcutters Bay Park as included in the SHR, Schedule 5 of the WLEP 2014 and SLEP 2012.

Item Name	Address	Significance	Listing	Item ID
Rushcutters Bay Park and pumping station including grandstand, Rey [sic] Bartley Oval and picket fence, seawall and landscaping	Waratah Street, Rushcutters Bay	State	Sydney Local Environmental Plan 2012 (Sydney LEP 2012)	I1403
Sewage Pumping Station 18	Rushcutters Bay Park (west), Rushcutters Bay	State	NSW State Heritage Register	01339
Sir David Martin Reserve including former HMAS Rushcutter, comprising the Sayonara slipway, ramps, sea wall, parade ground, drill hall and extension, sail loft, cottage and garden, R.A.N.S.A. boatshed and slipway, flagpole, memorial, plantation	1C New Beach Road, Darling Point	Local	WLEP 2014	170



Item Name	Address	Significance	Listing	Item ID
reserve, all building interiors and grounds				
HMAS Rushcutter Slipway	1C New Beach Road, Darling Point	Local	WLEP 2014	171
Rushcutters Bay Stormwater Channel No. 84	Rushcutters Bay Park, Rushcutters Bay/Darlinghurst	s170	Sydney Water s170 Heritage Register	003313
Bus Stop Shelter	Intersection of New Beach Road and Yarranabbe Road, Darling Point	Local	WLEP 2014	178
Residential flat building and interiors, front garden and retaining wall (multiple listings)	27–28 New Beach Road; 29–30 New Beach Road; 31–32 New Beach Road; 33–34 New Beach Road; 35–36 New Beach Road	Local	WLEP 2014 (multiple listings)	172, 173, 174, 175, 176
Residential flat building and interiors	37–38 New Beach Road	Local	WLEP 2014	177
Elizabeth Bay/Rushcutters Bay Heritage Conservation Area	Elizabeth Bay and Rushcutters Bay	Local	Sydney LEP 2012	C20
Mona Road Heritage Conservation Area	Darling Point	Local	WLEP 2014	C6
Darling Point Road Heritage Conservation Area	Darling Point	Local	WLEP 2014	C3
Paddington Heritage Conservation Area	Paddington	Local	WLEP 2014	C8

1.5 Methodology

This HIS has been prepared in accordance with the 'Statements of Heritage Impact' guidelines in the *NSW Heritage Manual*.¹ It is also consistent with the relevant principles and guidelines of the *Australia ICOMOS Burra Charter, 2013* (the Burra Charter).² The impact assessment also refers to relevant policies of the 2021 CMS.

1.6 Relevant Heritage Documentation

The following heritage documentation was reviewed in the preparation of this HIS:

- GML 2021, *Rushcutters Bay Park and Yarranabbe Park Conservation Management Strategy*, report prepared for Woollahra Council (2021 CMS).
- Coast History & Heritage 2021, *Woollahra Local Government Area Aboriginal Heritage Study*, draft report prepared for Woollahra Council.



1.7 Limitations

The historical and Aboriginal archaeological assessment is based on the 2021 CMS and Woollahra Local Government Area Aboriginal Heritage Study. No additional research has been undertaken to inform this HIS.

No consultation with the Aboriginal community or other stakeholders has been undertaken in the preparation of this report.

1.8 Authorship and Acknowledgements

This report has been prepared by Catherine Macarthur, Senior Associate, Sophie Jennings, Senior Heritage Consultant/Archaeologist, and Patrick Atkinson, Heritage Consultant, at GML.

GML acknowledges the assistance of the following people from Woollahra Council in the preparation of this report:

- Paul Fraser, Manager Open Space and Trees
- Roger Faulkner, Team Leader Open Space and Recreation Planning
- Kristie Wellfare, Heritage Officer
- Caitlin Moffat, Project Manager, Capital Works

1.9 Endnotes

¹ NSW Heritage Office 1991, *NSW Heritage Manual*, Department of Urban Affairs and Planning, Sydney, revised 2002.

² Australia ICOMOS Inc, *The Burra Charter: the Australia ICOMOS Charter for Places of Cultural Significance 2013*, Australia ICOMOS Inc, Burwood, VIC, 2000.



2 Statutory Context

2.1 Introduction

In NSW, items of heritage significance and archaeological remains are afforded statutory protection under the following Acts:

- the *Heritage Act 1977* (NSW) (Heritage Act);
- the *National Parks and Wildlife Act 1974* (NSW) (NPW Act); and
- the *Environmental Planning and Assessment Act 1979* (NSW) (EPA Act).

As a Crown Reserve management by Woollahra Council, the provisions of the *Crown Lands Act 1989* (NSW) also apply to Rushcutters Bay Park.

2.2 Heritage Act 1977

The Heritage Act is a statutory tool designed to conserve NSW's environmental heritage. It is used to regulate the impacts of development on the state's heritage assets. The Heritage Act defines a heritage item as 'a place, building, work, relic, moveable object or precinct'.

2.2.1 State Heritage Register

The SHR is established under the Heritage Act and is a list of identified heritage items of significance to the state of NSW. The SHR includes items and places (such as buildings, works, archaeological relics, movable objects or precincts) determined to be of state heritage significance.

Rushcutters Bay Park is listed on the SHR as part of the Rushcutters Bay and Yarranabbe Park listing (#02041).

Under the Heritage Act, approval must be sought for non-exempt works to state heritage items in the form of a Section 60 application. As the proposal is not an exempt development under the standard exemptions or site-specific exemptions¹ for the Rushcutters Bay and Yarranabbe Park (#02041), typically allowing for maintenance or minor works, approval must be sought. Applications must be accompanied by a statement of heritage impact which provides details of the proposal's impacts on the heritage item.

An assessment of the proposal's impacts on Rushcutters Bay Park according to the standard questions found in the NSW Heritage Manual is discussed in section 9.1.

2.2.2 Archaeology

Section 4(1) of the Heritage Act defines 'relic' to mean any deposit, object or material:

¹ Standard exemptions and site specific exemptions are outlined in the 2021 CMS.



(a) that relates to the settlement of the area that comprises of New South Wales, not being Aboriginal settlement; and

(b) that is of State or local heritage significance.

Section 139(1) of the Heritage Act states that:

A person must not disturb or excavate any land knowing or having reasonable cause to suspect that the disturbance or excavation will or is likely to result in a relic being discovered, exposed, moved, damaged or destroyed unless the disturbance is carried out in accordance with an excavation permit.

The proposal's compliance with the provisions of the Heritage Act in regard to Historical Archaeology is discussed in Section 9.3.1.

2.3 National Parks and Wildlife Act 1974 (NSW)

All Aboriginal Objects and places receive statutory protection under the NPW Act. Aboriginal Objects are defined in the Act as:

... any deposit, object or material evidence (not being a handicraft made for sale) relating to the Aboriginal habitation of the area that comprises New South Wales, being habitation before or concurrent with (or both) the occupation of that area by persons of non-Aboriginal extraction, and includes Aboriginal remains.

Under the Act, applicants must seek approval prior to disturbance of sites with potential to contain Aboriginal Objects or cultural material. Harming Aboriginal Objects and harming or desecrating Aboriginal places is also a liability offence under the Act. 'Harm' includes to destroy, deface, damage or move an Aboriginal Object or declared Aboriginal place.

The proposal's compliance with the provisions of the NPW Act is discussed in Section 9.3.1.

2.4 Environmental Planning and Assessment Act 1979

The EPA Act is administered by the NSW Department of Planning and Environment and provides for environmental planning instruments to be made to guide the process of development and land use. The EPA Act also provides for the protection of local heritage items and conservation areas through listing on Local Environmental Plans (LEPs) and State Environmental Planning Policies (SEPPs), which provide local councils with the framework required to make planning decisions.

2.4.1 Woollahra Local Environmental Plan 2014

Clause 5.10 of WLEP 2014 contains standard provisions regarding the conservation of heritage items.

Sea wall elements of Rushcutters Bay Park are listed as a local heritage item on Schedule 5 of the WLEP 2014. Neighbouring properties are also listed as heritage items, as shown in **Figure 1.3**. However, Rushcutters Bay Park is not included in the WLEP 2014 as an individual heritage item or in a heritage conservation area.

Clause 5.10 of the WLEP 2014 lists the following objectives for heritage conservation in Woollahra:

- (a) To conserve the environmental heritage of Woollahra,*
- (b) To conserve the heritage significance of heritage items and conservations areas, including associated fabric, settings, and views,*



(c) To conserve archaeological sites,

(d) To conserve Aboriginal objects and Aboriginal places of heritage significance.

Under Clause 5.10 (4), Woollahra Council must consider the effect of the proposed development on the heritage significance of the item or area before granting consent. This includes development in the vicinity of heritage items. Heritage assessment documents must address all relevant controls from WLEP 2014 and WDCP 2015.

The proposal's compliance with the provisions of the WLEP 2014 is discussed in Section 9.3.1.

2.4.2 Woollahra Development Control Plan 2015

In addition to the provisions of the WLEP 2014, the *Woollahra Development Control Plan 2015* (WDCP 2015) contains guidelines for development.

The eastern part of Rushcutters Bay Park sits within the Darling Point Precinct of Woollahra. Development controls which apply to the Darling Point Precinct are found in section B1.2 of the WDCP 2015. These controls generally only apply to residential development but may also apply to other developments, such as community facilities.

Section B1.2.1 contains the Precinct Character Statement, which outlines the existing conditions of the area. Section B1.2.2 outlines the desired future character statement which is used as the basis to guide future development. These provisions are summarised in Section 9.3.2 of this HIS.

B1.2.2 of the WDCP 2015 outlines key elements of the precinct's character which must be respected and enhanced by development. It also outlines desired future character objectives.

Significant views and vistas identified in the WDCP 2015 are included at Figure 8.1.

The proposal's compliance with the controls of the WDCP 2015 is discussed in Section 9.3.1

Part B3.10 of the WDCP 2015 provides controls for land adjoining the Sydney Harbour foreshore. As Rushcutters Bay Park is within the Sydney Harbour foreshore area as defined by the SEPP, it is unclear that the provisions apply.

2.4.3 State Environmental Planning Policy (Biodiversity and Conservation) 2021

The *State Environmental Planning Policy (Biodiversity and Conservation) 2021* (Biodiversity and Conservation SEPP or SEPP) commenced on 1 March 2022 and repealed and replaced the provision of the *Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005* (SREP 2005).

The provisions within the repealed SREP 2005 have been transferred to 'Chapter 10—Sydney Harbour Catchment' in the new Biodiversity and Conservation SEPP and the intent and provisions remain largely unchanged (Department of Planning and Environment NSW, 2022).

The SEPP incorporates guidelines and controls that relate to the protection of foreshore lands along Sydney Harbour. The provisions of the SEPP apply to the site with regards to harbourside settings and views associated with the heritage significance of heritage items included in the SEPP.

Schedule 11 of the Biodiversity and Conservation SEPP contains a list of places within the Sydney Harbour Catchment which are heritage listed for the purposes of the SEPP. This listing has a statutory effect.



Rushcutters Bay Park is located within the Sydney Foreshores and Waterways Area Boundary but is not included as a heritage item on Schedule 1 of the SEPP. The closest item listed on the SEPP is the 'HMAS Rushcutter slipways' (item no. 42) in Sir David Martin Reserve. Refer to Figure 2.1.

The SEPP contains provisions which require consideration of the effect development has on the setting of heritage items.

The proposal's compliance with the controls of the SEPP is discussed in Section 9.4.3.

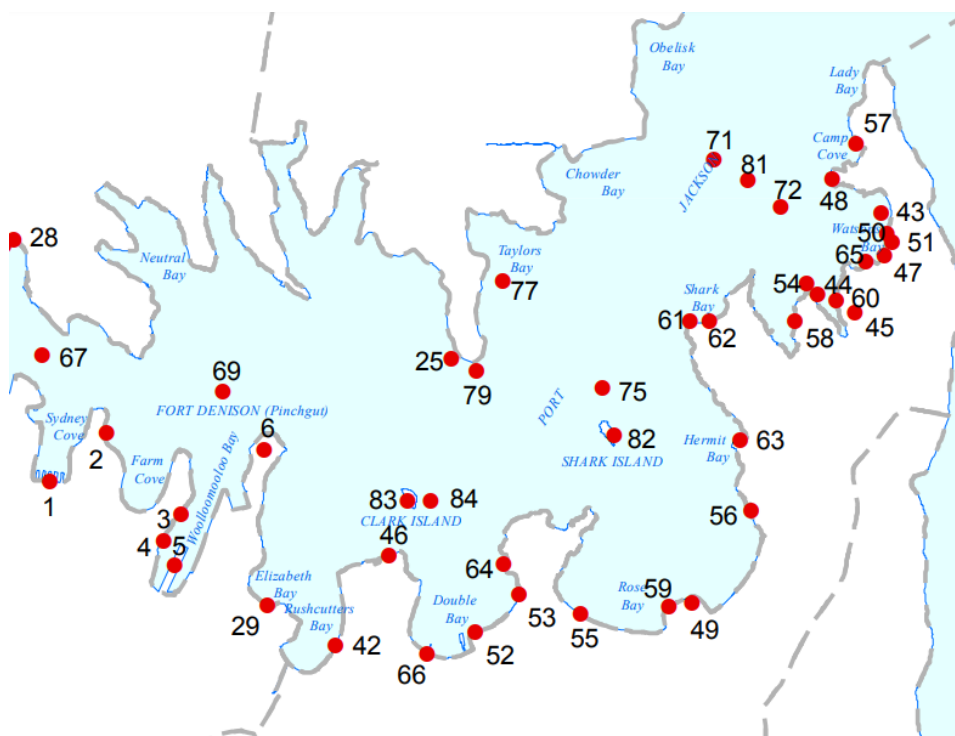


Figure 2.1 Extract from State Environmental Planning Policy (Biodiversity and Conservation) 2021 Heritage map, formerly the SREP 2005 map (amended 2016) (Source: NSW Planning & Environment 2016).

2.5 Crown Lands Act 1989

Rushcutters Bay Park is a Crown Reserve and is managed by a Reserve Trust, with Woollahra Council as its Trust Manager. Woollahra Council is required to manage Rushcutters Bay Park in accordance with the *Crown Lands Act* 1989 (NSW). In 2005, Woollahra Council prepared a Plan of Management (POM) for the park in accordance with Clause 112 of the Act.

POMs consider a range of land use and management requirements, including heritage considerations, and provide recommendations and actions for ongoing management.

In 2005, Rushcutters Bay Park was not listed on any statutory heritage register. Only the stormwater channel and parts of Sir David Martin Reserve and Plantation Reserve were heritage listed at the time.



As such, the heritage management recommendations in the 2005 POM only relate to these items. No heritage actions listed in the 2005 POM relate to the Parks.

A draft updated POM has been prepared for the park and has been updated to reflect the State Heritage Register listing of the park. GML understands the Draft POM will undergo public exhibition shortly.



3 Historical Overview

The following section provides a timeline overview of the historical development of Rushcutters Bay Park. It is accompanied by a selection of historical images relevant to the proposal location.

The history and images in this section are drawn from the 2021 CMS, supplemented by additional images where necessary. Refer to the 2021 CMS for a detailed history of the site.

3.1 Timeline

Table 3.1 Timeline of the Development of Rushcutters Bay Park.

Date	Event
Pre-1788	The southern shore of Sydney Harbour was occupied for upwards of 35,000–40,000 years by the Cadigal people. The Cadigal called Rushcutters Bay 'Kogerah'.
1788	The First Fleet arrived in Sydney Harbour.
1789	The Aboriginal population was dispossessed by Europeans and devastated by the smallpox epidemic.
1812	Thomas West was granted 40 acres at the head of Rushcutters Bay and erected a water mill to grind flour.
1830	New South Head Road was constructed.
1833	Mrs Darling's Point was subdivided.
1839	Stone arch bridge was constructed over Rushcutters Creek.
1842	Sydney Council was incorporated. Rushcutters Creek was designated as the eastern municipal boundary.
1860	The borough of Woollahra was proclaimed.
1875	Petition requesting reclamation of Rushcutters Bay after complaints about its foul state.
c1877	Silt dumping commenced at Rushcutters Bay.
1878	<i>Rushcutters Bay Act</i> was passed, and six acres were set aside as 'a park or place of public recreation'.
1879	Stone was provided to Rushcutters Bay in preparation for constructing the dyke seawall.
1881–1883	Reclamation of the head of Rushcutters Bay and construction of the first phase of the dyke seawall.
1882–1898	Rushcutters Bay Stormwater Channel No. 84 was built.
1883–1885	Extension of the stone seawall north of Rushcutters Bay Park as far as Yarranabbe Road.
November 1885	Rushcutters Bay Park was formally gazetted and trustees appointed.
1886	Rushcutters Bay Park design competition was won by FA Franklin.
1908	City of Sydney and Woollahra Councils deputation to Minister for Lands requesting dissolution of Rushcutters Bay Park Trust and vesting of lands in the two councils according to their respective boundaries.
1910	<i>Victoria and Rushcutters Bay Parks Act 1910</i> , No. 34, was passed.



Date	Event
	Rushcutters Bay Park Trust was dissolved. Rushcutters Bay Park was vested in the City of Sydney and Woollahra councils .
1939	Woollahra Council accepted the tender of the NSW Women's Hockey Association to use the area at Rushcutters Bay Park.
1957	The kiosk and public toilet building was constructed (modified in the 1980s).
1980s	Breakfront seawall modification and concrete hardstand added (approximate date).
2000	Rushcutters Bay Park, Sir David Martin Reserve and Yarranabbe Park were converted to the Sydney Olympic and Paralympic Games Sailing Shore Base.

3.2 Selected Historical Images



Figure 3.1 Rushcutters Creek looking towards Darling Point, c1874. (Source: National Library of Australia, PIC/12254/980 LOC Album 1136)

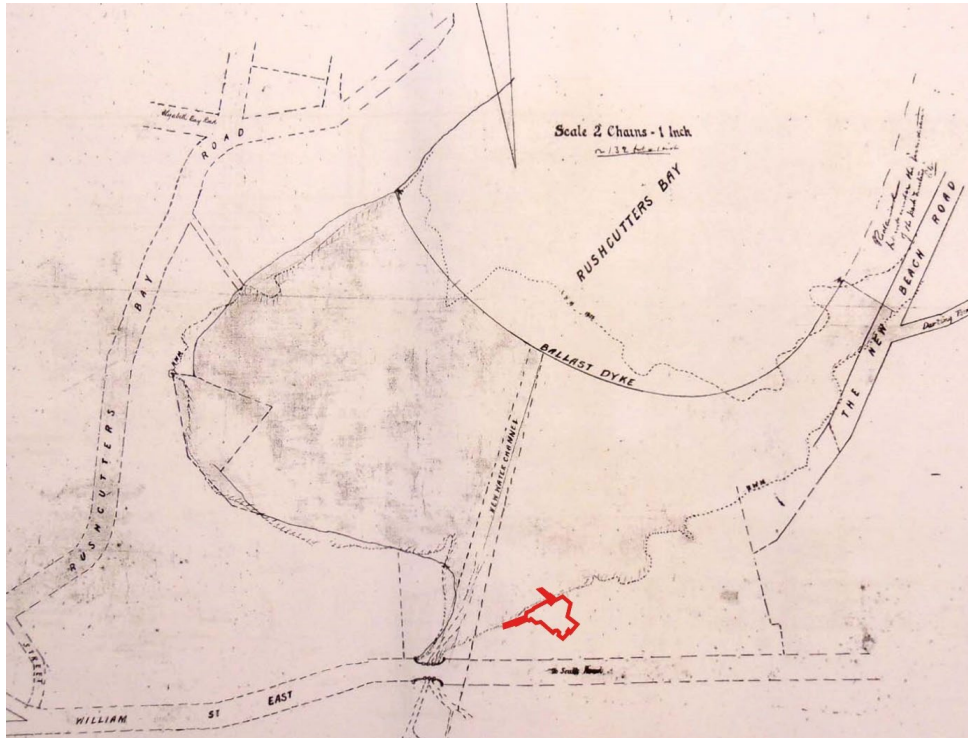


Figure 3.2 Undated plan showing the proposed alignment of the first ballast dyke at the head of the bay, c1880s. The proposed Youth Facility is outlined in red (Source: State Archives & Records, Map No. 727 HR 250/3)



Figure 3.3 View from Darling Point looking southwest across Rushcutters Bay Park, c1900–1910. (Source: State Library of New South Wales, PXE 711/74)



Figure 3.4 Detail from Rushcutters Bay Park, c1909. This plan shows the present seawall replacing the dyke wall. The proposed Youth Facility is outlined in red (Source: NSW Land Registry Services, Crown Plan 3197-3000)



Figure 3.5 Part of 'Panorama of Darling Point and Rushcutters Bay, New South Wales, 1', c1917–1946, by EB Studios. (Source: National Library of Australia, PIC P865/82/2 LOC Nitrate store)



Figure 3.6 Aerial view north over Rushcutters Bay with the park in the foreground. Aerial photograph by Adastra Airways, c1930s. (Source: Royal Australian Historical Society via Flickr. <<https://www.flickr.com/photos/royalaustrianhistoricalsociety/albums/72157640448188933/>>)

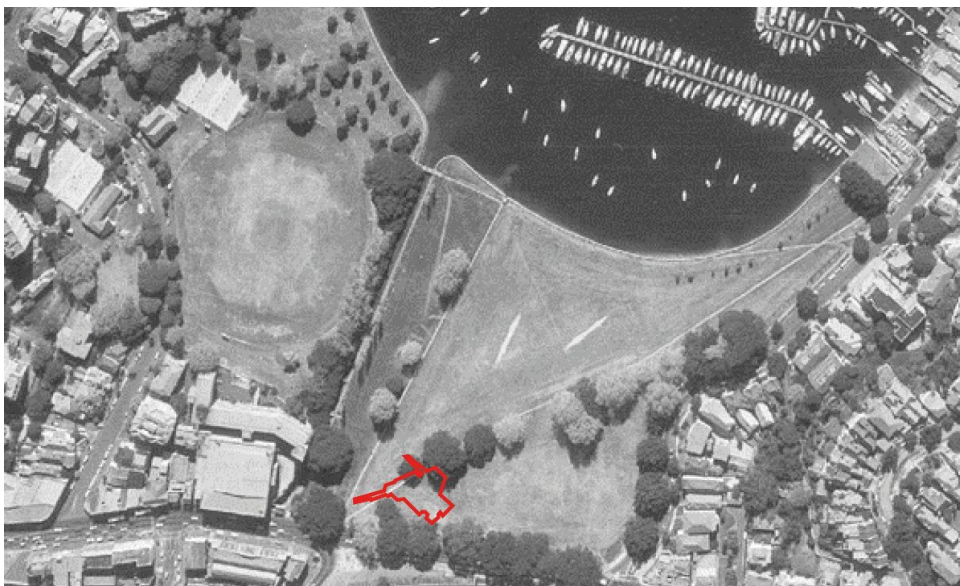


Figure 3.7 A 1978 aerial photograph of Rushcutters Bay Park showing the original line of the diagonal footpath. The proposed Youth Facility is outlined in red. (Source: © NSW Department of Customer Service)



4 Site Analysis

This site analysis is adapted from the 2021 CMS. Refer to the 2021 CMS for a detailed description of the site and its elements.

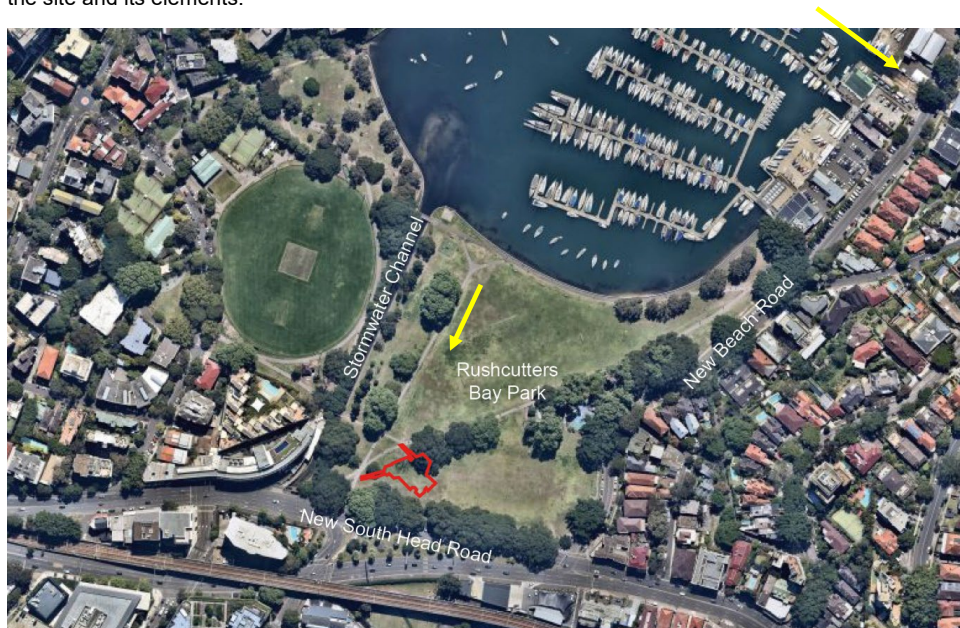


Figure 4.1 A 2021 aerial photograph of Rushcutters Bay Park showing the new line of the diagonal footpath. The footprint of the proposed Youth Facility is outlined in red and the distant setting views in the following images are shown by the yellow arrows. (Source: © Nearmap with GML overlay)

4.1 Site Description

Rushcutters Bay Park, within the wider area of harbourside parklands listed on the SHR, is situated directly north of New South Head Road at the end of Rushcutters Bay with New Beach Road forming its eastern boundary. The park is divided into east and west sections by a stormwater channel that runs roughly through the centre of the park. This also demarcates the boundary between the City of Sydney and Woollahra Council LGAs. Rushcutters Bay Park (West) falls within the City of Sydney.

The eastern portion of Rushcutters Bay Park (where the proposed Youth Facility would be located), approximately 6.4-hectare in area, predominantly consists of large open lawns that are used for formal and informal sports and for active and passive recreation by the wider community. East Rushcutters Bay Park is 54,080m² in area and is broadly divided into three zones:

- a rectangular zone abutting New South Head Road (mostly used for rugby and soccer);
- a large triangular zone between the park's kiosk and the bay (mostly used for rugby, soccer and passive recreation); and
- a long strip of lawn along the eastern side of the stormwater channel (passive recreation).



Park feature locations and their heritage significance is shown at Figure 5.1 which has been included from the 2021 CMS.

Built elements within the park include the kiosk building, dating from 1957, near the eastern fringe of the park at New Beach Road, and the later playground towards the centre of the park, concrete stairs into the park from New South Head Road, the 1890s contiguous sandstone seawall on the north, and modern and mid-twentieth century bridges to the west. There is also a hardstand concrete area in the park's northwest that dates from the 1980s and a related breakfront modification to the seawall.

East Rushcutters Bay Park has three principal pedestrian pathways:

- the path that extends diagonally across the park from the southwest to the northeast (past the kiosk);
- a path extending to the bay from New South Head Road (parallel to the stormwater channel); and
- the 'promenade' aligned with the seawall.

The first two of these pathways are original/early, though they were partially realigned in the early 2000s. Most pathways in the park are asphalt and have been widened over time.

Trees planted from the late-nineteenth century until the 1920s make up most of the vegetation in the eastern portion of Rushcutters Bay Park. These include the prevailing Moreton Bay figs (*Ficus macrophylla*), Port Jackson figs (*Ficus rubiginosa*) and London plane trees (*Platanus × acerifolia*). Several mature phoenix palms are also located on the lawn slopes below New South Head Road.

Mature hills figs planted in the 1930s demarcate the eastern boundary of the park along New Beach Road—these were planted concurrently with the same species abutting Yarranabbe Park. Later twentieth-century plantings in the park include the short alignment of paperbarks near the park's northeastern corner and assorted species to the immediate east of the stormwater channel, including hoop pines (*Araucaria cunninghamii*), casuarinas, paperbarks and Cook Island pines (*Araucaria columnaris*). In recent decades, garden beds have been formed around the playground on the park's boundary with New Beach Road.

4.2 Photographs

4.2.1 Setting

The wider setting of the proposed Youth Facility site, and tree canopies of Rushcutters Bay Park and Yarranabbe Park which provide a dense green backdrop to views from Sydney Harbour and surrounding lands, as referred to in the WDCP 2015 are indicated by the photos below.

Additional photographs of the specific proposal site are presented in the Views section of this report at section 8.2.



Figure 4.2 View from the southeastern corner of Rushcutters Bay Park towards the proposed Youth Facility and the significant trees showing the significant trees along New South Head Road (at the left of the image). The proposed facility location is shown by the red arrow. (Source: GML 2021)

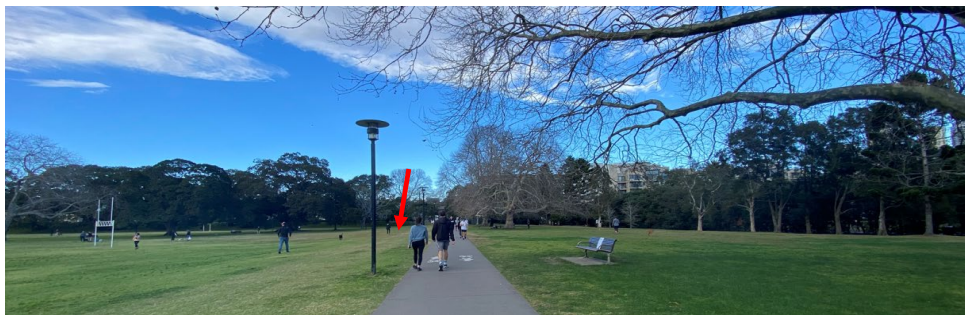


Figure 4.3 View from the sea wall at Rushcutters Bay Park towards the proposed Youth Facility and the significant trees along New South Head Road. The proposed facility location is shown by the red arrow. (Source: GML 2021)



Figure 4.4 View from Elizabeth Bay towards the eastern edge of Yarranabbe Park and the tree canopy along New Beach Road. The proposed facility location is located further right of this view (and along New South Head Road) (Source: GML 2021)



5 Heritage Significance

An assessment of heritage significance is conducted to establish why a place is important. The Burra Charter defines cultural significance as 'aesthetic, historic, scientific, social or spiritual value for the past, present or future generations.' Heritage assessment in NSW is undertaken against seven heritage criteria that are based on the five Burra Charter values.

Rushcutters Bay Park and Yarranabbe Park were listed on the SHR in June 2020 and the assessment for the listing is still up-to-date. The statement of significance is reproduced below and provides a summary explanation of why the site is significant. Refer to the SHR listing sheet for the individual assessments against the seven criteria.

5.1 Statement of Significance

The following Statement of Significance is taken from the SHI Sheet for Rushcutters Bay Park and Yarranabbe Park.¹

Rushcutters Bay Park and Yarranabbe Park are state significant examples of the reservation of land for public recreation by councils in response to community lobbying. Both demonstrate the importance placed on inalienable and accessible public lands in Sydney from the mid to late-19th century and are amongst the largest harbour reclamation schemes for public recreation undertaken in the history of NSW. This broad expanse of open foreshore land, punctuated with rows of huge Moreton Bay figs form a magnificent southern boundary to this bay-side common, located beside the most densely populated area of Sydney, a place of respite from city life, and an opportunity to enjoy sweeping views of inner Sydney Harbour.

Both parks have historic significance marking the second wave of municipal park creation, part of 95 public parks created between 1863 and 1902 in Sydney, and of 50 created in the four-year lead up to 1888's centenary of the English colony. They reflect the influence of James Jones, Overseer for the Domains who laid out Victoria Park then Wentworth Park, incorporating sports ovals, greens and paths with lines or avenues of trees into the design, which was innovative and reflected practice in England and France in the 1870s. Rushcutters Bay Park was designed by engineer Frederick Augustus (F.A.) Franklin, who also designed Sydney's Centennial Park. Both parks retain their structure and layout, edged by the distinctive late nineteenth-century sandstone seawall, divided in two by the storm-water canal, which formalised a natural water course in the late nineteenth century, and framed by mature Hills and Moreton Bay Figs.

Both parks have played a central role in the evolving landscape of leisure, sports and sports spectating in this densely-populated quarter of the city over the past 150 years and have strong, state significant associations with several sporting events, including the start of the Sydney to Hobart Yacht Race since 1945 and the international boxing events hosted at the adjacent Sydney Stadium from 1908. The western half of Rushcutters Bay Park is dominated by the Grandstand and Reg Bartley Oval, which has provided an important recreational facility since 1894, and is a rare surviving example of a grandstand associated with a suburban park.

Rushcutters Bay Park and Yarranabbe Park have research potential to inform our knowledge over Aboriginal-settler contact and possible conflict in the early colonial period and 19th century cultural interactions in inner Sydney, shifting camps and settlement, interactions with colonists and increasing suburbanisation. Both have research potential on early and ongoing Aboriginal resistance to colonialization, lobbying for equal rights and for better living conditions. The role of visiting World Champion heavyweight boxer, African-American Jack Johnson in 1908, his winning fight in the

¹Rushcutters Bay Park Youth Facility—Heritage Impact Statement, July 2022



adjacent Sydney Stadium in front of 20,000 people, his meetings with Sydney Aboriginal activists and advocates and influence is but one topic. Rushcutters Bay Park east may retain important archaeological remnants of early colonial rush-cutting skills and implements.

Yarranabbe Park has a strong association with the Navy, from its early international engagements in the Boer War and Boxers Rebellion in China, formed as the NSW Volunteer Naval Brigade, and across the Great War and WW2, with HMAS Rushcutter stationed in the portion of the park now known as Sir David Martin Reserve from its formation in 1911. Training, resting and embarkation took place from this base, where several of the key naval buildings still stand and house continuing naval uses

5.2 Gradings of Significance

The 2021 CMS assessed the relative significance of individual components of the Rushcutters Bay Park and Yarranabbe Park site. Refer to the 2021 CMS for a detailed explanation of these gradings and features. The gradings of significance for elements of Rushcutters Bay Park are reproduced below and are accompanied by summary diagrams. Element codes refer to the elements designation on the summary diagrams.

Table 5.1 Gradings of Significance of Elements within Rushcutter Bay Park. (Source: GML August 2021)

Element code	Comment	Grading of significance
Rushcutters Bay Park (East)	The park as a whole (within the SHR listed parks' boundary)	Exceptional
R1	Early Moreton Bay figs and palms	Exceptional
R2	Early London plane trees and Port Jackson figs	Exceptional
R3	c1930s hills figs	High
R4	Late-twentieth-century paperbarks	Little
R5	Mature eastern tree row (mixed)	Moderate
R6	Stormwater channel trees (modern)	None
R7	Miscellaneous trees (modern)	None
R8	Sports fields	Use: High Fabric: None
R9	Playground planted gardens	Intrusive
RA	Seawall	Exceptional
RB	Pathways	High (Modified alignment: Moderate)
RC	Cricket pitch	High (Fabric: None)
RD	Bridge (c1940s)	Moderate
RE	Bridges (modern)	Location: High Fabric: None



Element code	Comment	Grading of significance
RF	Remnant tram/bus stop	Little
RG	Kiosk courtyard	None
RH	Playground	None
RI	Hardstand concrete area	None (Note that further research is required to determine the purpose of the hardstand concrete area and breakfront of wall.)
RJ	Fitness station	None
RK	Mid-twentieth-century concrete stairs	Moderate
RL	Stormwater drain fence	None
RM	Electricity substation	Intrusive
RN	Sewer vents (early)	High
RO	Light poles (modern, various)	None
RP	Benches (modern)	None
B1	Rushcutters Bay Park Kiosk	Little (Note that further research is required to determine if the existing building contains any remnants of earlier buildings in this location.)

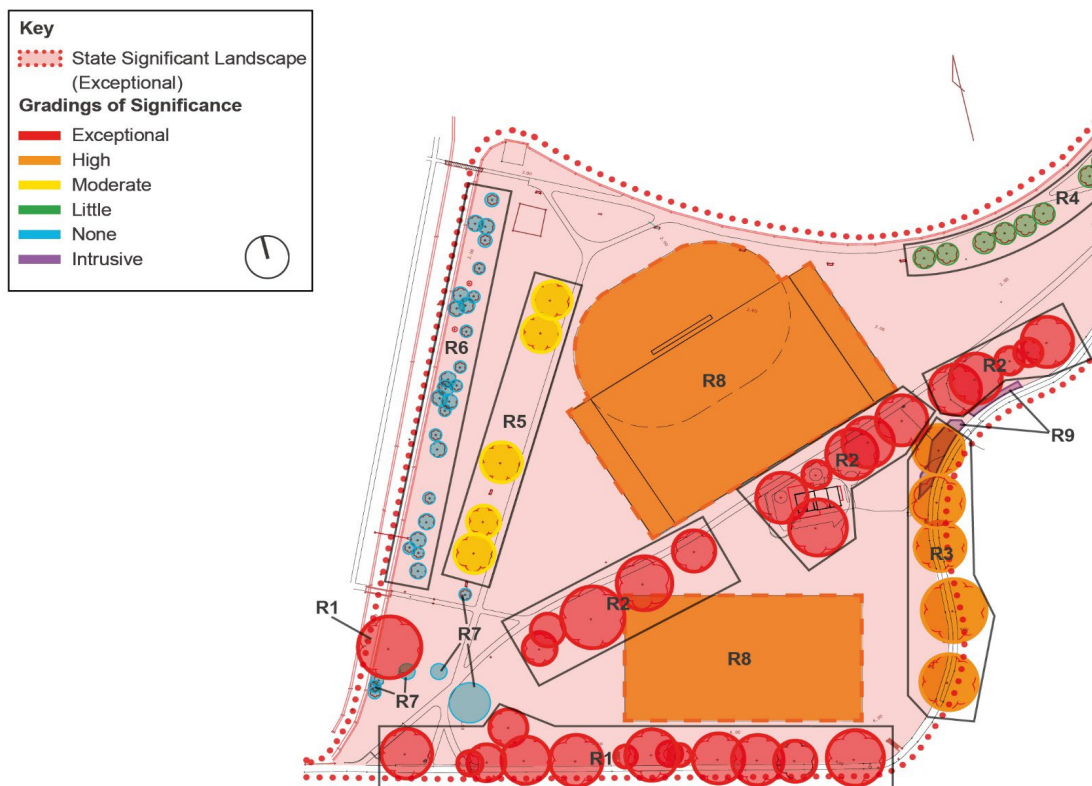


Figure 5.1 Gradings of significance of Rushcutters Bay Park—soft landscape elements. (Source: GML 2021)

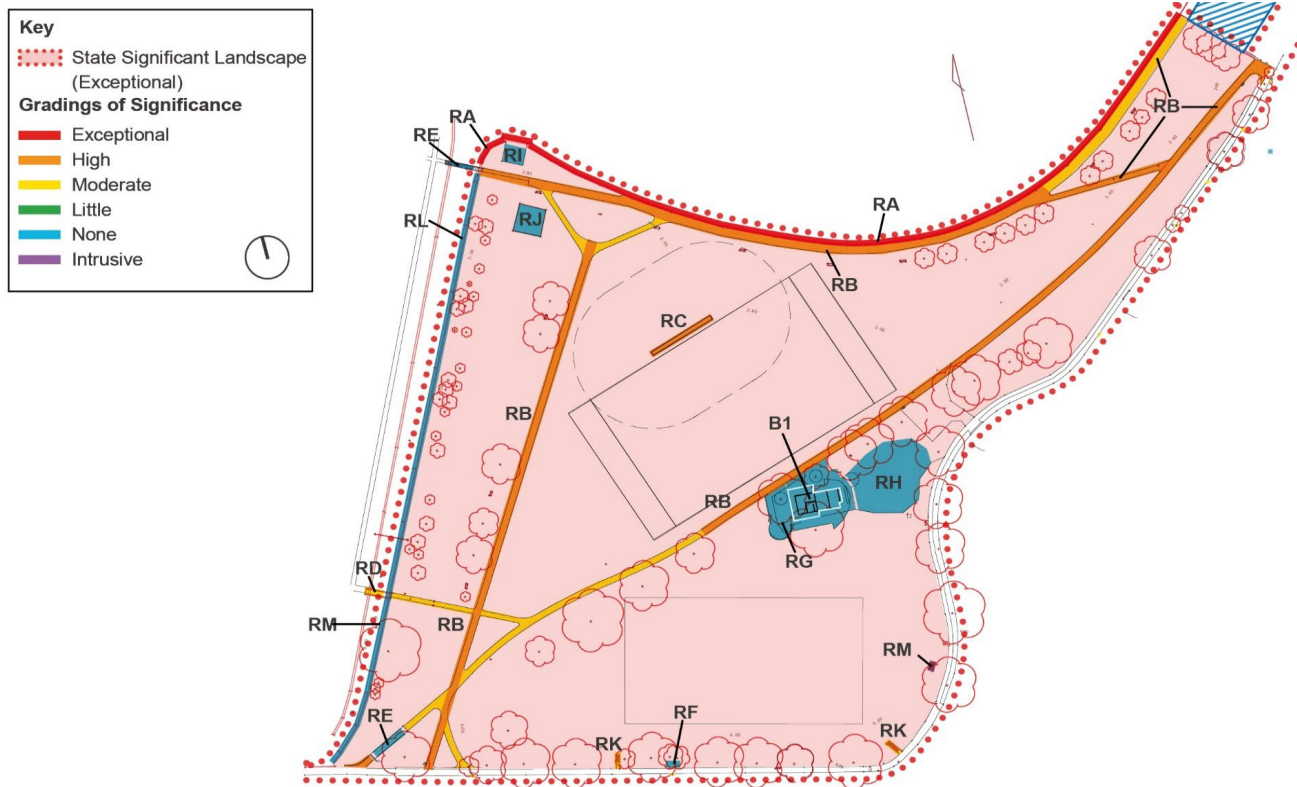


Figure 5.2 Gradings of significance of Rushcutters Bay Park—hard landscape elements. (Source: GML 2021)



5.3 Endnotes

- ¹ Heritage NSW, 'Rushcutters Bay Park and Yarranabbe Park', State Heritage Inventory, viewed 17 March 2021 <<https://apps.environment.nsw.gov.au/dpcheritageapp/ViewHeritageItemDetails.aspx?ID=5067067>>.



6 Historical and Aboriginal Archaeological Potential

The following section includes a discussion of the Aboriginal and historical archaeological potential of the study area. The historical archaeological potential is taken from the 2021 CMS that assessed the entirety of Rushcutters Bay and Yarranabbe Parks. The Aboriginal archaeological potential is based on the 2021 Woollahra Aboriginal Heritage Study prepared by Coast History and Heritage.¹

6.1 Historical Archaeology

The 2021 CMS concluded that the southern portion of Rushcutters Bay Park contains a section of the natural foreshore, swamp and tidal flats, and the original creek alignment (prior to being canalised) buried below the reclaimed land. This area also has potential to contain evidence of pre-1880s use of the original foreshore and creek. This could include activities associated with convict labour and rush cutting, landscape management, or market gardening by Chinese farmers. The area also has potential to preserve paleoenvironmental data, such as pollen fossils, that could be used to infer information about past environmental conditions around the bay. This could include information on vegetation and the influences of both Aboriginal and European land management practices.

The CMS contained a summary of archaeological potential at Rushcutters Bay Park and Yarranabbe Park, presented in Table 2.7 of the CMS. The relevant part of the table and historical archaeological zones plan is reproduced below (Figure 6.1, Table 6.1).



Figure 6.1 Historical archaeology zones and features within the study area. Note the entire study area has historical archaeological potential.



Table 6.1 Summary of Historical Archaeological Potential.

Zone	Possible Archaeological Remains	Potential
Entire study area	<ul style="list-style-type: none"> Reclamation fills. Maritime-related objects (boats, jetties) within the fill. Remains of the original foreshore, swamp and creek buried beneath the reclamation. 	High
Area 2	<ul style="list-style-type: none"> Convict-era resource extraction (ie rush cutting). Chinese market gardening. Paleoenvironmental data (ie fossil pollens). 	Low Low High

6.1.1 Historical Archaeological Potential

The entire Rushcutters Bay Park (East) is assessed as having high archaeological potential, comprising the reclamation fills used to create the parks along with the features buried within and below.

The southern portion of Rushcutters Bay Park (Area 2 in Figure 6.1) contains a section of the natural foreshore, swamp and tidal flats, and the original creek alignment (prior to being canalised) is buried below the reclaimed land. This area has potential to contain evidence of pre-1880s use of the original foreshore and creek that could include activities associated with convict labour, landscape management or market gardening. The area also has potential to preserve paleoenvironmental data, such as pollen fossils, that could be used to infer information about past environmental conditions around the bay. This could include information on vegetation and the influences of both Aboriginal and European land management practices.

6.2 Aboriginal Cultural Heritage

The study area is located in an area of Aboriginal heritage sensitivity based on the 2021 Woollahra Aboriginal Heritage Study (Figure 6-2). The 2021 CMS determined that the Rushcutters Bay Park area consists of varying depths of imported fill overlying a portion of the original foreshore. The original foreshore area has potential to contain in situ Aboriginal archaeological features, including Aboriginal objects and associated deposits. The 2021 CMS concluded that there is low potential for Aboriginal



archaeological remains to be found on the surface of the site or in the surface fills across the site.

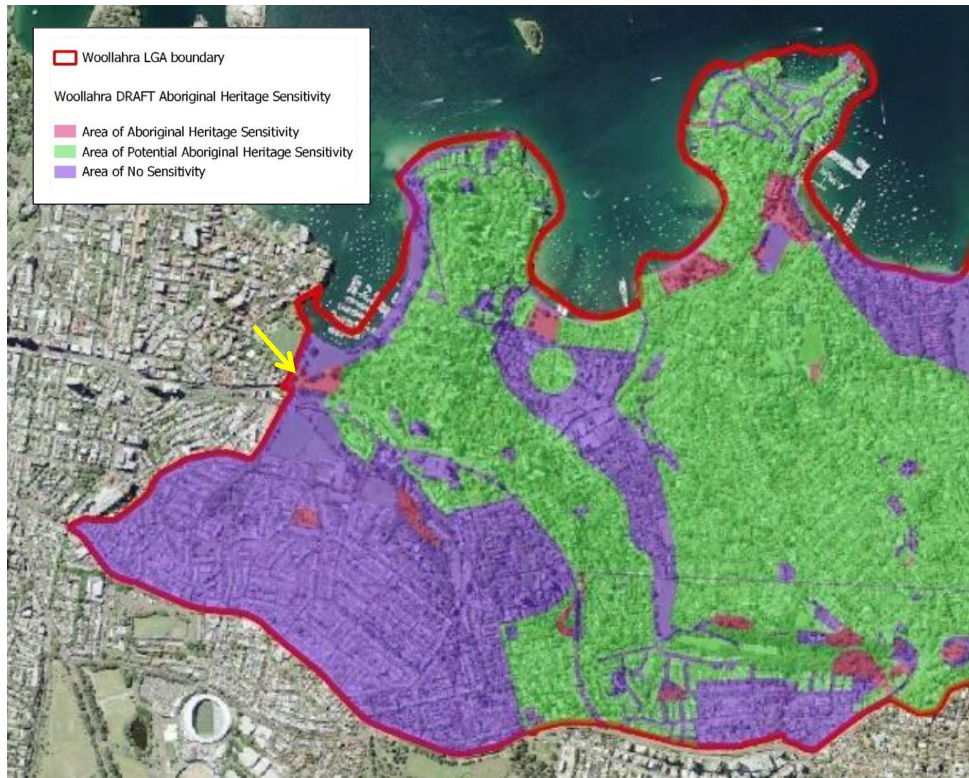


Figure 6.2 Aboriginal heritage sensitivity mapping showing the approximate location of the skate park (yellow arrow) in an area of Aboriginal heritage sensitivity (shaded red). (Source: reproduced from the 2021 Woollahra Aboriginal Heritage Study with GML additions)

6.3 Endnotes

¹ Woollahra Local Government Area Aboriginal Heritage Study (Coast, 2021)



7 The Proposal

7.1 The Proposal

Woollahra Council proposes to build a Youth Facility in the southwest corner of Rushcutters Bay Park, close to the southwestern park entry at New South Head Road.

The location for the proposed facility is beside the grassed embankment that runs along the park's southern boundary, and is bordered by groups of exceptionally significant late-nineteenth and early twentieth-century trees. It is also within an area of Aboriginal archaeological sensitivity and the original shoreline.

The location is currently underutilised by the public, and is easily accessible from New South Head Road and the park's pedestrian pathways at the southwestern corner of the park (Figure 7-1).

The proposed Youth Facility includes a skatepark, basketball practice area, seating areas, a shade shelter and associated landscaping.

The total areas of the Youth Facility would be 1225m² comprising:

- skate park, paths and basketball court (concrete)—875m²; and
- landscape—350m².

Seven different hard landscaping finishes (Figure 7-4) are proposed:

- Pedestrian Area Slab—grey concrete (non-slip); and
- Skate Area Slab—burnished finish (grey, green, sand, black finishes).

Other landscaping elements include:

- Sydney Sandstone logs;
- garden beds; and
- bike racks, a water bubbler and waste bins.

Excavation for the Youth Facility is not expected to exceed 600mm—it is aimed at 8–14-year-olds and will not require a professional 'bowl'. No trees are proposed to be removed.

The facility would operate 7-days-a-week during park operating hours (7am to dusk).

Some aspects of the proposal have been modified following heritage advice received as part of the preparation of this HIS—these aim to mitigate visual impacts of the hard landscaping and provide some screening of the new facility. The modified proposal provided for assessment by Woollahra Council and the Heritage Council includes:

- removal of the entry park bench;
- introduction of select soft landscaping and curved intersections to existing / new pathways; and
- the selection of pathway finishes (to match existing paths).



Figure 7.2 and the 3D images provided at Appendix A (in association with the View Impact Assessment) are of the modified design.

The architectural drawings provided at Appendix B (also Figure 7.3 and Figure 7.4) are from 2022 documentation package and are of the modified design.



Figure 7.1 Aerial photograph showing the proposed Youth Facility location outlined in red dashed lines. The sporting fields, including their end of field tolerance zones are shown outlined in blue. (Source: Convic 2018)



Figure 7.2 3D view of the proposed Youth Facility from the southwestern corner entry to the park from New South Head Road. (Source: Convic 2021)

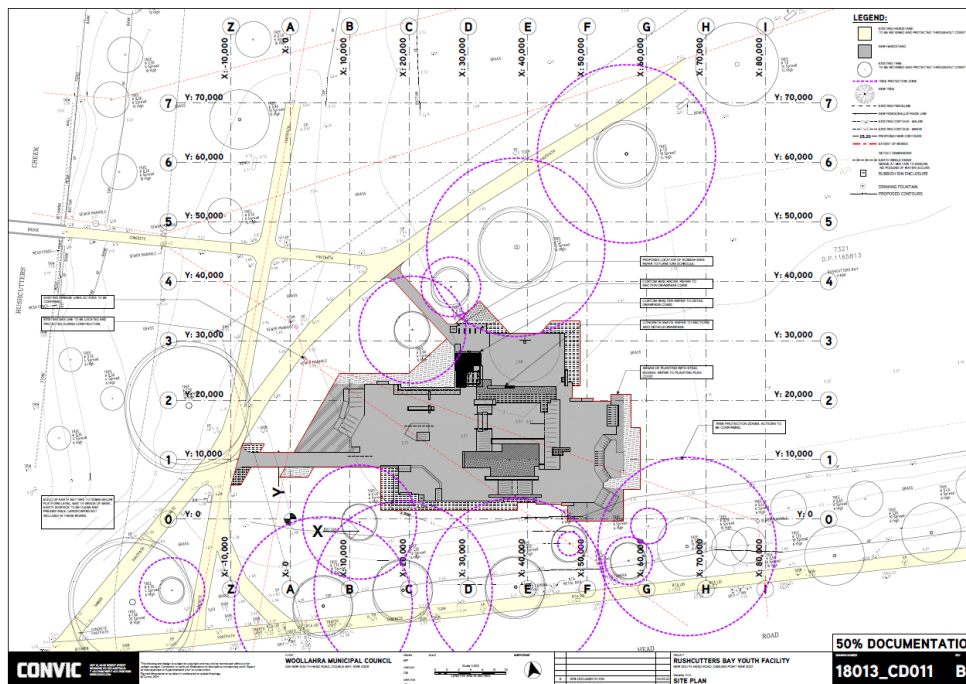


Figure 7.3 2022 site plan. (Source: Convic Drawing, 18013_CD011 / B (50% Doc), 04.05.2022)

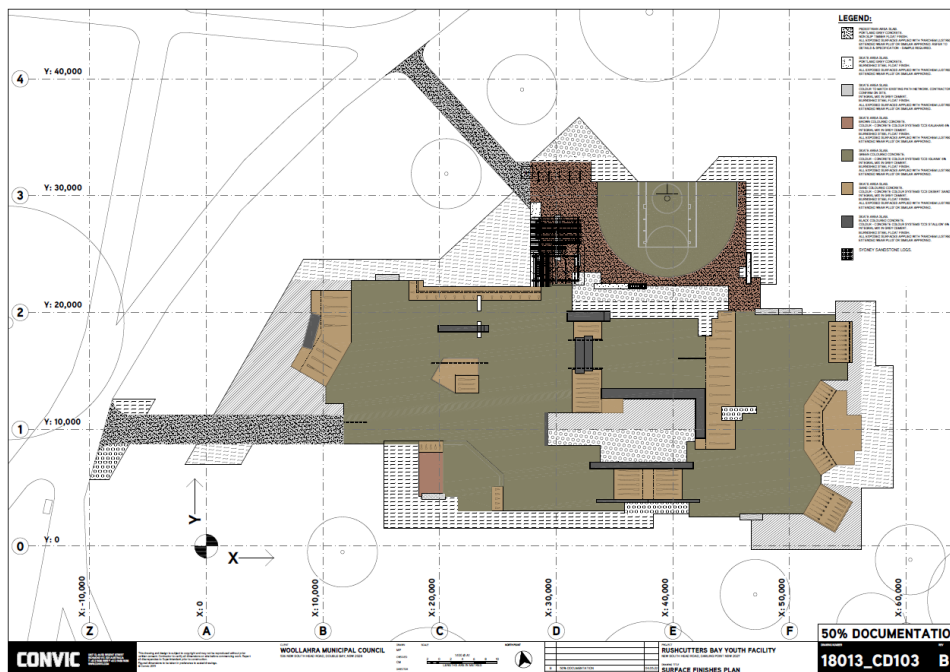


Figure 7.4 2022 site plan showing proposed finishes. (Source: Convic Drawing, 18013_CD103 / B (50% Doc), 04.05.2022)

7.2 Architectural Drawings

This report has assessed the heritage impact of the proposal as shown on the following documents—the documents included at Appendix B and listed below are from the 2019 and 2022 documentation packages (based on concepts developed by Convic in 2018)

Table 7.1 Relevant REF / S60 Documentation.

Drawing No./Issue	Drawing Title	Date
No Number	Site Plan	No date
18013_CD000 / B (50% Doc)	Title Page and Drawing Index	04.05.2022
18013_CD001 / A (50% Doc)	General Notes	12.03.2019
18013_CD010 / A (50% Doc)	Existing Conditions Plan	12.03.2019
18013_CD011 / B (50% Doc)	Demolition Plan	04.05.2022
18013_CD012 / A (50% Doc)	Site Plan	12.03.2019
18013_CD100 / B (50% Doc)	Grading Plan	04.05.2022
18013_CD101 / A (50% Doc)	XY Coordinate Plan	12.03.2019
18013_CD102 / A (50% Doc)	Dimension Plan	12.03.2019
18013_CD103 / B (50% Doc)	Surface Finishes Plan	04.05.2022



Drawing No./Issue	Drawing Title	Date
18013_CD104 / A (50% Doc)	Concrete Joint Plan	12.03.2019
18013_CD105 / B (50% Doc)	Steelwork and Coping Plan	04.05.2022
18013_CD106 / A (50% Doc)	Section Key and Steel Plan	12.03.2019
18013_CD107 / B (50% Doc)	Planting Plan	04.05.2022
18013_CD200 / B (50% Doc)	Sections 01	04.05.2022
18013_CD201 / B (50% Doc)	Sections 02	04.05.2022
18013_CD300 / A (50% Doc)	Details 01	12.03.2019
18013_CD301 / A (50% Doc)	Details 02	12.03.2019
18013_CD302 / A (50% Doc)	Details 03	12.03.2019
18013_CD400 / A (50% Doc)	Steelwork Details 01	12.03.2019
18013_CD401 / A (50% Doc)	Steelwork Details 02	12.03.2019
18013_CD402 / A (50% Doc)	Steelwork Details 03	12.03.2019
18013_CD400 / A (50% Doc)	Shelter Details 01	12.03.2019
18013_CD501 / B (50% Doc)	Shelter Details 02	04.05.2022

7.3 Proposal Background

Information from Your Say Woollahra (<https://yoursay.woollahra.nsw.gov.au/youthrecrea>) describes the proposal and its background as follows:

In September 2015, Council determined Rushcutters Bay Park as the site for a youth recreation area. Seven months later, we held the first public exhibition of the concept plans. In response to community feedback, Council resolved to not progress with this initial concept and instead to develop revised plans for an alternative location within the park.

In February 2018, Council approved a new location for youth recreation area in Rushcutters Bay Park. In July and August 2018, new concept plans were put on public exhibition.

This revised plan provides convenient options for local kids to have fun and places for parents, carers and park users to meet, relax and enjoy the area. The amended concept plans include:

- *a new location away from the harbour foreshore and below the embankment of New South Head Road to minimise noise and retain harbour views*
- *a basketball practice area and a series of skate and scooter elements designed for 8–14 year olds*
- *landscaping including new trees and garden beds**
- *improved seating, shade shelter, bike racks, a water bubbler and waste bins.*

On 15 October 2018, Council endorsed the Youth Recreation Area at Rushcutters Bay Park concept plan as exhibited, allowing for amendments arising during the detailed design process.



*The proposal no longer includes new trees due to the existing tree cover of the preferred location and to mitigate impacts to the open character of the park and view lines and maintenance issues related to leaf fall. The proposal will have low level landscaping to soften the facility in the park.

An Interim Heritage Order for Rushcutters Bay Park was gazetted following community opposition to the Youth Facility in 2019, and the Youth Recreation Area project was put on hold. In June 2020, Rushcutters Bay Park, Plantation Reserve, Sir David Martin Reserve and Yarranabbe Park were listed on the NSW State Heritage Register as 'Rushcutters Bay Park and Yarranabbe Park'.

7.4 Concept Development

The 3D aerial and material colour palette provided below provide an overview of the 2018 concept design prepared by Convic in 2018.



Figure 7.5 Aerial photo montage of the proposed Youth Facility and detail of the shade shelter that will separate the skate park from the basketball practice area. (Source: Concept 03 —Perspective 1, Convic 2018)

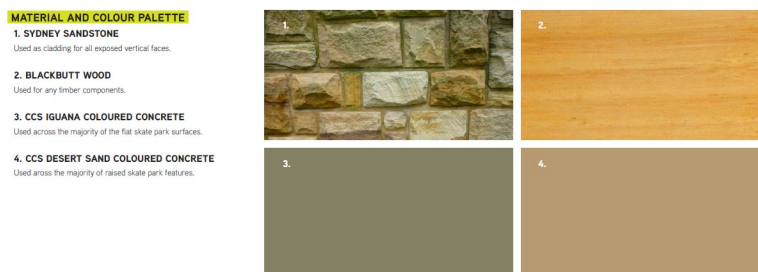


Figure 7.6 Material and colour palette for the proposed Youth Facility. (Source: Concept 03—Perspective 1, Convic 2018)

7.5 Heritage Review and Advice

Council engaged the services of GML to review and advise on the proposal. GML initially recommended that:

- Council reconsider the location of the Youth Facility (to a location either within the park or within the larger local government area).



- Less heritage impacts were likely if the proposed facility was located on the western boundary of the park, ie west of the north / south pathway (Refer to location Options 1 and 2 at Figure 7.10) This area is adjacent to the stormwater channel and contains trees of moderate to no heritage significance. It is also on the periphery of significant viewsheds within the park.

Subsequent to this initial review, Council proposed to proceed with the Youth Facility at location Option 3 (Refer to Figure 7.10). To help mitigate the impacts of location Option 3, GML provided the following heritage advice:

- To be consistent with the policies of the 2021 CMS, any new facility within Rushcutters Bay Park and Yarrabee Park should be of a modest scale, not dominate the park visually (ie not be located at park entries or in open spaces), and be constructed in a reversible manner.
- Additional 3D images of the proposal were requested for review of visual heritage impacts. Viewpoints were recommended to be taken from eye level and at locations identified by GML (with reference to views identified in the 2021 CMS). Relevant near and mid-distant views of the Youth Facility were identified where there was potential for visual impact (refer to Section 8.2).
- Recommendations were also made to:
 - reduce the footprint of the proposed Youth Facility and large areas of hard surfaces in order to minimise visual impacts from within the park and from New South Head Road;
 - provide curved detail at the intersection of the two new pathways with the existing pathways, and match existing path finishes to ensure consistent park language / character in the park;
 - remove additional landscape features that 'marked' the entry, such as signage and seating that accentuating the presence of the Youth Facility;
 - screen the proposed facility with select low-level landscaping, but not to the extent that the planting dominates the park's open character;
 - retain and protect trees of moderate, high and exceptional significance; and
 - avoid additional park lighting as the pole infrastructure and light spill would have a detrimental visual impacts on the character of the park.

All recommendations above, except the reduction in footprint, were addressed by Council. A reduced footprint was not agreed upon as Council had already reduced the size of the facility from the initial concept designs to the proposed facility. Council's reason was that any further reduction in the facility would reduce the recreational opportunities for users of the facility.

- In relation to archaeology, and as outlined in Section 6.0 above, GML concluded as part of the 2021 CMS that the proposed Youth Facility site:
 - has potential to contain evidence of pre-1880s use of the original foreshore and creek, as well as the potential to preserve paleo environmental resource; and
 - has low potential for Aboriginal archaeology to be found on the surface nor in the surface fills across this site.



- In relation to the requirement for historical archaeological assessment and Due Diligence (Aboriginal) reporting, as required / identified as part of the HIS assessments, review of the recently completed Coasts Aboriginal heritage study is also recommended. Archaeological monitoring should be undertaken in association with ground works in this area.
- Trees of heritage significance are not likely to be adversely impacted by the Youth Facility, but as the proposed site is in the vicinity of trees along New South Head Road which are of exceptional significance, the advice of an arborist should be sought.
- Council should seek the early advice of NSW Heritage and Woollahra Council's inhouse planning / heritage division. Concept documentation accompanied by a copy of the 2021 CMS will be required.
- A HIS will be required to support an REF and S60 Application. The proposal should be assessed against the heritage provisions of the NPW Act, NSW Heritage Act and relevant SEPP, LEP and DCP.

7.6 Alternatives Considered

7.6.1 First concept design

In 2013, Council resolved to consider constructing a skatepark in Paddington. Convic were engaged to undertake consultation and a feasibility study for such a facility. It was intended that the skatepark cater for 8–14-year-olds, with small-scale structures only.

Two locations were shortlisted during this process, Trumper Park (Figure 7.6 and Figure 7.7) and Rushcutters Bay Park (Figure 7.8 and Figure 7.9). Rushcutters Bay Park was chosen as the preferred option due to its proximity to public transport, opportunities for passive surveillance and for to utilise existing facilities in the park, such as lighting, the toilets and kiosk. The locations considered in Rushcutters Bay Park were also further from residential properties than Trumper Park, reducing the potential for amenity impacts (ie noise) on residents. The proposed facility was to be located just south of the fitness equipment beside the stormwater channel.



Figure 7.7 Trumper Park was investigated as a potential location during concept design development for the proposed Youth Facility. (Source: Convic 2014)



Figure 7.8 A 3D visuals showing early concept design for the proposed Youth Facility as it might appear at Trumper Park. (Source: Convic 2014)



Figure 7.9 Early concept design location of proposed Youth Facility within Rushcutters Bay Park. The facility's footprint is indicated by the red dashed lines (Number 1 on the figure). (Source: Convic 2014)



Figure 7.10 An overview of the early concept design for the proposed Youth Facility. (Source: Convic 2014)

7.6.2 Alternative Locations in Rushcutters Bay Park

In 2016, Council exhibited the first concept plans of the potential skatepark at Rushcutters Bay Park.

In response to community concerns, Council resolved not to proceed with the concept plan in its then form. Most responses received during the exhibition period were concerned with loss of character, trees and green space. Noise and anti-social behaviour were also identified as problems. Community members also felt the park was overcrowded in its present state, which would be exacerbated by the introduction of a skatepark. Council resolved to develop revised plans and an alternative location in response to the feedback.



During development of the revised plan, three locations were reviewed for the proposed Youth Facility, all within Rushcutters Bay Park (as shown in Figure 7.10).



Figure 7.11 Locations for the proposed Youth Facility considered during design development. Option 3 was chosen after public consultation. (Source: Woolahra Council 2018)

- Option 1 was the original location proposed in the concept design, ie near the fitness equipment beside the stormwater channel. This option presented good design opportunities. It also required no removal of established trees, was over 100m from residences and had good surveillance. It could also be integrated with the fitness equipment.
- Option 2 was still on the western edge by the stormwater channel, but was located further south. Passive surveillance was considered fair, and it was closer to New South Head Road in an area which was not overly used. It also didn't require the removal of established trees. However low-hanging branches would require pruning and regular maintenance to control leaf fall onto the facility. The roots of the trees would also cause issues with the proposed landscaping and the facility structure.
- Option 3, the present option, was located in an open grassed area closer to New South Head Road. Surveillance was considered good and the area highly accessible. Like the other two options, no established trees needed to be removed. The proximity to New South Head Road



was also considered an effective way to mitigate potential noise. Council considered that there would be no impacts to potential views to the harbour foreshore due to the existing row of trees, which provide a screening effect. This option was also a reduced footprint compared to the concept design.

After review, the preferred option was determined to be Option 3 and a revised concept was developed in response to the preferred option. Council provided the following reasons why Option 3 was preferred:

Impacts on Open Space:

- *Requires no removal of established trees; no major canopy pruning is required; an open grassed area with some natural shade is available and there is good capacity for additional landscape treatment*
- *Located in a section of the park that is under-utilised*
- *The site is away from the foreshore, with no view loss of the harbour*
- *The design will incorporate landscaping consistent with past uses and be sympathetic in colour (ie not white concrete but coloured).*

Anti-social behaviour:

- *Sight lines into and out of the facility from all sides*
- *Passive surveillance is good as the site is close to the main park entry*

Increased noise:

- *The sound from continuous heavy traffic along New South Head Road will help to mitigate any noise actual or perceived from the proposed facility*
- *Location is furthest east of the three options and away from Rushcutters creek/canal and the Vibe Hotel*

Other benefits:

- *Proximity to the southern access bridge over the canal connecting Rushcutters Bay Park with the City of Sydney's active recreation spaces of Reg Bartley Oval and the Rushcutters Tennis Centre*
- *Site is at an intersection of internal paths, adjacent to the path leading to the café/children's playground*
- *Close proximity to regularly serviced public transport makes the location easily accessible.*

7.6.3 Second Concept Design

In October 2018, Council endorsed the revised design and resolved to proceed with the Youth Facility, provided the following design considerations were followed:

- *Slight amendment to the design of the basketball practice area to provide safe movement around the goal post.*
- *Review of elements impacting the flow of the area for skate and scooter riders to allow more participation and control of movement.*
- *Ensure Disability Discrimination Act (DDA) compliant access around the new facility.*



- *All necessary signage is included as part of the facility including dog regulation and safety messages*

This concept was the basis of the documentation listed at Table 7.1.



Figure 7.12 The 2018 Council-endorsed revised design for the Youth Facility at its chosen location (Option 3) near South Head Road. (Source: Concept Perspective, Convic 2018)



8 Views and Vistas

8.1 Woollahra Development Control Plan 2015— Views and Vistas

Significant views and vistas identified in the WDCP 2015 for the Darling Point Precinct, which includes the eastern section of Rushcutters Bay Park, are shown at Figure 8.1 below. Views west from Darling Point are predominantly over New Beach Road and Yaranabee Park towards the bay.

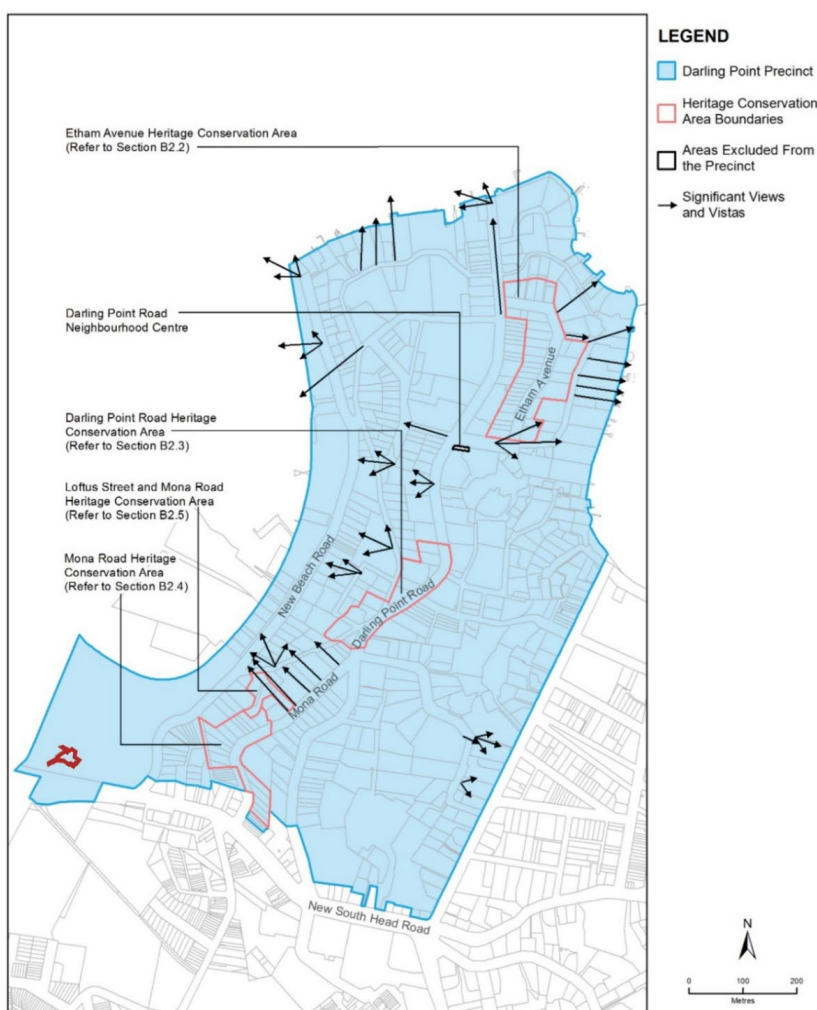


Figure 8.1 Darling Point Precinct. The footprint of the proposed Youth Facility is outlined in red. (Source: WDCP 2015)



8.2 Park Views

View sheds and sight lines from the key approaches to the southwestern corner of Rushcutters Bay Park considered important for view impact assessment are summarised in the figures below. These views are primarily to the proposed Youth Facility site, but also include views across the site to the wider park beyond.

A site inspection confirmed that 'near' views, particularly at the park entry and along park pathways, warranted greater consideration than mid-distant views (and beyond) greater than 100m from the Youth Facility site. This was because of the generally horizontal nature of the proposed Youth Facility and historical planting. Views D, E and F are most relevant from 100m and closer.



Figure 8.2 Aerial photograph of Rushcutters Bay Park, 2005. The proposed Youth Facility is outlined in red and the arrows show key park views to the facility (where the 3D images are taken from). (Source: © NSW Department of Customer Service). Overlays show the Skatepark / Youth Facility footprint (outlined in red) and the zone of near views potentially impacted (outlined in blue and indicated with arrows). (Source: GML 2021)

Site of the Proposed Youth Facility

All photographs were taken by GML Heritage (March to August 2021) unless noted otherwise. The dashed red areas indicate the approximate location of the proposed Youth Facility.



Existing View—Near Views



Figure 8.3 View A to the park from New South Head Road pathway. (GML, August 2021)

Existing View—Near Views



Figure 8.4 View D from within the park, looking southwest from the kiosk and open space adjacent. (GML 12 August 2021)

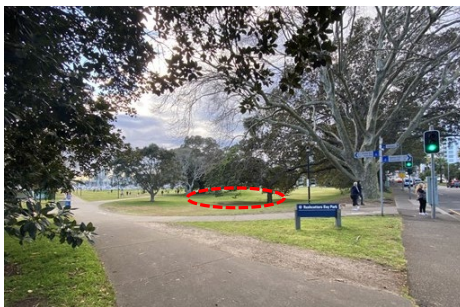


Figure 8.5 View B at entry to the park. View from New South Head Road entry at southwestern corner (GML, August 2021)



Figure 8.6 View E from within the park, looking southwest along main diagonal pedestrian pathway. (GML 12 August 2021)



Figure 8.7 View C from southern bridge over canal. (GML 12 August 2021)



Figure 8.8 View F towards the proposed Youth Facility looking south along the north-south pathway (western side). (GML 12 August 2021)



9 Heritage Impact Assessment

9.1 NSW Heritage Manual Guidelines

This assessment of heritage impact has been prepared following the guideline document 'Statements of Heritage Impact' (2002), contained within the *NSW Heritage Manual*. The assessment includes a summary statement of heritage impacts and addresses the guideline document's recommended checklist of questions that should be considered when assessing the heritage impacts of relevant types of development on the site of a heritage item.

9.1.1 Summary Statement of Heritage Impacts

a) *The following aspects of the proposal respect or enhance the heritage significance of the item or conservation area for the following reasons:*

- The location of the proposed Youth Facility is in an underutilised part of the park, and is easily accessible from New South Head Road, the western part of Rushcutters Bay Park and the park's pedestrian pathways at the southwestern corner of the park.
- The proposed Youth Facility is 1225m² in area (875m² of this would be hard surfaces)—it would comprise only 2–3% of the total 54,080m² area of the Woollahra Municipal Council side of Rushcutters Bay Park.
- Visually, the impacts of the proposal would generally be limited to the southwestern corner of the park.
- No trees of moderate, high or exceptional significance are proposed to be impacted.
- Soft landscaping of the proposal is limited to select screening of the proposed Youth Facility to mitigate any visual impacts. It has been designed so as to minimise impacts on the open character of the park, and to not dominate it. The location below the embankment along New South Head Road and the use of a natural palette of materials / colours would also soften the visual impact of the Facility.
- As it is designed as a junior facility with small-scale skate features that do not involve deep excavation (as would be required for a professional 'bowl'), the Youth Facility would not impact on any subsurface historical features and could be considered to be easily reversible.
- No additional park lighting is involved, avoiding detrimental visual impacts on the character of the park caused by light pole infrastructure and light spill.

b) *The following aspects of the proposal could detrimentally impact on heritage significance.*

- The southwestern approaches and open character of the Rushcutters Bay Park would be impacted by the proposed Youth Facility, in particular in relation to the views and vistas within Rushcutters Bay Park at a radius of approximately 100m from the subject site. The greatest impact on views would be from New South Head Road (the road itself and the pathway) and specifically at the southwestern corner entry point, where the proposed facility location would be in full view.



- The grand scale of the parks, with 'large open spaces, still relatively intact and not compromised by major infill or other incursions' identified in the significance assessment as rare, would be partially impacted by the proposed Youth Facility. However, this impact would be limited to a discreet corner of one of the open spaces / playing fields.

c) The following alternative options have been considered and discounted for the following reasons:

Three alternative options considered by the Woollahra Municipal Council and reviewed with GML included:

- Locating the Youth Facility elsewhere, outside of Rushcutters Bay Park. Rushcutters Bay Park was determined to be the most appropriate location for the facility in the initial concept design phase because Trumper Park, the only other viable location in the Paddington area, is too close to residential areas.
- The original location proposed in the concept design (Option 1) (Figure 7.9), near the fitness equipment beside the stormwater channel, was discounted because of community concern about loss of character, trees and green space. Noise and anti-social behaviour were also identified as problems. As a potentially supportable location within the park, GML advised that there were likely impacts to views of the harbour if the Youth Facility was placed in this area.
- An alternative location, still on the western edge by the stormwater channel (Option 2) (Figure 7.11), was discounted because of maintenance concerns, tree impacts, and poorer surveillance when compared to other options. This was GML's preferred location for the facility as it is on the periphery of significant view lines and the topography of the ground could partially conceal the Youth Facility structures. Trees in this location were also assessed as being of low to moderate significance when compared to the exceptionally significant trees near Council chosen location (Option 3).

9.1.2 New Development Adjacent to a Heritage Item

Table 9.1 Questions for New development Adjacent to a Heritage Item for Statements of Heritage Impact.

Statements of Heritage Impact—New Development Adjacent to a Heritage Item	Impact Assessment
<ul style="list-style-type: none"> • How is the impact of the new development on the heritage significance of the item or area to be minimised? 	<p>The closest heritage item is the stormwater channel (Sydney Water s170). This item will not be physically impacted by the proposal, nor will views along the channel. Sir David Martin Reserve and Plantation Reserve, within the SHR listed parks, are too distant to be impacted by the proposal.</p>
<ul style="list-style-type: none"> • Why is the new development required to be adjacent to a heritage item? 	n/a
<ul style="list-style-type: none"> • How does the curtilage allowed around the heritage item contribute to the retention of its heritage significance? 	<p>The curtilage of the SHR listed parks, defines the parks as bounded by New South Head Road, New Beach Road and the harbour at Rushcutters Bay (in relation to the park area managed by Woollahra Council).</p> <p>The proposed Youth Facility would be located within this curtilage at its southern edge along New South Head Road.</p>



Statements of Heritage Impact—New Development Adjacent to a Heritage Item	Impact Assessment
	No other curtilages of adjacent heritage items have been identified.
<ul style="list-style-type: none"> How does the new development affect views to, and from, the heritage item? What has been done to minimise negative effects? 	<p>The stormwater channel (Sydney Water s170) is a discreet low-lying landscape feature. From the southwestern entry to the park, views to and from the channel may be impacted marginally by the proposal. Views along the channel will not be impacted.</p> <p>There will be no impact on views to and from heritage items along New Beach Road, given their distance from the proposal site and general tree cover over the park.</p> <p>Distant and mid-distant views are generally not impacted, including views to and from the park and harbour.</p>
<ul style="list-style-type: none"> Is the development sited on any known, or potentially significant archaeological deposits? If so, have alternative sites been considered? Why were they rejected? 	Refer to Table 9.3
<ul style="list-style-type: none"> Is the new development sympathetic to the heritage item? In what way (eg form, siting, proportions, design)? 	n/a Within the park, siting and design considerations such as height, low level form, materials and colours are outlined in section 9.1.1 above.
<ul style="list-style-type: none"> Will the additions visually dominate the heritage item? How has this been addressed? 	The closest heritage item is the stormwater channel (Sydney Water s170). The stormwater channel is a discreet low-lying landscape feature and views along it will not be impacted.
<ul style="list-style-type: none"> Will the public, and users of the item, still be able to view and appreciate its significance? 	n/a

9.1.3 New services

Table 9.2 Questions for New Services for Statements of Heritage Impact.

Statements of Heritage Impact—New Services	Impact Assessment
<ul style="list-style-type: none"> How has the impact of the new services on the heritage significance of the item been minimised? 	The proposed Youth Facility will not be lit at night. Inground services are limited to a bubbler at the shelter.
<ul style="list-style-type: none"> Are any of the existing services of heritage significance? In what way? Are they affected by the new work? 	No services of heritage significance have been identified at the site of the proposal.
<ul style="list-style-type: none"> Has the advice of a conservation consultant (eg architect) been sought? Has the consultant's advice been implemented? 	GML have provided heritage advice on the proposal. Refer to Section 7.5 above.
<ul style="list-style-type: none"> Are any known or potential archaeological deposits (underground and under floor) affected by the proposed new services? 	Excavation for new services would be contained within the reclamation deposits (assuming maximum depth of 600mm). There is a low likelihood that excavation for new services would impact historical archaeological remains that may be preserved within these deposits. The reclamation fills are assessed as locally significant and excavation for new services would have a localised impact on these fills.



Statements of Heritage Impact—New Services	Impact Assessment
	<p>It is not anticipated that excavation for new services would reach the depth of the buried original foreshore deposits that lie at around 1.4m below the existing ground surface based on geotechnical information provided by Council. It is not anticipated that the depth required for new services would reach the foreshore deposits and is unlikely to have an impact on historical or Aboriginal objects that may be present within these deposits.</p> <p>Refer to Section 6 above.</p>

9.1.4 New Landscape Works and Features (Including Carparks and Fences)

Table 9.3 Questions for New Landscape Works and Features for Statements of Heritage Impact.

Statements of Heritage Impact—New Landscape Works and Features	Impact Assessment
<ul style="list-style-type: none"> How has the impact of the new work on the heritage significance of the existing landscape been minimised? 	<p>The proposed Youth Facility sits beside (below) the grassed embankment that runs along the park's southern boundary. This embankment is bordered by groups of exceptionally significant late-nineteenth and early twentieth-century trees and is within an area of Aboriginal archaeological sensitivity and the original shoreline.</p> <p>The facility is to be located on level ground visually below the embankment. Deep excavation is not proposed.</p> <p>The facility does not involve removal or alteration of existing trees. However, it will sit within an existing corner of a large open space of exceptional significance—this is bordered by mature trees, also of exceptional significance.</p> <p>Council will engage an arborist to manage any potential impacts of the proposed excavation on trees or their root systems.</p> <p>The visual impact of hard surfaces will be minimised by the use of muted natural colours in the design. The facility will also be screened by low-level planter beds at select locations.</p> <p>The proposed facility is essentially low lying and the tallest features are the shade structure and basketball hoop to the north of the site, otherwise the facility is low-lying.</p> <p>The two new pathways are proposed to provide hard surface access to the facility from the main park pathways. The new pathways will have curved details at the intersection with the existing pathways.</p> <p>In scale, the proposed Youth Facility is a minor addition to the SHR-listed Rushcutters Bay Park and Yarranabbe Park.</p> <p>The location for the proposed Youth Facility was selected as it is considered to be an underutilised part of the park and is easily accessible from New South Head Road and from the park's pedestrian pathways at the southwestern corner of the park. Refer to Section 7.6.2</p> <p>The proposed Youth Facility would be used for outdoor physical activity, which is consistent with park management by a local council. While not sympathetic with the open character of the park (as per the Statement</p>



Statements of Heritage Impact—New Landscape Works and Features	Impact Assessment
	<p>of Significance), it is located discreetly at the southwestern corner and does not involve removal of any significant trees. As such, it would have a relatively modest impact on the significant character of the park as a whole, as per the statement of significance above in relation to open foreshore land and rows of Moreton Bay Fig trees and sweeping harbour views.</p>
<ul style="list-style-type: none"> Has evidence (archival and physical) of previous landscape work been investigated? Are previous works being reinstated? 	<p>Historical research undertaken for the 2021 CMS identified that the original landscape design in this area of the park is largely original—although some pathways have been realigned over time.</p> <p>The proposal does not seek to reinstate evidence of the original landscape design, but does introduce two new pathways leading to the facility.</p> <p>While the introduction of the Youth Facility and two new pathways leading to the facility alters the original design of this area of the park, the existing pathways, embankment and significant trees will be retained.</p> <p>The potential for the facility to impact on the open character of the park has been mitigated to some degree by ensuring that the design is of low height, is positioned below the embankment and it would not be visible from distances greater than 100m within the park.</p> <p>The proposed facility's footprint is relatively small—it will comprise 2–3% of the total 54,080m² area of the Woollahra Municipal Council-managed side of Rushcutters Bay Park. The facility's total footprint will be 1,225m², 875m² of this will be hard surfaces.</p>
<ul style="list-style-type: none"> Has the advice of a consultant skilled in the conservation of heritage landscapes been sought? If so, have their recommendations been implemented? 	<p>The 2021 CMS and its policies was prepared by GML—the team included a landscape specialist.</p> <p>Relevant policies of the CMS are addressed in section 9.2 below.</p>
<ul style="list-style-type: none"> Are any known or potential archaeological deposits affected by the landscape works? If so, what alternatives have been considered? 	<p>A maximum of 600mm depth is proposed to be excavated for footings required for the Youth Facility. The reclamation fill(s) used to create the park are of local significance and have potential to contain historical archaeological remains. The Youth Facility would have a localised impact on historical archaeological remains.</p> <p>The proposed Youth Facility is also situated above the buried original foreshore. Geotechnical information provided by Council, suggests that the original foreshore deposits lie at around 1.4m below the existing ground surface. It is not anticipated that the depth required for excavation would reach the foreshore deposits, and it is unlikely to have an impact on historical or Aboriginal objects that may be present within these deposits.</p> <p>Refer to Section 6 above.</p>
<ul style="list-style-type: none"> How does the work impact on views to, and from, adjacent heritage items? 	<p>The proposed Youth Facility will visually dominate the near views of the park particularly at its entry and also be visible on approach to the Rushcutters Bay Park and Yarranabbe Park from New South Head Road.</p> <p>The stormwater channel (Sydney Water s170) is a discreet low-lying landscape feature. From the</p>



Statements of Heritage Impact—New Landscape Works and Features	Impact Assessment
	<p>southwestern entry to the park, views to and from the channel may be impacted marginally by the proposal. Views along the channel will not be impacted.</p> <p>There will be no impact on views to and from heritage items along New Beach Road given their distance from the proposal site, and general tree cover over the park.</p> <p>Distant and mid-distant views are not impacted, including views to the park from the harbour.</p> <p>Refer to Section 9.5 View Impact Assessment for the assessment of the impact of the proposal on views of Rushcutters Bay Park.</p>

9.2 Conservation Management Strategy Policies

The development proposal's consistency with the policies of the 2021 CMS is assessed in the table below:

Table 9.4 Relevant Conservation Policies for Rushcutters Bay Park and Yarranabbe Park from the 2021 CMS.

Rushcutters Bay Park and Yarranabbe Park Conservation Management Strategy—Conservation Policies	Comment
<p>Policy 2.4—Proposed new park upgrades and facilities should be reviewed against the CMS.</p> <p>Proposed new park upgrades and facilities should be reviewed against the significance assessment and gradings, and policies of this CMS.</p>	<p>This HIS has assessed the proposed Youth Facility's potential impacts on the park in line with this policy.</p>
<p>Policy 3.4—Conserve the parks' significant main landscape areas and key elements.</p> <p>Conservation of the parks includes retaining the parks' key heritage character and elements. Modification of key elements may be allowed for where these do not impact the parks' heritage significance. These include:</p> <ul style="list-style-type: none"> • general layout including open space and original pathways; • seawall; • significant trees; • other elements. 	<ul style="list-style-type: none"> • Pathway layout: The existing pathways are retained. The open space will be impacted at the south-western corner of Rushcutters Bay Park. • Seawall: The proposal is not close to the sea wall. • Significant Trees Significant trees surround the proposal site, but will not be impacted.
<p>Policy 4.3—Avoid changes which compromise the open character of grassed areas / playing fields.</p> <ul style="list-style-type: none"> • Upgrades to the playing fields should not compromise the openness of grassed areas. Substantial upgrades must be sensitively designed and integrated into the landscape and will require consultation with appropriately skilled heritage personnel. • Adjustments to the layout and position of the sports fields in Rushcutters Bay Park to meet future requirements are acceptable provided the open grassed landscape character is maintained. • Open grassed areas and playing fields should continue to be predominantly grass. Synthetic field/ground coverings are inappropriate and 	<ul style="list-style-type: none"> • Open grassed areas will be modestly impacted—the soccer field (and buffer area at the goal end) will remain uncompromised by the proposal. • The proposed Youth Facility is to be located at the southwestern corner of one of the two main open grassed areas of Rushcutters Bay Park. It uses synthetic ground coverings that are not consistent with policy 4.3, but is limited to a relatively small area of the overall parklands.



Rushcutters Bay Park and Yarranabbe Park Conservation Management Strategy—Conservation Policies	Comment
<p>should not be used, except for small features such as the cricket wicket.</p>	
<p>Policy 4.18—New development in the park should be sensitively located and designed. Future design of new structures, facilities and landscape/planting works in the parks should be carefully considered and managed so that new elements do not dominate the park or its setting. Significant trees should be retained.</p>	<ul style="list-style-type: none"> • The proposed Youth Facility is to be located at the southwestern corner of one of the two main open grassed areas of Rushcutters Bay Park.. • While the facility will dominate the park and its setting in the immediate vicinity of the southwestern corner entry, it will not dominate affect the wider park setting from viewpoints at distances greater than 100m. This is largely due to its situation below the embankment and behind significant trees. • Significant trees will be retained.
<p>Policy 4.19—Avoid cumulative impact through ad hoc development and incremental change. Ad hoc development of new facilities, structures and landscape/planting works should not be undertaken without reference to this CMS (and the landscape masterplan when it is developed). Avoid incremental changes, whether small or large in scale, that threaten the significance and values of the parks.</p>	<ul style="list-style-type: none"> • The proposed Youth Facility will have a cumulative impact on the open character of the park, providing another active park facility with built infrastructure (other facilities include small-scale playgrounds and exercise stations). It will impact some 'near' views and the open character of the park at the south western corner.
<p>Policy 4.20—New development in the park should avoid obstruction of the parks' visual and physical connections. Future design of new structures, facilities and landscape/planting works in the parks should be carefully considered and managed. Careful attention should be paid to the various views to, from and through the parks, to ensure that the entire stretch of public land around the bay can be interpreted in the future as an expansive public recreation ground established through phases of large-scale reclamation work.</p>	<p>Refer to comments on views in Table 9.3 above.</p> <ul style="list-style-type: none"> • The greatest impact on views is from New South Head Road: the road itself, the pathway and specifically at the southwestern corner entry point, where the facility is close and in full view. • The proposal will not impact views of the park along the bay or to the bay from the water—if the proposal was to be located along the bay edge, it would impact the parks' visual and physical connections to the water.
<p>Policy 4.23—Avoid or minimise impacts on significant views to, from and within the parks. Adverse impacts on views of exceptional significance in Rushcutters Bay Park and Yarranabbe Park should be avoided. Significant views are identified in Section 2.7.2 and include:</p> <ul style="list-style-type: none"> • views and vistas within the parks, along the main pathways, along the seawall and of open grassed areas; and • views from public places, including from the water, other harbour parks, and on approach from New South Head Road. 	<p>Refer to comments on views in Table 9.3 above.</p>



9.3 Woollahra Aboriginal Heritage Study

Since the 2021 CMS was completed, the final Woollahra Aboriginal Heritage Study has been published. It outlines requirements for the management of Aboriginal heritage. This includes the preparation of an Aboriginal Heritage Impact Assessment (AHIA) for any works requiring excavation within an area of Aboriginal heritage sensitivity. While this assessment has identified that the works are not anticipated to have an impact on the area of Aboriginal sensitivity, an AHIA would be required in accordance with the Woollahra Aboriginal Heritage Study. The AHIA would also satisfy the requirements for due diligence and defence against ‘harm’ under the NPW Act. The requirements for the AHIA are listed in Section 6.3.4 of the Woollahra Aboriginal Heritage Study.

9.4 Compliance with Heritage Provisions of the Planning Instruments

9.4.1 Woollahra Local Environmental Plan 2014—Heritage Provisions

The proposal has been assessed against the relevant controls of the WLEP 2014 in the table below.

Table 9.5 Woollahra Local Environmental Plan 2014 Compliance Table.

Woollahra Local Environmental Plan 2014—Heritage Provisions	Impact Assessment
<p>Clause 5.10 (5) (a) Heritage assessment <i>The consent authority may, before granting consent to any development:</i></p> <ul style="list-style-type: none"> (a) on land on which a heritage item is located, or (b) on land that is within a heritage conservation area, or (c) on land that is within the vicinity of land referred to in paragraph (a) or (b), <p><i>require a heritage management document to be prepared that assesses the extent to which the carrying out of the proposed development would affect the heritage significance of the heritage item or heritage conservation area concerned.</i></p>	<p>The proposal is within Rushcutters Bay and Yarranabbe Parks which are not included on the WLEP 2014 as a heritage item or heritage conservation area, but are identified to be of State heritage significance on the SHR. The proposal is located in the vicinity of a number of heritage items. This HIS is the heritage management document which assesses the extent that the proposed Youth Facility would ‘affect the heritage significance of the heritage item’.</p>
<p>Clause 5.10 (6) Heritage Conservation Management Plans <i>The consent authority may require, after considering the heritage significance of a heritage item and the extent of change proposed to it, the submission of a heritage conservation management plan before granting consent under this clause.</i></p>	<p>The 2021 CMS was prepared as the heritage management document for Rushcutters Bay Park and Yarranabbe Park. It provides historical information, significance assessment and policies to guide new development in areas of the parks managed by Woollahra Municipal Council.</p>
<p>Clause 5.10 (7) Archaeological sites <i>The consent authority must, before granting consent under this clause to the carrying out of development on an archaeological site (other than land listed on the State Heritage Register or to which an interim heritage order under the Heritage Act 1977 applies):</i></p> <ul style="list-style-type: none"> (a) notify the Heritage Council of its intention to grant consent, and (b) take into consideration any response received from the Heritage Council within 28 days after the notice is sent. 	<p>This clause does not apply as Rushcutters Bay Park is listed on the State Heritage Register. Recommendations are made in Section 10.</p>



Woollahra Local Environmental Plan 2014—Heritage Provisions	Impact Assessment
<p>Clause 5.10 (8) Aboriginal places of heritage significance</p> <p><i>The consent authority must, before granting consent under this clause to the carrying out of development in an Aboriginal place of heritage significance:</i></p> <p><i>(a) consider the effect of the proposed development on the heritage significance of the place and any Aboriginal object known or reasonably likely to be located at the place by means of an adequate investigation and assessment (which may involve consideration of a heritage impact statement), and</i></p> <p><i>(b) notify the local Aboriginal communities, in writing or in such other manner as may be appropriate, about the application and take into consideration any response received within 28 days after the notice is sent.</i></p>	<p>The proposal site is located within an area of Aboriginal archaeological sensitivity that includes the buried original foreshore deposits. However, this HIS has identified that the proposal is not anticipated to reach the depth of the buried foreshore and would not have an impact on these deposits. There is a low potential for Aboriginal objects to be present within the reclamation fills.</p> <p>Recommendations are made in Section 10.</p>

9.4.2 Woollahra Development Control Plan 2015

Section B1.2.1 contains the Precinct Character Statement, which outlines the existing conditions of the Darling Point Precinct. Section B1.2.2 outlines the desired future character statement which is used as the basis to guide future development. The following elements of the desired future character elements are of relevance to the proposal:

The Darling Point precinct is an established residential area with a rich mixture of architectural styles and forms. Development is to retain the visual prominence of the tree canopy, particularly along the ridgeline of Darling Point Road ...

... Development adjoining a contributory item or heritage conservation area is to have regard to the architectural values of the building and establish a sympathetic interface ...

... Attention must also be given to retaining views from the public domain ...

B1.2.2 of the WDCP 2015 outlines key elements of the precinct's character which must be respected and enhanced by development. It also outlines desire future character objectives.

Significant views and vistas identified in the WDCP 2015 are included at section 8.1 of this report. These views and vistas are predominantly from residential areas to the harbour. The WDCP 2015 does not include any significant views or vistas in relation to the proposal location at the southeastern corner of Rushcutters Bay Park.

Part B3.10 of the WDCP 2015 provides controls for land adjoining the Sydney Harbour foreshore. As Rushcutters Bay Park is within the Sydney Harbour foreshore area as defined by the SEPP 2021, it is unclear that the provisions apply.

The proposal's compliance with relevant key elements and character objectives of the WDCP 2015 is discussed in the table below.



Table 9.6 Woollahra Development Control 2015 P B1.2 Compliance Table.

Section	Control	Impact Assessment
B1.2.2—Streetscape character and key elements of the precinct		
<i>Development respects and enhances the existing elements of the character that contribute to the precinct including:</i>		
	<i>c) the significance of heritage items and the adjacent heritage conservation areas of Darling Point Road, Etham Avenue, Mona Road and Loftus Road/Mona Road and individual heritage items;</i>	The adjacent heritage conservation areas (Darling Point Road and Mona Road) would not be impacted by the proposed Youth Facility. There are no heritage items in the immediate vicinity of the proposed Youth Facility. The nearest item (the stormwater channel) is approximately 50m away from the site of the proposed facility.
	<i>j) the highly visible tree canopy providing a dense green backdrop to views from Sydney Harbour and surrounding lands;</i>	The proposed Youth Facility does not involve any change to significant trees, (or other trees) in Rushcutters Bay Park, and will not impact the tree canopy, as indicated in the photos of the setting and proposal site in Section 4.3 of this report.
	<i>k) extensive views afforded from the public spaces including corridors between buildings and the preservation of important iconic and harbour views; and</i>	The views identified in the WDCP 2015 are not impacted by the proposed Youth Facility. Iconic views and harbour views will be preserved, ie will not be impacted by the proposed Youth Facility. Impacts on views from public spaces (ie within the park and along New South Head Road) are addressed in Section 9.5 below. Impacted views include views from New South Head Road at the entry to the park, and 'near' views within the park towards the site.
	<i>l) waterfront reserves and parks.</i>	The impacts of the proposed Youth Facility on Rushcutters Bay and Yarranabbe Parks is addressed in this HIS.
B1.2.2—Desired Future Character Objectives		
	O4—To maintain the heritage significance of heritage items and buildings in adjacent heritage conservation areas.	The proposed Youth Facility will have a visual impact on the southwestern corner of Rushcutters Bay Park, but will not significantly affect the overall heritage significance of Rushcutters Bay and Yarranabbe Parks or individually listed elements.
	O10—To retain and reinforce the setting of mature street trees and garden plantings especially along the ridgeline by retaining existing trees and providing appropriate replacement planting.	The mature street trees of exceptional significance along New South Head Road will not be impacted. No existing trees are proposed to be removed. New plantings are limited to low soft-edged garden beds. It is recommended that an arborist be engaged to provide advice to manage any potential impacts on trees or their root systems (refer also Section 10).
	O13—To protect important iconic and harbour views from public spaces and to provide additional important views from public spaces when possible.	Iconic views and harbour views will not be affected by the proposed Youth Facility. The proposal is located at the southwestern corner of the parks, adjacent to New South Head Road.



9.4.3 State Environmental Planning Policy (Biodiversity and Conservation) 2021—Heritage Provisions

The provisions of the SEPP 2021 apply to the site as it is within the Foreshores and Waterways Area Map.

Part 10.5 of the SEPP 2021 contains heritage provisions for development and provides the following objectives for heritage conservation:

- (a) to conserve the environmental heritage of the land to which this Part applies, and*
- (b) to conserve the heritage significance of existing significant fabric, relics, settings and views associated with the heritage significance of heritage items, and*
- (c) to ensure that archaeological sites and places of Aboriginal heritage significance are conserved, and*
- (d) to allow for the protection of places which have the potential to have heritage significance but are not identified as heritage items.*

Rushcutters Bay Park is not listed as a heritage item on the SEPP 2021. Accordingly, most of the heritage provisions do not apply to the site. However, the site is near the HMAS Rushcutter slipways (no. 42), which are listed on the SEPP.

Clause 10.59 comprises provisions for development in the vicinity of heritage items. This clause requires the consent authority (Woollahra Municipal Council) to assess the impact of the proposed development on the heritage significance of the slipways, including physical impacts and its setting.

The proposed development is located a considerable distance from the HMAS Rushcutter Slipways and is visually separated by Cruising Yacht Club of Australia (CYCA) and d'Albora Marinas. There is negligible potential for the proposal to impact the visual setting of the slipways and no potential for direct impacts.

No other adverse heritage impact to any SEPP 2021 heritage item has been identified in relation to the proposal.

9.5 Views Impact Assessment

View sheds and views at the key approaches to the southwestern corner of Rushcutters Bay Park are presented at Section 8.2 of this report. These views are primarily to the proposed Youth Facility, but also include views across the site to the wider park beyond.

'Near' views, approximately 100m from the proposed Youth Facility (and closer), will be impacted by the proposal. Photographs of these views and corresponding 3D images of the proposal (with and without landscaping), as revised by Convic in 2021, are provided at Appendix A of this report.

These 3D images have incorporated some minor changes in hard and soft landscaping since the 2018 concept options.

The greatest potential impacts of the 2021 revised design are:

- View A—Compromise of a portion of the filtered serial views of the open park lands through the row of fig trees of exceptional significance on approach to the park along New South Head Road (by car and along the footpath)



- View B—Loss of some of the view / vista of the open parkland / playing fields—bordered by historical pathways and mature significant trees—at the southwestern entry to the park. From here, a full view of the proposed Youth Facility is available.

Impacts of the proposed facility on views C, D, E and F are generally of a lesser magnitude being mitigated by the flat topography and level approach, as well as the screening effect and backdrop of mature (and significant) trees in this part of the park, as well as the embankment behind.

9.6 Summary Statement of Heritage Impact

Rushcutters Bay Park is part of the State Heritage Register (SHR) listed heritage item 'Rushcutters Bay Park and Yarranabbe Park'. The grand scale of the parks and the large open spaces within them is considered rare.

In the context of the larger park area managed by Woollahra Municipal Council (54,080m²), the facility is relatively small—its total footprint is 1,225m², 875m² of which are hard surfaces. This comprises less than 3% of the total area of managed by Council.

The proposed Youth Facility is located at the southwestern corner of one of the two main open grassed areas of Rushcutters Bay Park with heritage significance (considered rare). This area is identified in the 2021 CMS as being of exceptional significance—it is one of the original open lawn areas of Rushcutters Bay Park and is bordered by groups of exceptionally significant late-nineteenth and early twentieth century trees. In areas within 100m of the proposed Youth Facility, the open character of the park would be compromised. Overall this area would be modestly impacted given the facility's discreet corner location below the grassed embankment along New South Head Road. The soccer field (and buffer area at the goal ends) would remain uncompromised by the proposal.

Views and vistas within Rushcutters Bay Park at a radius of approximately 100m from the proposed Youth Facility would be impacted by the proposal. The greatest impacts are to views from New South Head Road (from the road itself and the pathway)—these were assessed as being of exceptional significance in the 2021 CMS—and to the views from the southwestern corner entry point—which is close to where there the facility will be located. From southwestern corner entry point, the facility will be highly visible.

There are no heritage items in the immediate vicinity of the proposed Youth Facility.

The proposal is surrounded by mature trees, including those of exceptional significance along New South Head Road, but these will not be impacted by the proposal.

Views and vistas of the Darling Point Precinct, the tree canopy and the adjacent heritage conservation areas identified in WDCP 2015 (Darling Point Road and Mona Road) will not be impacted by the proposed Youth Facility. Iconic views to and from Sydney Harbour will not be impacted.

The proposal is generally consistent with the policies of the 2021 CMS, but will have some impact on the open character of grassed areas / playing fields of Rushcutters Bay Park (policy 4.3). It will also contribute to the cumulative impact on the significance of the park and its open grounds through construction of additional modern park infrastructure (exercise stations, small-scale playgrounds) (policy 4.19).



The proposed facility is a considerable distance from the HMAS Rushcutter Slipways, which are listed in the SEPP 2021—it has negligible potential to impact the slipways visual setting and no potential for direct impacts.

9.6.1 Archaeological Impacts

The proposal is located in an area of high historical archaeological potential. The fill used to reclaim the park has historical archaeological significance, and there is also potential for maritime structures to survive within the fills. The proposal site also overlies the pre-1880s foreshore, buried below the reclamation fills, which has historical archaeological potential and is an area of Aboriginal heritage sensitivity. Based on available geotechnical information provided by Council, it is understood that the original foreshore deposits lie at around 1.4m below the existing ground surface. As construction of the Youth Facility will involve excavation to a depth of 300mm below the existing ground surface across most of the construction footprint, with localised excavation to a depth of 600mm, it is not anticipated that the impacts of the proposal would reach the original foreshore deposits and the area of Aboriginal heritage sensitivity. The proposal will have a localised impact on reclamation fills, and any maritime structures or objects buried within it, that are assessed as locally significant in the 2021 CMS.



10 Conclusions and Recommendations

10.1 Conclusions

- The proposed Youth Facility is relatively small in the context of the larger park—it comprises less than 3% of the total 54,080m² of Rushcutters Bay Park managed by the Woollahra Municipal Council.
- Designed as a junior facility, with small-scale skate features, basketball zone and shade / shelter structure, the proposed Youth Facility does not involve deep excavation.
- The proposed Youth Facility will have an adverse visual impact on the significance of Rushcutters Bay Park, but this will be limited to the southeastern corner. Views sheds and sight lines from access points (across the canal bridge, from the southeast entry off New South Head Road and along primary pathways) will be affected within an approximately 100m radius of the facility.
- No trees of moderate, high or exceptional significance will be impacted. Soft landscaping of the proposal is limited to select screening of the Youth Facility to mitigate any visual impacts—it has been designed so as not to detract from the open character of the park or to dominate it.
- The proposed Youth Facility will operate from 7am to dusk and not require lighting, which would be visually intrusive.
- The proposed Youth Facility is located over the original (now buried) foreshore line and the original foreshore deposits are identified as an area of Aboriginal archaeological sensitivity. However, the depth of excavation for the proposed Youth Facility (300mm–600mm) is not expected to reach these deposits.
- The proposal will have a localised impact on locally significant historical archaeological remains, including the reclamation fills and any structures or objects buried within it. The proposal is not anticipated to have an impact on the original buried foreshore deposits that have historical archaeological potential and is an area of Aboriginal heritage sensitivity. Impacts to the reclamation fills and maritime structures or objects would be managed through archaeological mitigation, Mitigation measures are outlined in Section 10.2.

10.2 Recommendations / Mitigation measures

- The early advice of NSW Heritage and Council's inhouse planning / heritage division should be sought, and a copy of the proposal drawings and the 2021 CMS be provided to them for their review and early response.
- Some aspects of the proposal have already been modified following heritage advice as part of this HIS. These include:
 - minor landscape changes to mitigate visual impacts of the hard landscaping and provide some screening;



- removal of the main entry park bench;
- soft landscaping beds at select locations, with low planting;
- curved intersections of existing / new pathways; and
- use of pathway finishes to match existing paths

Further opportunities to mitigate the impacts of the proposal may be warranted. This may include interpretation of the original shoreline in the design of the facility.

- While placement of the facility suggests that trees of heritage significance are not likely to be adversely impacted, it is recommended that an arborist be consulted to ensure any potential impacts to the exceptionally significant trees in the proposed Youth Facility's vicinity are managed.
- An Aboriginal Heritage Impact Assessment (AHIA) should be prepared. While this HIS has identified that the proposal is not anticipated to have an impact on Aboriginal objects, the Woollahra Aboriginal Heritage Study requires that an AHIA is prepared for any excavation carried out in an area of Aboriginal Heritage Sensitivity. The AHIA should be prepared in accordance with the requirements set out in the Woollahra Aboriginal Heritage Study. If an AHIA is not prepared, the following should be undertaken:
 - Consultation with the La Perouse Local Aboriginal Land Council (LALC) regarding the proposal and its location in an area of Aboriginal Heritage Sensitivity.
 - Preparation of an Unexpected Finds Policy to manage Aboriginal heritage.
 - An Aboriginal heritage induction should be presented by a representative from the La Perouse LALC (or a suitably qualified Aboriginal heritage consultant if the La Perouse LALC is not available).
- Historical archaeological monitoring should be undertaken during excavation for the proposed Youth Facility. A Historical Archaeological Research Design should be prepared prior to monitoring works. This would include a methodology for the archaeological monitoring and a research agenda.
- The Plan of Management for Rushcutters Bay Park and Yarranabbe Parks—including Sir David Martin Reserve and Plantation Reserve—should be updated to reflect the State Heritage Register listing and the information in the 2021 CMS. GML understands a draft updated POM has been prepared and will undergo public exhibition shortly.



11 Appendices

Appendix A

3D images, Comparison (Existing vs Proposed)







The tables below provide a comparison of existing view with proposed view using 3D images taken at eye level. 3D images were provided by Woollahra Council/Convic. The proposal is presented with and without additional soft landscaping.

Appendix B

The Proposal Architectural Documentation

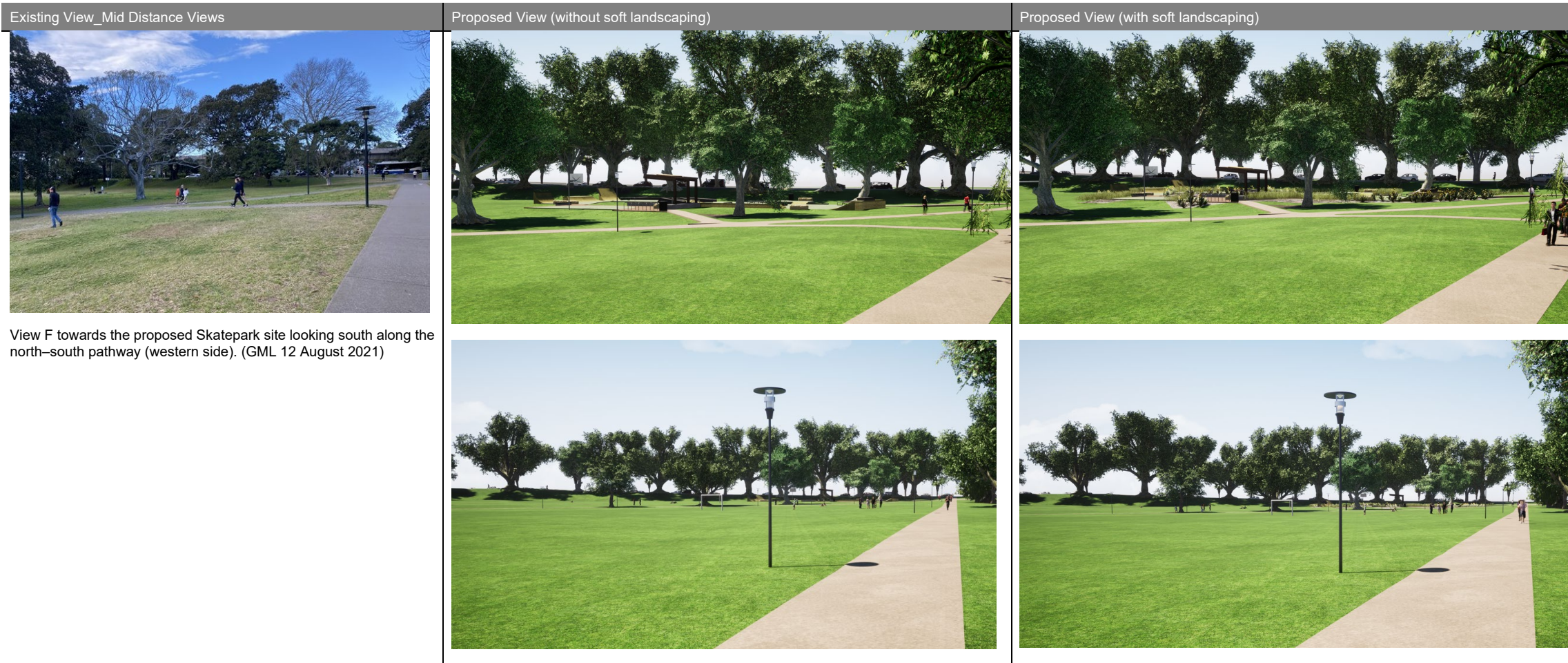


View Impact Assessment

Existing View_Near Views	Proposed View (without soft landscaping) - 4 Nov 2021)	Proposed View (with soft landscaping)
 <p data-bbox="371 856 926 909">View A to the park from New South Head Road pathway. (GML, August 2021) (3Ds adjacent provided by Convic 4 Nov 2021)</p>		
 <p data-bbox="371 1255 964 1329">View B towards the skatepark site at the entry to the park. View from New South Head Road entry at South Western corner (GML, August 2021)</p>		
 <p data-bbox="371 1724 943 1776">View C towards the skatepark site at the entry to the park from the southern bridge over canal. (GML 12 August 2021)</p>		

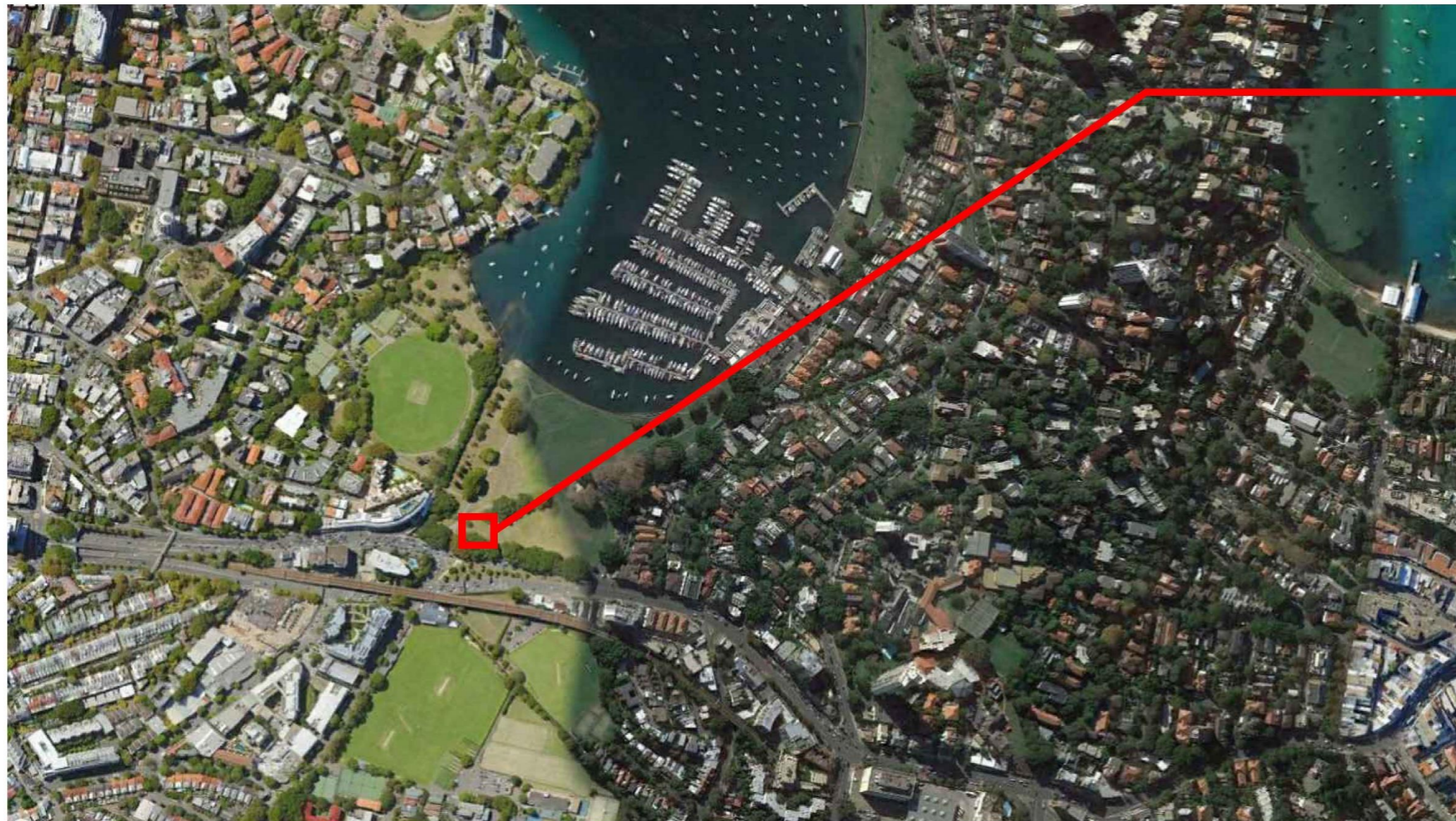
Mid Distance Views - View Impact Assessment

Existing View_Mid Distance Views	Proposed View (without soft landscaping)	Proposed View (with soft landscaping)
		
<p>View D towards the skatepark site from the open space and the café looking southwest from the kiosk. (GML 12 August 2021)</p>		
		
<p>View E towards the skatepark site from within the park, looking southwest along main diagonal pedestrian pathway. (GML 12 August 2021)</p>		



Appendix B—The Proposal Architectural Documentation

RUSHCUTTERS BAY YOUTH FACILITY



**PROPOSED
 SITE LOCATION**

DRAWING INDEX

NO.	DRAWING TITLE
18013_CD000	Title Page and Drawing Index
18013_CD001	General Notes
18013_CD010	Existing Conditions Plan
18013_CD011	Demolition Plan
18013_CD012	Site Plan
18013_CD100	Grading Plan
18013_CD101	XY Coordinate Plan
18013_CD102	Dimension Plan
18013_CD103	Surface Finishes Plan
18013_CD104	Concrete Joint Plan
18013_CD105	Steelwork and Coping Plan
18013_CD106	Section Key and Steel Plan
18013_CD107	Planting Plan
18013_CD200	Sections 01
18013_CD201	Sections 02
00000_CD300	Details 01
00000_CD301	Details 02
00000_CD302	Details 03
18013_CD400	Steelwork Details 01
18013_CD401	Steelwork Details 02
18013_CD402	Steelwork Details 03
18013_CD400	Shelter Details 01
18013_CD401	Shelter Details 02

50% DOCUMENTATION

CONVIC

UNIT 13, 15/161 ROSSBY STREET,
 MICKLEHURST VIC 3071 AUSTRALIA
 03 9398 8899 FAX 03 9398 8898
 WWW.CONVIC.COM

This drawing and design is subject to copyright and may not be reproduced without prior written consent. Contractor to verify all dimensions on site before commencing work. Report all discrepancies to design professional prior to construction.
 If general dimensions are to be taken in preference to scaled drawings,
 © Convic 2019

CLIENT
WOOLLAHRA MUNICIPAL COUNCIL
 536, NEW SOUTH HEAD ROAD, DOUGLE BAY, NSW 2028

DRAWN
 MP
 CHECKED
 CM
 DIRECTOR
 JT

SCALE

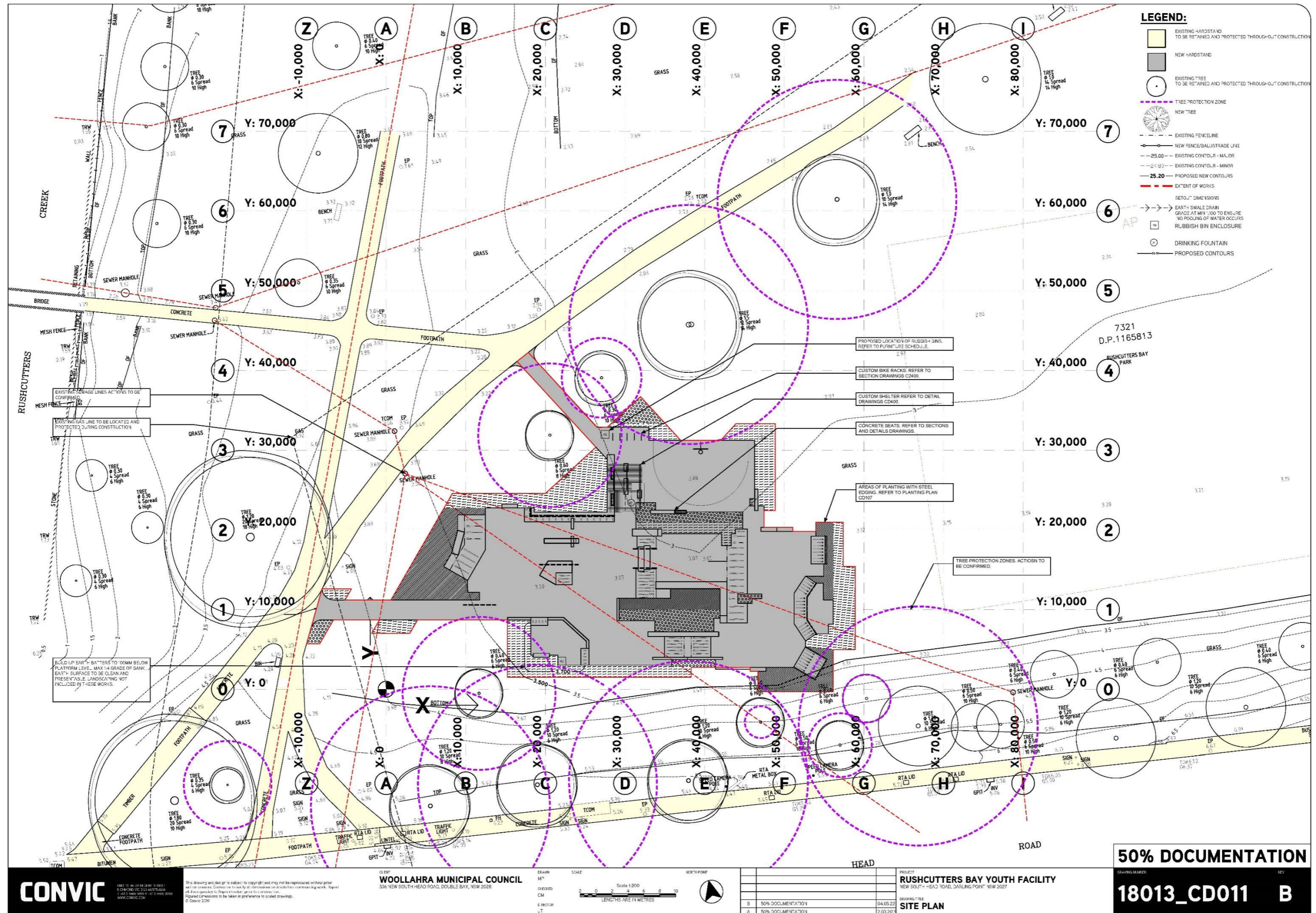
NORTH POINT

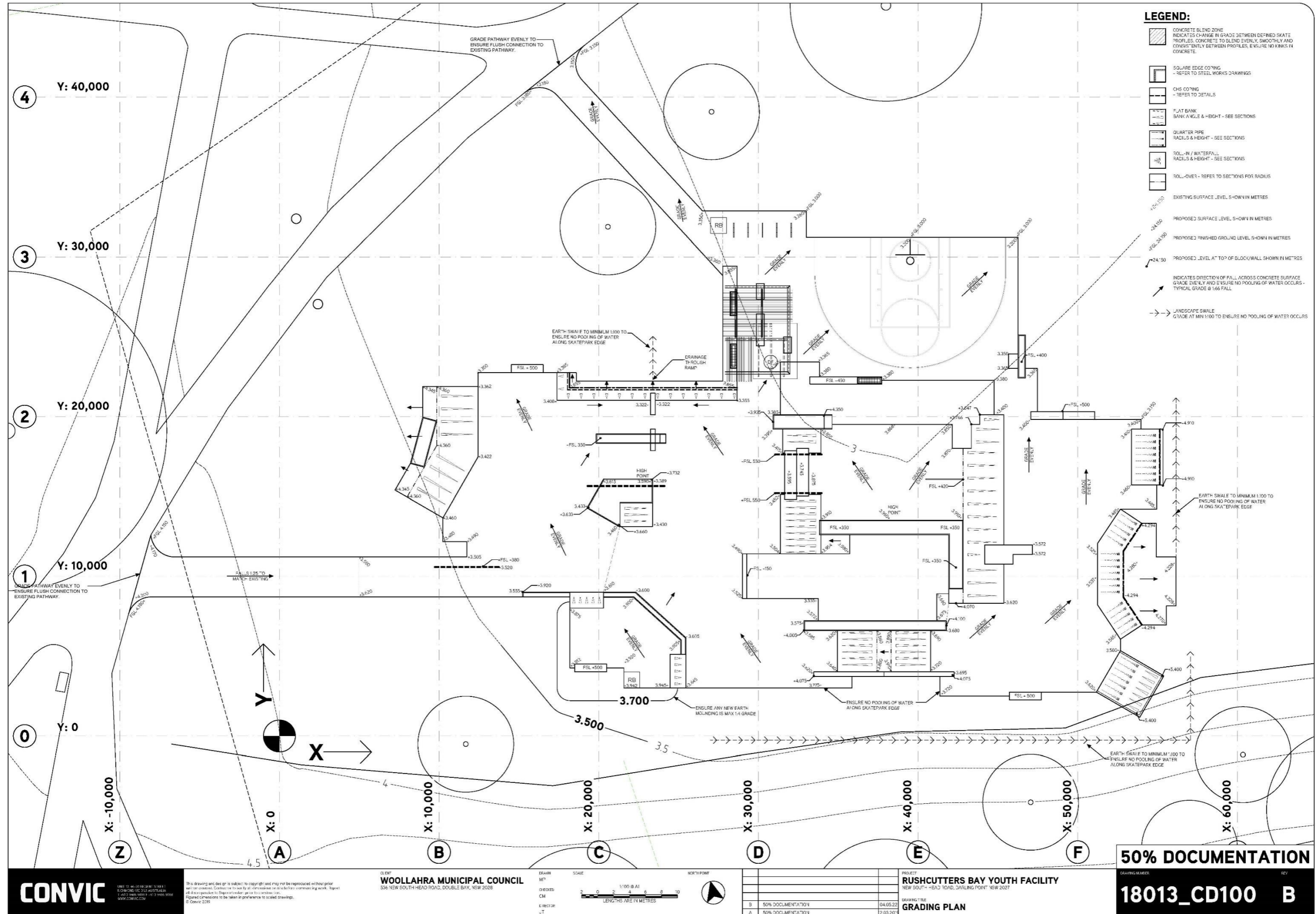


REV	DESCRIPTION	DATE
B	50% DOCUMENTATION	04.05.22
A	30% DOCUMENTATION	2.03.2019

PROJECT
RUSHCUTTERS BAY YOUTH FACILITY
 NEW SOUTH HEAD ROAD, DARLING POINT NSW 2027
 DRAWING FILE
TITLE AND DRAWING INDEX

DRAWING NUMBER
18013_CD000 REV
B





50% DOCUMENTATION

18013_CD100 B

CONVIC

UNIT 10, 46-48 JEFFERSON ST, SYDNEY NSW 1588
 TEL: (02) 9550 1111
 WWW.CONVIC.COM.AU

This drawing and design is subject to copyright and may not be reproduced without prior written consent. Contractors to use by all means and are to include in their contracts the following: Registered Contractors to be taken in preference to scaled drawings. © Convic 2021

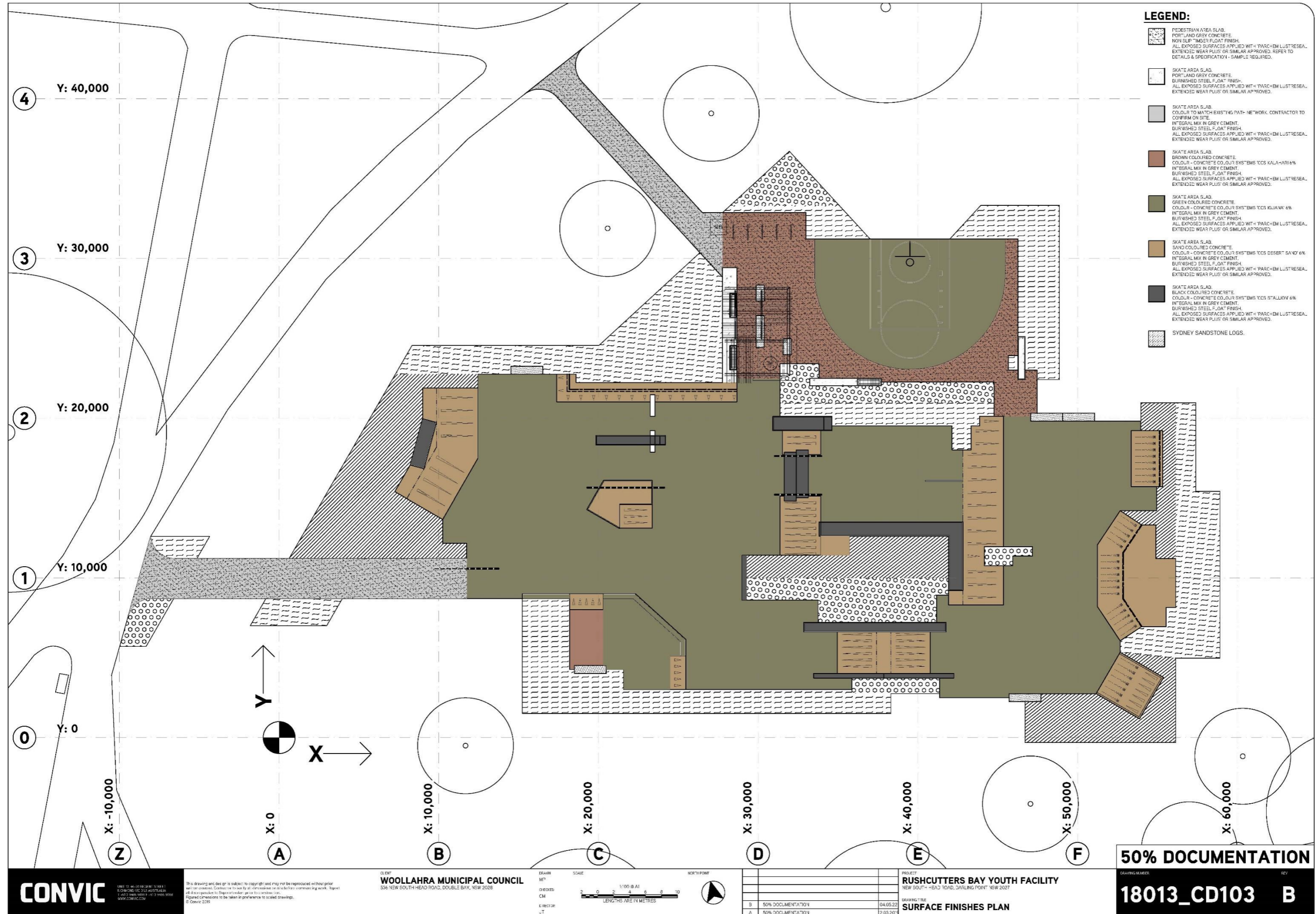
CLIENT
WOOLLAHRA MUNICIPAL COUNCIL
536 NEW SOUTH HEAD ROAD, DOUBLE BAY, NSW 2028

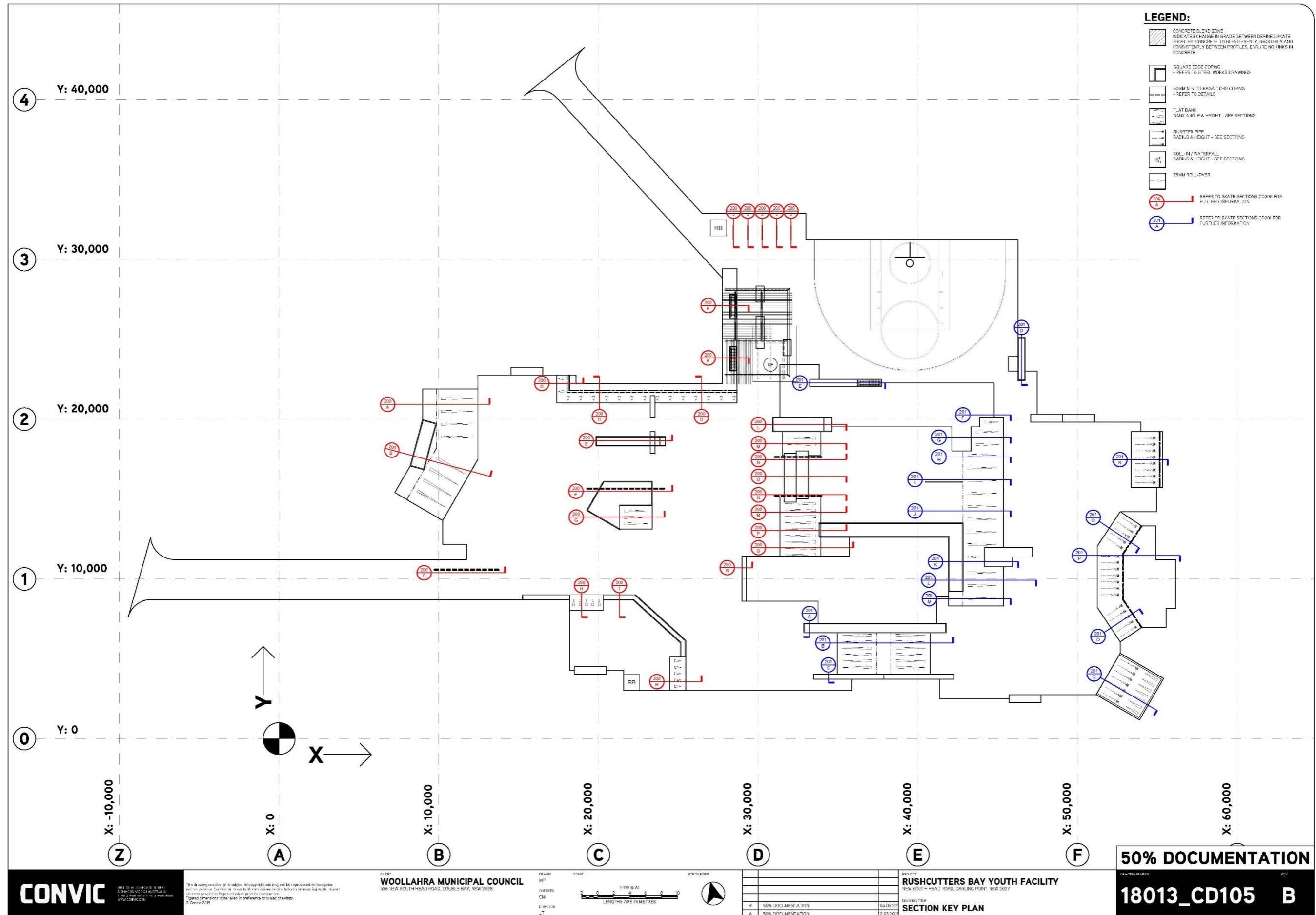
DESIGN: MPT
 CHECKED: CM
 DATE: 04.05.22
 SCALE: 1:100 @ A1
 LENGTHS ARE IN METRES

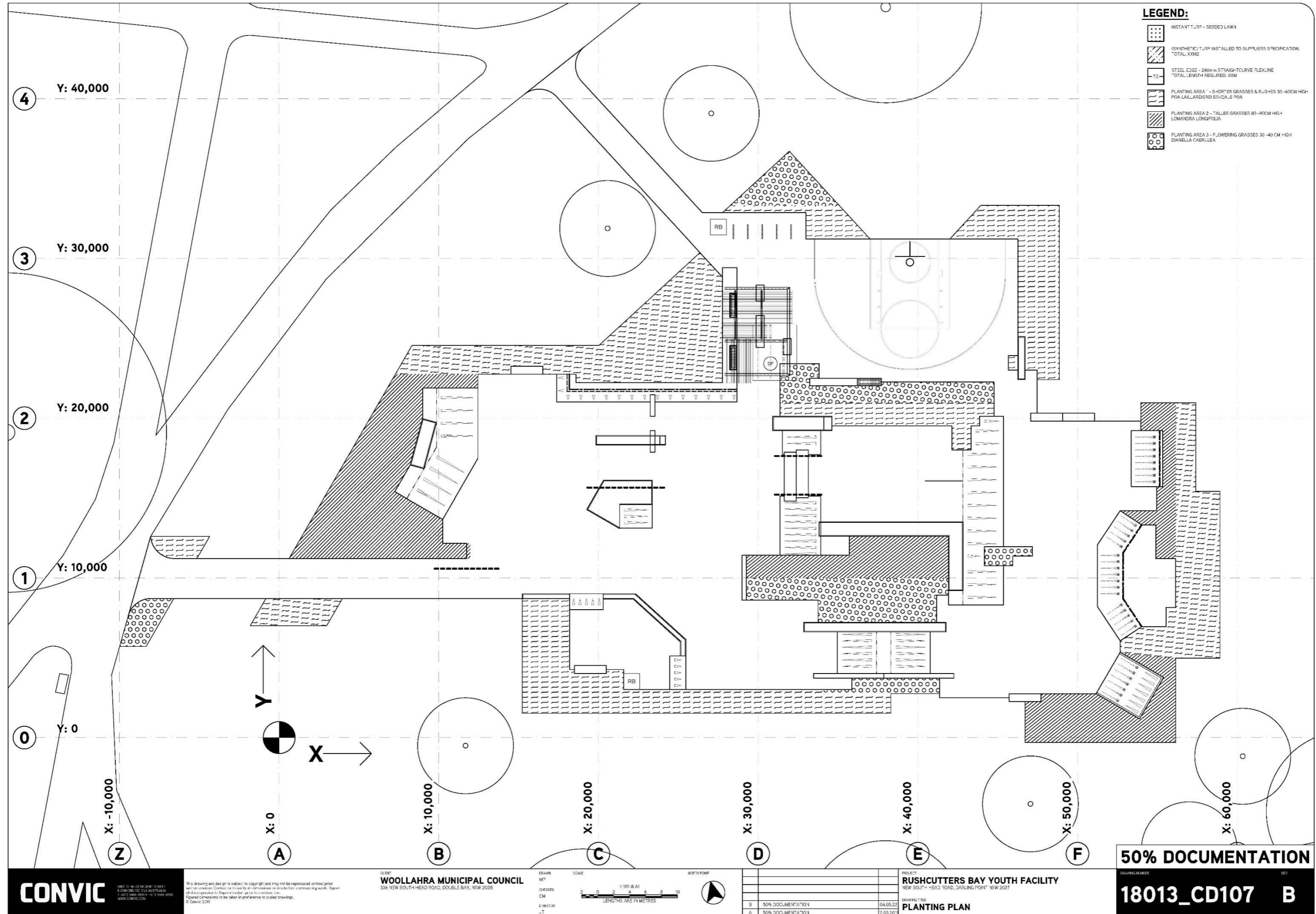
NO.	DESCRIPTION	DATE
B	50% DOCUMENTATION	04.05.22
A	50% DOCUMENTATION	2.03.20

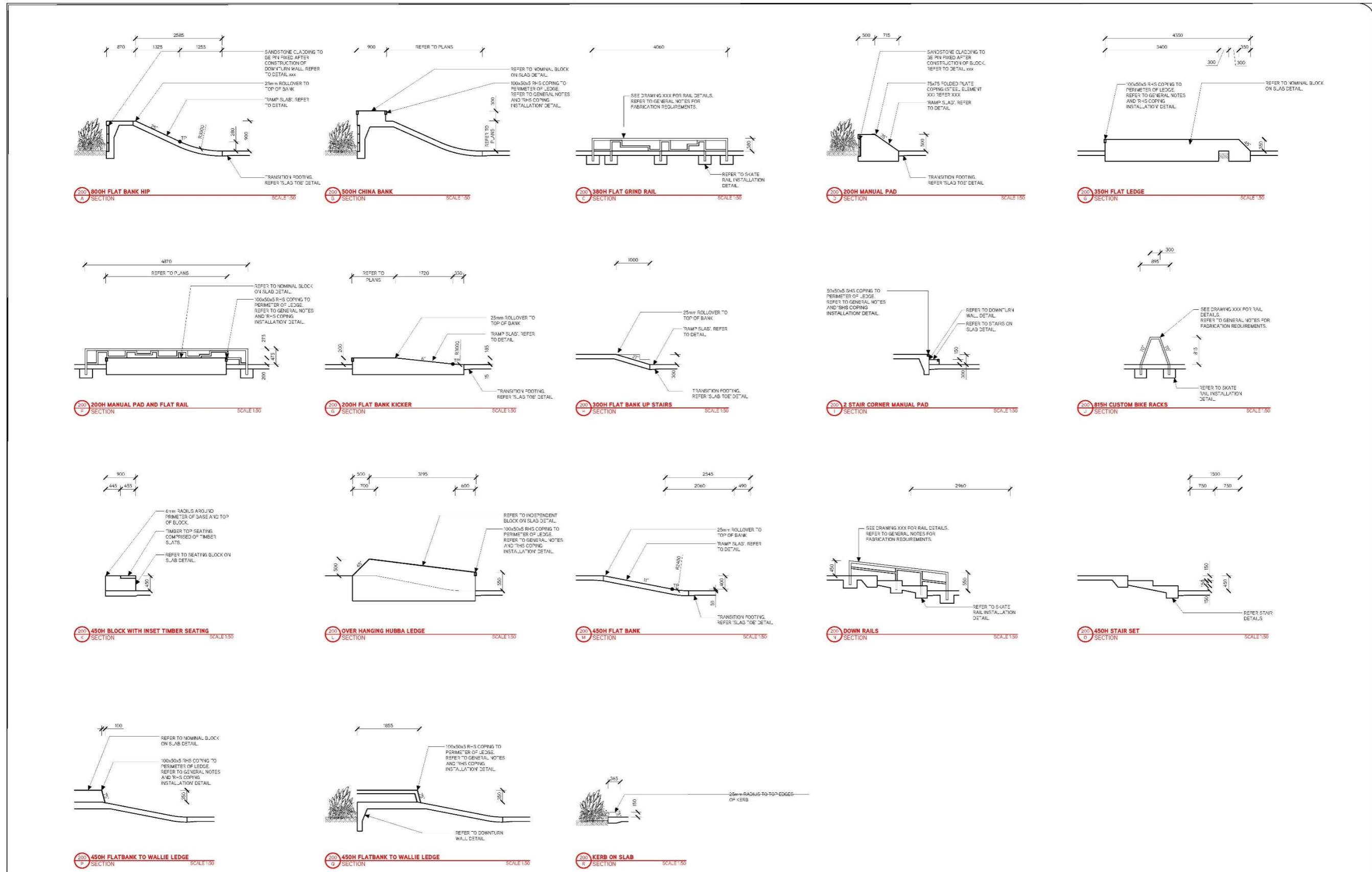
PROJECT
RUSHCUTTERS BAY YOUTH FACILITY
NEW SOUTH HEAD ROAD, DARLING POINT NSW 2027

DRAWING FILE
GRADING PLAN









50% DOCUMENTATION



This drawing and design is subject to copyright and may not be reproduced without prior written consent. Convic is not liable for any errors or omissions in this drawing. Reproduction of this drawing for any purpose other than that for which it was prepared is prohibited. All dimensions are in millimetres unless otherwise stated. © Convic 2021

CLIENT
WOOLLAHRA MUNICIPAL COUNCIL
536 NEW SOUTH HEAD ROAD, DOUBLE BAY, NSW 2028

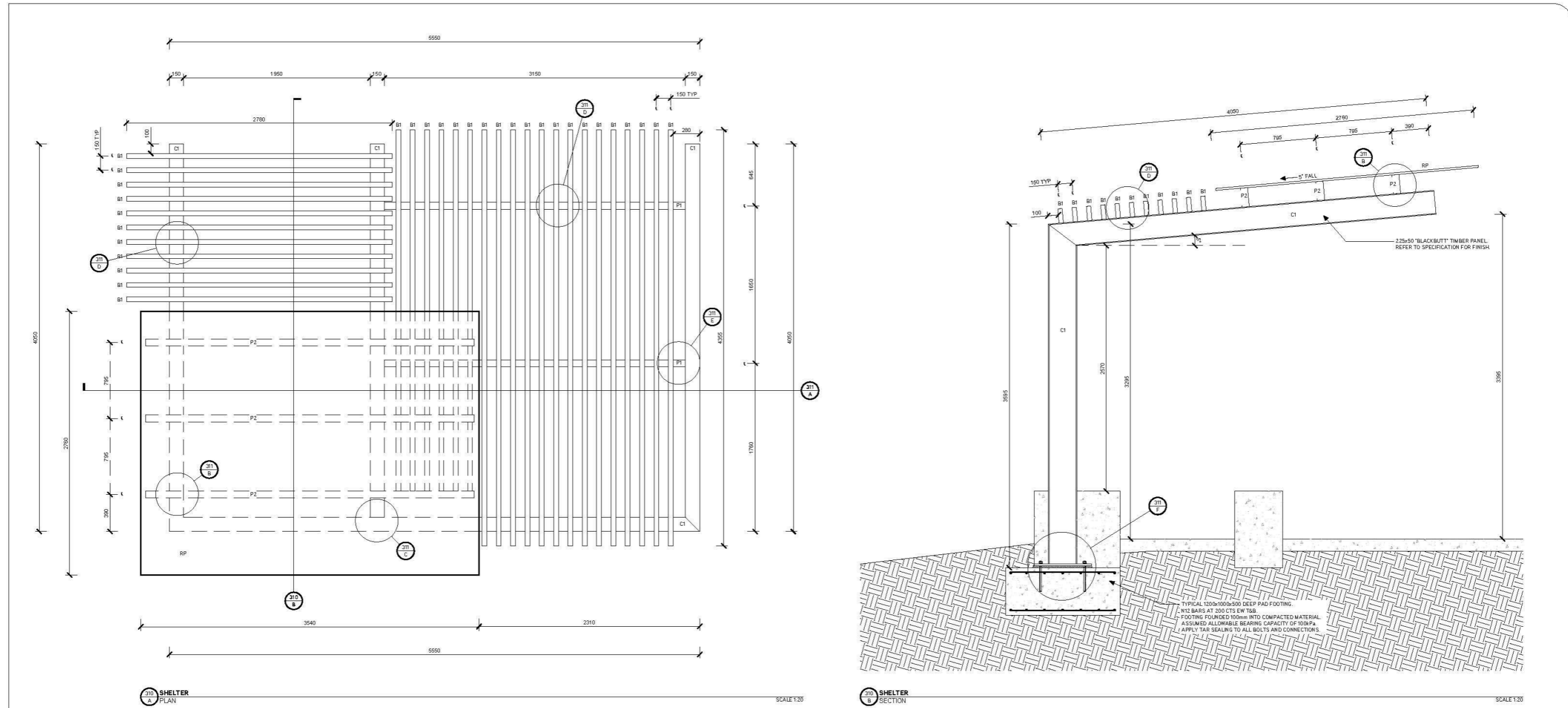
DATE: M/D
SCALE: As Shown @ A1
CHECKED: CM
DESIGNER: JT
LENGTHS ARE IN METRES

NO.	REVISION	DATE
B	50% DOCUMENTATION	04.05.22
A	50% DOCUMENTATION	2.03.20

PROJECT
RUSHCUTTERS BAY YOUTH FACILITY
NEW SOUTH HEAD ROAD, DARLING POINT NSW 2027

DRAWING FILE
SECTIONS 01

18013_CD200 B



SHELTER SCHEDULE			
MEMBER	DESCRIPTION	SIZE	FINISH
RP	ROOF PANEL	2760x3540x6 THICK STEEL PLATE	H2O AND PAINTED TEAL REFER TO GENERAL NOTES COLOUR: TBC
C1	COLUMN AND ARMS	310UB 32	H2O AND PAINTED BLACK WITH TIMBER INSET REFER TO GENERAL NOTES COLOUR: TBC
P1	PURLIN	150x75x6mm THICK CHANNEL	H2O AND PAINTED BLACK REFER TO GENERAL NOTES COLOUR: TBC
P2	PURLIN	200x75x6mm THICK CHANNEL	H2O AND PAINTED BLACK REFER TO GENERAL NOTES COLOUR: TBC
B1	BATTENS	150x50 TIMBER BATTENS	REFER TO GENERAL NOTES COLOUR: TBC

50% DOCUMENTATION

DRAWING NUMBER: **18013_CD501 B**



This drawing and design is subject to copyright and may not be reproduced without prior written consent. Contractor to verify all dimensions on site before commencing work. Report all discrepancies to the architect prior to construction. Figure dimensions to be taken in preference to scaled drawings. © Convic 2019

CLIENT: **WOOLLAHRA MUNICIPAL COUNCIL**
536 NEW SOUTH HEAD ROAD, DOUBLE BAY, NSW 2028

SCALE: As Shown @ A1
LENGTHS ARE IN METRES

NO.	DATE	DESCRIPTION
B	04.05.22	50% DOCUMENTATION
A	2.03.2019	50% DOCUMENTATION

PROJECT: **RUSHCUTTERS BAY YOUTH FACILITY**
NEW SOUTH HEAD ROAD, DARLING POINT NSW 2027

DRAWING TITLE: **SHELTER DETAILS 02**

Item No:	R2 Recommendation to Council
Subject:	MONTHLY FINANCIAL REPORT - JUNE 2022 INVESTMENTS HELD AS AT 31 JULY 2022
Author:	Toby Andreassen, Financial Accountant
Approvers:	Paul Ryan, Chief Financial Officer Sue Meekin, Director Corporate Performance
File No:	22/134902
Purpose of the Report:	To present the monthly financial report for June 2022 and to present a list of investments held as at 31 July 2022.
Alignment to Delivery Program:	Strategy 1.1: Provide and facilitate a range of community projects, programs and events.

Recommendation:

THAT the Committee:

- A. Receive and note the Monthly Financial Report – June 2022.
- B. Note that Council’s 12-month weighted average return for June 2022 on its direct investment portfolio of 1.41% exceeds the benchmark 90 day AusBond Bank Bill Index of 0.28%.
- C. Note that the interest income for the full year to 30 June of \$482k exceeded our March revised forecast of \$410k.
- D. Receive and note the list of Council’s investments held as at 31 July 2022

Executive Summary:

The purpose of this report is for the Responsible Accounting Officer (RAO) (Council’s Chief Financial Officer) to provide the Council with a written report for June 2022 in accordance with the Local Government Regulation 2005 (Clause 212), setting out details of all money that the Council has invested.

As previously noted by the Committee, due to the end of the month occurring after closure of the meeting Agenda and business papers for some months the full report for that month is unable to be prepared for the meeting and is instead presented to the following meeting. In order to meet the investments reporting obligations under the Local Government (General) Regulation noted above, a list of investments held as at the end of the month will be presented to the Committee at its meeting as ‘late correspondence’. Therefore this report presents the full monthly financial report for June 2022. A list of investments held as at 31 July 2022 will be presented to the Committee at its meeting on 1 August 2022 as “late correspondence”.

The 12-month weighted average return for June 2022 rose 60bps to 1.41% on the back of rising deposit rates. The full year interest of \$482k exceeded our earlier reforecast of \$410k.

Discussion:

The Monthly Financial Report for June 2022 is submitted to the Committee for consideration and includes the following:

- ◆ Investment Transactions for the month.
- ◆ Restricted Cash (Reserves).
- ◆ Summary of Receipts, Payments and Bank Balance.
- ◆ Details of Investment Portfolio.

- ◆ Investment Policy Compliance Report.
- ◆ Charts: Weighted Average Days to Maturity, Weighted Average Return, Weighted Average Return v 90 day AusBond Bank Bill Index, Actual Interest Earned v Original Budget & Revised Forecast.
- Movements in Book Value (Fair Value) of Investments
- Arrears of Rents & Fees.

Investment Transactions for the Month of June 2022

Date	Investment Description	Term	Rate	Transaction	Amount
Opening Balance as at 1 June 2022					87,241,507.73
10/06/2022	Bank of Queensland TD	153	2.54	Purchase	2,000,000.00
10/06/2022	Bendigo Adelaide Bank TD	153	2.60	Purchase	6,000,000.00
10/06/2022	Westpac Banking Corporation TD	153	2.44	Purchase	2,000,000.00
14/06/2022	Members Equity Bank TD	305	0.50	Maturity	-1,000,000.00
20/06/2022	Westpac Banking Corporation TD	294	0.25	Maturity	-4,000,000.00
30/06/2022	ING Direct TD	173	3.21	Purchase	2,000,000.00
30/06/2022	National Australia Bank TD	173	2.95	Purchase	2,000,000.00
30/06/2022	Westpac Banking Corporation TD	173	2.84	Purchase	2,000,000.00
30/06/2022	Bendigo Adelaide Bank TD	173	3.00	Purchase	2,000,000.00
30/06/2022	Australian Military Bank TD	173	2.75	Purchase	2,000,000.00
30/06/2022	My State Bank TD	173	3.20	Purchase	2,000,000.00
30/06/2022	Oakvale Capital RMBS			Fair Value Adjustment	21,726.19
30/06/2022	AMP Online movement			Deposit	1,271.65
30/06/2022	CBA Online movement			Withdrawal	-8,031,847.91
30/06/2022	Macquarie Online movement			Deposit	2,605.58
30/06/2022	NAB Online movement			Withdrawal	-5,843,833.53
Net movement in Portfolio for the month					3,149,921.98
Closing Balance as at 30 June 2022					90,391,429.71

Commentary:

Council's investment portfolio increased by \$3.1M during June with significant contributors being capital grants received (\$4M) and other grants and subsidies (\$1.5M).

Restricted Cash

Restricted Cash are funds set aside for future expenditure and are established either by a legislative requirement or Council resolution. Reserves established by a legislative requirement are called "External Restrictions" while those established by Council are "Internal Restrictions".

It is noted that the June restricted and unrestricted cash balances are subject to change as the June accounts are not yet closed and these figures will be impacted by year-end journals. The Financial Statements as at 30 June 2022, once prepared, will have the final restricted and unrestricted cash balances.

The breakdown below shows that of Council's total cash and investments of \$91.647M* at the end of June, \$88.043M was restricted leaving \$3.604M in unrestricted cash.

	30/06/2022 \$'000
Total Cash, Cash Equivalents and Investments	91,647 *
Less: Restricted Cash:	
External Restrictions	21,755
Internal Restrictions	<u>66,288</u>
Unrestricted Cash	<u>3,604</u>

*Includes on call cash in operating bank accounts not included in the investments balance above.

Details of restricted cash balances are provided each quarter in the quarterly budget review.

Summary of Receipts, Payments and Bank Balance

Cash Book Balance as at 31 May 2022		2,968,527.93
	General Fund Acct	1,498,365.51
	Kiaora Bank Acct	1,470,162.42

Receipts		
Rates		2,661,084.53
Investment Maturities		5,000,000.00
Transfers In from At Call Accounts		30,221,000.00
Other		12,412,108.49
Total Receipts		50,294,193.02

10 Largest Receipts during the month

Description	This month	Current YTD	Previous YTD
Kiaora Place	1,007,419	10,411,409	9,904,635
Vaucluse Bowling Club Capital Grant	3,400,699	3,400,699	0
Sundry Debtors	2,602,798	11,665,234	7,454,349
Deposits & Bonds	1,089,530	11,723,862	10,274,953
Parking Fines	792,811	6,392,211	6,043,560
S7.12 Contributions	380,200	4,347,952	3,694,213
GST Refund	272,280	2,008,931	2,963,876
Capital Grants - General	637,660	1,462,166	355,793
Parking Meter Charges	180,438	1,624,242	1,265,281
Trade Waste Debtors	159,251	1,532,704	1,652,379
	10,523,085	54,569,411	43,609,039

Payments		
Cheque Payments		-237,085.21
Cancelled Cheques		23,411.65
EFT Payments		-9,588,562.03
Returned EFT Payments		5,162.60
Total Payments before Direct Debits		-9,797,072.99

10 Largest Payments during the month

Reference	Payment Date	Payee	Description	Amount
167589	28/06/2022	Revenue NSW	Contribution to Fire & Rescue NSW/SES - 4th qtr	-544,685.44
93926	9/06/2022	Withheld	Refund of security deposit	-498,387.63
94034	16/06/2022	Electoral Commission NSW	Council election costs for 2021	-493,000.36
93801	2/06/2022	PayClear Services Pty Ltd	Employer/employee super - May'22	-360,914.75
94276	29/06/2022	PayClear Services Pty Ltd	Employer/employee super - Jun'22	-360,053.21
94006	16/06/2022	Veolia Environmental Services	Tipping fees - Municipal/Commercial putrescible MBT - May'22	-356,906.90
93650	2/06/2022	Veolia Environmental Services	Tipping fees - Municipal/Commercial putrescible MBT - Apr'22	-339,833.63
93816	9/06/2022	Adtrans Hino Pty Ltd	Fleet purchases	-305,841.47
94433	30/06/2022	Stateline Asphalt	Gen works - Ocean St, Old South Head Rd, The Crescent	-288,966.15
302601	16/06/2022	BGIS	Float top up	-225,841.86

Payments - Direct Debits From Bank A/c

Payroll	-2,677,356.34
PAYG Tax	-949,979.00
Bank Charges	-471.93
Revenue Collection Charges	-29,427.23
Investment Purchases	-22,000,000.00
Transfers to At Call Accounts	-16,687,000.00
Credit cards	-12,758.73
Total Direct Debits for period	-42,356,993.23
Total Payments	-52,154,066.22

Cash Book Balance as at 30 June 2022

	General Fund Acct	156,915.50
	Kiaora Bank Acct	951,739.23
Unpresented Cheques	6	Value: 3,002.00
Outstanding Deposits & Miscellaneous Items		264,049.89
Reconciled Cash Book Balance as at 30 June 2022		1,375,706.62
Bank A/c Balances as at 30 June 2022		1,375,706.62

	General Fund Acct	423,967.39
	Kiaora Bank Acct	951,739.23

Unpresented Cheques > \$30,000.00

Cheque No.	Cheque Date	Payee	Description	Amount
		Not any		

Commentary:

This statement presents Council's bank reconciliation as at 30 June 2022. The top ten receipt and payment items are provided. The \$2.6M of receipts under Sundry Debtors includes grants and subsidies of \$1.5M. Excluding investment transactions, receipts exceeded payments this month by \$1.9M. This amount, together with movements in cash, saw an overall increase in our investment portfolio of \$3.1M.

Details of Investment Portfolio as at 30 June 2022

RATING	BANK & SECURITY	PURCHASE DATE	MATURITY DATE	TOTAL TERM (DAYS)	REMAINING DAYS TO MATURITY	%	FACE VALUE \$	BOOK VALUE \$
	1. OAKVALE CAPITAL Limited Emerald Reverse Mortgage Backed Security						1,000,000.00	631,726.19
	2. WMC DIRECT INVESTMENTS							
BBB	BANK OF QUEENSLAND TERM DEPOSIT	30/08/2021	5/07/2022	309	5	0.39	1,000,000.00	1,000,000.00
NR	BANK OF SYDNEY TERM DEPOSIT	30/08/2021	5/07/2022	309	5	0.54	1,000,000.00	1,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	9/07/2021	11/07/2022	367	11	0.36	2,000,000.00	2,000,000.00
BBB	MEMBERS EQUITY TERM DEPOSIT	9/07/2021	11/07/2022	367	11	0.50	3,000,000.00	3,000,000.00
NR	COMMUNITY FIRST CU TERM DEPOSIT	7/12/2021	8/08/2022	244	39	1.00	2,000,000.00	2,000,000.00
BBB	JUDO BANK TERM DEPOSIT	17/09/2021	16/09/2022	364	78	0.65	2,000,000.00	2,000,000.00
BBB	JUDO BANK TERM DEPOSIT	23/12/2021	20/09/2022	271	82	0.95	1,000,000.00	1,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	8/04/2022	10/10/2022	185	102	1.15	3,000,000.00	3,000,000.00
NR	COMMUNITY FIRST CU TERM DEPOSIT	23/12/2021	24/10/2022	305	116	0.90	1,000,000.00	1,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	31/01/2022	31/10/2022	273	123	0.61	10,000,000.00	10,000,000.00
BBB	AMP BANK TERM DEPOSIT	10/11/2021	10/11/2022	365	133	1.00	2,000,000.00	2,000,000.00
BBB	BANK OF QUEENSLAND TERM DEPOSIT	10/06/2022	10/11/2022	153	133	2.54	2,000,000.00	2,000,000.00
BBB	BENDIGO ADELAIDE BANK TERM DEPOSIT	10/06/2022	10/11/2022	153	133	2.60	6,000,000.00	6,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	10/06/2022	10/11/2022	153	133	2.44	2,000,000.00	2,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	9/03/2022	9/12/2022	275	162	0.91	4,000,000.00	4,000,000.00
A	ING DIRECT TERM DEPOSIT	30/06/2022	20/12/2022	173	173	3.21	2,000,000.00	2,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	30/06/2022	20/12/2022	173	173	2.95	2,000,000.00	2,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	30/06/2022	20/12/2022	173	173	2.84	2,000,000.00	2,000,000.00
BBB	BENDIGO ADELAIDE BANK TERM DEPOSIT	30/06/2022	20/12/2022	173	173	3.00	2,000,000.00	2,000,000.00
BBB	AUSTRALIAN MILITARY BANK TERM DEPOSIT	30/06/2022	20/12/2022	173	173	2.75	2,000,000.00	2,000,000.00
BBB	MY STATE BANK TERM DEPOSIT	30/06/2022	20/12/2022	173	173	3.20	2,000,000.00	2,000,000.00
BBB	AMP BANK TERM DEPOSIT	5/01/2022	5/01/2023	365	189	1.10	1,000,000.00	1,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	8/04/2022	9/01/2023	276	193	1.52	3,000,000.00	3,000,000.00
BBB	JUDO BANK TERM DEPOSIT	8/03/2022	8/03/2023	365	251	1.10	3,000,000.00	3,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	9/03/2022	9/03/2023	365	252	1.08	4,000,000.00	4,000,000.00
BBB	AMP BANK TERM DEPOSIT	26/04/2022	22/03/2023	330	265	1.90	2,000,000.00	2,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	19/01/2021	18/07/2023	910	383	0.65	1,000,000.00	1,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	19/01/2021	18/07/2023	910	383	0.49	1,000,000.00	1,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	19/01/2021	17/08/2023	940	413	0.66	1,000,000.00	1,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	19/01/2021	17/08/2023	940	413	0.50	1,000,000.00	1,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	19/01/2021	16/10/2023	1000	473	0.67	2,000,000.00	2,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	19/01/2021	15/12/2023	1060	533	0.68	1,000,000.00	1,000,000.00
AA	WESTPAC BANKING CORPORATION TERM DEPOSIT	19/01/2021	15/12/2023	1060	533	0.53	1,000,000.00	1,000,000.00
AA	NATIONAL AUSTRALIA BANK TERM DEPOSIT	19/01/2021	19/01/2024	1095	568	0.70	2,000,000.00	2,000,000.00
AT CALL:								
AA	COMMONWEALTH BANK ONLINE SAVER A/C					0.35/0.85	4,161,595.17	4,161,595.17
BBB	AMP BANK 31DAY NOTICE ACCT					0.80/1.30	2,059,580.23	2,059,580.23
	BUSINESS SAVER ACCT					0.50	15.21	15.21
A	MACQUARIE BANK CASH MANAGEMENT ACCOUNT					0.60/1.00	4,032,480.47	4,032,480.47
AA	NATIONAL AUSTRALIA BANK PROFESSIONAL FUNDS ACCT					0.75/1.25	2,456,032.44	2,456,032.44
AA	ANZ BANK 11AM CALL ACCT					0.25/0.75	50,000.00	50,000.00
	Total WMC Direct Investments						89,759,703.52	89,759,703.52
	Weighted Average Days to Maturity of WMC Direct Investments				183.79			
	Weighted Average Return of WMC Direct Investments					1.41		
	PORTFOLIO TOTALS						90,759,703.52	90,391,429.71

I hereby certify that the above investments have been made in accordance with Section 625 of the Local Government Act 1993, Clause 212 of the Local Government (General) Regulation 2005 and Council's investment policy.
P. Ryan
CHIEF FINANCIAL OFFICER

Commentary:

Amounts held in 'at call' accounts have been reduced in favour of new deposits and the number of call accounts will shortly be brought back to only two.

**Investment Policy Compliance Report
as at 30 June 2022**

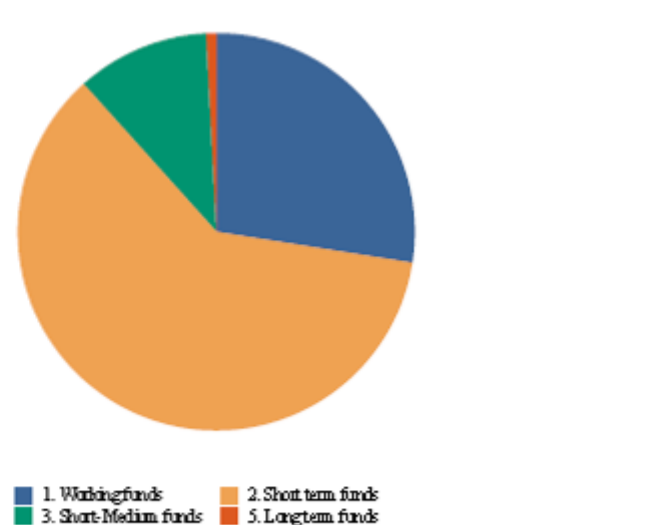
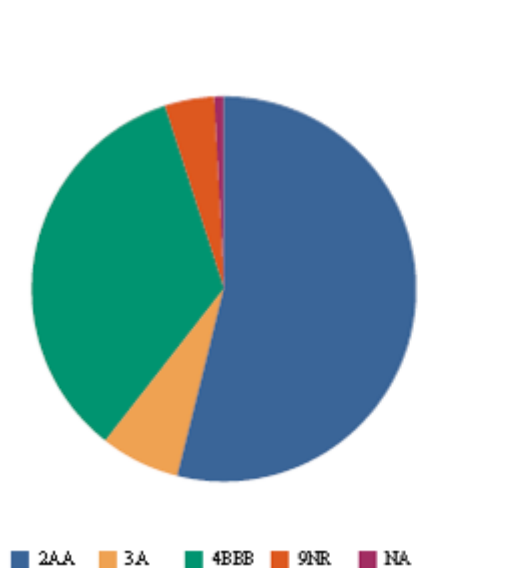
Acct	Bank	Rating Cat. %	Policy Limit	Current \$ Holding	% of Total	Compliance
Counterparty Limits:						
AMP	AMP Bank	BBB 10%	9,039,143	7,059,595	8%	Complies - \$ 1,979,547 available
ANZ	ANZ Bank	AA 30%	27,117,429	50,000	0%	Complies - \$27,067,428 available
AUM	Australian Military Bank	BBB 10%	9,039,143	2,000,000	2%	Complies - \$ 7,039,142 available
BAB	Bendigo Adelaide Bank	BBB 10%	9,039,143	8,000,000	9%	Complies - \$ 1,039,142 available
CBA	Commonwealth Bank	AA 30%	27,117,429	4,161,595	5%	Complies - \$22,955,833 available
COM	Community First Credit Union	NR 5%	4,519,571	3,000,000	3%	Complies - \$ 1,519,571 available
ING	ING Direct	A 15%	13,558,714	2,000,000	2%	Complies - \$11,558,714 available
JUD	Judo Bank	BBB 10%	9,039,143	6,000,000	7%	Complies - \$ 3,039,142 available
MAC	Macquarie Bank	A 15%	13,558,714	4,032,480	4%	Complies - \$ 9,526,233 available
MEB	Members Equity Bank	BBB 10%	9,039,143	3,000,000	3%	Complies - \$ 6,039,142 available
MYS	My State Bank	BBB 10%	9,039,143	2,000,000	2%	Complies - \$ 7,039,142 available
NAB	National Australia Bank	AA 30%	27,117,429	20,456,032	23%	Complies - \$ 6,661,396 available
OAK	Oakvale Capital	NA	0	631,726	1%	Grandfathered - Complies
QLD	Bank of Queensland	BBB 10%	9,039,143	3,000,000	3%	Complies - \$ 6,039,142 available
SYD	Bank of Sydney	NR 5%	4,519,571	1,000,000	1%	Complies - \$ 3,519,571 available
WBC	Westpac Banking Corporation	AA 30%	27,117,429	24,000,000	27%	Complies - \$ 3,117,428 available
				90,391,430		

Credit Quality Limits:

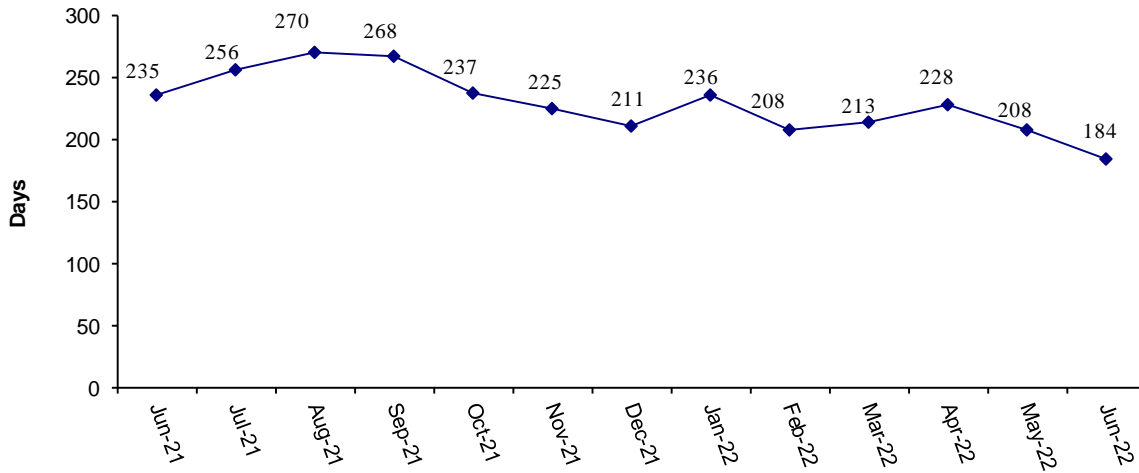
Rating Cat.	Limit	\$	%	
AA	100%	48,667,628	54%	Complies
A	60%	6,032,480	7%	Complies
BBB	40%	31,059,595	34%	Complies
NR	10%	4,000,000	4%	Complies
NA		631,726	1%	Grandfathered
		90,391,430		

Term to Maturity Limits:

Term	Limit	\$	%	
1. Working funds	10-100	24,759,704	27%	Complies
2. Short term funds	20-100	55,000,000	61%	Complies
3. Short-Medium funds	0-70	10,000,000	11%	Complies
5. Long term funds	0-20	631,726	1%	Complies
		90,391,430		



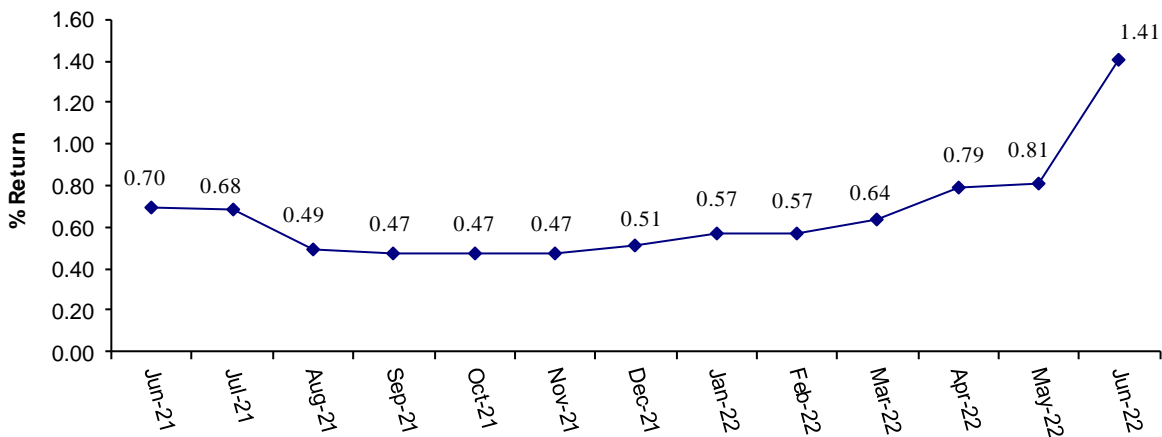
Weighted Average Days to Maturity



Commentary:

The weighted average days to maturity for this month fell 24 days over the previous month with the portfolio moving towards maturity and new investments placed on terms no greater than 180 days.

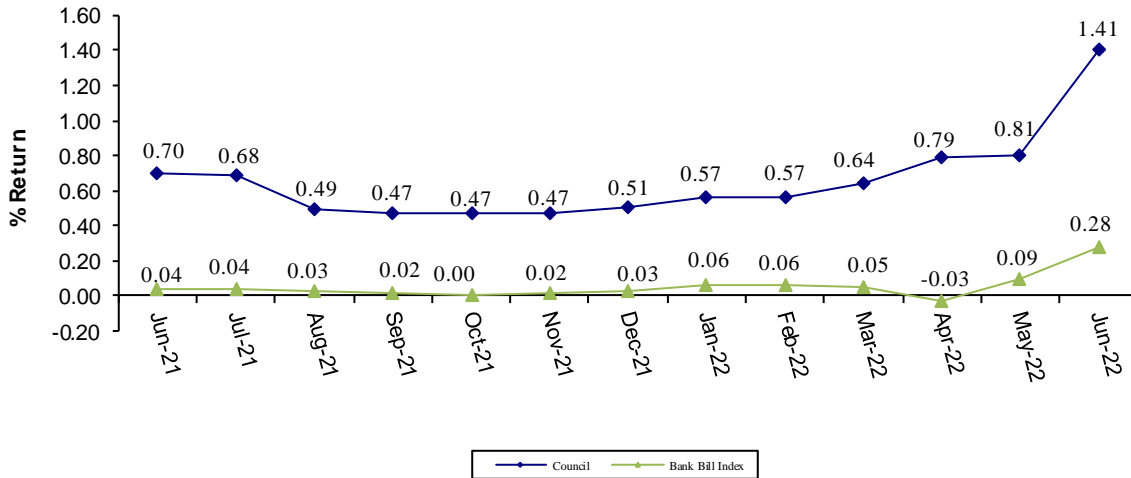
Weighted Average Return



Commentary:

The weighted average return for June saw a significant increase of 60bps with new investments placed on interest rate terms ranging from 2.44% – 3.21% per annum.

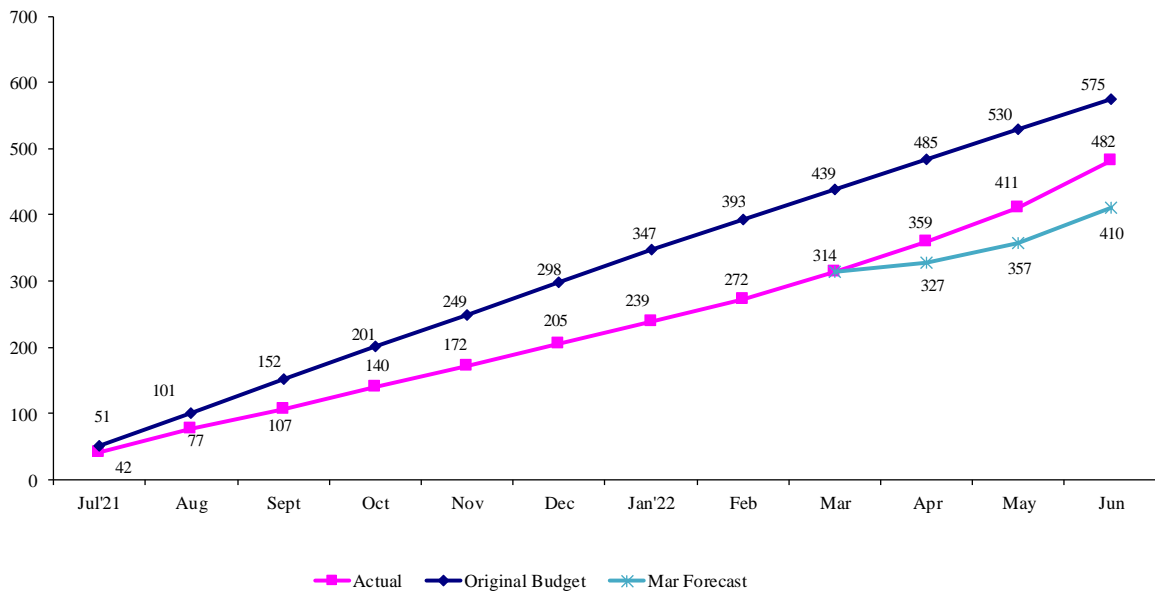
Weighted Average Return v Bank Bill Index



Commentary:

This chart tracks Council’s weighted average return on its direct investment portfolio against a 90 day AusBond Bank Bill Index. Council’s weighted average increased to 1.41% per annum with the 3mth AusBond Bank Bill Index rising to 0.28% per annum.

Actual Interest Earned v Budget \$'000



Commentary:

Our full year interest of \$482k exceeded our revised forecast of \$410k to interest rates recovering quicker than anticipated.

Movements in Book Value (Fair Value) of Investments

Formerly managed by Oakvale Capital

	Securities	Total Book Value
30/06/2021 Balance brought forward	610,000.00	610,000.00
30/06/2022 Revalue to Market Value	21,726.19	631,726.19
	631,726.19	

Direct Investments

	Securities	Total Book Value
30/06/2021 Balance brought forward	2,014,260.00	2,014,260.00
30/06/2020 Revalue to Market Value - ANZ FRN	(1,460.00)	2,012,800.00
31/07/2020 Revalue to Market Value - ANZ FRN	(1,320.00)	2,011,480.00
31/08/2021 Revalue to Market Value - ANZ FRN	(1,580.00)	2,009,900.00
30/09/2021 Revalue to Market Value - ANZ FRN	(1,960.00)	2,007,940.00
31/10/2021 Revalue to Market Value - ANZ FRN	(1,620.00)	2,006,320.00
30/11/2021 Revalue to Market Value - ANZ FRN	(1,560.00)	2,004,760.00
31/12/2021 Revalue to Market Value - ANZ FRN	(1,620.00)	2,003,140.00
31/01/2022 Revalue to Market Value - ANZ FRN	(1,400.00)	2,001,740.00
28/02/2022 Revalue to Market Value - ANZ FRN	(1,500.00)	2,000,240.00
7/03/2022 Revalue to Market Value - ANZ FRN	(240.00)	2,000,000.00
7/03/2022 Paid out on maturity	(2,000,000.00)	0.00
	0.00	

Commentary:

The table above details movements in Council's portfolio formerly managed by Oakvale Capital along with Council's direct investment floating rate notes (FRNs). It typically includes the maturity or sale of securities, quarterly coupon payments and fair value (market) adjustments.

Our Emerald Reverse Mortgage security was revalued for year-end recording a gain of \$21,726. The \$2M ANZ FRN was paid out on maturity in March as previously reported.

There were no coupons due for June.

Arrears of Rent & Fees

The table below summarises the arrears (greater than 30 days) of rents and fees as at 30 June 2022. This information is provided on a quarterly basis along with details of any outstanding debts greater than \$50,000.

Comparative information is also provided for the previous quarter and the same quarter last year.

The state government direction on COVID-19 landlord support to business tenants concludes on 30 June 2022. Many businesses (tenants) have struggled to understand the relief offered and then supply the required documentation to apply for rent waivers and deferrals in a timely manner. Council staff and its managing agent have undertaken consultation with the tenants and are continuing to work with those tenants who are yet to supply the required information or agree to the terms of the COVID-19 relief. For the year ending 30 June 2022, council will make a provision for debts considered impaired as per the accounting standards.

Type	Total Collectible (21/22 Revenue + Arrears)	> 30 days			> 60 days			> 90 days		
		Jun'22	Mar'22	Jun'21	Jun'22	Mar'22	Jun'21	Jun'22	Mar'22	Jun'21
General	14,110,267	106,420	285,806	168,116	90,115	113,086	31,407	503,409	467,406	208,137
% of Total Collectible		0.8%	3.0%	2.0%	0.6%	1.2%	0.4%	3.6%	4.8%	2.5%
Environmental Health	62,917	374	20,633	2,294	3,080	464	1,186	2,508	37,997	53,458
% of Total Collectible		0.6%	18.0%	2.0%	4.9%	0.4%	1.0%	4.0%	33.1%	45.5%
Preschool	347,595	0	1,490	0	0	0	0	0	0	0
% of Total Collectible		0.0%	0.9%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Trade Waste	1,551,778	9,537	6,906	30,411	3,792	3,587	9,040	856	1,867	5,234
% of Total Collectible		0.6%	0.6%	1.9%	0.2%	0.3%	0.6%	0.1%	0.2%	0.3%
Kiaora Place	10,361,637	133,977	62,127	-52,054	95,219	137,756	3,214	516,800	459,349	14,607
% of Total Collectible		1.3%	0.6%	-0.5%	0.9%	1.3%	0.0%	5.0%	4.4%	0.1%
Total	26,434,194	250,309	376,961	148,767	192,205	254,893	44,846	1,023,573	966,619	281,436
% of Total Collectible		0.9%	2.0%	0.8%	0.7%	1.3%	0.2%	3.9%	5.1%	1.5%

Outstanding Rents and Fees Debts greater than \$50,000 as at 30 June 2022.

Name	Amount	Remarks
A Council Tenant	\$83,379.72	Tenant has agreed to COVID-19 rent waiver and rent deferral plan. Outstanding payment is expected soon. Council staff will monitor to ensure the payment plan is followed.
A Council Tenant	\$77,756.52	Tenant has since paid \$20,000 in July. Discussions continue with tenant regarding COVID-19 rental assistance eligibility.
A Council Tenant	\$128,240.85	Tenant has been involved in COVID-19 rental assistance eligibility and discussions with tenant regarding the outstanding amount are ongoing.
A Council Tenant	\$132,367.03	Tenant has since paid \$80,000 in July and has agreed to COVID-19 rent waiver and rent deferral plan. Council staff will monitor to ensure the payment plan is followed.
A Council Tenant	\$58,905.00	Tenant has agreed to COVID-19 rent waiver and rent deferral plan. Outstanding payment is expected soon. Council staff will monitor to ensure the payment plan is followed.

Options:

Nil

Community Engagement and / or Internal Consultation:

NIL

Policy Implications:

NIL

Financial Implications:

In view of improving deposit rates we will review our interest revenue over the coming months and recommend forecast revisions as necessary.

Resourcing Implications:

NIL

Conclusion:

We are continuing to place new investments on terms no greater than 6 months with expectations of additional rate increases over the next few months and make forecast revisions if required.

Due to the timing of the August 2022 FC&S Committee meeting being so close to July month end, the July 2022 Monthly Financial Report will be tabled at the September 2022 FCS Committee in line with the Committee resolution from its meeting on 7 March 2022.

In order to meet the minimum investments reporting obligations under the Local Government (General) Regulation a list of investments held as at 31 July 2022 will be presented to the Committee at its meeting on 1 August 2022 as late correspondence.

Attachments

Nil

Item No: R3 Recommendation to Council
Subject: **CAPITAL WORKS PROGRAM STATUS REPORT - JUNE 2022
INCLUDING 2021/22 BUDGET REVOTES & ROLLOVERS**
Authors: Henrietta McGilvray, Senior Corporate Accountant
Petrina Duffy, Coordinator Strategy & Performance
Paul Ryan, Chief Financial Officer
Approvers: Sue Meekin, Director Corporate Performance
Tom O'Hanlon, Director - Infrastructure & Sustainability
Craig Swift-McNair, General Manager
File No: 22/132444
Reason for Report: To provide the Committee with an update on the status of projects in the 2021/22 Capital Works Program and to report on the 2021/22 Budget revotes and rollovers.

Recommendation:

THAT Council:

- A. Note and receive the Quarterly Progress Report – Capital Works Program for June 2022
- B. Approve the items identified as “Revote” in Attachments 1 and 2 to the 2022/23 Budget.
- C. Note that the net impact of the operational rollovers is an increase in Council's 2022/23 deficit of \$1k to a deficit of \$259k.

Executive Summary:

As part of Council's quarterly reporting under the Integrated Planning and Reporting Framework this report is presented to the Finance, Community & Services Committee detailing the status of projects in the Capital Works Program to the end of June 2022.

The Capital Works Program Status Report to the end of June 2022 report shows the current status of capital works projects, provides additional progress comments, identifies those projects either rolled over into 2022/23 or recommended for revote, and further provides a comparison of expenditure to date against the total project budget to the end of the June quarter.

2021-2022 was a challenging year for delivery of capital projects due to a combination of factors, including Covid related delays in the supply of materials and plant; unavailability of contractors due to employee illness and enforced isolation; and the exceptional number of days lost due to wet weather. However, 84% of the Capital Works Program (in dollar values) were either completed or are in progress or works were commenced at 30 June 2022.

Discussion:

1. Capital Works Program

The Capital Works Program Status Report for the end of June 2022 is at **Attachment 1**.

Consistent with the approach adopted for quarterly reporting on the Priorities and Actions contained in Council's Delivery Program and Operational Plan, the Capital Works Program Status Report:

- is presented by Theme, Goal, Strategy and Priority with specific projects supporting the Priority shown listed in the table under the heading of “Actions”, and

- includes a column headed “Comment Updated where ‘Yes’ indicates that the comments relating to that particular project have been updated since the previous quarterly report, enabling Councillors and other readers of the report to easily identify where a project’s status has been updated.

2. Capital Works Program Rollovers and Revotes

The table below summarises the rollovers and revotes from the Capital Works Program by Goal and Strategy.

By way of brief explanation of the rollovers and revote process, Council adopts an annual budget for the provision of works and services and the delivery of projects each year. At the end of each year the votes of expenditure lapse, except as provided in Clause 211 of the Local Government (General) Regulation 2005, whereby:

(3) *All such approvals and votes lapse at the end of a council’s financial year. However, this subclause does not apply to approvals and votes relating to:*

- (a) *work carried out or started, or contracted to be carried out, for the council, or*
- (b) *any service provided, or contracted to be provided, for the council, or*
- (c) *goods or materials provided, or contracted to be provided, for the council, or*
- (d) *facilities provided or started, or contracted to be provided, for the council,*

before the end of the year concerned, or to the payment of remuneration to members of the council’s staff.

There are instances where projects are commenced toward the end of a financial year but not completed. Where this is the case the budget allocation remaining can be rolled into the new financial year for the completion of the project. As the Regulation does not require these amounts to be revoted, this has been done administratively. Where the project has not commenced, Council is required to formally revote the budget allocation into the new financial year budget.

Expenditure relating to the 2021/22 financial year has now been finalised. This report makes a recommendation to revote budget allocations for capital works totalling \$3,474,345 into the 2022/23 Budget for projects not commenced at 30 June 2022, summarised below. The Capital Works Program Status Report for the end of June 2022 at **Attachment 1** includes a column identifying those projects that are recommended for “revote” into 2022/23.

	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Revotes \$
A liveable place					
5.1 Enhance local community, cultural and recreation facilities to become more attractive, integrated, safe and accessible.	2,701,787	1,971,000	730,787	635,757	110,000
5.3 Provide attractive, accessible, connected and safe parks, sportsgrounds, beaches and other public spaces	6,075,466	2,210,790	3,864,676	1,421,487	2,394,800
5.6 Reduce impacts of local flooding and improve floodplain risk management	1,580,956	441,301	1,139,655	656,602	280,729
5.7 Renew and upgrade infrastructure including roads, footpaths, stormwater drains and seawalls	5,961,555	3,792,348	2,169,207	2,152,977	35,070
Moving around					
6.1 Facilitate a network of accessible and safe transport options	1,704,129	671,437	1,032,692	1,032,692	0

	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Revotes \$
6.4 Reduce traffic congestion, noise and speeding	2,625,929	1,777,067	848,862	723,408	97,550
Protecting Our Environment					
7.1 Protect natural landscapes, systems and biodiversity	30,000	8,013	21,987	21,987	0
7.3 Support cleaner, healthier waterways including improved water quality and healthy water catchments, creeks and harbour	130,137	81,595	48,542	50,000	0
Sustainable use of resources					
8.1 Reduce greenhouse gas emissions and ecological footprint	587,290	131,923	455,367	71,394	371,320
8.2 Monitor and strategically manage environmental risks and impacts of climate change	103,190	50,286	52,904	8,051	0
8.3 Encourage and assist our community to be leaders in waste management and resource recycling	26,412	12,158	14,255	14,254	0
8.5 Promote and carry out water sensitive urban design.	120,000	121,134	-1,134	0	0
Community focused economic development					
9.1 Encourage vibrant and vital local suburbs, villages and neighbourhoods that support a healthy economy	1,296,608	646,074	650,534	650,534	0
9.3 Maintain a high quality public domain to support and promote local business	5,775,304	438,917	5,336,387	5,191,935	149,876
A well-managed Council					
11.4 Maintain Council's strong financial position	888,413	182,922	705,491	617,911	35,000
11.5 Deliver high quality services that meet customer expectations	622,733	126,908	495,826	487,710	0
	30,229,909	12,663,871	17,566,038	13,736,699	3,474,345

The top ten projects' budgets remaining, make up 58% of the \$17,211,044 being rolled over/revoted. These projects are listed below:

Current Ref #	Delivery Program 2022/23 – 2025/26 Priority	Project Name	Rollovers / Revotes \$
9.3.1.2	9.1.1 Encourage economic development in business and retail centres and implement Council's adopted Place Plans.	Knox St Double Bay Pedestrianisation	4,364,272
5.3.2.8	5.3.2 Implement a prioritised program of capital improvements to public open spaces and recreation facilities	Rushcutters Bay Park Youth Facility	1,151,800
6.1.1.1	6.1.1 Provide for sustainable, safe, convenient and efficient local movement of pedestrians, other alternative active transport and vehicles and support improved and accessible public transport.	New South Head Rd, William St – Norwich Rd Rose Bay	820,155
9.3.1.1	9.1.1 Encourage economic development in business and retail centres and implement Council's adopted Place Plans.	Plumer Road, Rose Bay - Streetscape Upgrade	785,387

9.1.2.2	9.1.1 Encourage economic development in business and retail centres and implement Council's adopted Place Plans.	Rose Bay Car Parks - Redevelopment	634,678
5.7.2.4	5.5.2 Implement the Infrastructure Capital Works Programs for renewal for all classes of public infrastructure.	George Street Paddington b/w Underwood Street and Oxford Street	619,684
5.1.3.13	5.1.2 Implement a prioritised program of capital improvements to community facilities.	Cooper Park Community Hall	407,207
5.3.2.14	5.3.2 Implement a prioritised program of capital improvements to public open spaces and recreation facilities.	Yarranabbe Park - Northern Plaza and stairs construction	400,000
11.5.2.3	11.1.2 Transform Council's business, by optimising the use of technology to support effective business processes and customer journeys	PCs Replacement - Replace all PCs due to end of life	400,000
5.3.2.30	5.3.2 Implement a prioritised program of capital improvements to public open spaces and recreation facilities.	Trumper Park Pathway renewal	374,491
			9,957,674

In summary, there were 161 capital projects budgeted in 2021/22. Of the 161 projects, 136 projects have either been completed or are in progress / commenced, with 50 projects being rolled over into 2022/23. There are 12 projects that have not commenced or are deferred and are recommended for revote. For comparison purposes, last year there were 80 projects rolled over and 7 projects revoted.

Overspent projects are balanced out by unspent funds from completed projects or reductions in amounts being rolled over. Projects being rolled over at less than budget remaining are indicated as such in **Attachment 1**. Funding for projects in progress at 30 June 2022 has been rolled forward into the 2022/23 Budget. Any Reserve funding for projects completed for less than budget has been returned to the respective Reserves at year-end.

The Capital Works Program revotes and rollovers totalling \$17,211,044 are funded from the following sources:

Source	Amount \$
Open Space & Community Facilities Reserve	1,084,233
Section 7.12 Contributions	3,206,571
Property Reserve	1,669,570
Grants	6,442,438
Environmental & Infrastructure Renewal Levy Reserve	2,426,259
Kiaora Reserve	590,314
Stormwater Management Reserve	307,999
Revotes & Rollovers Reserve	1,048,541
General Reserve	306,864
Section 7.11 Reserve	19,951
IT Reserve	78,303
Equipment Sales	30,000
Total	17,211,044

3. Operating and Operating Capital Budget Rollover and Revotes

There were also a number of operating budget projects and operating capital replacements not completed as at 30 June 2022 which also require rolling over or revoting. It is noted that the net operating deficit before capital grants and contributions for 2022/23 will increase by \$1k, which is the total of the operating rollovers net of grant income and vehicle sales income. The budgeted net operating deficit before capital grants and contributions for 2022/23 increases from \$258k to a deficit of \$259k. However, there is no impact on working funds as this budget expenditure is fully funded. Details of these items are provided in **Attachment 2**.

The table below summarises the specific budget provisions for the rollovers and revotes from the Operating and Operating Capital Budgets.

	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Revotes \$
General Manager & Executive	100,000	72,781	27,219	18,000	-
Community & Customer Experience	145,185	47,682	97,502	95,227	-
Corporate Performance	340,650	294,304	46,346	46,000	-
Infrastructure & Sustainability	4,219,521	1,626,255	2,593,266	2,053,346	413,482
Planning & Place	532,400	45,743	486,657	469,598	12,000
Total	5,337,756	2,086,765	3,250,990	2,682,171	425,482
Operating	1,797,273	745,625	1,051,647	978,134	42,000
Operating Capital	3,540,483	1,341,140	2,199,343	1,704,037	383,482

The Operating and Operating Capital Budgets revotes and rollovers totalling \$3,107,653 are funded from the following sources:

Source	Amount \$
Reserves	951,030
Plant sales	540,000
Grant Income	479,175
Working Funds	1,137,448
	3,107,653

Options:

Council may resolve in line with the recommendations as included in this report or Council may choose to resolve in some other manner.

Community Engagement and / or Internal Consultation:

No community engagement was required for this report.

Policy Implications:

There are no direct policy implications arising from this report.

Financial Implications:

With the Operating and Operating Capital rollovers and revotes detailed in this report, the net operating deficit before capital grants and contributions for 2022/23 will increase by \$1k, which is the total of the operating rollovers net of grant income and vehicle sales income. The budgeted net operating deficit before capital grants and contributions for 2022/23 increases from \$258k to a deficit of \$259k. However, there is no impact on working funds as this budget expenditure is fully funded.

Resourcing Implications:

There are no direct resourcing implications arising from this report.

Conclusion:



The status of each of the projects in Council's 2021/22 Capital Works Program has been updated by the relevant Manager with details provided for the information of the Committee in **Attachment 1**.

At the end of each financial year the budget provisions for projects that have not commenced, or are not contracted to commence, lapse. The budget provisions for these projects are required to be revoted into the new financial year budget, by resolution of Council. Budget provisions for projects in progress at 30 June 2022 do not lapse and, therefore, have been rolled into the new financial year administratively. Notations of the budget allocations rolled over and recommendations for revote into the 2022/23 Budget have also been highlighted in **Attachment 1**.

Overall, 84% of the Capital Works Program (in dollar values) were either completed or are in progress or works were commenced at 30 June 2022. The report also details a number of projects being rolled over or recommended for revote in both the Operating and Operating Capital Budgets. Details of these rollovers and revote recommendations are provided in **Attachment 2**.

It is recommended that the Items identified as "Revote" and "Recommended for Revote" in **Attachment 1** and **Attachment 2** respectively be revoted into the 2022/23 Budget.

Attachments

1. Capital Works Q4 Progress Report - June 2021/22 [↓](#) 
2. 2021-22 Operating and Operating Capital Budgets Rollovers & Revotes [↓](#) 



CAPITAL WORKS PROGRAM

QUARTERLY PROGRESS REPORT

APRIL - JUNE 2021/22



Finance, Community
& Services Committee
1 August 2022

Item - Annexure 1

Introduction

What is our Delivery Program & Operational Plan?

The Delivery Program 2018 to 2022 and Operational Plan 2021/22 is structured on the Community Strategic Plan – Themes and Goals. Each broad theme is supported by a number of Goals, Strategies, Priorities and Actions.

Progress reports for each of the five (5) Themes and eleven (11) Goals from our Delivery Program and Operational Plan are reported on a biannual basis,

The Priorities and Actions contained in the Delivery Program and Operational Plan are presented by Theme, Goal and Strategy.

In addition a Capital Works Program report is presented quarterly to the Finance, Community & Services Committee.

What is the Capital Works Program – Quarterly Progress Report?

This report provides progress comments against each project in the Capital Works Program. It is designed to provide a snapshot to the Council and the community on the progress against the Capital Works Program as adopted in the Delivery Program 2018 to 2022 and Operational Plan 2021/22.

Capital Works Program Quarterly Progress Report Statistics to end of June 2022

The Capital Works Program delivers actions which support the community priorities identified in our Community Strategic Plan, *Woollahra 2030*. This Capital Works Program progress report lists its project Actions under the theme it supports

- Goal 5: Liveable places,
- Goal 6: Getting around,
- Goal 7: Protecting our environment,
- Goal 8: Sustainable use of resources,
- Goal 9: Community focused economic development,
- Goal 11: A well managed Council.

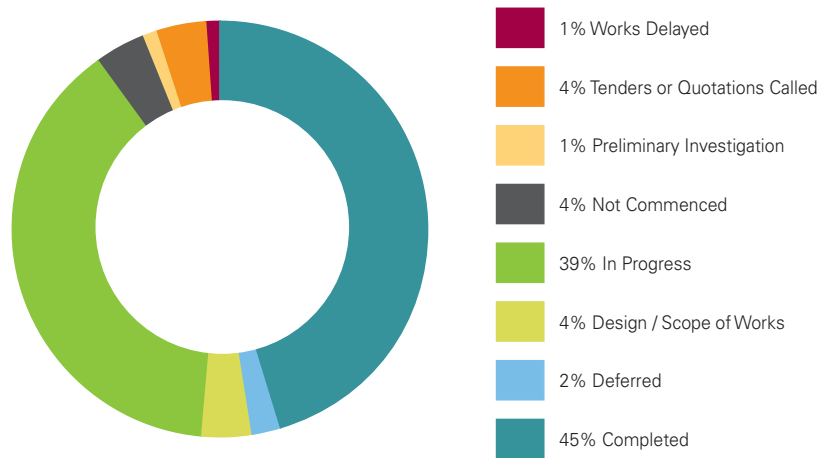
The following table provides a snapshot of the status of the progress of all Actions as at 30 June 2022.



Mushrooms in Cooper Park

Capital Works Actions

As at 30 June 2022



Status	Current Quarter		Budget (\$)	YTD Expenditure (\$)	Budget Remaining (\$)"
	# of Projects	%			
Completed	73	45%	7,854,667	7,262,165	592,502
Deferred	3	2%	206,597	0	206,597
Design / Scope of Works	7	4%	1,686,955	299,421	1,387,534
In Progress	63	39%	17,414,735	4,998,793	12,415,942
Not Commenced	6	4%	2,075,159	28,598	2,046,561
Preliminary Investigation	1	1%	159,074	0	159,074
Tenders or Quotations Called	6	4%	501,993	74,894	427,099
Works Delayed	2	1%	330,729	0	330,729
TOTAL	161	100%	30,229,909	12,663,871	17,566,038

Contents

Introduction	(i)
Capital Works Actions April-June 2021/22 Progress	
Goal 5: Liveable places	1
5.1 Enhance local community, cultural and recreation facilities to become more attractive, integrated and accessible	
5.3 Provide attractive, accessible, connected and safe parks, sportsgrounds, foreshore areas and other public spaces	
5.6 Reduce impacts of local flooding and improve floodplain risk management	
5.7 Renew and upgrade infrastructure including roads, footpaths, stormwater drains and seawalls	
Goal 6: Getting around	19
6.1 Facilitate an improved network of accessible and safe alternate transport options	
6.4 Reduce vehicle speed and traffic congestion through the introduction of traffic management facilities	
Goal 7: Protecting our environment	23
7.1 Protect natural landscapes, systems and biodiversity	
7.3 Support cleaner, healthier waterways including improved water quality and healthy water catchments, creeks and harbour	
Goal 8: Sustainable use of resources	24
8.1 Reduce greenhouse gas emissions and ecological footprint	
8.2 Monitor and strategically manage environmental risks and impacts of climate change	
8.3 Encourage and assist our community to be leaders in waste management and resource recycling	
8.5 Promote and carry out water sensitive urban design	
Goal 9: Community focused economic development	27
9.1 Encourage economic development in business and retail centres	
9.3 Maintain a high quality public domain to support and promote local business	
Goal 11: A well managed Council	29
11.4 Maintain Council's strong financial position	
11.5 Deliver high quality services that meet customer expectations	

(i)

WOOLLAHRA MUNICIPAL COUNCIL
Capital Works Q4 Progress Report - June 2021/22

Goal 5: Liveable places

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 5.1: Enhance local community, cultural and recreation facilities to become more attractive, integrated, and accessible.							
Priority 5.1.3: Implement a prioritised program of capital improvements to community and recreation facilities.							
5.1.3.1 Playgrounds - Replace Existing (00782)	In Progress	The Plumb Reserve playground is now complete with the entry artwork above the main entry gate installed. The upgrade has been nominated for a Parks and Leisure Australia award, with the outcome due to be announced in the next quarter. Remaining budget proposed to be allocated to the detailed design and documentation of the Lyne Park Playground renewal project and carried over to FY22/23.	Yes	412,048	386,478	25,570	Rollover
5.1.3.2 Rose Bay Toilet - New toilet block in Rose Bay (01360)	Completed		No	328,087	328,312	-225	Complete
5.1.3.3 Fletcher St Depot - Waterproof membrane to external wall (01689)	Completed	Works complete. More extensive works were expected but issue was addressed quickly.	Yes	30,000	3,780	26,220	Complete
5.1.3.4 Fletcher St Depot - Replace sewer line between depot and road (01690)	Completed	Works complete. Scope of works was reduced once works commenced on site.	Yes	28,000	5,440	22,560	Complete
5.1.3.5 Redleaf – replacement of fan motors & attenuators (01627)	Completed	Works complete.	Yes	44,952	43,390	1,562	Complete
5.1.3.6 Redleaf - replace air handling units (01628)	Design/Scope of Works	Works to be undertaken in conjunction with FY22/23 budgeted works.	Yes	50,000	0	50,000	Revote
5.1.3.7 Property management system (01629)	Design/Scope of Works	Two software companies were identified by the Property Department as potential providers. Further evaluation of their systems will be undertaken in Q2 FY22/23.	Yes	90,380	0	90,380	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.1.3.8 St Brigids (01371)	Completed	Woollahra Gallery @ Redleaf is now operational. Discussions at senior level underway to resolve outstanding financial matters. A report will be submitted to Council in September 2022. Until this matter is resolved no variation to the budget is required.	Yes	874,278	939,718	-65,440	Complete
5.1.3.9 Sir David Martin Reserve- Cottage (01545) - replacement of boundary fence	Completed		No	39,946	39,946	0	Complete
5.1.3.10 Trumper Pk Tennis - Disabled Toilets access (01630)	Completed	Works completed at the end of Q4. Budget has been rolled over to the FY22/23 awaiting invoice for processing.	Yes	50,000	0	50,000	Rollover
5.1.3.11 Hugh Latimer Centre - Roofing & Guttering (01631)	Works Delayed	Commencement of works delayed due to wet weather. Works to be undertaken in Q2 FY22/23.	Yes	50,000	0	50,000	Rollover
5.1.3.12 Keyless entry system for 2 hired venues - Cooper Park Hall & Rose Bay Cottage (01632)	Completed	Works complete.	Yes	20,000	19,648	352	Complete
5.1.3.13 Cooper Park Community Hall - Internal & external upgrades (01633)	In Progress	Works scheduled to be completed in Q2 FY22/23. A reallocation of grant funds has been requested from Department of Infrastructure as part of the LRCI Phase 2 grant funding. Awaiting confirmation from Department on whether reallocation of funds is approved.	Yes	535,199	127,991	407,208	Rollover
5.1.3.14 Woollahra Preschool - Replace vinyl floor coverings (01692)	Completed		No	5,250	5,250	0	Complete
5.1.3.15 Woollahra Preschool - Internal painting (01693)	Completed		No	21,970	21,970	0	Complete
5.1.3.16 Gaden Reserve - Replace floor coverings (01694)	Completed	Only minor patchwork required which was completed as maintenance. Funds previously transferred to Property Reserves.	Yes	0	0	0	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.1.3.17 McKell Park (Cannonbury Cottage) - Install awning over paving (01695)	Deferred	Quotations far exceeded allocated budget. Project to be considered as part of a future works programs. Application to transfer funds to Woollahra Golf Club #01685.	Yes	25,000	0	25,000	Revote
5.1.3.18 E J Ward Centre - Carpet replacement (01696)	Completed		No	4,641	4,641	0	Complete
5.1.3.19 Cross St Community Centre - Replace carpet (01697)	Completed		No	7,510	7,510	0	Complete
5.1.3.20 Bay Room - Replace floor coverings (01698)	Completed		No	5,866	5,866	0	Complete
5.1.3.21 Sir David Martin Reserve - Drill Hall- Decking and Roof Replacement (01699)	Tenders or Quotations Called	Finalisation of the scope of works was delayed due to recent weather, but quotations have now been invited.	Yes	35,000	0	35,000	Revote
5.1.3.22 E J Ward Centre (01367)	Completed		No	10,207	10,207	0	Complete
5.1.3.23 Preschool expansion (01446)	Completed		No	16,000	16,000	0	Complete
5.1.3.24 Sherbrooke Hall (01547) - refurbishment (withheld security monies)	Completed		No	4,853	4,853	0	Complete
5.1.3.25 Lifeline Sign Replacements (01709)	In Progress	The Lifeline sign replacement project is fully funded by a grant from Lifeline. The signs are currently being designed by Lifeline. Once we have the design we will organise installation.	Yes	12,600	0	12,600	Rollover
TOTAL:				\$2,701,787	\$1,971,000	\$730,787	
Strategy 5.3: Provide attractive, accessible, connected and safe parks, sportsgrounds, foreshore areas and other public spaces.							
Priority 5.3.2: Implement a prioritised program of capital improvements to public open spaces.							

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.1 POS Project Management (00054)	Completed	This cost centre has been used for consultancy fees on some initial investigation works on various projects identified for the FY21/22 and FY22/23 financial years.	Yes	34,026	20,559	13,467	Rollover
5.3.2.3 Park furniture roll-out (LGA-wide) (00450)	In Progress	Park furniture upgrades have been completed at various parks including Gap Park, Parsley Bay Reserve, Elms Reserve, Cooper Park, Pat Thompson Park and Duff Reserve. Further rollout of new park furniture will continue into July and August due to delays with weather.	Yes	150,000	111,237	38,763	Rollover
5.3.2.4 Park Lighting Upgrades (00667)	In Progress	A low level lighting design for Royal Hospital for Women Park has been completed and consultation with the community will occur in July 2022. Once the consultation is complete installation will follow in Q1 FY22/23.	Yes	76,000	9,075	66,925	Rollover
5.3.2.5 Park Signage - New and Replace (00777)	In Progress	Parks signage throughout the LGA continues to be renewed with some delays due to the weather and to production issues. Two significant projects to be completed in Q1 FY22/23 are the Redleaf wayfinding signage and new Bondi to Manly walk signs.	Yes	160,288	60,882	99,406	Rollover
5.3.2.6 Gap Park Self Harm Minimisation-Action from Masterplan (01083)	Completed		No	62,051	61,648	403	Complete
5.3.2.8 Rushcutters Bay Park Youth Facility (01190)	Not Commenced	GML Heritage have provided the final Conservation Management Strategy (CMS) and Heritage Impact Statement (HIS). A recommendation to submit a Section 60 application under the NSW Heritage Act for approval to undertake the Project will be presented to Council in August 2022. The Section 60 process will involve public exhibition of all documents lodged as part of the application. Budget to be carried over to FY22/23.	Yes	1,180,398	28,598	1,151,800	Revote
5.3.2.10 Redleaf - Retaining wall works (01336)	In Progress	Works have commenced on the Redleaf Pool Retaining Wall, with completion expected at the end of August 2022.	Yes	127,400	33,636	93,764	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.11 Fencing Upgrade – Various Sites (01338)	In Progress	The playground fence at Robertson Park is complete. The contract to replace the Lough Playing field bollards has been awarded with delays due to production issues and availability of materials. Works are expected to be completed by August 2022.	Yes	173,923	94,896	79,027	Rollover
5.3.2.12 Sayonara Slipway Improvements (01340)	Not Commenced	GML Heritage have provided the final draft of the Conservation Management Strategy for the site. A Heritage Impact Statement (HIS) for the Sayonara Slipway Improvements is to be developed in 2022/23. Budget to be carried over to FY22/23.	Yes	150,000	0	150,000	Revote
5.3.2.13 Cooks Paddock Upgrade - Retaining Walls and play features (01395)	Completed		No	38,418	35,235	3,183	Complete
5.3.2.14 Yarranabbe Park - Northern Plaza and stairs construction (01399)	Not Commenced	GML Heritage have provided the final draft of the Conservation Management Strategy for the site. A Heritage Impact Statement (HIS) for the Northern Plaza Stairs is to be developed in FY22/23. Budget to be carried over to FY22/23.	Yes	400,000	0	400,000	Revote
5.3.2.15 Gap Park Tram Alignment Pathway construction (01468)	Completed		No	333,939	331,261	2,678	Complete
5.3.2.16 Dillon Street Reserve Landscape Upgrade (01476)	Completed		No	378,943	375,680	3,263	Complete
5.3.2.18 Cooper Park Creek Wall - Final stage of creek wall along Tennis Courts (01614) and Rehabilitation (01611)	Completed	The Cooper Park creek wall repairs are complete. The remaining funds to be rolled over to undertake landscape planting in spring FY22/23.	No	113,631	107,751	5,880	Rollover
5.3.2.19 Irrigation Renewal at Parsley Bay, Chiswick Gardens (01612)	Completed		No	32,092	32,092	0	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.20 Nursery Improvements - For volunteer works (01613)	Completed		No	3,153	2,904	249	Complete
5.3.2.21 Vaucluse War Memorial - Upgrade structures (01616)	In Progress	Ausgrid have undertaken the protection of the power lines after delays due to weather and scheduling. A contractor has been engaged to remove the flagpole and cannons for rectification and conservation works. Once this has been undertaken the contractor will reinstall the flagpole and cannons.	Yes	49,380	6,638	42,742	Rollover
5.3.2.22 Rose Bay Activation – New South Head Road (01617)	Completed	The installation of the seat and planters are complete.	Yes	161,075	161,075	0	Complete
5.3.2.23 New/additional street planter boxes in business centres throughout LGA - Funded by Australian Government Grant (LRCIP) as per Council resolution (01682)	In Progress	The rollout of planter boxes are complete in all business centres. The purchase of additional planter boxes has also been undertaken for future rollouts. The remaining funds will be used for planting improvements in the planter boxes through spring FY22/23.	Yes	150,000	135,469	14,531	Rollover
5.3.2.24 Multi-use sports facilities construction (01672)	Not Commenced	The construction method of the multi courts at Lough Playing fields has had to be re-designed due to geo technical issues which has increased the cost of the project. Two grant applications to match Council's funding and secure the required budget for the project have been unsuccessful. Another grant application was submitted on 15 April. Community consultation on the project will commence Q1 FY22/23.	Yes	308,000	0	308,000	Revote
5.3.2.25 Eastbourne Reserve upgrade - Retaining wall replacement and landscaping (01673)	Completed		No	23,877	23,295	582	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.26 Bellevue Park extension of pathway and landscaping - Bellevue Park Stage 2 Design & Consultation. Construction to be funded in future budgets (01674)	In Progress	A consultant has been engaged for the detailed design documentation for Bellevue Park Stage 2 pathway. Funding is provided in the FY22/23 Capital Works budget for the construction works which is expected to commence in Q2 FY22/23.	Yes	35,000	0	35,000	Rollover
5.3.2.27 Tingira Reserve Landscape upgrades - Pathway renewal, irrigation and landscaping improvements (01675)	In Progress	The pathway and irrigation works are complete at Tingira Reserve. The landscape works are scheduled for Spring this year. The budget will be carried over to complete these works.	Yes	100,000	83,790	16,210	Rollover
5.3.2.28 Lyne Park Landscape Upgrade - Improved entry garden beds to Lyne Park off New South Head Rd (01676)	In Progress	The garden beds at the entry of Lyne Park and the Cenotaph have been renewed. Currently seeking design solutions to undertake improvements to the area in front of the Lyne Park toilets with remaining funds.	Yes	50,000	21,017	28,983	Rollover
5.3.2.29 Landscape improvements - Moncur Reserve, Plumb Reserve and Raoul Wallenburg Reserve (01677)	Completed	Works at Plumb Reserve and Raoul Wallenburg Reserve are complete. Notification is currently occurring to local residents of Moncur Reserve. Proposal includes some landscape improvements to improve accessibility to park seating and providing some play elements. It is anticipated that the works be undertaken in Q1 FY22/23.	Yes	100,000	39,774	60,226	Rollover
5.3.2.30 Trumper Park Pathway renewal - Pathway renewal from the Trumper Park Tennis Courts to Edgecliff Train Station (Bowes Avenue) (01678)	In Progress	Detailed design is complete and notification will occur in July 2022. Procurement for the works are to be undertaken with anticipated commencement in Q2 FY22/23.	Yes	384,000	9,509	374,491	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.32 Parsley Bay cliff columns - Replacement and repair of existing supporting columns located under the western side of Parsley Bay rock shelves (01680)	In Progress	Works to the Parsley Bay columns have commenced. The anticipated completion date is August 2022.	Yes	101,800	23,612	78,188	Rollover
5.3.2.33 Figtree Reserve landscaping - Landscaping works due to flood damage to Figtree Reserve overlooking Cooper Park (01681)	In Progress	Engineering design drawings are complete for the re-stabilisation of Figtree Reserve embankment. A contractor is currently being procured with work expected to commence in Q1 FY2022/23.	Yes	186,000	386	185,614	Rollover
5.3.2.34 Softfall Renewal - various sites identified in Assets register (01086)	In Progress	Softfall renewals are complete at Plumb Reserve and Dillon Street Reserve as part of the playground upgrades. A contractor has been engaged to undertake the final softfall renewals at the outdoor exercise stations in Christison Park in Q1 FY22/23.	Yes	172,436	104,999	67,437	Rollover
5.3.2.35 Fitness Station Renewal - Various upgrades (01619)	Completed		No	76,553	76,553	0	Complete
5.3.2.36 Christison Park sportsground irrigation - implement stage 2 of the upgrade (01402)	In Progress	The drainage works at Christison Park along New South Head Road has been completed with some further landscaping works to occur in Q2 FY22/23.	Yes	38,590	7,414	31,176	Rollover
5.3.2.37 Trumper Park Sightcreens (01618)	Completed		No	39,569	39,175	394	Complete
5.3.2.38 Synthetic Cricket wicket upgrades - Replacement of synthetic surface on Rushcutters Bay Park and Lough Playing Fields cricket pitches (01683)	In Progress	Renewal of the synthetic cricket wickets at Lough Playing Fields and Rushcutters Bay Park are complete. The remaining budget will be used on the renewal of the cricket wicket at Christison Park.	Yes	30,000	7,563	22,437	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.3.2.39 Croquet Club - External painting & repairs (01622)	Completed		No	43,433	43,433	0	Complete
5.3.2.40 Sir David Martin Reserve Toilets - Refurbish toilets (01624)	Completed		No	62,054	60,294	1,760	Complete
5.3.2.41 Lyne Park Amenities & Toilets - Upgrade change rooms (01686)	In Progress	Works to commence 15 July FY22/23 as requested by the club users. Expenditure and budget have been moved to the FY22/23 for processing.	Yes	30,000	0	30,000	Rollover
5.3.2.42 Lough Field Amenities - Roof, gutters & downpipes (01687)	Completed	Works complete. Expenditure and budget have been moved to the FY22/23 awaiting invoice for processing.	Yes	30,000	0	30,000	Rollover (\$20,000)
5.3.2.43 Trumper Park Grandstand & Amenities - Re-tile showers and toilet areas in change rooms (01688)	Design/Scope of Works	Project to commence in Q1 FY22/23. Suitable tiling for the floor being scoped.	Yes	50,000	0	50,000	Revote
5.3.2.44 Major Sports Surface Renovations (01482)	In Progress	Funds are being used to undertake repairs to the Rushcutters Bay Park bore. Investigations to determine a repair solution have been hindered by recent weather restricting access. Anticipated completion Q1 FY22/23.	Yes	50,000	33,102	16,898	Rollover
5.3.2.45 Cooper Park Tennis Sewer Works (01707)	Completed	Works complete.	Yes	17,000	16,702	298	Complete
TOTAL:				\$5,703,029	\$2,199,254	\$3,503,775	
Priority 5.3.3: Continue improvement program for horticultural sites in business centres.							
5.3.3.1 Double Bay Commercial Centre - Double Bay Lanterns (01645) and (01481)	In Progress	This project has been significantly delayed by Ausgrid policy regarding installation of third party infrastructure on their assets. A revised feasibility study has been undertaken by ADP Consulting in conjunction with further discussions with Ausgrid, which indicates some agreement may be reached with Ausgrid to proceed with the lantern installations, however the viability of the project has still not been resolved.	Yes	372,437	11,535	360,902	Rollover (\$25,902) and Revote (\$335,000)

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
		Dept of Infrastructure grant funding under the LRCI program was allocated to this project, with an expected completion date this FY, however as this could not be achieved or any guarantee that the project will be able to proceed in the short-medium term, a reallocation of grant funds from this project to the Cooper Park Community Hall (#01633) has been requested from Dept of Infrastructure to ensure completion of that project at this time.					
TOTAL:				\$372,437	\$11,535	\$360,902	
Strategy 5.6: Reduce impacts of local flooding and improve floodplain risk management.							
Priority 5.6.1: Develop & implement a five year capital renewal program for stormwater drainage infrastructure and Environmental Works Program for water quality improvements.							
5.6.1.1 Inlet Capacity Increase - Multiple jobs to improve stormwater capacity (01466) and to identify and rectify small Stormwater system works (01492)	Completed	The Inlet Capacity Increase project and Stormwater Small Works Project are carried out concurrently and are on-going projects which involve improving/constructing stormwater kerb inlets or systems to improve overall stormwater capacity. Works completed for FY21/22. PR 01466 has remaining budget of \$3,674 which is being rolled over. The overspend on PR 01492 is covered by underspend on other projects.	Yes	261,500	263,700	-2,200	Rollover (\$3,675)
5.6.1.2 Watsons Bay Flood Mitigation Project (01409)	In Progress	This project incorporates road and stormwater upgrades to reduce flooding in the Watsons Bay catchment. It is proposed to lower the eastern side of Cliff Street to increase the drainage capacity of the road, replace the existing concrete channel with a rock-lined, landscaped swale and additional stormwater pipes and pits. Community consultation was completed in December 2021. Further investigation was undertaken to identify utility services to develop a detail design, which has now been finalised. Additional funding is required to progress this project. An application for grant funding has been made to DPIE, and the project is on hold until grant funding is advised. Existing funds will rollover to combine with any obtained grant funding to continue with the project.	Yes	349,316	22,663	326,653	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.6.1.3 Condition assessment for the stormwater network by using CCTV inspection (01493)	In Progress	This is an on-going project and involves undertaking CCTV inspections of Council's stormwater network in known problem areas or in critical locations to assess the condition of pipes across the LGA. Any defects identified are recorded and repair works are prioritised. This data is considered when developing Council's future capital and maintenance drainage budgets and is incorporated in Council's Asset and Defects Register. Funding will rollover to continue with the project.	Yes	60,887	43,955	16,932	Rollover
5.6.1.4 Rivers Street at Victoria Road Bellevue Hill - Pipe system extension (01575)	Completed		No	26,808	25,826	982	Complete
5.6.1.5 Bunyula Road Bellevue Hill - New Pipe installation from O'Sullivan Road up (01576)	Completed	Project was from FY20/21 and was substantially complete in that financial year. The remaining budget was rolled over for an expected final invoice, which did not proceed. Therefore remaining budget was not required to complete project.	No	7,216	0	7,216	Complete
5.6.1.6 Caledonia Road Rose Bay - Stormwater Outfall Upgrade on Rose Bay Beach (Design and Construct) (01661)	In Progress	Project is in detailed design phase and is being finalised. During this process, it was identified that the scope of works will require additional funds due to required stormwater improvements from Collins Avenue through to Caledonia Road, and to Rose Bay Beach. Community and stakeholder consultation will occur prior to procurement and this engagement process will be held in FY2022/23. Under-expenditure from other projects will be allocated to this project to increase the budget allocation and will be rolled over to FY22/23.	Yes	400,000	55,768	344,232	Rollover (\$144,232)
5.6.1.7 Kiaora Road cnr Forest Road Double Bay - Stormwater improvement works (01662)	In Progress	Project involves augmenting two stormwater pits to improve stormwater drainage. Project is in construction phase and scheduled to be completed in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	69,500	28,016	41,484	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.6.1.8 Pringle Place at Bellevue Garden Bellevue Hill - New stormwater pipe connection from Pringle Place to Bellevue Gardens (Construction) (01663)	In Progress	Project is in investigation and detailed design phase. Contractors have been engaged to undertake site works for future stormwater improvements. Consultation with Council staff and local residents is underway and once negotiations are complete, this will determine next steps of the project to be undertaken in conjunction with the Pringle Place rock face stabilisation works (#01664). Funding will rollover to continue with the project.	Yes	55,000	1,374	53,626	Rollover
5.6.1.9 Stormwater Harvesting (00162)	Works Delayed	This project to install further stormwater harvesting at Christison Park is delayed, awaiting the adoption of the Plan of Management.	Yes	280,729	0	280,729	Revote
5.6.1.10 Stormwater Harvesting (01484)	In Progress	Council is working with the Centre for Organic Research and Investigation (CORE) on a project to reduce water use for irrigation on sporting fields. Following weather delays, application of coring and top-dressing to reduce the water needed for irrigation has commenced at Lyne Park, with potential to roll out to additional fields such as Christison Park and Yarranabbe Park in between sporting seasons.	Yes	70,000	0	70,000	Rollover
TOTAL:				\$1,580,956	\$441,301	\$1,139,655	
Strategy 5.7: Renew and upgrade ageing infrastructure including roads, footpaths, stormwater drains and seawalls.							
Priority 5.7.2: Implement the Infrastructure Capital Works Programs for renewal for all classes of public infrastructure.							
5.7.2.1 Plan and control the E&IR Program (00163)	In Progress	The project is ongoing and used to investigate, plan and design Council's Environmental & Infrastructure Renewal Program. Some works are currently being completed, and any remaining budget on this project will be used to fund over-expenditure on other projects.	No	23,832	12,833	10,999	Rollover
5.7.2.2 Russell Street Vaucluse, b/w Old South Head Road and Palmerston Street - Infrastructure Renewal Works (design, kerb & gutter, 40% of the footpath reconstruction, pavement reconstruction, reduction in camber, construction of 100m stormwater pipe) (01425)	Completed	Project complete. Savings on this project will be used to fund over-expenditure on other projects. \$28,309 to be revoted into Project 01661 - Caledonia Road.	Yes	445,170	368,316	76,854	Rollover (\$5,786) and Revote (\$28,309)

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.7.2.3 Forward Design on Forward Program (01496)	In Progress	Project is ongoing and involves preparing designs for future capital works projects. Design consultants are continuing with finalisation of remaining designs from FY21/22 and have been engaged to develop future capital works program designs work planned for FY2022/2023.	Yes	55,422	37,485	17,937	Rollover
5.7.2.4 George Street Paddington b/w Underwood Street and Oxford Street - Kerb & gutter; road pavement, footpath and Stormwater system upgrade works (01512)	In Progress	George Street, which is the upstream component of the stormwater line, is in design phase. An application for grant funding was made to DPIE, but was unsuccessful. In order to increase the budget to complete this project, it is proposed to roll this project over and incorporate additional funding allocated in the FY2022/23 Capital Works Program. Procurement is anticipated in Q1 FY22/23 before proceeding to construction.	Yes	619,836	152	619,684	Rollover
5.7.2.5 Hampden Street Roylston Lane to Roylston Road Paddington – Road pavement and footpath renewal works (01513)	In Progress	Designs complete. Project will be carried out in stages to ensure that the works are in coordination with Sydney Water main trunk line works. Works in Soudan Lane are now complete and the Hampden Street works will be scheduled for late 2022, with Sydney Water having advised that they will be undertaking works over the next six months. These works will also be undertaken in conjunction with a section of road pavement re-sheeting works in Sutherland Avenue (#01604). Community notification will occur prior to construction. Funding will rollover to continue with the project.	No	411,542	90,952	320,590	Rollover
5.7.2.6 Retaining Wall Improvement Works - retaining walls and safety rails (01523)	In Progress	This project involves retaining wall and fence improvement works across the municipality. Some outstanding works will be completed in Q1 FY22/23. Any remaining budget on this project will be used to fund over-expenditure on other projects.	Yes	203,663	152,686	50,977	Rollover
5.7.2.7 Rose Bay Promenade Seawall – Conservation/ Rehabilitation (01525)	In Progress	Council has received an Issues Paper on the Rose Bay Promenade Seawall providing Council with a direction to undertake maintenance works on a State Heritage Item. Council staff have been liaising with NSW Heritage and Council's Heritage Staff to obtain heritage approval. Heritage approval has been granted. An on-going program of works will be developed to be undertaken the works in stages. Maintenance works will commence in Q1 of	Yes	88,119	18,476	69,643	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
		FY2022/23, funding will rollover to complete these works.					
5.7.2.8 Minor Capital Road Works-Minor Road& Footpath Works All Wards (01526)	In Progress	This project involves minor road work improvements across the municipality. A number of locations have been completed, and these include works at Latimer Road, Rose Bay; Pacific Street, Watsons Bay; Wallaroy Crescent, Double Bay; Military Road, Watsons Bay; Walker Avenue, Woollahra; Spencer Lane at Hamilton Road, Rose Bay; Glenmore Road, Paddington; Dover Road, Rose Bay. Over-expenditure on this project will be funded from under-expenditure on other projects. The remaining minor road work improvements are planned for FY2022/23 due to works delayed from recent wet weather events. These projects include works at 59-61 Wolseley Road, Point Piper; Hargrave Street, cnr Cascade St, Paddington; Darling Point Road, cnr St Marks Road, Darling Point; Loftus Road cnr Annandale Street, Darling Point; Boundary Street cnr Campbell Avenue, Paddington; Galbraith Walkway in Double Bay; Edgecliff Road near Wellington Street, Woollahra; and 224-230 Edgecliff Road, Woollahra.	Yes	200,181	208,820	-8,639	Complete
5.7.2.9 Balfour Road Bellevue Hill 60 Balfour Road to Balfour Lane - Road Pavement, Kerb & Gutter Reconstruction and Stormwater upgrade (01579)	In Progress	Construction is scheduled for July 2022 and is anticipated to be completed in Q1 of FY2022/23. Funding will rollover to complete the project.	Yes	209,246	32,714	176,532	Rollover
5.7.2.10 Cooper Park Road btw Streatfield Road and 27 Cooper Park Road - Road Pavement and Kerb & Gutter Reconstruction (01580)	Completed		No	128,205	127,473	732	Complete
5.7.2.11 Boronia Road Bellevue Hill btw 67 and 35 Boronia Road - Road Pavement and Kerb & Gutter Reconstruction as needed (01582)	Completed		No	367,093	358,070	9,023	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.7.2.12 Fullerton Street Woollahra btw Wellington Street and Trelawney Street - Road Pavement Kerb & Gutter and Footpath Reconstruction (01585)	Completed		No	216,706	216,077	629	Complete
5.7.2.13 Court Road Double Bay btw Manning Road and Kiaora Road - Road Pavement and Kerb & Gutter Reconstruction as needed (01586)	Completed		No	382,481	376,650	5,832	Complete
5.7.2.14 Glendon Road Double Bay btw Carlotta Road to the End - Road Pavement Kerb & Gutter Reconstruction and Stormwater upgrade (01588)	In Progress	Project commenced construction in Q3 however recent weather events have placed works on hold and demonstrated a need for some additional works to the project. Project will resume construction phase in Q1 of FY 2022/23, funding will rollover to complete the project.	Yes	219,102	142,642	76,460	Rollover
5.7.2.15 Ocean Avenue Double Bay btw Holt Street and New South Head Road - Road Pavement Kerb & Gutter and Footpath Reconstruction (01589)	Completed		No	0	0	0	Complete
5.7.2.16 Rawson Road Rose Bay btw New South Head Road and the End - Road Pavement Footpath and Kerb & Gutter Reconstruction as needed (01601)	Completed		No	308,793	308,786	8	Complete
5.7.2.17 The Crescent Vaucluse btw Hopetoun Avenue and Hopetoun Avenue - Road Pavement Footpath and Kerb &	Completed	Project complete. Over-expenditure on this project will be funded by under-expenditure on other projects.	Yes	151,493	160,136	-8,643	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Gutter Reconstruction incl Stormwater System Upgrade (O1602)							
5.7.2.18 Sutherland Avenue Paddington btw Roylston Street and Cecil Street- Road Pavement Re-sheeting (O1604)	Not Commenced	Project was on hold pending Sydney Water's stormwater improvement works being completed. For the road pavement re-sheeting component of this project, Reconophalt asphalt will be used. Project will be carried out in coordination with Sydney Water and with other planned works in Hampden Street, Paddington (#O1513).	No	6,761	0	6,761	Revote
5.7.2.19 Parsley Bay Wharf rehabilitation works - Design (O1607)	In Progress	Project is for design works only which was used to seek grant funding in the future to deliver the project. Council was successful in receiving grant funding for this project and this grant is for the implementation of the swimming nets. Future funding has been allocated in Council's budget FY2022/23 for the upgrades to the Parsley Bay Jetty. Over-expenditure on this project will be funded from under-expenditure on other projects.	Yes	36,851	52,710	-15,859	Complete
5.7.2.20 Road Reserve Slope Stabilisation at 81-89 Wolseley Road, Point Piper (O1644)	Completed		No	81,829	81,826	2	Complete
5.7.2.21 Reconophelt - Accelerated program of road re-sheeting (O1646)	In Progress	Project incorporates re-sheeting works in The Crescent. Sydney Water are undertaking works within this location and recent wet weather events have impacted the commencement of work. Road re-sheeting in expected to be undertaken in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	279,191	244,761	34,430	Rollover
5.7.2.22 Cranbrook Lane - Stairs Reconstruction - Design (O1666)	Completed	Project complete (design only). Construction works for this project is included in Council's budget FY2022/23. Existing commitment has been moved to the FY22/23 for processing.	Yes	14,176	0	14,176	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.7.2.23 Johnstons Lookout, Vaucluse, Hopetoun Ave to 63A New South Head Rd - New footpath construction from Hopetoun Ave to Bus shelter at Johnston Look out, Footpath and kerb and gutter reconstruction at Hopetoun Ave and NSH Rd, Handrail from Hopetoun Ave to NSH Rd (01667)	Completed	Project complete. Over-expenditure on this project will be funded by under-expenditure on other projects.	Yes	187,230	207,674	-20,444	Complete
5.7.2.24 Bates Avenue - Stairs Reconstruction (01668)	In Progress	Design stage is complete and community notification has been undertaken. Project is scheduled to commence construction in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	100,000	10,649	89,351	Rollover
5.7.2.25 Ocean Street, Woollahra, Peaker Lane to Forth Street - Road Pavement re-sheeting, asphalt footpath and gutter reconstruction (01669)	Completed	Project complete.	Yes	204,000	206,591	-2,591	Complete
5.7.2.26 O'Sullivan Road btw OSH Road and 259 O'Sullivan Rd - Road pavement re-sheeting, footpath and gutter reconstruction (01670)	In Progress	Project is in construction phase and is anticipated to be completed in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	320,000	88,544	231,456	Rollover
5.7.2.27 Old South Head Road, Salisbury Road to Robertson Pl - Pavement re-sheeting and reconstruction of footpath (01671)	In Progress	Project is in construction phase and is anticipated to be completed in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	209,000	133,664	75,336	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
5.7.2.28 6 Pringle Place - Stabilisation of a Council owned rock face as detailed in GHD geotechnical risk report (01664)	In Progress	Project is in investigation and detailed design phase. Contractors have been engaged to undertake site works for future stormwater improvements. Consultation with affected properties has commenced and will continue in Q1 of FY2022/23. Following consultation with affected properties, the construction for this project will be undertaken in conjunction with the Pringle Place stormwater pipe works between Pringle Place and Bellevue Gardens (#01663). Funding will rollover to continue with the project.	Yes	345,227	11,507	333,720	Rollover
5.7.2.29 Preston Avenue btw NSH Rd and Fairfax Rd (01665)	Completed		No	140,559	136,308	4,251	Complete
5.7.2.32 Victoria Road Bellevue Hill btw Cranbrook Road and Ginahgull - Road Pavement Re-sheeting (01603)	Completed		No	256	256	0	Complete
5.7.2.33 Ormond St, Paddington, Olive St to Oxford St - Footpath reconstruction, including tree planting and some kerb & gutter works (01527)	Completed		No	5,591	5,591	0	Complete
TOTAL:				\$5,961,555	\$3,792,348	\$2,169,207	
GOAL 5 LIVEABLE PLACES TOTAL:				\$16,319,764	\$8,415,468	\$7,904,326	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Goal 6: Getting around

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 6.1: Facilitate an improved network of accessible and safe alternate transport options.							
Priority 6.1.1: Provide for sustainable, safe convenient and efficient local movement of pedestrians, cyclists and vehicles.							
6.1.1.1 New South Head Rd, William St - Norwich Rd shared path (01304)	In Progress	Construction of the Shared Paths are largely complete and construction at the intersections of Gladswood Gardens and St Mervyns Avenue are now completed. Construction works to The Promenade are in progress but delayed due to weather events. Scheduled to be completed in Q1 of FY2022/23.	Yes	1,478,272	658,117	820,155	Rollover
6.1.1.2 Norwich Lane/Norwich Road cycleway - Bicycle Strategy (01465)	In Progress	Design and procurement phase is complete. Project is due to commence construction in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	225,857	13,320	212,537	Rollover
TOTAL:				\$1,704,129	\$671,437	\$1,032,692	
Strategy 6.4: Reduce traffic congestion, noise and speeding.							
Priority 6.4.1: Reduce vehicle speed and traffic congestion through the introduction of traffic management facilities.							
6.4.1.1 Glenmore Road Paddington at Liverpool Street - Kerb extensions (01571)	In Progress	Procurement phase is complete. Construction works for this project are underway and are scheduled to be completed in Q1 of FY2022/23, funding will rollover to complete the project.	Yes	66,819	9,721	57,098	Rollover
6.4.1.2 Gurner Street Paddington (southern side near Norfolk Lane) - Bus Shelter (01573)	Completed	Project complete. Under-expenditure on this project will be used to fund over-expenditure on other projects.	Yes	78,291	65,000	13,291	Rollover
6.4.1.3 O'Sullivan Road Cycleway - Separated Cycleway Design (01574)	In Progress	A concept design for a permanent cycleway has been developed for consideration as part of the Draft Active Transport Plan (ATP). Consultants will be engaged in Q2 of FY2022/23 to develop detailed designs and undertake consultation with the community.	Yes	199,582	2,682	196,900	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
6.4.1.4 Gurner Lane, Paddington – Shared Zone – Active Transport Program 2020/2021 (01643)	Completed	Project complete. Transport for NSW to provide funding as this is a Grant funded project.	Yes	103,565	102,794	771	Complete
6.4.1.5 Double Bay Centre – High Pedestrian Activity Area with Traffic Calming (01648)	Completed	Project complete. Transport for NSW to provide funding as this is a Grant funded project.	Yes	543,471	522,667	20,804	Complete
6.4.1.6 Paddington Greenway – Planning & Design (01652)	In Progress	Concept designs for the Rushcutters Creek section have been prepared having regard to flood modelling and CPTED principles. The concepts have been referred to Sydney Water for preliminary technical review. Pending Sydney Water comment, a report presenting the concepts will be provided to Council in Q1 FY22/23.	Yes	300,000	138,893	161,107	Rollover
6.4.1.7 Federal Stimulus Road Safety Program School Zones (01653)	In Progress	Project complete. The Federal Stimulus Funding for these projects was expressly restricted to the relevant projects. Transport for NSW and Council staff have negotiated the use of the remaining funds and it is agreed to apply the remaining funds to upgrade the pedestrian lighting at the various crossings. These remaining grant funds will be combined under a central budget in FY2022/23 to undertake the lighting works next financial year (#01710).	Yes	696,493	690,207	6,286	Complete
6.4.1.8 Glenmore Road, at Campbell Street Paddington - Traffic and Pedestrian Upgrade-Improve pedestrian and traffic safety by raising the existing pedestrian crossing including pedestrian lighting upgrades (01658)	In Progress	Project complete. This project was successful in receiving funds as part of the Federal Stimulus Funding program. The Federal Stimulus Funding was expressly restricted to the relevant projects. Those projects have been completed to the highest standard, and the remaining funding must be returned as part of the agreement. Transport for NSW and Council staff have negotiated the use of the remaining funds and it is agreed to apply the remaining funds to upgrade the pedestrian lighting at this crossing. These remaining grant funds will be combined under a central budget in FY2022/23 to undertake the lighting works next financial year (#01710).	Yes	140,576	114,710	25,866	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
6.4.1.9 Dover Road, at Carlisle Street - Traffic and Pedestrian Upgrade- Improve pedestrian and traffic safety by raising the existing pedestrian crossing including pedestrian lighting upgrades (01659)	In Progress	Project complete. This project was successful in receiving funds as part of the Federal Stimulus Funding program. The Federal Stimulus Funding was expressly restricted to the relevant projects. Those projects have been completed to the highest standard, and the remaining funding must be returned as part of the agreement. Transport for NSW and Council staff have negotiated the use of the remaining funds and it is agreed to apply the remaining funds to upgrade the pedestrian lighting at the other various crossings where it is required. These remaining grant funds will be combined under a central budget in FY2022/23 to undertake the lighting works next financial year (#01710).	Yes	111,035	110,521	514	Complete
6.4.1.10 Woollahra Cycleways Project - Design - Priority 1 Project to be identified in Active Transport Plan (01660)	In Progress	Priority projects will progress to investigation and design stage, once Council has endorsed the Active Transport Plan. A Councillor Briefing on the Draft ATP was held in May 2022 and a report on the Draft ATP will be presented to Council in Q1 of FY2022/23. Funding will rollover to continue with the project.	Yes	100,000	2,450	97,550	Revote
6.4.1.11 Old South Head Road Vacluse at Cambridge Avenue - Pedestrian Refuge Island (01569)	Completed		No	0	-51	51	Complete
6.4.1.12 Hopetoun Avenue Vacluse at Wentworth Road - Pedestrian Refuge Island (01570)	Completed		No	0	522	-522	Complete
6.4.1.13 Federal Stimulus Rd Safety Program – Pedestrian Lighting Upgrade (01710)	In Progress	This project was successful in receiving funds as part of the Federal Stimulus Funding program (#01653). Transport for NSW and Council staff have negotiated the use of the remaining funds and it is agreed to apply the remaining funds to upgrade the pedestrian lighting at the other various crossings where it is required. The pedestrian crossings that require lighting upgrades are; Bay Street and Ocean Avenue Double Bay, Victoria Road Bellevue Hill, and Glenmore Road Paddington.	Yes	286,097	16,950	269,147	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
		This project is currently in design phase and it is anticipated that the installation of these works will occur in Q3 of FY2022/23. Funding will rollover to complete the project.					
TOTAL:				\$2,625,929	\$1,777,067	\$848,862	
GOAL 6 GETTING AROUND TOTAL:				\$4,330,058	\$2,448,504	\$1,881,554	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Goal 7: Protecting our environment

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 7.1: Protect natural landscapes, systems and biodiversity.							
Priority 7.1.3: Educate and partner with the community on the protection of natural areas and waterways, including Bushcare.							
7.1.3.1 Interpretation Signage - Signage for Nature Walks including Cooper Park Nature Wellness Trail (O1704)	In Progress	Signage for the Cooper Park Nature Connection walk has been designed and installed. Interpretive signs have been designed and installed at Cooper Park and Trumper Park to educate about water quality and pond ecology. The signage for the Double Bay Tree Trail is not yet complete, as we are timing the installation with a grant project engaging the community about trees.	Yes	30,000	8,013	21,987	Rollover
TOTAL:				\$30,000	\$8,013	\$21,987	
Strategy 7.3: Support cleaner, healthier waterways including improved water quality and healthy water catchments, creeks and harbour.							
Priority 7.3.1: Implement a five year Capital Renewal Program for stormwater drainage infrastructure and Environmental Works Program for water quality improvement.							
7.3.1 Cooper Park Rehabilitation (O1489)	Completed		No	50,137	53,471	-3,334	Complete
7.3.2 Pond rehabilitation - Actions to improve ponds at Trumper and Cooper Park (O1705)	Completed		No	30,000	28,124	1,876	Complete
7.3.3 Rose Bay Working Party Actions - Implementation of Rose Bay Beach Sand Redistribution (O1706)	In Progress	The funding application submitted to the Coastal and Estuary Grants Program to undertake a sand redistribution at Rose Bay was approved. A work plan has been submitted to DPE and a contractor appointed. Relevant approvals have been obtained and sediment sampling and survey work is complete. Works are scheduled to commence on 8 August and will take approximately 2 weeks.	Yes	50,000	0	50,000	Rollover
TOTAL:				\$130,137	\$81,595	\$48,542	
GOAL 7 PROTECTING OUR ENVIRONMENT TOTAL:				\$160,137	\$89,608	\$70,529	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Goal 8: Sustainable use of resources

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 8.1: Reduce greenhouse gas emissions and ecological footprint.							
Priority 8.1.2: Provide programs and projects to reduce local greenhouse gas emissions and ecological footprint.							
8.1.2.1 Energy Conservation & Carbon Reduction Projects (01490)	In Progress	Installation of additional solar panels on Redleaf Council Chambers has been completed. This project line also paid for a small portion of the installation of the public EV charger in Goodhope Street Paddington. An assessment and minor repairs of underperforming solar panels on Council's Fletcher Street Depot was undertaken. An upgrade of the lighting at Grafton Street carpark replacing inefficient lighting with new energy efficient LED technology and motion sensors was completed in mid-July.	Yes	178,693	34,563	144,130	Rollover (\$21,098) and Revote (\$123,031)
8.1.2.2 Kiaora Buildings Carbon Reduction (01637)	Completed	The remaining funds on this project will be allocated to Kiaora Buildings Energy Reduction (PR 01638).	No	125,000	43,308	81,692	Revote
8.1.2.3 Kiaora Buildings Energy Reduction (01638)	Deferred	Investigations are continuing to determine the feasibility of the Building Management System. This was deferred pending completion of project #01708 (Kiaora Building 2 Air Conditioning works). This will now proceed with advice being sought from experienced contractors.	No	166,597	0	166,597	Revote
8.1.2.4 Electric Vehicles - supporting Council transition to electric fleet (01639)	Completed		No	7,000	5,933	1,067	Complete
8.1.2.5 Electric Vehicle Charging - Installation of two on-street chargers and ranger vehicle charger (01703)	In Progress	Installation of two public EV charging stations at New South Head Road Vaucluse and Birriga Road Bellevue Hill is scheduled for Q1 FY22/23.	Yes	65,000	14,704	50,297	Rollover
8.1.2.6 Biodiversity Monitoring - Biodiversity and environmental monitoring program - rollout of monitoring	Completed	Consultants have completed the biodiversity and environmental monitoring and provided Council with the final report.	Yes	45,000	33,416	11,584	Complete

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
undertaken every second year (01702)							
TOTAL:				\$587,290	\$131,923	\$455,367	
Strategy 8.2: Monitor and strategically manage environmental risks and impacts of climate change.							
Priority 8.2.1: Participate in projects that respond to the effects of climate change, including the effects of sea level rise.							
8.2.1.1 Climate Change Risk Assessment and Action Plan (01640)	In Progress	Following a series of risk identification and mitigation workshops, consultants have drafted the Climate Change Risk Assessment and Adaptation Plan. A workshop for ELT and other relevant staff has been completed and workshop outcomes will inform the final plan. The project is complete and budget allocation spent for this financial year, however the Plan requires some further work, which will be undertaken next financial year, to ensure that it aligns with Council's revised risk matrix.	Yes	43,190	43,380	-190	Complete
8.2.1.2 Investigation Rose Bay Channel Naturalisation (01405)	Not Commenced	Sydney Water is undertaking an analysis of potential sites for WSUD treatment, such as channel naturalisation and wetland creation, as part of its Waterway Health Improvement Program. Council will continue to advocate for the inclusion of Rose Bay Channel in the program and work with Sydney Water when they indicate that they are able to progress to the next stage of design.	No	30,000	0	30,000	N/A
8.2.1.3 Biodiversity Projects (01488)	In Progress	Interpretive signage has been designed and installed at Trumper Park and Cooper Park to educate the community about threatened species and the ecological value of ponds. Works to improve biodiversity at Rose Bay Park have commenced but have been delayed due to rain.	Yes	30,000	6,906	23,094	Rollover (\$8,051)
TOTAL:				\$103,190	\$50,286	\$52,904	
Strategy 8.3: Encourage and assist our community to be leaders in waste management and resource recycling.							
Priority 8.3.1: Encourage greater community participation in waste reduction, recycling and composting initiatives.							
8.3.1.1 Better Waste & Recycling Fund (01485)	In Progress	Better Waste and Recycling Fund grant projects are due to be completed by August 2022. Garage Sale Trail was completed in Q2, with a range of online workshops and virtual sales in addition to face-to-face. Installation of a number of water fountains has been completed across the LGA to reduce use of single use plastic bottles.	Yes	26,412	12,158	14,255	Rollover
TOTAL:				\$26,412	\$12,158	\$14,255	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 8.5: Promote and carry out water sensitive urban design.							
Priority 8.5.1 Integrate water sensitive urban design into local infrastructure and development.							
8.5.1.1 Water Sensitive Urban Design - Investigation (01091)	Completed		No	20,000	17,296	2,705	Complete
8.5.1.2 Water Sensitive Urban Design - Construction (01487)	Completed		No	100,000	103,838	-3,838	Complete
TOTAL:				\$120,000	\$121,134	-\$1,134	
GOAL 8 SUSTAINABLE USE OF RESOURCES TOTAL:				\$836,892	\$315,501	\$521,392	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Goal 9: Community focussed economic development

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 9.1: Encourage vibrant and vital local suburbs, villages and neighbourhoods that support a healthy economy.							
Priority 9.1.2: Encourage economic development in business and retail centres.							
9.1.2.1 Cross Street Car Park-Redevelopment (O1275)	In Progress	Council resolved on the development partner for this project on 11 April 2022. Additional funds will be required to undertake PPP submission and legal costs in the September budget review.	Yes	362,633	346,777	15,856	Rollover
9.1.2.2 Rose Bay Car Parks-Redevelopment (O1276)	Design/Scope of Works	Council has resolved to lodge the DA for this project. Public meetings were held prior to DA submission, and the pre DA has now been lodged with Council. Funds requested for rollover are committed design fees for detail design and documentation.	Yes	933,975	299,297	634,678	Rollover
TOTAL:				\$1,296,608	\$646,074	\$650,534	
Strategy 9.3: Maintain a high quality public domain to support and promote local business.							
Priority 9.3.1: Provide services to meet community expectations in relation to the presentation of business centres and high profile areas.							
9.3.1.1 Plumer Road, Rose Bay - Streetscape Upgrade (O1404) and (O1483)	In Progress	Procurement is complete and project is scheduled for construction commencement in Q1 of FY2022/23.	Yes	815,720	30,334	785,386	Rollover
9.3.1.2 Knox St Double Bay Pedestrianisation - Open Space Legacy Grant (O1649)	In Progress	A concept design was presented to Councillors in February 2022 prior to going on Public Exhibition and reported to Local Traffic Committee in March 2022, where it was resolved to defer the matter for further traffic investigations. Following additional investigation, a report was presented to Local Traffic Committee and Council in April/May 2022. Detail designs and a Review of Environmental Factors (REF) report will be prepared in Q1 of FY2022/23, in order to progress through to the next stages of delivering this project.	Yes	4,750,000	385,727	4,364,273	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
9.3.1.3 Trumper Park Tennis - Upgrade Toilets (01684)	Completed	Works completed incorporating new disabled toilet facility in conjunction with project #01630.	Yes	44,900	2,624	42,276	Rollover
9.3.1.4 Woollahra Golf Club - Replace roof, gutters & downpipes (01685)	Design/Scope of Works	Quotations for these works came in much higher than anticipated. Works being re-scoped, additional funds being requested from deferred McKell Park project (#01695) and the Cosmopolitan Centre Awning improvements project (#01636).	Yes	150,000	124	149,876	Revote
TOTAL:				\$5,760,620	\$418,809	\$5,341,811	
Priority 9.3.2: Provide street furniture maintenance services.							
9.3.2.1 Double Bay Business Centre-CCTV installation (01196)	Completed	Final repairs have been completed to the existing cameras.	Yes	14,684	20,109	-5,425	Complete
TOTAL:				\$14,684	\$20,109	-\$5,425	
GOAL 9 COMMUNITY FOCUSED ECONOMIC DEVELOPMENT TOTAL:				\$7,071,912	\$1,084,992	\$5,986,920	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Goal 11: A well-managed Council

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
Strategy 11.4: Maintain Council's strong financial position.							
Priority 11.4.2: Manage the leasing and licensing of Council buildings.							
11.4.2.1 Kiaora Place - Various works (01530)	Completed	LED light installation complete. Specifications for the Building Management System (BMS) is being finalised. Awaiting completion of air conditioning works (Project #1708) to finalise the scope of this project. Rollover for \$100k requested for the Building Management System to be used in conjunction with Project #01638.	Yes	141,000	5,970	135,030	Rollover (\$100,000)
11.4.2.2 Cosmopolitan Centre Awning improvements (01636)	Deferred	The Strata Committee, of which Council is a member, has opted not to proceed with installation of the awnings at this time. \$15,000 to be revoted into Project 01685 - Woollahra Golf Club.	Yes	15,000	0	15,000	Revote
11.4.2.4 Kiaora Building 2 Air Conditioning works (01708)	Tenders or Quotations Called	As the damaged condenser & associated contaminated pipework are considered as defects, funding has been sourced from the developer responsible for the rectification works. Tenders closed and one tender only received for \$673k. Discussion are underway with developer regarding costs / reimbursement.	Yes	250,000	7,975	242,025	Rollover
TOTAL:				\$406,000	\$13,945	\$392,055	
Priority 11.4.3: Implement the outcomes of the Community Facilities Study.							
11.4.3.1 Asset Management System (00931)	Preliminary Investigation	This project will be incorporated into the review of Council's current IT systems.	No	159,074	0	159,074	Rollover
11.4.3.2 Audio visual upgrade Redleaf (01564)	In Progress	The majority of works have been completed and finalisation is pending the delayed receipt of required hardware from an overseas supplier.	Yes	139,988	84,608	55,380	Rollover
11.4.3.3 Redleaf refurbishment works (01641)	Tenders or Quotations Called	Front desk works completed. Storage battery for car park backup power installed. Proposal for new lighting for meeting rooms designed to accommodate video streaming. Quotations for lighting received exceed initial estimates, alternative options are being investigated.	Yes	128,351	66,919	61,432	Rollover

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
11.4.3.4 Redleaf - Replacement of external window shutters (01691)	Tenders or Quotations Called	Inspections and scope of works finalised, awaiting quotations to be submitted to proceed with works being scheduled.	Yes	20,000	0	20,000	Revote
11.4.3.5 Essential Service Maintenance (01549)	Completed	Remote fire monitoring system installed at the Annexe works complete.	Yes	15,000	6,310	8,690	Complete
11.4.3.6 Cross Street - Remedial works (01701)	Completed	Works complete.	Yes	20,000	11,140	8,860	Complete
TOTAL:				\$482,413	\$168,977	\$313,436	
Strategy 11.5: Deliver high quality services that meet customer expectations.							
Priority 11.5.2: Provide for the effective planning and delivery of information technology services to enable efficient services to the community.							
11.5.2.1 Free public Wi-Fi in commercial centres (01436)	In Progress	Continuing Wi-fi rollout in Council venues.	Yes	20,000	932	19,068	Rollover
11.5.2.2 Servers and storage refresh (01578)	Completed		No	46,333	46,333	0	Complete
11.5.2.3 PCs Replacement-Replace all PCs due to end of life (01654)	Design/Scope of Works	Currently seeking quotations.	Yes	400,000	0	400,000	Rollover
11.5.2.4 IT Equipment for New Council - Purchase a Laptop, iPad and iPhone for new Councillors (01655)	Completed	Project completed.	Yes	85,000	69,258	15,742	Complete
11.5.2.5 Library all-in-one public PCs - 29 public PCs and 14 OPACs (01656)	Tenders or Quotations Called	Currently seeking quotations.	Yes	47,300	0	47,300	Rollover
11.5.2.6 Library public laptops - 16 laptops (01657)	Tenders or Quotations Called	Currently seeking quotations.	Yes	21,342	0	21,342	Rollover
11.5.2.7 Laptops refresh (01577)	Completed		No	2,758	10,384	-7,626	Complete
TOTAL:				\$622,733	\$126,908	\$495,826	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Actions	Status	Progress Comments	Comment Updated	Budget (\$)*	YTD Expenditure (\$)	Budget Remaining (\$)	Rollover/ Revote/ Complete
GOAL 11 A WELL-MANAGED COUNCIL TOTAL:				\$1,511,146	\$309,830	\$1,201,317	
GRAND TOTAL:				\$30,229,909	\$12,663,871	\$17,566,038	

* The budget figure includes the current year's original budget plus revotes and rollovers from previous year and any adopted quarterly variations.

Woollahra
Municipal
Council



536 New South Head Road,
Double Bay NSW 2028
woollahra.nsw.gov.au
T: 02 9391 7000
E: records@woollahra.nsw.gov.au

2021/22 Operating and Operating Capital Budgets Rollovers & Revotes						
Description	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Recommended for Revote \$	Comments
GENERAL MANAGER & EXECUTIVE						
Service Review of Council	100,000	72,781	27,219	18,000	-	Events Service Review currently in progress.
COMMUNITY & CUSTOMER EXPERIENCE						
Library Services:						
Library IT Technology - Operating Capital	26,000	-	26,000	26,000	-	Costs relate to replacing the self-service kiosks and updating the software. Project in progress.
Local Priority Grant 20/21 Digitisation	42,174	11,980	30,194	27,918	-	Project in progress - grant funded.
LPG Soundproofed Spaces	55,591	39,843	15,748	15,748	-	Project in progress - grant funded.
Local Priority Grant 19/20 Games Space	16,750	-	16,750	16,750	-	Project in progress - grant funded.
Community & Cultural:						
Reconciliation Projects	4,670	-4,141	8,811	8,811	-	Project in progress.
CORPORATE PERFORMANCE						
People, Safety & Performance						
Learning & Development	340,650	294,304	46,346	46,000	-	Leadership training delayed until September 2022.
INFRASTRUCTURE & SUSTAINABILITY						
Engineering						

2021/22 Operating and Operating Capital Budgets Rollovers & Revotes						
Description	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Recommended for Revote \$	Comments
Rose Bay Pedestrianisation & Traffic Calming Study	30,000	-	30,000	-	30,000	Project not yet started.
AUSGRID Accelerated LED Rollout	364,901	126,591	238,310	238,310	-	Project in progress.
Street Inlay Audit Study	25,000	-	25,000	25,000	-	Project in progress.
Open Space & Trees						
Urban Tree Management Strategy	100,000	21,609	78,391	78,391	-	Project in progress.
Civil Operations						
Plant Replacement	3,514,483	1,341,140	2,173,343	1,678,037	383,482	Plant to be replaced.
Environment & Sustainability						
Better Waste & Recycling	99,017	89,686	9,331	4,489	-	Project in progress - grant funded.
Enhance Biodiversity	86,120	47,230	38,890	29,119	-	Project in progress, delayed due to the weather.
PLANNING & PLACE						
Strategic Planning & Place						
Double Bay Commercial Centre Review	90,000	29,636	60,364	60,364	-	Project in progress.
Edgecliff Commercial Centre Study	140,400	202	140,198	140,198	-	Project in progress.
Aboriginal Heritage Study/ Implementation	15,000	64	14,936	14,936	-	Project in progress.
Streets & Shared Spaces	240,000	-	240,000	240,000	-	Project in progress - grant funded.

2021/22 Operating and Operating Capital Budgets Rollovers & Revotes						
Description	2021/22 Budget \$	2021/22 Actual \$	2021/22 Budget Remaining \$	2021/22 Rollovers \$	Recommended for Revote \$	Comments
A Rose Bay Evening (Festival of Place Summer Night Fund)	15,000	7,440	7,560	2,500	-	Project in progress - grant funded.
LGA Lighting	12,000	-	12,000	-	12,000	Budget to be revoted into Rose Bay Place Plan.
Rose Bay Place Plan	20,000	8,400	11,600	11,600	-	Project in progress.
Operating	1,797,273	745,625	1,051,647	978,134	42,000	
Operating Capital	3,540,483	1,341,140	2,199,343	1,704,037	383,482	
Total Operating & Operating Capital	5,337,756	2,086,765	3,250,990	2,682,171	425,482	

Political Donations: Matters to be considered by Councillors at Council and/or Committee Meetings

f

